## In the Matter Of:

Second National Commercial Fishing Vessel Safety

## **ADVISORY COMMITTEE MEETING**

*September 26, 2023* 



## In The Matter Of: SECOND NATIONAL COMMERCIAL FISHING VESSEL

## SAFETY ADVISORY COMMITTEE MEETING

SEPTEMBER 26 - 28, 2023 SEATTLE, WASHINGTON

FEDERAL COURTHOUSE

700 Stewart Street Room 19205 Seattle, Washington

1		APPEARANCES:	
2	COMMITTEE MEMBERS:		
3	JERRY DZUGAN: MATT ALWARD:	CHAIRMAN, SITKA, ALASKA	
4	KRIS BOEHMER:	OLD TOWN, MAINE	
5	BARB HEWLETT:		
6	BUTCH HEWLETT: GREG LONDRIE:	BROWNSVILLE, TEXAS	
7	ERIC ROSVOLD: MIKE THEILER:	WATERFORD, CONNECTICUT SEATTLE, WASHINGTON	
8	FRANK VARGAS:	SEATTLE, WASHINGTON	
9	TIM VINCENT:	STANWOOD, WASHINGTON	
10	COAST GUARD PERSONNEL:		
11		ADFO, CG-CVC-3	
12	CAPTAIN NEELAND: DFO, CG-CVC-3 CAPTAIN BEACH: 5PC, CG-CVC-3		
13	JOSEPH MYERS: ADFO, CG-CVC-3 OMAR LA TORRE REYES: CG-INV		
14	ANGEL CALDERON:	CG-CVC-3	
15	ALSO PRESENT, OTHER COAST GUARD STAFF, DISTRICT		
16	COORDINATORS, MEMBERS OF THE PUBLIC, STAKEHOLDERS, (SEE SIGN-IN SHEETS ON WEBSITE.)		S, (SEE
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1	*** DAY ONE PROCEEDINGS ***		
2	September 26, 2023		
3	(A 1-hour committee member only meeting was held between 8:00 and 9:00 a.m.)		
4	(Public meeting begins at 9:00 a.m. PST.)		
5	(- 446-1-6 146-6-15) 30-0-1-1-1-1-1-1-1-1-1-1-1-1-1-1-1-1-1-1		
6	MR. WENDLAND: All right. It is 9:00, so this		
7	session is open to the public. So, first of all, for		
8	those of you that don't know me, my name is Jonathan		
9	Wendland. I work out of Coast Guard headquarters in the		
10	Fishing Vessel Safety Division. And I just wanted to		
11	take a moment to welcome everybody to Seattle and this		
12	beautiful facility that we have here. Just walking		
13	around in this nautical town, you can pretty much smell		
14	the sea air and it's great to be back in Seattle.		
15	So I just wanted to give everybody a heads-up		
16	what we'll be doing today. As you can see on the		
17	screen, that's the agenda. But I just wanted to go		
18	through a couple of admin things to get everybody		
19	familiar, acquainted with the building and the		
20	procedures a little bit.		
21	So for those of you that are drinking coffee and		
22	you need a head call or a bathroom break, these		
23	restrooms here on this deck, the 19th deck, are secured;		
24	there's no water in them. So what we're asking		
25	everybody to do is to go down to the 18th deck or the		

- 1 17th deck to use the heads.
- 2 Any type of emergency, you know, the stairways
- 3 are locked to go onto any other floor, so if you get
- 4 into the stairways, you're going to have to go all the
- 5 way down 19 floors to the bottom. So stay out of the
- 6 stairways, you know, don't try to use those to go to the
- 7 heads, because you're going down 19. You'll probably
- 8 get sweaty coming back up.
- 9 All right. So I did just want to take a note
- 10 here. We do you have 11 members by my count. So,
- 11 Captain, we do have a quorum, so we can proceed with
- 12 this meeting. And I do want to let all of the members
- 13 know we had one member out of Texas that ran into some
- 14 glitches with the airports. The weather was fine, but
- 15 they secured all flights out of there and this member,
- 16 Greg Rosvold, (Londrie) will be flying in late tonight
- 17 and will be joining us tomorrow. So just giving you a
- 18 heads-up on that.
- 19 Also, it's very important that we conclude these
- 20 meetings no later than 4:30 today and tomorrow. So
- 21 Tuesday and Wednesdays', we need to cut it sharp at
- 22 4:30. And we need to be out of the building by a
- 23 quarter of 5:00; no later, no lingering, has to happen.
- 24 The reason for that is the marshals are in charge
- 25 here and there is overtime pay and that kind of thing

- 1 involved, so we've put the Captain's sailboat on a
- 2 mortgage. And so, if it doesn't happen, the marshals
- 3 are taking his sailboat. So everyone needs to be out.
- 4 And on Thursday, if -- you know, we need to be
- 5 out, the meeting has to conclude by 1615, 4:15, to give
- 6 us time to set up the rooms as they were when we found
- 7 them. So I'll reminded everybody of that again. But we
- 8 do want to be very, very cognizant of that, because,
- 9 again, it's an expensive boat and we've got some names
- 10 on the line this time around.
- Also, as we go forward here, I just want to
- 12 acknowledge Mr. Boehmer, Kris Boehmer and Frank Vargas
- 13 for the coffee and the treats in the back of the room.
- 14 Their generosity and their companies' generosity is most
- 15 welcomed and appreciated, I'm sure, by all here to have
- 16 that. So thank you both.
- 17 (Applause.)
- 18 And if you guys, you know, it's a lot, so if
- 19 there is -- you want to take up a collection, we can do
- 20 that. But just doing that has been great. So if you
- 21 need anything, we can pass the hat, as well. So thank
- 22 you.
- 23 Also as a quick reminder, everybody's cell
- 24 phones, please put on mute so that the people talking
- 25 don't get distracted. Any other type of electronic

- 1 device, just put it on mute so that the meeting is not
- 2 interrupted.
- Also, again, as a reminder, that we talked about
- 4 at the 8 o'clock session for members, these mics are
- 5 hot, so it's a little bit different from the Norfolk
- 6 meeting. When you're not talking, just move them away
- 7 and then you can't hear anything. So when you are
- 8 talking, just bring the mics to your mouth.
- 9 Also, as you may have noticed, we do have a court
- 10 reporter here, and we thank her for being here, Tamara.
- 11 And she will advise anybody if you're not speaking up or
- 12 if you're not speaking clearly.
- 13 And speaking of speaking clearly, when you do
- 14 speak into the mic, speak clearly, concisely, with
- 15 intent and purpose before you get on there just so the
- 16 transcription goes well.
- 17 Also, be mindful to always go through the Chair,
- 18 because we are using Robert's Rules of Order,
- 19 Simplified. So for example:
- 20 "Mr. Chair, I'd like to make a comment on the
- 21 discussion that occurred." And the Chairman would
- 22 respond: "Mr. Wendland, you have the floor." Say,
- 23 "Thank you, Mr. Chairman," and then go on and state your
- 24 name, "Jonathan Wendland ..."
- 25 So it's very important to state your name so that

- 1 it's always in the transcription correct, so the
- 2 transcriber has that. We might have to remind -- you
- 3 know, it takes a little bit to get used to doing that,
- 4 but very important.
- 5 Over the next three days, the committee has been
- 6 asked to do ten tasks. The Coast Guard has put out ten
- 7 tasks for you in the Federal Register that we are asking
- 8 you to take a look at. So, hopefully, at the end of
- 9 three days, you'll accomplish all or some of these
- 10 tasks. You don't have to accomplish all of them, and
- 11 that's going to be up to you folks, how you want to
- 12 attack it, and to give the Coast Guard your
- 13 recommendations.
- 14 And what the Coast Guard does once we get those
- 15 recommendations, you know, we'll respond to them
- 16 accordingly. And then we provide that information up
- 17 the chain from the Commandant to DHS. So it's the Coast
- 18 Guard that's advising DHS, not the committee. So we
- 19 talked about, a little bit of that at the last meeting
- 20 as well.
- 21 So what we will do now, I think it's best to do a
- 22 role call. And so we'll go around the room starting
- 23 with my left with the members. And then I'll open up
- 24 the floor mic for everybody in the audience, the public,
- 25 and the District Coordinators, whoever else is here.

- 1 And then we'll come back and introduce the CVC and
- 2 headquarters staff that's at the table.
- 3 So starting on my left.
- 4 MR. VINCENT: Good morning. My name is Tim
- 5 Vincent. And I wear a couple different hats in
- 6 commercial fishing. In the summertime, I fish in
- 7 Bristol Bay, Alaska. Been in the industry since 1976.
- 8 Did a long time in the Bering Sea crabbing. And then
- 9 the rest of the year, I am a certified marine surveyor
- 10 with the National Association of Marine Surveyors and
- 11 the Society of Accredited Marine Surveyors. And I am
- 12 the President of the Board of Directors of NPFVOA.
- 13 MR. HEWLETT: I'm Butch Hewlett, commercial
- 14 fisherman out of the Florida Keys.
- MR. ROSVOLD: Eric Rosvold, commercial fisherman.
- 16 MR. TURNER: David Turner, Naval Architect.
- 17 MR. ALWARD: Matt Alward, commercial fisherman.
- 18 CHAIRMAN DZUGAN: Jerry Dzugan, commercial
- 19 fisherman and educator.
- 20 MS. HEWLETT: Barbara Hewlett, retired Coast
- 21 Guard, vessel examiner, and commercial fisherman wife.
- 22 MR. VARGAS: Frank Vargas, retired fisherman and
- 23 compliance officer.
- MR. DAMERON: Thomas Dameron, retired commercial
- 25 fishermen. I am the government relations and fishery

- 1 liaison for Surfside Foods. And my concentration right
- 2 now is on a fishing vessel safety management platform
- 3 that I'm producing.
- 4 MR. BOEHMER: Kris Boehmer. I guess I'm a
- 5 retired commercial fisherman and now commercial marine
- 6 insurance.
- 7 MR. THEILER: Mike Theiler, commission fisherman
- 8 Waterford, Connecticut.
- 9 MR. MANNION: Good morning, My name is Patrick
- 10 Mannion. I am the U.S. Coast Guard drug and alcohol
- 11 program manager out of Washington DC.
- MS. AUTH: Good morning, Nicole Auth,
- 13 representing the 9th Coast Guard District in the Great
- 14 Lakes.
- MR. WILWERT: Good morning. Scott Wilwert,
- 16 representing District 17 for the Coast Guard in Alaska.
- MS. DWYER: Good morning. Kyra Dwyer,
- 18 representing the 1st Coast Guard District. I am a
- 19 vessel examiner.
- 20 MR. MAHONEY: Good morning, Rick Mahoney, Coast
- 21 Guard District 14.
- 22 MR. HENDERSON: Good morning. Brian Henderson,
- 23 Pacific Area of the United States's Coast Guard.
- 24 MR. KEENE: Good morning. I'm Ken Keene. I'm
- 25 with NOAA Fisheries Headquarters. I run the National

- 1 Observer Program.
- 2 MR. HOPPE: Walter Hoppe, U.S. Coast Guard
- 3 District Coordinator for D-7 in Miami.
- 4 MS. CASE: Good morning, Samantha Case, The
- 5 National Institute for Occupational Safety and Health.
- 6 MR. DIGGS: Good morning, Andrew Diggs, Sector
- 7 Virginia, representing District 5.
- 8 MR. RAU: Good morning. George Rau, MSU, Homer,
- 9 Louisiana, representing District 8.
- 10 MS. MURPHY: Good morning. Peg Murphy. I'm from
- 11 District 11, California, Fish and Vessel Safety.
- MR. WENDLAND: Okay. That looks like everybody
- in the audience. Was anybody in the audience missed?
- 14 Hands up. Okay. Omar.
- MR. LA TORRE REYES: Good morning, Omar La Torre
- 16 Reyes, Commandant, headquarters investigations.
- 17 MR. MYERS: Good morning, everybody. Joseph
- 18 Myers, I'm the Chief of the Fishing Vessel Safety
- 19 Division at Coast Guard headquarters.
- 20 CAPTAIN BEACH: Good morning, I'm Amy Beach. I'm
- 21 the Director of Inspections and Compliance at Coast
- 22 Guard headquarters.
- 23 CAPTAIN NEELAND: Good morning, everyone. Mark
- 24 Neeland. And I am the Office Chief of Commercial Vessel
- 25 Compliance at Coast Guard headquarters. And I'm also

- 1 the Designated Federal Officer, DFO for the meeting.
- 2 MR. WENDLAND: And in the corner we have, without
- 3 a mic, Angel.
- 4 MR. CALDERON: Good morning. Angel Calderon,
- 5 CVC-3. I'm here to help you.
- 6 MR. WENDLAND: Very good. I think we got
- 7 everybody.
- 8 One thing I want to mention, we do have sign-up
- 9 sheets and they are on the back table. So every day
- 10 when you come in, please sign in your name and your
- 11 information there. That information will be posted on
- 12 our web page. So each day, a new sign-in sheet will be
- 13 available to you. So we request that you do that every
- 14 day. And I'll try to remind everyone of that.
- 15 Also, just wanted to, for the record, wanted to
- let everybody know, I did check the docket number and
- 17 there were no comments to the docket regarding the
- 18 Federal Register notice that went out to this meeting.
- 19 And with that, I would like to turn it back over
- 20 to Captain Neeland for some opening remarks. Sir.
- 21 CAPTAIN NEELAND: All right. Thank you, Jon.
- 22 Thank you for everyone for joining us today. I'm
- 23 looking forward to our meeting over the next several
- 24 days. We have a good agenda. As Jon mentioned, there's
- 25 ten different tasks. We're going to be swearing in a

- 1 couple of our new members that were not able to make our
- 2 last meeting, and we'll also, kind of, also review the
- 3 results from the last tasks and the last meeting. We
- 4 really appreciate the good work you've done on all of
- 5 that. We look forward to hearing from all of you as we
- 6 work and continue to advance commercial fishing safety
- 7 across the United States and beyond.
- 8 So with that, looking forward to good dialogue
- 9 and discussions. Thank you.
- 10 CAPTAIN BEACH: Good morning, distinguished
- 11 members and guests, fellow participants. Welcome to the
- 12 National Commercial Fishing Vessel Safety Advisory
- 13 Committee Meeting. It's a pleasure to be here with you
- 14 all and see you all again.
- You know, we're all united by a common goal,
- 16 which is the safety and well-being of our fishermen and
- 17 women. Your presence here signifies a collective
- 18 commitment towards enhancing the safety standards for
- 19 the industry, and we're privileged to have such a
- 20 diverse group of experts and stakeholders who bring
- 21 invaluable perspective to these discussions.
- This meeting serves as a platform for robust
- 23 collaboration, knowledge sharing, and, hopefully,
- 24 proactive measures that will undoubtedly make a
- 25 difference in the lives of those who brave pretty

- 1 unpredictable waters every day. And I'm hoping that by
- 2 working together, we can identify challenges, address
- 3 some concerns, and ultimately strengthen the safety
- 4 measures that protect those who make their living at
- 5 sea.
- 6 So my heartfelt gratitude to each and every one
- 7 of you for your expertise, experience, and dedication to
- 8 this committee. Your efforts truly underscore the
- 9 significance of this committee and the immense value
- 10 that it brings to the fishing vessel community. Thank
- 11 you.
- 12 MR. WENDLAND: Thank you, Captain. Thank you for
- 13 being here and taking the time out of your busy
- 14 schedule, everyone certainly appreciates that.
- 15 Captain Neeland, at this time, the
- 16 appropriate -- we have two members that were not at that
- 17 meeting in Norfolk, so it would be appropriate to swear
- in those two members at this point in time.
- 19 CAPTAIN NEELAND: All right. Thank you, Jon.
- 20 So at this time, I will ask Mr. Vincent and
- 21 Mr. Hewlett to stand and raise your right hand and
- 22 repeat after me:
- 23 (Collectively.)
- "I," state your name, "do solemnly swear, that I
- 25 will faithfully execute the duties of a member of the

- 1 National Commercial Fishing Safety Advisory Committee.
- 2 And will, to the best of my abilities, fulfill and carry
- 3 out the policies and purposes of the federal advisory
- 4 committee act. I take this obligation freely and
- 5 without mental reservation or purpose of evasion, so
- 6 help me, God." Thank you, gentlemen.
- 7 (Applause.)
- 8 MR. WENDLAND: Welcome to you both. Very
- 9 thankful you both were able to make the trip. Thank
- 10 you.
- 11 So, Captain, also, at this point in time, I think
- 12 we did have a little discussion with ethics this morning
- 13 and it's appropriate at this time to go over the FACA
- 14 conflict of interest statement using the long form.
- 15 CAPTAIN NEELAND: Okay. Thank you, again.
- So as stated in the agenda, at this meeting, we
- 17 will be reviewing Tasks 04-23 through 13-23. Task 12-23
- is particular matters for the purpose of criminal
- 19 conflict of interest statute. You are reminded that if
- 20 you, an immediate family member, an organization for
- 21 whom you serve as an officer, director, trustee,
- 22 partner, or employee, a prospective employer, or a
- 23 general business partner has a financial interest that
- 24 would be affected by the outcome of this particular
- 25 matter, you must disqualify yourself from participating

- 1 in the discussions, deliberations, and voting on that
- 2 issue.
- 3 However, note that an exemption to this rule
- 4 allows for the participation of members if the financial
- 5 interest is in the member's nonfederal employer; if the
- 6 matter will not have a special or distinct effect on the
- 7 employer other than as a member of the employer's
- 8 industry.
- 9 MR. WENDLAND: Thank you, sir. And just for
- 10 everyone's knowledge of this. It's ethics and most of
- 11 you are representative members. So that does not apply
- 12 to you, okay. It's specifically stated for the SGEs for
- 13 this FACA.
- 14 So in this case, Mr. Alward, after discussions
- 15 this morning and working it through with Task 12-23,
- 16 Matt, you have nothing to worry about. And so you can
- 17 speak freely representing the public as an SGE. So I
- 18 just wanted to have that on record, that due diligence
- 19 was looked after with this one task.
- 20 Anybody have any questions on that? Okay.
- 21 So at this point in time, Mr. Myers, I would like
- 22 to turn it over to you and we will proceed through the
- 23 agenda, just to give everybody a heads-up of what's
- 24 going to occur today and over the next three days. Mr.
- 25 Myers.

- 1 MR. MYERS: Thank you, Jonathan.
- Okay. I'm going to give a general rundown of the
- 3 agenda. And I understand that most have seen it online
- 4 or as posted, but, again, for the record, we'll just go
- 5 over the next couple of days events. What we'll be
- 6 doing is addressing, after the agenda, some of the
- 7 expectations also.
- 8 We will be, at 10 o'clock, we're going to have
- 9 some general updates and get everyone up to speed on the
- 10 regulatory process status. And also with that, we will
- 11 update the committee and the public on the Coast Guard's
- 12 response to the spring tasks that we went over in
- 13 Norfolk. And that's going to be 01-23, 02-23, and
- 14 03-23, so I'll give you a breakdown of that.
- 15 After a short break, we will have District
- 16 Coordinator and Examiner presentations from the various
- 17 Coast Guard districts. We will go to lunch. After
- 18 lunch, we're going to have the Office of INV, or the
- 19 Coast Guard Office of Investigations, provide a delivery
- 20 on marine casualty case review. And what this will do
- 21 is connect you with some of the taskings and
- 22 expectations later on in the day.
- 23 At 2 o'clock, the office of INV, also will give a
- 24 separate presentation on drugs. It's listed as a drug
- 25 presentation. We will have public comments and then we

- 1 will go to a break roughly between 3:00 and 3:10 p.m.
- We will then, after the break, come back and the
- 3 committee members will have the opportunity to get
- 4 familiar with the marine casualty cases that we will be
- 5 discussing later, and which you have a copy in front of
- 6 you, of course. And then we will come back after the
- 7 committee has time to soak in the marine casualty cases
- 8 and come back for final thoughts and wrap up the day and
- 9 we will adjourn at 4:30.
- Tomorrow morning, we will regroup at 8:00 and we
- 11 will reconvene the meeting. It will be open to the
- 12 public at 8 o'clock. We will review the agenda briefly,
- discuss a few admin items, and then go into the
- 14 assignment and acceptance of tasks. We will read those
- 15 tasks individually so there's no question on what they
- 16 encompass.
- 17 Then, if and when, the committee accepts those
- 18 tasks, we will go into the breakout sessions and the
- 19 assignment of subcommittees and assigning of chairs and
- 20 scribes for the subcommittees.
- 21 And then we'll basically, throughout the rest of
- the day, the morning and afternoon, and absent the
- 23 breaks, the committees will meet in separate breakout
- 24 rooms. This will be one of them, I think we have one in
- 25 the back, and one on the 6th floor which, there is a lot

- 1 of room on the 6th floor.
- 2 Towards the end of the day, at 4 o'clock, the
- 3 committee will regroup here. At 4:15 there will be
- 4 public comments, or an opportunity for public comments.
- 5 And then we will wrap the day up at 4:30 p.m. with final
- 6 thoughts, adjourning at 4:45.
- 7 Thursday, September 28th: We will reconvene at
- 8 8 o'clock. Have the general comments first thing in the
- 9 morning, along with the general review of the days
- 10 events and the schedule. Reconvene the committees into
- 11 their task subgroups. And throughout the morning they
- 12 will have that opportunity to meet to conduct their
- 13 business and discuss the tasks at hand. At 1 o'clock,
- 14 after lunch, the committee will meet, the full committee
- 15 will meet back here to provide a report. The
- 16 subcommittees will provide a report to their, to the
- 17 committee.
- 18 Then Thursday afternoon on or about 2 o'clock, we
- 19 will open up for public comments and discussion of the
- 20 subcommittee reports. At 2:10, the subcommittee will
- 21 make any formal recommendations to the Coast Guard. And
- 22 then at 3:30, there will be plans for discussions for
- 23 plans for interwork and future actions by the committee.
- 24 And at 3:45, on Thursday September 27th (28th),
- 25 the meeting will wrap up with final comments. And there

- 1 will be a hard stop at 4:15 p.m., as Mr. Wendland
- 2 commented on this morning to wrap up this National Fish
- 3 SAC Committee session.
- 4 So that's all I have with the agenda.
- 5 MR. WENDLAND: Thank you, Mr. Myers.
- 6 MR. MYERS: Yes, sir.
- 7 MR. WENDLAND: And, again, we have built-in
- 8 public comments into these three days, so we have at
- 9 least one public comment period each day. So if there
- 10 is anybody in the public that arrives, you can just tap
- 11 me on the shoulder or let one of us know that you would
- 12 like to speak and we will get you up front to the podium
- 13 to, you know, to advise us of your comments or thoughts.
- 14 So, again, just tap me on the shoulder and we'll get you
- 15 into one of those public comment periods.
- 16 I think, at this time, Mr. Chairman, I would like
- 17 to turn it over to you because, you know, as all of us
- in the fishing vessel safety division over the years, we
- 19 were gifted information from a pillar of the fishing
- 20 vessel community. So he put together, you know, a web
- 21 type system that advised everyone out in the public,
- 22 including the Coast Guard, of what was happening there.
- 23 So we dearly miss this representative. And I
- 24 just want to turn it over you for your thoughts of the
- 25 committee on Mr. Richard Hiscock.

- 1 CHAIRMAN DZUGAN: Thank you, Jonathan.
- Yeah, we're talking, of course, about Richard
- 3 Hiscock. Richard Hiscock passed away about six weeks
- 4 ago. Richard Hiscock -- we were all involved with
- 5 fishing vessel safety on our boats; before we go on a
- 6 trip, after the trip, so let me acknowledge that first
- 7 of all. But a few of us, a rare few of us, have spent
- 8 their entire lives in fishing vessel safety from a
- 9 legal, regulatory end. And that was Richard Hiscock.
- 10 As a matter-of-fact, it was genetic with him.
- 11 His father and mother worked in a small department
- 12 during World War II that dealt with survival equipment
- 13 for pilots flying in World War II over the Pacific to
- 14 help improve their survivability basically. And he grew
- 15 up with that. Only a two-person office and both
- 16 happened to be both his parents. And so he grew up in
- 17 that environment.
- 18 He worked as a sternman on a lobster boat out of
- 19 Chatham, Cape Cod. And he got involved in fishing
- 20 vessel safety as an insurance examiner after casualties,
- 21 and especially on the regulatory side, he had a hand in
- 22 2018 Act, the Fishing Vessel Safety Act of 1988 along
- 23 with John (indiscernible) and with the 2010 Act, as
- 24 well, as a senior staff person as a representative.
- 25 He was a mentor to me and a lot of other people.

- 1 The fishing vessel safety pool, in terms of people who
- 2 just do the kind of work that he did was very small.
- 3 His knowledge of the regulations and his correspondence
- 4 all the way back to the late 1950s, anything the Coast
- 5 Guard did involving or touching fishing vessel safety,
- 6 he had cabinets full of information. That stuff is, I
- 7 believe, now with a university back east, and it's
- 8 archived for that.
- 9 And he was -- I served by him, as he was a member
- of this committee in the '90s. And he was invaluable on
- 11 the committee meetings. Sometimes reminding the Coast
- 12 Guard of what they could and couldn't do and just
- 13 general background in general.
- So he will be sorely missed. I was planning to
- 15 see him and sit down with him and kind of sit at his
- 16 feet again to learn more about the history, the present,
- 17 the future potential of fishing vessel safety. And I'm
- 18 very sad to hear about the loss and that we won't be
- 19 meeting with him ever again. The lesson to me is,
- 20 again, always if you want to see people and meet them,
- 21 just do it; don't put it off.
- 22 So I have been in touch with his wife. I had a
- 23 call with her as well. And we would like to be able to
- 24 do something for him in remembrance, maybe with this
- 25 committee. And maybe advance something onto the Coast

- 1 Guard as our hopes and wish is that we might be able to
- 2 do something for him for his remembrance; whether it be
- 3 accommodation posthumously or whatever.
- 4 But just wanted to let you know of his passing.
- 5 And he will be sorely missed by a lot of people. People
- 6 like that only come along maybe once in a generation.
- 7 But in this tiny pool of fishing vessel safety ...
- 8 So I thought we would take a moment of silence.
- 9 Afterwards, maybe come up with some ideas, if not right
- 10 afterwards, but during the course of the next couple of
- 11 days that we could pass along to the Coast Guard and
- 12 ourselves as a committee. And take that moment of
- 13 silence to think about Richard and what he did.
- 14 And if you didn't know Richard well, think about
- 15 somebody you know, who, in this industry, who you fished
- 16 with who is no longer here, who was lost at sea. So
- 17 we'll take a few minutes of silence if there is no
- 18 objection.
- 19 (Moment of silence observed.)
- 20 CHAIRMAN DZUGAN: Thank you. And thank you,
- 21 Richard, wherever you're listening from.
- 22 MR. WENDLAND: Captain Neeland.
- 23 CAPTAIN NEELAND: Thank you. I'd just like to
- 24 take a few moments. The U.S. Coast Guard just also
- 25 wishes to recognize Richard Hiscock for his lifelong

- 1 contributions to advance safety in the fishing industry,
- 2 and his large impact on mariners and their families,
- 3 which were felt on many levels.
- 4 He partnered with the Coast Guard in the drafting
- 5 of the fishing vessel safety publications and provided
- 6 critical input on fishing safety draft legislation which
- 7 resulted in the Coast Guard Administration Authorization
- 8 Act Provisions. This being a small example of the
- 9 numerous drivers he championed that impacted a diverse
- 10 industry and nation.
- 11 His life work was progressive and unique and
- 12 clearly influenced a culture of safety in a challenged
- 13 industry. We offer our sincerest condolences to his
- 14 family. Thank you.
- MR. WENDLAND: Thank you, sir, and thank you, Mr.
- 16 Chairman.
- 17 CHAIRMAN DZUGAN: Thank you.
- 18 MR. WENDLAND: Mr. Myers, at this point in time
- on the agenda, would you like to provide everybody with
- 20 some general updates and some regulatory project status
- 21 updates as well?
- 22 MR. MYERS: Yes. Thank you, Jonathan. Joseph
- 23 Myers speaking.
- I want to provide, first and foremost, an update
- 25 on the task items that were responded to in Norfolk.

- 1 And what I'm going to do, since, you know, the committee
- 2 responded and made recommendations to three tasks. And
- 3 they were 01-23, 02-23, and 03-23. What I'm going to do
- 4 is read the tasks so that everyone is really
- 5 re-familiarized with the task at hand, and then the
- 6 Coast Guard response to that which is posted on our
- 7 website.
- 8 The committee in May of 2023 made -- responded to
- 9 task recommendation 01-23: The committee recommends the
- 10 adoption of a regulation to include language that
- 11 requires each vessel MUST have a written policy for
- 12 preventions of falls overboard and for wearing PFDs.
- 13 The policy must identify known hazards that may result
- in falls overboard, list best practices to prevent falls
- 15 overboard, and methods for recovering of man overboard.
- 16 The Coast Guard response: The Coast Guard agrees
- 17 with the importance of incorporating safety policies
- 18 that address falls overboard prevention, recovery
- 19 methods, and activity appropriate wearing of personal
- 20 flotation devices. We will evaluate implementing this
- 21 recommendation in future regulatory projects and will
- 22 include these measures in the updates to the Voluntary
- 23 Safety Initiatives and Good Marine Practice for
- 24 Commercial Fishing Industry Vessels Guide.
- 25 Task No. 2, 02-23: The committee recommends that

- 1 the Commandant amend 46 CFR (Code of Federal
- 2 Regulation), 28.50, definitions of terms used in this
- 3 part to include skiff, which means a fishing vessel up
- 4 to 32 feet in length of open construction arranged with
- 5 little or no combination or interior spaces. This
- 6 definition excludes auxiliary craft.
- 7 The Coast Guard response: The Coast Guard is
- 8 currently evaluating amending 46 CFR 28.50 definitions
- 9 to include the definition of skiff, and the description
- 10 capturing fishing vessels up to 32 feet in length of
- open construction arranged with little or no combination
- 12 or interior spaces excluding auxiliary craft.
- 13 Another item within this task, 02-23, the
- 14 committee recommends that the Commandant amend 46 CFR
- 15 28.110, life preservers or other flotation devices be
- 16 modified to include paragraph C, which reads:
- 17 Individuals onboard vessels defined as skiffs, when
- 18 operating in cold water shall wear a garment or device
- 19 designed to provide flotation.
- 20 The Coast Guard response: Wearing an activity
- 21 appropriate personal flotation device will significantly
- 22 benefit crew in certain high risk situations, especially
- 23 in cold water environments. We will evaluate
- 24 implementing this recommendation in a future regulatory
- 25 project and will address these measures in future

- 1 updates to the Voluntary Safety Initiatives and Good
- 2 Marine Practice for Commercial Fishing Industry Vessel
- 3 Guide.
- 4 Task 03-23: The committee recommends the
- 5 adoption of a regulation requiring owner/operator of a
- 6 commercial fishing vessel subject to 46 CFR 28.105
- 7 lifesaving equipment general requirements, to establish
- 8 and maintain a suitable means onboard the vessel for the
- 9 safe recovery of persons from the water and their
- 10 subsequent embarkation onto the vessel.
- 11 The Coast Guard response: The Coast Guard agrees
- 12 with the intent of this recommendation establishing
- 13 suitable means onboard a vessel for the safe recovery of
- 14 persons from the water and their subsequent embarkation
- onto the vessel is vital for crew safety in high risk
- 16 situations.
- 17 We will evaluate implementing this recommendation
- in a future regulatory project. The Voluntary Safety
- 19 Initiatives and Good Marine Practice for Commercial
- 20 Fishing Industry Vessel Guide addresses man overboard
- 21 recovery. The Coast Guard highly encourages fishing
- 22 vessel and fishing industry stakeholders to incorporate
- 23 this guide in their operational safety plans.
- 24 And also there was another recommendation
- 25 attached to this task, 03-23. Prioritize the issuance

- 1 of the Voluntary Safety Initiatives and Good Marine
- 2 Practices for Commercial Fishing Industry Vessels
- 3 January, 2017 guide. The committee recommends that the
- 4 Coast Guard updates the Voluntary Initiatives and Good
- 5 Marine Practice for commercial practice industry vessel
- 6 document.
- 7 The Coast Guard response: The Coast Guard agrees
- 8 with this recommendation. We recognize certain fishing
- 9 industry stakeholders may not be aware of the Voluntary
- 10 Safety Initiatives and Good Marine Practices for Fishing
- 11 Industry Vessel Guides, which was co-produced by the
- 12 Coast Guard and the Commercial Fishing Safety Advisory
- 13 Committee in 2017.
- We will pursue a focused campaign that promotes
- 15 the Voluntary Safety Initiatives and Good Marine
- 16 Practices for Commercial Fishing Industry Vessel Guide
- 17 to commercial fishing industry stakeholders. This guide
- 18 will also be emphasized during Coast Guard fishing
- 19 vessel dockside examinations. We have commenced our
- 20 review of the Voluntary Safety Initiative Good Marine
- 21 Practice Guide and will incorporate relevant updates as
- 22 necessary.
- 23 And so that is the review and comments by the
- 24 Coast Guard of the three tasks that were delivered to
- 25 the Coast Guard this past spring in Norfolk.

- 1 Are there any questions?
- 2 MR. ALWARD: Yeah, Matthew Alward. Part of the
- 3 recommendation on that last item, was -- I believe we
- 4 also recommended that you guys look at renaming the
- 5 document to make it more accessible. I don't know if
- 6 that got captured in the notes for you guys. Or maybe
- 7 reviewing that document or maybe making -- coming up
- 8 with a different name for it?
- 9 MR. MYERS: Yeah. So that was not part of the
- 10 recommendation, but we hear what you're saying and we
- 11 can look at that. And I think any changes to that
- document which was advised by the advisory committee
- 13 back, I think, it was several meetings back, we are
- 14 happy to always entertain renaming that.
- 15 And so maybe we can reconnect with the committee
- 16 during our review and come up with a sensible
- 17 identifying name that you all agree with also, because
- 18 you are co-authors of that document obviously. Yeah.
- 19 Okay.
- 20 Anything else? Yes, sir.
- 21 MR. DAMERON: Chairman. Thank you, Mr. Myers.
- 22 Thomas Dameron.
- When might these updates to the document be made?
- MR. MYERS: We don't have a -- well, we are
- 25 currently reviewing it now. So I'm hesitant to give a

- 1 deliverable date today, but I can tell you that we are
- 2 actively reviewing it. And I would say we could provide
- 3 an update during the spring meeting, you know, when
- 4 there's official committee business conducted. And we
- 5 can give you an update on our review and
- 6 recommendations. So it just has not been completed yet.
- 7 Any other questions? Okay.
- 8 I want to provide a quick update on the req
- 9 project, the fishing -- fishing vessel safety reg
- 10 project that is in the final stages, the final rule
- 11 process. On the spring unified agenda, which is posted
- 12 on our website, the deliverable for this final rule has
- 13 been updated to reflect 08 of 2024, which is August of
- 14 2024. And that's posted on the unified agenda which we
- 15 encourage everyone to visit frequently because
- 16 occasionally there are updates.
- I have a copy of that here along with the reg,
- 18 the Federal Register Notice of Proposed Rulemaking that
- 19 it's based on. So during this meeting, be it the public
- 20 or the committee, if you want to take a look at this,
- 21 you are more than welcome to it. As a matter of fact, I
- 22 will leave it on the back table here so everyone knows
- 23 where it's at.
- Are there any questions on that?
- Okay. Mr. Wendland.

- 1 MR. WENDLAND: Yes, sir. Thank you very much,
- 2 Mr. Myers.
- We're a little bit ahead of schedule, which is
- 4 good, because, like we said, we've got a full agenda and
- 5 ten tasks to go through in these three days. So I would
- 6 suggest to the Chairman maybe we can just take a break
- 7 now before we get into the presentations from the
- 8 Districts.
- 9 And, again, those presentations will be quick
- 10 updates from the presentations that were just done at
- 11 the Norfolk meeting. So they will be probably a little
- 12 bit quicker than the Norfolk meeting, but we do have all
- of the district coordinators here to provide everyone in
- 14 the room and all of the members an update.
- So with that, Mr. Chairman, it's your call on
- 16 that.
- 17 CHAIRMAN DZUGAN: I propose that we take a recess
- 18 to the top of the hour and reconvene at the top of the
- 19 hour, 10 o'clock. So we are recessed.
- 20 (The meeting recessed at 9:46 a.m. PST.)
- 21 (The meeting reconvened at 10:02 a.m. PST.)
- 22 MR. WENDLAND: All right. So welcome back. And,
- 23 again, this is the Second National Commercial Fishing
- 24 Safety Advisory Committee Meeting, the first one took
- 25 place in Norfolk. And in Norfolk, we had the district

- 1 coordinators come up and present some of their data on
- 2 what's been happening in the last year or so.
- 3 So at this point in the agenda we're going to ask
- 4 each coordinator to come up again, and just give us
- 5 updates of what's happened since the last date in
- 6 Norfolk. So we'll do that just starting in D-1 and
- 7 going around the country to D-17. So at this point in
- 8 time, if we're ready, Angel, do you have the D-1
- 9 presentation? You can put that up.
- 10 CHAIRMAN DZUGAN: Jonathan, if I may, for people
- in the audience, again, is my head in the way? Can you
- 12 see the screen? Okay.
- MR. WENDLAND: And so with us from D-1 is Kyra
- 14 Dwyer. And Kyra is representing, on behalf, I should
- 15 say of Trevor. So with no further ado, Kyra, the floor
- 16 is all yours. And thank you for coming on the short
- 17 notice, as well.
- 18 MS. DWYER: Thank you, Jonathan. He stole my
- 19 intro, but I'll repeat. Kyra Dwyer and I'm an examiner
- 20 out of New Haven, so Sector Long Island Sound, on behalf
- 21 of Trevor Cowan. And I am excited to be here today to
- 22 see what goes on.
- I'm here to brief you on the latest developments
- 24 in the 1st District. And I'm just going to go quickly
- 25 through the statistics, but if you have any questions

- 1 please feel free to stop me. Back on the first slide,
- 2 starting over. I'm still on the first slide, the
- 3 picture of the boat. Thank you.
- 4 So that's Gaston's Legacy. It's an 85-foot
- 5 dragger. It is one of the recent casualties in our
- 6 area. August 13th there was a report of a suspected
- 7 missing crew member suspected being overboard. A search
- 8 was conducted. No body recovered until 13 days later.
- 9 And so the investigation is still pending. And we're
- 10 awaiting the ME report. But the key points are no life
- 11 jacket and suspected of working on deck alone. So
- 12 that's, again, just one of the most recent casualties.
- 13 Next slide please.
- 14 All right. Simply, the objectives today, just to
- 15 go over our fleet and the stats of this past calendar
- 16 year. And then I just wanted to talk a little bit about
- 17 our safety workgroup. I believe Trevor's probably
- 18 spoken about that in the past. It's a working group
- 19 that we established after a peak in fatalities in 2020,
- 20 and it's an ongoing effort in the 1st District.
- 21 So this is our fleet size and it comes from NOAA
- 22 data. 15,000 active fishing vessels; 5000 of which are
- 23 documented, 10,000 state registered. And that's going
- 24 to include the highly migratory species or I'll say, you
- 25 know, the part time. And then our averages for exams

- 1 are between 1000 and 1100 exams a year, and that is
- 2 including third-party exams.
- 3 All right. So this one is a little -- there's a
- 4 lot of numbers. This is essentially our compliance
- 5 statistics broken down by month, so this is the past
- 6 year. So it's all going off of boardings. So if you go
- 7 into the centermost, red data fields. So it's spelled
- 8 out. It's got a compliance rate. So that is just a
- 9 measure of the safety violations that were determined
- 10 subsequent to boardings. So you see compliance rate of
- 11 83 percent. That means 83 percent of the time of these
- 12 boardings, vessels were found to be in compliance.
- 13 And I found it, kind of, interesting to go
- 14 through by month to track the compliance percentages.
- 15 You see June and July were the lowest. So I would like
- 16 to investigate that a little bit further.
- 17 Next center red column percentage with current
- 18 exams, that's the five-year exams. That's going to be,
- 19 what is that, 70 percent. And then the last one over to
- 20 the right, percentage with decals, that's 60 percent.
- 21 So that's the 2-year decal.
- The notes. Let's see that bottom block, again,
- over to the left, that is observed PFD wear. We've been
- 24 asking boarding officers to make a note if crew members
- 25 are wearing PFDs. Observed wear, 46 percent, which is,

- 1 that's up 30 percent from calendar year 2022; so that's
- 2 very positive. All right.
- 3 Any questions? Yes.
- 4 MR. DAMERON: I noticed no boardings October,
- 5 November, December.
- 6 Ms DWYER: Yeah, so that's up to August. So
- 7 January through August.
- 8 MR. DAMERON: Oh, 2023.
- 9 MS. DWYER: Yeah, I asked the same question when
- 10 I was going over it with Trevor. That's why I can
- 11 answer it right away. Yeah, so that's just for the
- 12 calendar year.
- 13 Anything else?
- 14 MR. WENDLAND: One question. So when the Coast
- 15 Guard goes by and observes the life jacket wearing, is
- 16 that folks on the back deck or is that boardings, or how
- 17 is that done exactly for the knowledge of everybody?
- MS. DWYER: So as I understand it, this is on
- 19 deck at the time of the boardings. So anybody that is
- 20 working on deck, if they're wearing -- so it's subject
- 21 to some variability, but that's the idea. The team gets
- on and observes, you know, starts their boarding, you
- 23 know, anybody who is on deck working, were they wearing
- 24 a life jacket.
- MR. THEILER: Kyra, does that include -- is that

- 1 only Coast Guard approved or would that include
- 2 something like the bibs that have the full flotation;
- 3 does that include all of those?
- 4 MR. DWYER: I'm not sure, Mike. And I can ask
- 5 about that. If I had to guess, I would say just
- 6 observed wear, regardless of type. But I don't know for
- 7 certain.
- 8 MR. VINCENT: And so those were boardings at sea
- 9 or dockside?
- 10 MS. DWYER: Boardings at sea. So these are
- 11 boarding teams, yeah. So this is realtime.
- 12 CHAIRMAN DZUGAN: Just for clarity. In that
- 13 first column, the number of POB, persons onboard, right?
- MS. DWYER: Yes.
- 15 CHAIRMAN DZUGAN: And then the number of POB
- 16 worn, those were just what was observed, right?
- 17 MS. DWYER: Observed. Yeah.
- 18 CHAIRMAN DZUGAN: Thanks.
- 19 MS. DWYER: You're welcome. All right. Anything
- 20 else? Next slide, please.
- 21 All right. So this is a breakdown of all of the
- 22 violations by item. And, again, August, that's just the
- 23 last month that we've got recorded. The top three
- 24 violations, missing or expired flares, missing or
- 25 expired exam, and survival craft issues. I know it's

- 1 quite -- it's a little difficult to break that down by
- 2 the columns, but if you have any questions I'm happy to
- 3 read through it with you right now. And, again, this is
- 4 subsequent to enforcement boardings, that's where all of
- 5 this data comes from.
- 6 MR. BOEHMER: Have any of these resulted in
- 7 terminations?
- 8 MS. DWYER: Yes. The next slide -- yes.
- 9 Stealing my thunder. Yeah, there you go.
- 10 So these slides, the top right is going to be the
- 11 past nine years, and it's broken down by year. And then
- 12 the top left, that's your terminations. Again, it's for
- 13 that time period, the past nine years. So it doesn't
- 14 break it down by year. And also the fatalities within
- 15 those last nine years, so it's really just by subject.
- So the top termination violations are going to be
- 17 life rafts. That's the top left, the red half. And you
- 18 can see in the recorded fatalities, 2020, that was a
- 19 spike for the 1st District at 17. And then, after that
- 20 we trended downwards, which was fortunate, until this
- 21 year, we're going up again, we're at 6.
- 22 Of those 6, 4 are what we're categorizing as
- 23 fishing vessel related -- so, you know, sinking, fire; 2
- 24 were health or drug-related, so we break those out
- 25 separately on the 6 overall fatalities.

- 1 And then I did ask about that, if you see on the
- 2 cause of death for the lowest block, man overboard and
- 3 then sinking/capsizing, I wanted to know if it was a
- 4 coincidence that those numbers were both 18 or double
- 5 counted. It's actually coincidentally they are separate
- 6 events. So there were, you know, 18 sinking or
- 7 capsizings, and then counted separately, 18 individual
- 8 man overboards for that time period.
- 9 Any questions?
- 10 CHAIRMAN DZUGAN: Again. Jerry, just for
- 11 clarity. The upper left-hand pie chart up there, 116 in
- 12 red. That was terminated because there was flooding, it
- 13 was --
- 14 MS. DWYER: Oh, sorry. That's for life rafts.
- 15 So the 116 -- yeah, it's hard, the flooding was the
- 16 smallest.
- 17 CHAIRMAN DZUGAN: Sorry.
- 18 MS. DWYER: That's all right.
- 19 MS. HEWLETT: Is the termination for life raft,
- 20 I'm just curious if that's that they weren't onboard or
- 21 were just expired and hadn't been repacked?
- 22 MS. DWYER: Yeah, so one of these slides -- and,
- 23 again, I can't speak to it exactly, I think one of the
- 24 prior slides, it describes whether it's hydrostatic or
- 25 whether it's a general issue with the life raft. If I

- 1 had to guess, I would say it's servicing. You know,
- 2 beyond that five-month grace period.
- 3 MS. HEWLETT: And I wonder if in coordination
- 4 with, were those boats examined --
- 5 MS. DWYER: Right.
- 6 MS. HEWLETT: -- were they -- yeah.
- 7 MS. DWYER: Yes. And so, I agree. I think
- 8 that's definitely worth looking into. Because we've had
- 9 a lot of issues with service delays in our area. So,
- 10 but, unfortunately I don't know beyond that in general.
- 11 MR. VINCENT: Were any of those related to say
- 12 positioning of the life raft, like, where it's obviously
- 13 probably to the point of ridiculous to try to deploy it
- in a manual emergency.
- MR. DWYER: I would venture to guess, no, just
- 16 having done the work, you know, in the field. I feel
- 17 like that's usually sorted out prior to the boat
- 18 leaving. And I would feel comfortable saying that a
- 19 boarding officer, as long as it is accessible and has a
- 20 chance of deploying, they will not terminate. But it's
- 21 more to do with expired hydrostatic release or servicing
- 22 that's beyond the due date plus 5 months. We do give a
- 23 grace period of five months before terminating, but
- 24 usually it's a servicing issue.
- 25 And I know in my area we have good communication

- 1 between the boarding teams and myself. So if there is
- 2 any issue of accessibility or mounting, that's something
- 3 that's typically communicated back to me for dockside
- 4 follow-up. And then I will work with the operator to,
- 5 you know, come up with a more suitable location.
- 6 MR. VINCENT: And that five month grace period,
- 7 is that just particular to your district?
- 8 MS. DWYER: No, that's a national policy.
- 9 MR. DAMERON: And is it the same situation with
- 10 the life extinguishers, that it's, those are expired
- 11 past five months? Or fire extinguishers.
- MS. DWYER: Yeah, so that's typically not
- 13 serviceable. You know, so you do not have the required
- 14 number onboard, whether they're just missing or they're
- 15 beyond the service date. Most importantly, that would
- 16 be the hydrostatic testing of the cylinder itself.
- 17 MR. DAMERON: And do you know if your boarding
- 18 officers and the examiners are looking at mounting in
- 19 the brackets?
- 20 Ms DWYER: They are. They are. That's a
- 21 challenge. And, again, it's working with operators, you
- 22 know. I would say the typical boarding officer is not
- 23 going to terminate if they have the requisite number of
- 24 extinguishers, but one is not properly mounted, even
- 25 though the approval, you know, does state this is only

- 1 approved equipment if it's probably mounted.
- 2 But typically, the boarding officer will, you
- 3 know, give some latitude, and, again, you know speak
- 4 verbally to that. "I'm going to let you go this time,
- 5 you have the requisite number, but this needs to be
- 6 mounted." And then that's something that would be
- 7 followed up, communicated between the boarding officer
- 8 and myself as a follow-up, you know, once they get back
- 9 to the dock.
- 10 MR. DAMERON: Right. And is that usually
- 11 followed up subsequent?
- MS. DWYER: Yes.
- MR. DAMERON: And to make sure that they get
- 14 those properly mounted?
- MS. DWYER: Ideally, yes. At our best, that is
- 16 the ideal coordination. It's between underway
- 17 enforcement and dockside examiners. In my opinion,
- 18 that's how everything -- that's how we maximize our
- 19 effectiveness. But it's sometimes challenging, you
- 20 know. I mean, if I could be frank, that's one of the
- 21 biggest obstacles is just maximizing the communication
- 22 and the followup.
- But, yeah. You know, I'll speak for myself.
- 24 That's something that I work hard at. And that
- 25 includes, you have to visit with the stations and you

- 1 have to stay in touch with the people who were doing the
- 2 work. You have to do consistent training. And you have
- 3 to be very technical and have good relationships.
- 4 MR. BOEHMER: Kris Boehmer. I'm just wondering.
- 5 I don't see EPIRBs on there. Is that included in the
- 6 life raft pie or is that something that you don't
- 7 terminate a trip for as it's not an issue?
- 8 MS. DWYER: I think it was not an issue, yeah.
- 9 MR. DAMERON: And how about survival suits and
- 10 the inspection on survival suits. Because we have life
- 11 rafts up there. Are you requiring that survival suits
- 12 are inspected in the same way that life rafts are?
- MS. DWYER: Yes, they are inspected. But the
- 14 service dates, you know, they're not stamped with an
- 15 expiration date. And the general rule of thumb is about
- 16 20 years service life, but it depends how it's been
- 17 stowed, where it's been stowed. You know, the condition
- 18 of the neoprene.
- But what we are looking at consistently is that
- 20 it has to be marked; it needs the whistle, and a light,
- 21 you know, depending on when they're operating. And fit,
- 22 fit and accessibility. I mean, I think that's probably
- 23 the most important.
- 24 MR. DAMERON: Because I think most manufacturers'
- 25 guidance requires servicing every two years within the

- 1 first five years of life and every year thereafter. And
- 2 I'm seeing an awful lot of survival suits that are 10,
- 3 12, 15 years old that never been serviced. So I'm
- 4 wondering why boarding officers and Coast Guard
- 5 inspectors aren't flagging that?
- 6 MS. DWYER: Yeah. I can't answer, other than not
- 7 doing it. You know, my inspection is a visual. And
- 8 I'll recommend somebody, because I know the testing for
- 9 those suits is to do, you know, essentially, hydrostatic
- 10 testing, check for leaks. And encourage people to put
- it on and get in the water and see if it leaks. But,
- 12 no, I am not checking for the servicing stamp. 20 years
- 13 is the cutoff for a serviceable suit.
- 14 CHAIRMAN DZUGAN: Jerry. A comment and a
- 15 verification. This is not a regulation, that's a policy
- 16 from district to district in terms of the examinations
- 17 of immersion suits. So it's going to change from
- 18 district to district from what I've seen. And we'll
- 19 learn more about that. And it's not a regulation, that
- 20 manufactures guidelines, kind of, exist separately from
- 21 that.
- But my question is on those yearly fatals; that's
- 23 vessel related?
- MS. DWYER: Fatals?
- 25 CHAIRMAN DZUGAN: Does that include medicals,

- 1 suicides, murders, or are they vessel-related?
- 2 MS. DWYER: And that was in the sixth slide
- 3 right, from 2023?
- 4 CHAIRMAN DZUGAN: Yeah. So I want to know if
- 5 there was any other than in the pie chart?
- 6 MS. DWYER: Yes, so two of those fatalities were
- 7 either health or suicide.
- 8 CHAIRMAN DZUGAN: Okay. So that an includes all
- 9 fatalities in the upper left. Okay. Thank you.
- MS. DWYER: Yes.
- 11 CHAIRMAN DZUGAN: I'm glad I asked.
- MS. DWYER: All right. The next slide please.
- So this is the workgroup that I was describing
- 14 earlier. This was formed in 2020 after a spike in
- 15 fatalities. And I've been a member of the work group
- 16 and it's been a great initiative. I think most
- 17 importantly, it is coordinating the efforts of our
- 18 prevention teams or our marine inspectors, our examiners
- 19 and the enforcement teams, and those policy leaders.
- 20 And we are executing our efforts with something
- 21 called the safety enhancement bulletins. So that's
- 22 internal direction to all of the boarding teams and the
- 23 dockside examiners. And it's a concentrated focus on
- 24 safety issues. So it's a dynamic response to realtime
- 25 issues.

- 1 The first one that went out was six months ago.
- 2 It was on watertight integrity. So recognizing that we
- 3 do not have the regulatory authority to hold a certain
- 4 standard, but we do have the authority, interestingly,
- 5 to terminate. So the reality of that situation, we get
- 6 back to terminate, based on excessive flooding or
- 7 failure of those watertight fittings. We all know that
- 8 doors, hatches, typically don't fail immediately, so
- 9 that's a maintenance standard.
- And so what was recognized by this group is let's
- 11 increase the focus on this maintenance issue that occurs
- 12 over time and that can result in a catastrophe. Because
- 13 it's low-hanging fruit. It doesn't cost a lot, but it's
- 14 critical. So we figured by getting our boarding teams
- 15 to take a closer look at watertight doors, hatches, make
- 16 note of the configuration. And it's largely an
- 17 education effort.
- And our second, and this one is just going out
- 19 now, focuses on man overboards and drill training. And
- 20 there is an effort to do more than just ask to see
- 21 somebody's drill conductor card. There is a consensus
- 22 that, if we can, we want to actually perform proof of
- 23 compliance. Confirm that, not only have people attended
- 24 the training, but they understand the equipment and they
- 25 can actually execute, you know, the drill requirements.

- 1 And it's a very challenging issue, especially for
- 2 the captains, because, you know, we've had a transient
- 3 crew, so lot of times, they are new deckhands. So it's
- 4 a challenge for these captains to keep everybody trained
- 5 up. So the idea is to have our boarding officers do a
- 6 little bit more of proof compliance. So not just check
- for the card, but go onboard, take the watch, quarter,
- 8 station build and say, you know, "Okay, deckhand. Your
- 9 assignment is this in a fire. Show me how you do that;
- 10 tell me what you do?" You know, "show me how to deploy
- 11 a raft," et cetera. Again, raising awareness.
- 12 So that said, I think it's ultimately going to
- 13 prove very effective. And, if anything, it hits that
- 14 button of coordinating the Coast Guard internally,
- 15 again, between the dockside examinations, examiners, and
- 16 the enforcement, which is critical.
- 17 And this picture of the Miss Kara, just to
- 18 conclude, again, another August. This was a sinking 55.
- 19 So this is before, this had gear modifications, so it
- 20 started life as a lobster boat that was converted to,
- 21 I'll say, scallop or dragger. But the big A-frame was
- 22 added on. And less than 79, so no stability
- 23 calculations.
- And it's reported, because there were three
- 25 survivors, that there was a, you know, essentially gear

- 1 shifted on deck in some rough weather. And it was a
- 2 pretty immediate capsize. So three people in the water.
- We received, the EPIRB deployed immediately. The
- 4 survivors were recovered within an hour. Only one of
- 5 them could swim. None of them were wearing PFDs. They
- 6 were very lucky. They were hanging on to small buoys
- 7 when the Jayhawk arrived. But, again, so, you know, a
- 8 good ending, a very positive ending, but it could have
- 9 had a very different outcome. Questions?
- 10 MR. VINCENT: On your enhancement you were
- 11 talking about watertight integrity.
- MS. DWYER: Yes.
- 13 MR. VINCENT: Are they just doing like spot
- 14 checks or are they actually doing shock tests, like, you
- 15 know, checking knife edges and stuff like that?
- 16 MS. DWYER: Yeah, so we have a basic. They are
- 17 not doing, you know, shock tests. No, they are not
- 18 doing that underway. They are assessing the general
- 19 condition of the fittings. They aren't checking the
- 20 gaskets. And if there are things missing, you know,
- 21 oftentimes we'll see, seized dogs, you know, one dog out
- 22 of four is working. They're making a note of it and
- 23 again, communicating their findings to the dockside
- 24 examiner, who will pursue it further if needed. So, you
- 25 know, conducting some of the tests to better quantify

- 1 and actually test against a standard. But either way
- 2 it's a general assessment.
- 3 MR. THEILER: I'm just curious. I'm a safety
- 4 officer, but I'm really pleased to see that in writing
- 5 that first paragraph, "developing non-regulatory
- 6 interventions that might reduce the high rate of
- 7 fatalities in the northeast."
- 8 You know, I think that the training and this type
- 9 of prevention is going a lot further than the regulatory
- 10 types of enhancements to safety.
- 11 MS. DWYER: I appreciate that, Mike. Thank you.
- 12 And, yes, I skipped over the bottom line. But that is
- 13 the premise of what we're trying to do. We approach it
- 14 as everybody is rowing in the same direction. You know,
- 15 it's reducing fatalities. And if we can work together
- 16 and really focus dynamically on the realtime issues, not
- 17 just, you know, the standards of expiration dates, but
- 18 respond to what is happening realtime, that's what we
- 19 are focused on.
- 20 MR. WENDLAND: Awesome. Thank you, Kyra.
- MS. DWYER: You're welcome.
- 22 MR. WENDLAND: Fantastic job. Very detailed.
- 23 It's never easy to just jump into the fire like that.
- 24 And especially up in D-1, there's a lot going on there.
- 25 So it's great to hear, Mike, that things are going well

- 1 for you. It's a challenging environment at times. And
- 2 thank you again for that. An excellent presentation.
- 3 So at this point in time, we'll move to D-5. And
- 4 D-5, we have a vacant position as far as a coordinator.
- 5 And filling that position is active-duty lieutenant Gary
- 6 George, who was not able to be here today. So, again,
- 7 in his stead, we have Andy Diggs.
- 8 MR. DIGGS: Good morning and thank you. I am
- 9 from Sector Virginia. I am a fishing vessel safety
- 10 examiner. And Gary, Lieutenant Gary George put this
- 11 presentation, for me, together and I'll go -- it should
- 12 be pretty brief.
- 13 For those not, kind of, geographically
- 14 understanding what a Coast Guard district, District 5 is
- 15 generally speaking from Toms River, New Jersey to
- 16 Wilmington, North Carolina. That might be beneficial
- 17 for those who operate in that area.
- Our biggest hub is in the mid-Atlantic, at
- 19 Hampton Roads. We've got a pretty robust mid-Atlantic
- 20 scallop industry fleet there. They're doing very well.
- 21 You can go to the next line already, Angel.
- Of those vessels, we do have a couple of
- 23 different components. About 5700 altogether, again,
- 24 from Toms River, New Jersey to Wilmington, North
- 25 Carolina. A lot of our documented vessels are the

- 1 offshore, mid-Atlantic style. There is a very robust
- 2 fleet there out of Hampton Roads, Cape May, New Jersey,
- 3 some of the Delaware Bay, a few out of Ocean City,
- 4 Maryland. Our big bread and butter boats are the
- 5 Chesapeake Bay Deadrisers. They are classed as the
- 6 42-foot deadrisers that operate during the crabbing and
- 7 oyster season. Those are voluntary programs or
- 8 voluntary dockside exams for those particular vessels.
- 9 Okay. So what this particular statistic, these
- 10 were at-sea boardings. And of those 30 boardings are
- 11 associated with operations -- or, I'm sorry, lifesaving.
- 12 And I can attribute that to probably the reason we check
- 13 the big 8 items would lend us to reach out to the
- 14 lifesaving components on the vessels.
- We do a lot of station training. I tell the guys
- 16 and gals, listen, check something with an expiration
- 17 date, because when I was on there, the flares were good
- 18 and serviceable; however I don't go back and check them
- 19 two months from now that they have been replaced. So I
- 20 attribute the great majority of that lifesaving
- 21 equipment for decal vessels that are receiving one of
- 22 the big 8 items being checked at sea.
- I noticed there is 10 violations for fisheries.
- 24 As commercial fishing vessel safety examiners, I do not
- 25 check twine top, scallop reengages; that is not what we

- 1 do. So I can't really speak to the fisheries part of
- 2 that. I am familiar with a lot of what, they're
- 3 required to have the turtle chains for scallop dredges
- 4 and so forth and the tents, but we don't physically
- 5 check any of those items.
- 6 At the very top, "personnel," as a little wedge
- of that, that's also something we don't generally check.
- 8 When we're there, it's usually the master, and a crew
- 9 member, potentially a vessel manager is there. Not all
- 10 in the mid-Atlantic scallops, seven persons are not all
- 11 onboard. So we don't do a check for nationalities and
- 12 so on and so forth. That's, more or less an at-sea, an
- 13 at-sea requirement for the Coast Guard.
- 14 Of the violations issued, I see 69. I'm asking
- 15 the boat owner and operators here in the room. Has any
- of you all ever been issued a citation by the Coast
- 17 Guard? No.
- 18 So let me give you a little background of what
- 19 happens, right. So their boarding officer finds
- 20 something that they determine to be deficient. They
- 21 issue the citation. The boarding officer then sends
- 22 that to the vessel violation case coordination center,
- 23 and the boat owner is issued a PICV letter, a
- 24 preliminary inquiry commercial vessel.
- 25 And it identifies via the CFR, what it was that

- 1 was deficient on the boat. And then they come with a
- 2 max civil penalty, scary numbers; I don't know how they
- 3 got this \$10,000 for a COD being expired. But at the
- 4 very end of all of that, it gives you information on how
- 5 to contact the commercial fishing vessel dockside safety
- 6 examiner and the Coast Guard may consider suspending the
- 7 civil penalty process.
- I can tell you this, I've done a lot of these, we
- 9 call them 4100 F fix-it exams, and I have yet to see the
- 10 Coast Guard pursue the civil penalty. The Coast Guard
- 11 doesn't want your money. I'll tell any operator or
- 12 mariner who's out there, the Coast Guard has no interest
- in the money associated with the fine.
- 14 You needed a life ring; do you have a life ring?
- 15 In addition to that, we've checked everything from the
- 16 mast light to the bilge pump, and now you're in full
- 17 compliance. We'll issue a safety decal and then
- 18 petition the 4100 processing center to suspend the civil
- 19 penalty process. That's how it's worked in my
- 20 experience. Next slide.
- 21 All right. This is some dockside exam
- 22 information. Again, let's see, lifesaving, these are
- 23 deficiencies associated with what the examiners may have
- 24 concluded. Deficiencies issued, pretty common. The
- 25 primary lifesaving equipment there is -- it looks like

- 1 80 different deficiencies.
- The navigation is that what the 41 is? It
- 3 appears -- I'm like you, Jerry, I'm a little colorblind
- 4 when it comes to that. It appears like 41 deficiencies
- 5 were associated with navigation. That could be anything
- 6 from mat hubs, mat lights. It could be quite a few
- 7 different things.
- 8 I notice there was some information or interest
- 9 earlier in terminations, vessel terminations. So
- 10 basically there's 11 unsafe practices that create
- 11 especially hazardous conditions that could warrant a
- 12 vessels voyage being terminated. There's a lot of
- 13 variables to go into that.
- 14 The Coast Guard doesn't say right off the bat,
- 15 "oh, your EPIRB batteries are expired; you've got to go
- 16 back to the dock." There's a tremendous amount of
- 17 communication that's associated with that. Is it, "are
- 18 they inbound or are they outbound?" Are they, you know,
- 19 can the deficiency -- a fire extinguisher, can it be
- 20 corrected on the spot? Is the boat alongside, you know,
- 21 it has too many (indiscernible). You know. So there's
- 22 a lot of variables that go into the Coast Guard's
- 23 determination to terminate a vessel's voyage. Next
- 24 slide please.
- 25 So, the 5th District public outreach, again.

- 1 This is a pretty popular event for us up in the Maryland
- 2 Waterman's Association meeting or Waterman's Expo. It's
- 3 in Ocean City, Maryland. It's well attended, about 2500
- 4 attendees. A lot of those folks are on the bay side of
- 5 the peninsula, Delmarva Peninsula.
- 6 So it's a voluntary program. But we try to reach
- 7 out to members of -- as we walk around the convention,
- 8 we have a booth and we pass out some promotional items
- 9 trying to promote the dockside safety exam along with
- 10 the Atlantic City and Snead's Ferry Shrimp Festival.
- 11 That would be for my coworkers down south of me. I
- 12 should probably look at my notes. Let's see 5th
- 13 District planning committee direction.
- Oh, on the -- so back to the dockside safety
- 15 exams. There's really two schools of thought when we
- 16 deal with vessel operators. There is "tell me what I
- 17 need to have Coast Guard, and I'll get it." Or, we go
- 18 onboard and every piece of equipment is laid out in the
- 19 galley. The immersion suits are laid out; the flares
- 20 are laid out. And there is no right or wrong way to do
- 21 that.
- But I just realized, if I start a safety exam and
- 23 ask for the vessel's documentation and he's pulling
- 24 through a chest of drawers looking for it, more than
- 25 likely this isn't going to be a -- you know, this is

- 1 going to be a lot of deficiencies associated because he
- 2 didn't take time to present the vessel ahead of time.
- I often say, you don't need -- "I don't need to
- 4 tell you your stern light is out." This is not the
- 5 program's design is not for me to tell you your port
- 6 running light's extinguished. There's things you guys
- 7 can get ahead with. I say "you guys" I mean the
- 8 industry folks I deal with.
- 9 We use risk-based decision-making when using the
- 10 limited Coast Guard resources to target commercial
- 11 vessels, particularly those with expired decals. And we
- 12 maintain a tickler file here in Sector Virginia. I know
- if I did a boat that's required to have a mandatory
- 14 decal in 2021, he is due in 2023. We reach out to the
- 15 vessel ahead of time.
- 16 What happens in the mid-Atlantic Scallop Fleet is
- 17 that they get the ice, they get the fuel, they get the
- 18 crew onboard. They head into the fishery and they maybe
- 19 select a carrying observer and they can't get underway
- 20 until the observer is onboard and they have a current
- 21 decal. So that industry has been very, very proactive
- 22 in establishing a 2-year renewal requirement for their
- 23 decal.
- 24 The next slide. To be honest with you,
- 25 Lieutenant George created this. I'm not even sure what

- 1 "maintain consistent engagement with an organic
- 2 intelligent staff" means. I'm okay with it. But, it
- 3 sounds nice. I'm good with that. We don't -- you know,
- 4 we're not enforcement. We're compliance. So it's
- 5 really if we are the kinder, gentler Coast Guard, not
- 6 the over-enforcement part of it, we fix it, if it's
- 7 identified as a deficiency.
- 8 Again, expand existing outreach, how to reach the
- 9 commercial fishing community. We do -- we just recently
- 10 did two, 3-day trips into our remote areas. The
- 11 northern neck of Virginia up in the Reedville area sees
- 12 very little Coast Guard except in the fall and winter,
- 13 predictable (indiscernible) operations associated with
- 14 oyster harvesting.
- 15 And then we did a 3-day event out on Tangier
- 16 Island, which is a remote Virginia Island in the middle
- 17 of Chesapeake Bay where those men go to oyster grounds
- 18 and we try to get ahead of them, prior to predictable
- 19 (indiscernible) cold water operations as well.
- 20 Let's see. Seek to enhance station cutter. This
- 21 is prime time what we do this time of year. We get
- 22 ahead. We, every year in Oyster Sector Virginia is
- 23 slated for 2-day carriage commercial fishing vessel
- 24 training. We do some mock boardings.
- I'm familiar with some of the operators and they

- 1 will let us use their platforms. I purposely put
- 2 deficiencies on these boats so these operators -- sorry,
- 3 so these boarding officers can identify some of the
- 4 deficiencies.
- 5 We have worked with AMSEA and the fishing support
- 6 partnership service or fishing support partnership
- 7 program out of New Bedford, that's done some
- 8 drill-conductor training, very, very productive. We
- 9 have a predictable April 1st opening for the scallop
- 10 season. March is generally when a lot of maintenance is
- 11 done. Last March, we had 35 attendees for the 2-day
- 12 course, and it was very, very productive. So I thank
- 13 those folks for helping us out.
- Because as Kyra alluded to, training is the key
- 15 to some of these operations. And we don't have enough
- 16 teeth in the regulations to force people to do it. But,
- 17 certainly for those that are willing to do it, it is
- 18 certainly productive that they attend.
- 19 And lastly increase participation and optimize
- 20 Coast Guard Active Duty, Reserve, Auxiliary. Honestly,
- 21 our Auxiliary is aging out. We have few active duty
- 22 folks who do this. And our reserves, in my opinion,
- 23 it's very tough to do this on a part-time basis, so
- 24 thankfully the Coast Guard has civilianized a lot of
- 25 these positions. So that is how I was able to become,

- 1 this is my 10th year as a civilian doing these same
- 2 boats. And I know most of these folks by name. And I
- 3 can -- and I appreciate our relationship with them.
- 4 Any questions for me. I know that was pretty
- 5 quick.
- 6 MR. WENDLAND: That was perfect.
- 7 CHAIRMAN DZUGAN: I have a question, Mr. Diggs.
- 8 MR. DIGGS: Yes.
- 9 CHAIRMAN: It sounds like you're covering a lot
- 10 of vessels with scant resources. What would you like to
- 11 have in terms of more resources; what are you deficient
- in, maybe we can help from the program?
- 13 MR. DIGGS: Jerry, I think "we," I'm speaking for
- 14 Sector Virginia, myself, I have two other coworkers. We
- 15 can maintain our current workload. It's out in the far
- 16 reaches that, the auxiliary members, that may need some
- 17 help in that regard. But our area of our responsibility
- is from Reedville, Virginia down around to Shakatay,
- 19 Virginia.
- Now some of these are 2 hours one way to go to,
- 21 but I'm confident we can handle that part of it. I
- 22 can't speak for some of the other district coordinators
- 23 and fishing vessel examiners that are relying on
- 24 auxiliary members to do some of this far and away stuff.
- 25 And I'll tell you, it's very easy to get this

- 1 wrong. Even our boarding officers, from time to time
- 2 get it wrong. That's why I say there is a lot of
- 3 different moving parts when it comes to a vessel that's
- 4 issued -- or a vessel that has an unsafe practice that
- 5 creates an especially hazardous condition -- there is a
- 6 lot of answers to the question, "Why do we want to send
- 7 this boat back to the dock?" Yes, sir.
- 8 MR. BOEHMER: Mr. Diggs, Kris Boehmer. I think
- 9 Reedville has a lot of the (indiscernible) boats there
- 10 and they are over 200 gross tons, correct?
- 11 MR. DIGGS: That's correct.
- MR. BOEHMER: So do they fall under a different
- 13 type of exam or is it the same exam?
- 14 MR. DIGGS: It's the same exam. But, of course,
- 15 the mariner is credentialed, where that's the only fleet
- in our AOR that has credentialed mariners. But, yes,
- 17 sir, it is the same. I've used FishSafeWest, the
- 18 checklist generator, because they're somewhat of an
- 19 anomaly boat, coffers, they've got some things that just
- 20 aren't your run-of-the-mill 80-foot dragger. So we do
- 21 have to frontload. Some pollution issues, pollution
- 22 requirements. Yes, sir. But, yes, they are part of our
- 23 fleet responsibility.
- 24 And I won't -- I was going to touch base with
- 25 something else that's pending, and maybe this isn't the

- 1 appropriate time, but there is some question about
- 2 whether some of those vessels are actually fish tender
- 3 vessels. But that's another discussion for another day.
- 4 MR. WENDLAND: Awesome. Great presentation.
- 5 Thank you. Thank you for stepping in too. We really
- 6 appreciate that.
- 7 MR. DIGGS: Okay. You're welcome. Thank you.
- 8 MR. WENDLAND: Yes, sir. Okay. So moving on
- 9 down south to lovely Florida, which is home to some of
- 10 the members on the Board here. We have Walter Hoppe
- 11 District Coordinator out of D-7. Walter.
- 12 MR. HOPPE: Well, while we're waiting for it to
- 13 come up. My name is Walter Hoppe. I'm at the 7th
- 14 District office. I've been there since 2013 as the
- 15 fishing vessel coordinator. We cover from
- 16 Charleston -- or from South Carolina, Georgia, Florida,
- 17 with the exception of the panhandle, and Puerto Rico,
- 18 and the U.S. Virgin Islands.
- We have quite a few different boats, varying from
- 20 shrimp boats to long liners to small trailer boats which
- 21 are not kept in the water. We actually do some of the
- 22 exams at people's houses, so it's quite a variety. You
- 23 can go to the next slide.
- So I'm just updating, basically, since I left the
- 25 last meeting. So the count of the year 2022 numbers

- 1 obviously haven't changed. This year to date, we've had
- 4 commercial fishing vessel losses, but none of them
- 3 since the last meeting. We've had zero fatalities this
- 4 year to date. And for injuries, that's our biggest
- 5 area, we've had 8 this year to date; 6 of them since the
- 6 last meeting. And I'll get into, on the next slide,
- 7 just the breakdown of what those were.
- 8 Our fleet is roughly 6900 vessels, 4900 of them
- 9 state, and 1900 of them documented. The dockside exams,
- 10 we're averaging around 500 a year. This year to date,
- 11 we've got 329 and 188 of them since the last meeting.
- 12 Outreach initiatives, pretty much the same as
- 13 other folks, you know, AMSEA trainings. Dockwalking is
- 14 a big one. Just personally, the examiner's going out,
- 15 walking the docks, introducing themselves. And then, of
- 16 course, the training for the cutters and stations just
- 17 like everyone mentioned. So that they know, when we do
- 18 the exams, what we're looking for. And so when they go
- 19 out and do the boardings, they know if they see a decal,
- 20 what we've already checked and, you know, what's part of
- 21 our required equipment.
- 22 And priorities are just basically the mandatory
- 23 exam requirement, the aging fleet and consistent
- 24 enforcement between units. Which, I know, that's a big
- 25 issue where people will come to me and say, "oh, when I

- 1 operated over here, they didn't check that. And when I
- 2 operated here, they check it this way."
- 3 So our goal at the district is to look at the
- 4 different examiners and say when you're, you know,
- 5 enforcing things on people, are we doing it the same or
- 6 is there a reason why we're doing it different in a
- 7 different area?
- From a district-sponsored things, we do the South
- 9 Atlantic Fisheries Management Committee. This committee
- 10 we do third-party audits. We have three of the TPOs
- 11 down in Florida, even though we have only, I believe,
- 12 this year so far one third-party exam done in our area,
- 13 but the organizations are located in D-7. Go ahead.
- 14 So I mentioned the 6 injuries. What I did was a
- 15 little breakdown. One of them was due to a slip and
- 16 fall. And that was a documented vessel that did have a
- 17 decal. The collision, it says, it wasn't basically due
- 18 to a collision. Two individuals on the same vessel were
- 19 injured. And that was a state registered vessel, did
- 20 not have a decal. The lacerations, there's two separate
- 21 incidences. Both of them documented vessels. One with,
- 22 and one without a decal. And then a severed finger was
- 23 a documented vessel with a decal. So just a quick
- 24 breakdown of, we're looking at, you know, what were
- 25 those things. Is it something that there's a common

- 1 trend, things like that. I kept mine pretty short, so
- 2 if there are any questions. Thanks.
- 3 MR. WENDLAND: Thank you, Walter. Very well
- 4 done.
- 5 Okay. Moving to D-8. John Sherlock, our
- 6 District Coordinator also could not make it today. So
- 7 with that, George Rau stepped in.
- 8 MR. RAU: Yes, George Rau. I actually work for a
- 9 marine safety unit out of Homer, Louisiana. I'm filling
- 10 in for John. I'm an examiner there.
- 11 So I'll talk about a few things that are on the
- 12 slide first. One of the big concerns we have in the 8th
- 13 District, because we're a very shrimp industry heavy
- 14 district, that's our primary fishing industry. And it
- 15 is on the verge of collapse currently. The imports into
- 16 the country from foreign countries of shrimp and diesel
- 17 prices currently are just making the fisheries not
- 18 profitable at all.
- 19 Our big concern is that we have a fishery that's
- 20 not profitable, the first thing that people let go are
- 21 safety equipment, right. They're not wanting to go out
- 22 and buy flares and then invite us on to do safety exams
- 23 when they can't even turn a profit on their trips.
- So we talk to big-dog riggers that come in here
- 25 all the time and they're going backwards to the tune of

- 1 10, 20 grand a trip right now, and it's just not
- 2 feasible. They're tying the boats up and not fishing.
- 3 And the ones who are fishing are just, they're working
- 4 for almost nothing at this point. Go ahead, Angel.
- 5 So the bottom numbers this year, 655 exams so
- 6 far, 11 injuries, 5 vessels lost and we've had 5
- 7 terminations. Go ahead.
- 8 So I picked up two of the casualties that I
- 9 thought were interesting. So one of our big double
- 10 rigors, as can imagine decking your rig and finding a
- 11 dead body in the trawl, that happened to them. And
- 12 through some investigation with the local sheriff's
- office, they figured out who the individual was,
- 14 identified him. And talked to his family and figured
- 15 out that he was out there trawling in a smaller vessel.
- 16 What it came down to there was a lot of drug
- 17 paraphernalia on the boat. Our personal theory is he
- 18 probably jumped overboard and it cuts him out of his
- 19 wheel and never made it back up.
- 20 So single op -- we've got a large population of
- 21 single-operator vessels. A lot of skimmer, trippers and
- 22 smaller crab boats, probably not the same as the crab
- 23 boats up in Alaska. They operate by themselves. And
- one of our biggest hazards is them falling overboard by
- 25 themselves and nobody ever recovering them. Nine times

- 1 out of ten, they ain't running a kill switch. So the
- 2 boat is just doing circles out there and they're
- 3 treading water and headed for the nearest land. So this
- 4 particular individual was found.
- 5 Any questions on that? All right. Thank you.
- 6 MR. WENDLAND: Thank you. All right. So why
- 7 don't we move forward to District 9, which is the Great
- 8 Lakes and the Rivers, particularly the Great Lakes.
- 9 Mark Bobal, also a District Coordinator was not able to
- 10 make it today and we are thrilled to have Commander Auth
- 11 represent D-9. Commander Auth, the floor is yours.
- 12 COMMANDER AUTH: Thank you. Good morning,
- 13 everybody. Nicole Auth. I oversee inspections and
- 14 investigations for the Great Lakes. We have a little
- 15 bit of rivers, but rivers is mainly D-8. So the lakes
- 16 is our primary focus. Next slide.
- 17 So our AOR covers 8 states, 5.4 million boaters,
- 18 6700 miles of shoreline, and 1500 miles of that is
- 19 international border with Canada. The district where I
- 20 work is located in Cleveland. We oversee 4 Sectors
- 21 located throughout the Great Lakes in Buffalo, Detroit,
- 22 Milwaukee, and Sault Ste. Marie. We also have marine
- 23 safety units in Duluth, Chicago, Toledo, and Cleveland.
- 24 And marine safety detachments in Sturgeon Bay, Wisconsin
- 25 and Massena, New York.

- 1 We have no billeted commercial fishing vessel
- 2 examiners in the Great Lakes, but we have 15 qualified
- 3 active-duty and civilian marine inspectors, two Coast
- 4 Guard auxiliarists, and 13 tribal examiners for a total
- 5 of 30 examiners spread throughout D-9. As you can see
- 6 it's a large area of water; not a lot of people in any
- 7 one spot, so we're kind of spread out. Out assets are
- 8 spread out all over the Great Lakes.
- 9 The Great Lakes fisheries work more than
- 10 \$7 billion annually and cooperative fishery management
- 11 sustains that economically important element of the
- 12 Great Lakes ecosystems. Fisheries of the Great Lakes
- 13 are jointly managed by provincial, state, and tribal
- 14 agencies with the support from both the Canadian and the
- 15 U.S. Federal Governments. And one of those
- 16 organizations is the Great Lakes Fishery Commission.
- 17 All right. Here's our tiny but mighty commercial
- 18 fishing vessel fleet in the Great Lakes. We currently
- 19 have 318 active commercial fishing vessel licenses. Of
- 20 the total of 469 commercial fishing vessels in the Great
- 21 Lakes, 286 of those are tribally owned. The
- 22 overwhelming majority of our fishing vessel fleet is in
- 23 Sector Sault Ste. Marie's area of responsibility.
- 24 That's 362 of our vessels are based out of Sault Ste.
- 25 Marie. Next slide.

- 1 Here is an example of a few of our commercial
- 2 fishing fleet. Primary vessels are made of steel and
- 3 aluminum. All of them are less than 65 feet. Some of
- 4 the fisheries that they participate in are Lake
- 5 Whitefish, walleye, yellow perch, and ciscos, as well as
- 6 salmon, walleye trout and other species recreationally.
- 7 So our primary efforts are with outreach and
- 8 education. These are a few pictures from our recent
- 9 outreach efforts in May, 2023. Sectors Sault Ste. Marie
- 10 personnel met with conservation officers from the Five
- 11 Tribes that make the Chippewa Ottawa Resource Authority,
- or CORA, to discuss the upcoming fishing season and
- 13 conducting commercial fishing vessel exams. And that's
- 14 an annual outreach effort from them.
- The other picture on the left shows District 9
- 16 and MSU Duluth staff meeting with the Galena Bay Indian
- 17 Community conservation officers for training following a
- 18 community meeting with 33 fishers and their families to
- 19 discuss safety requirements for commercial fishing
- 20 vessels.
- 21 And pending any questions, here's my contact
- 22 information. And also Mr. Mark Bobal, our fishing
- 23 vessel safety specialist, if you have any questions.
- 24 CHAIRMAN DZUGAN: One question. Fatalities, do
- 25 you have any fatalities?

- 1 COMMANDER AUTH: We have not had -- so I asked
- 2 Mark this question, and he said we have not had a
- 3 fatality since the mid '90s. The Great Lakes is a
- 4 little different when it comes to the fishing vessel
- 5 fleet.
- 6 CHAIRMAN DZUGAN: We've done training there for
- 7 the Chippewa/Ottawa tribe, about 12 courses, I guess.
- 8 And, yeah, they've got a very organized and very
- 9 professional interest in the sea.
- 10 COMMANDER AUTH: Yes, definitely. Yeah, they're
- 11 a great partner.
- 12 CHAIRMAN DZUGAN: I can see that.
- MR. WENDLAND: Commander, thank you.
- 14 COMMANDER AUTH: Thank you.
- MR. WENDLAND: And if I could just put in a plug
- 16 there. For up in D-9, I have a mole, a friend of mine
- 17 up in D-9. And I have a great amount of respect for
- 18 this gentleman. And he told me prior to this meeting
- 19 that Commander Auth is one of the best people to ever
- 20 come through D-9. So if you do decide to change into
- 21 retirement, I hope some of this is extra benefit for
- 22 you. But, yeah, thank you.
- 23 And with that, D-11, Peg Murphy.
- MS. MURPHY: Hi Jonathan.
- MR. WENDLAND: Hi.

- 1 MS. MURPHY: Welcome, everybody. It's good to be
- 2 here again. I am Peg Murphy and I work in Alameda,
- 3 California. And I am a fishing vessel safety
- 4 coordinator. Go to the next slide.
- 5 So D-11 actually comprises four states. There's
- 6 California, Nevada, Utah, and Arizona. So the bulk of
- 7 our fishing vessels are off the coast of California.
- 8 We have 1100 miles of coastline which includes
- 9 the Channel Islands, with nine major ports from San
- 10 Diego to Crescent City. Our fleet is fairly small.
- 11 We've got 2700 active commercial fishing vessels that
- 12 employ about 6000 workers. And 80 percent of our fleet
- is between 30 and 50 feet in length. It's mostly small
- 14 business owners, mom-and-pops, 1 to 2, 1 to 3 people
- 15 onboard. The majority fish outside three nautical miles
- 16 and it's a robust economy for the State of California.
- 17 When I took over the job in 2001, so I've been
- 18 doing it for awhile, we had just myself and an examiner
- 19 in Southern California based out of Sector LA, and an
- 20 examiner in Northern California that was based out of
- 21 Sector San Francisco. And they covered everything in
- 22 that territory.
- So in 2013, we got four more examiners. So we
- 24 have 6 full-time civilians: One in Eureka, one in San
- 25 Francisco, one in Monterey, one on the Central Coast out

- 1 of Santa Barbara, one in Sector LA, and one in San
- 2 Diego. So we have very good coverage of our fleet now.
- 3 And we've built a great relationship with our fleet
- 4 because of that. Everybody knows their local examiner.
- 5 So these are our casualties. I covered the last,
- 6 the last year in our Norfolk meeting. We've had a few
- 7 more since that meeting, but overall we've had three
- 8 fatalities. We've lost 8 vessels. And I like to count
- 9 how many lives have been saved by the CFIVSA Act. On
- 10 those vessels that were a major casualty, we had 24
- 11 lives saved.
- 12 We've had 4 man overboards or falls overboard.
- 13 And every single one of those, except for one, ended in
- 14 a fatality. And nobody was wearing a PFD. We've had 4
- 15 sinkings. Everybody survived on those and we've had 4
- 16 groundings; 3 of which occurred in the last couple of
- months.
- I also -- if you could go back, Angel. I also
- 19 like to count our SAR incidences. So if a vessel breaks
- 20 down and gets towed in, I think that's significant in
- 21 terms of Coast Guard resources for the fleet. Also, if
- 22 they sink at the dock, that's good for us to know. Some
- 23 type of collision or (indiscernible) that maybe didn't
- 24 result in major casualty, we want to reach out to those
- 25 people. It just, you know, helps us know what's going

- 1 on in our fleet on a daily basis. I can get that
- 2 information usually from the command centers. We've got
- 3 in D-11. And next slide.
- 4 So the Pacific Knight, we've had three boats run
- 5 aground due to fatigue since our last meeting. This is
- 6 off of Catalina Island. There were seven people
- 7 onboard, this was a squid boat. In California our major
- 8 fisheries are salmon, Dungeness crab, and squid. We
- 9 used to catch the market squid -- the world's market for
- 10 squid off the Channel Islands. I'm not sure if that's
- 11 still the case, but we have a lot of squid boats.
- 12 And they fish at night and they work very hard.
- 13 They usually have between 5 and 7 people onboard. And
- 14 they'll usually fish with a light boat and they'll just,
- 15 kind of, if they don't have a good catch, they'll stay
- 16 out overnight. And a lot of times they run aground just
- 17 like this because the operator gets fatigued and
- 18 everybody else is sleeping. And when they run aground,
- 19 and they usually run aground on the Channel Islands
- 20 because that's where they fish. And as you can see it's
- 21 a hard place to salvage anything.
- 22 So this guy ran aground and he was submerged in
- 23 about ten feet of water. And then he washed up on
- 24 shore. And I -- he's not going to be able to be
- 25 salvaged. So the boat's a total loss. And we've had

- 1 three of these cases since our last meeting, and
- 2 they ...
- 3 So fatigue has been a big issue. And I actually
- 4 put out a newsletter. So you may have seen it if you're
- 5 further north of me. But part of my outreach is there
- 6 is a 2-page article in there on fatigue. And it just
- 7 talks about how to prevent it and how to manage it.
- 8 Because it is -- it's an inherent part of the job,
- 9 obviously. And nobody wants to lose their vessel. So
- 10 going on.
- 11 We get on -- for every boat boarded at sea, we
- 12 get on 4 at the dock. So I think fishing vessel safety,
- in California anyway, given the task, we've got good
- 14 bang for the buck. We have a lot of migrant issues in
- 15 California that really take up a lot of our resources
- 16 for boarding, and that's not going to change anytime
- 17 soon.
- 18 We do have a lot of marine protected areas off
- 19 the coast. And those are pretty well managed by the
- 20 State of California, but they don't do a whole lot of
- 21 boardings. And our boardings on fishing vessels are not
- 22 what I would consider robust. I think that -- well, I
- 23 set a standard for boardings to be ten percent of the
- 24 fleet, which is -- we would make about half of that
- 25 every year.

- 1 But enforcement equals compliance equals safety.
- 2 So if we're not boarding the boats and, you know,
- 3 fishermen have told us that they're just going to come
- 4 into compliance when they get boarded. Because it's,
- 5 you know, it's a business decision. If they're not
- 6 being boarded and cited for not being in compliance,
- 7 then they'll just wait until they get boarded. And
- 8 there's been boats that haven't been boarded in over
- 9 five years. So it's a big -- I think, that's a driver
- 10 for our safety program personally.
- 11 So about half of our fleet, so of the 2600 boats
- 12 we have, half of those are within the mandatory
- 13 five-year exam. Given the 2-year decal, we've got about
- 14 half of the fleet also with a current decal. Our high
- 15 risk vessels, those that are over 50 feet outside three
- 16 that are over 25 years old, most of those are in
- 17 compliance. We do a lot of NOAA observer exams as well,
- 18 and those comprise about a third of exams.
- 19 I'm not sure if it was mentioned for
- 20 terminations, but every district creates their own
- 21 termination policy. It follows that the marine law
- 22 enforcement manual and how they -- how the boarding
- 23 officer observes commercial fishing vessels, but
- 24 everybody does it a little bit different.
- 25 On the West Coast, I work very closely with Dan

- 1 Hardin my counterpart in D-13. Since we cover the whole
- 2 West Coast to standardize how we're doing it. So it's
- 3 not different when a boat goes into Oregon or
- 4 Washington.
- 5 We have about a 98 percent compliance rate. So
- 6 if somebody gets boarded and has a violation, 98 percent
- 7 of them come into compliance. The two percent will get
- 8 a letter from the hearing officer, and then they'll come
- 9 into compliance. I consider that a success. Next
- 10 slide.
- 11 We do two initiatives every year, OP SAFE CRAB,
- 12 and OP SAFE SALMON. The crab and the salmon fleet are,
- 13 comprise a great deal of the boats in our AOR.
- 14 Unfortunately, this year, we did not do OP SAFE SALMON
- 15 because they closed the salmon season due to poor
- 16 returns. And that has tremendously impacted our
- 17 fishermen in California.
- I just learned before I came up that OP SAFE CRAB
- 19 probably isn't going to happen either because the opener
- 20 for the crab fishery has been moving back and back and
- 21 back. So it used to start November 15th, and the last
- 22 five years it hasn't really started until January. So
- 23 it was a traditional fishery for the Thanksgiving and
- 24 Christmas holidays.
- 25 And it just hasn't been happening due to a number

- 1 of factors, whale entanglements as well as size of the
- 2 crab and toxicity, et cetera. So we probably won't be
- 3 doing an OP SAFE CRAB this year. It's just, it's too
- 4 hard to, kind of, gear up with all of the team and not
- 5 have anybody on the dock. So we'll see how that goes
- 6 though.
- 7 And we have a robust training. We'll be doing
- 8 some training in Eureka next month with AMSEA, and then
- 9 later in the month down in LA. We do about 3 to 5 of
- 10 those annually along the coast of California. We do
- 11 train fishermen and NOAA observers and NFMS and reserve
- 12 and active duty every year.
- The Commandant has said that we will, in addition
- 14 to the LNR fisheries training, that we train units on
- 15 fishing vessel safety as well. So we try to cover all
- of the units in our AOR every year. Next slide.
- 17 And so not to steal Mike's thunder, but Mike
- 18 Rudolph got this done on the trailer up in D-13. And we
- 19 decided, since we got some money, to go ahead and do it
- 20 on our trailer. We've got two of these DC web trainers
- 21 in California; one in Southern and one in Northern
- 22 California. So, as we speak, our Northern California
- one is getting this really good advertisement for the
- 24 program on it. Pretty cool, it's vinyl wrap.
- That's all I have. Happy to answer any questions

- 1 you might have. Yes.
- 2 MR. ALWARD: Matt Alward. Can you explain the
- 3 difference in the numbers of exams and then decals
- 4 given? Is that just people that didn't pass their exam?
- 5 MS. MURPHY: Yeah, so for every exam we do -- so
- 6 if we do an exam 3 times or for every boat that we go
- 7 on, 1 out of 3 will get a decal. So not everybody
- 8 finishes the process even though we give them a work
- 9 list.
- 10 MR. ALWARD: Then you might go back when they
- 11 make corrections?
- MS. MURPHY: Pardon?
- MR. ALWARD: And then after they make
- 14 corrections, you go back and examine them again?
- MS. MURPHY: Right. So we go to the boat. We've
- 16 been trying to use the checklist generator. Are you
- 17 familiar with that? So that, kind of, saves some trips.
- 18 And go to the boat, check it out. If they're not ready,
- 19 we leave them a work list, and then come back and
- 20 hopefully they're ready then.
- 21 MR. ALWARD: And then just a quick comment. Is
- 22 high risk vessel like a Coast Guard wide term for boats
- 23 that are 25 years old or?
- MS. MURPHY: Yeah.
- MR. ALWARD: I would argue that if a fishing

- 1 boat's been out there for 25 years working and it's not
- 2 capsized or sunk yet, it's probably not a high-risk
- 3 vessel.
- 4 MS. MURPHY: I could see that.
- 5 CHAIRMAN DZUGAN: Conversions are not.
- 6 MS. MURPHY: Any other questions?
- 7 MR. VINCENT: On the groundings, were those all
- 8 squid related; all three of them?
- 9 MS. MURPHY: Let's see. I've got it here. No.
- 10 No, two of them were smaller boats. So the Pacific
- 11 Knight that you saw, that was 62 feet. The other ones
- were 28 and 32. And they were most likely fishing off
- 13 the Channel Islands for something else. There's a lot
- of sea bass, black cod, that sort of thing.
- MR. VINCENT: Watch alarms on all of those boats
- 16 or none or not a one?
- 17 MS. MURPHY: No. The smaller boats, they all
- 18 just have one POB onboard. Good idea, though, those
- 19 watch alarms.
- 20 MR. WENDLAND: Peg, thank you very much. Very
- 21 informative, once again. Thank you.
- 22 MS MURPHY: All right. Thank you.
- 23 MR. WENDLAND: So just doing a quick time check
- 24 here. It looks like we've got about 15, 17 minutes or
- 25 so before we hit the 11:30 lunch break timeframe. So I

- 1 think we have two presentations to go. And as most of
- 2 you know Dan Hardin out of D-13 has retired. His
- 3 presence is missed here.
- But in Dan's stead, we have Troy Rentz in D-13
- 5 who is covering for Dan and also serving multiple roles.
- 6 So a very busy guy at the moment. Troy. Thank you.
- 7 MR. RENTZ: So I'll talk about, while Angel's
- 8 bringing up the presentation I'll talk about the type of
- 9 difficulty we're experiencing Coast Guard wide. I think
- 10 it's something like we're 2000 people short. And, like,
- it's really affecting us in our district, you know,
- 12 having those gaps and things like that. People are
- 13 transferring out and not being replaced.
- 14 And I know we've got a couple of fishing vessel
- 15 examiner civilian bills we're trying to fill for Sector
- 16 Puget Sound. We did fill the one that was in Sector
- 17 Columbia River. So, yeah, and we don't know really
- 18 what's going to happen with the possible funding issues
- 19 coming up and that we're seeing on the political news in
- 20 that arena. So that's an additional challenge that we
- 21 have.
- 22 But yeah, like, Jonathan said, I'm Troy Rentz.
- 23 I'm with the 13th Coast Guard District. I am the
- 24 coordinator for the alternate safety compliance
- 25 agreement. And also filling in for Dan Hardin as the

- 1 13th District Fishing Vessel Safety Coordinator until we
- 2 get a replacement. And then doing other jobs for the
- 3 district as needed.
- 4 All right. So here is the big news. Dan Hardin
- 5 is the local icon. He's awesome. This guy was
- 6 responsible for what we call the checklist generator,
- 7 which you've heard mentioned a couple of times already.
- 8 He had 25 years of service in fishing vessel safety and
- 9 a total of 50 years in the Coast Guard.
- 10 And fortunately he made my job a little easier
- 11 filling in for him because he was an expert on job aides
- 12 and made it easier to manage the fleet, easier for
- 13 fishermen, for examiners, and for me, ultimately,
- 14 because there is the fish checklist generator but also
- 15 lately we've been using his termination job 8, which is
- 16 really helpful, and it kind of eliminates all of the
- 17 gray areas.
- If there is a question of whether or not a vessel
- 19 should be terminated is a very detailed -- you answer
- 20 some questions, kind of, like the checklist generator,
- 21 and then it's a yes or no if the vessel qualifies for
- 22 termination or it doesn't. And then, of course, you've
- 23 got to consider other factors. You know, do they have
- 24 assistance on the way already or a sister vessel
- 25 alongside, those kinds of things. All right. Next

- 1 slide, please.
- 2 So there is our district, the 13th District. We
- 3 do have, this is just listing our full-time civilian
- 4 fishing vessel examiners. There are five billets out of
- 5 Seattle, they're not all filled right now. We have two
- 6 out of Portland and one in North Bend. In addition to
- 7 that, we've got some really awesome auxiliarists that do
- 8 an awful lot of work for the fishing vessel safety
- 9 program, as well as some active duty fishing vessel
- 10 examiners at the unions. Next slide, please.
- 11 All right. So I didn't really include a lot of
- 12 statistics, because I know that was covered in April,
- 13 right. So I chose to concentrate on a few other items
- 14 of interest. So we have a few events coming up and a
- 15 lot of it is right around the Pacific Marine Expo. So
- on the 7th of November, we're going to have an examiners
- 17 and coordinators meeting for the Pacific area. And now
- 18 with our remote capabilities, it's opened up for all of
- 19 the other districts and units that can participate
- 20 online if they'd like to.
- 21 We've got the third-party examiners meeting.
- 22 Right now, it's set for 0800 to 1000 on the 8th of
- 23 November in Sector Puget Sound. And then, of course,
- 24 the Pacific Marine Expo runs from the 8th to the 10th of
- 25 November. The Coast Guard has our traditional booth

- 1 there and they have over 5000 people that participate in
- 2 the event and stop by the booth for information.
- We generally have a variety of experts there, for
- 4 commercial fishing has always been, like, the main push
- of the Expo, but we also have towing vessel examiners
- 6 there that come in, marine inspectors, and the regional
- 7 exam center sometimes send representatives, so they
- 8 could be there. Okay. Next slide, please.
- 9 All right. So because I didn't have to go
- 10 through a lot of statistics, I wanted to highlight
- 11 shared fleets. And I'm, kind of, highlighting our
- 12 shared fleet between D-17 and D-13, but also we have
- 13 shared fleets with D-11. Because as you know, the boats
- 14 are going to be where the fish are, right. And they're
- 15 going to follow the tuna; they're going to follow the
- openers for Dungeness crab, right. That doesn't really
- 17 follow any district boundaries, right.
- And so we have a lot of what we call industry
- 19 vessels. So a lot of you might not know it but Part 28,
- 20 the fishing vessel regulations, includes a lot of larger
- 21 vessels. And the majority of those are based out of the
- 22 Puget Sound region. So I'm going to, kind of, highlight
- 23 that. They operate primarily in the Bering Sea and
- 24 Aleutian Islands area. Some of them are the Gulf of
- 25 Alaska, even southeast Alaska.

- 1 We get a few of the larger catcher processors,
- 2 you know, just a couple a year that are based off of the
- 3 West Coast, doing a little bit of process and catching
- 4 and processing. Next slide, please.
- 5 All right. So we have the coastal fleet which,
- 6 you know, these are regulated under the same part of the
- 7 regulations. As, you know, the fishing vessels, the
- 8 small family-operated fishing vessels, but they have a
- 9 special subpart in Part 28 for Aleutian Trade Act
- 10 Vessels.
- 11 They are essentially coastal freighters that
- 12 operate in the remote locations of Alaska. There's a
- 13 history of that where the fish tenders and fishing
- 14 industry vessels were supplying the factories, the
- 15 docks, the fishing communities with supplies. And so
- 16 that's how this made it into the regulations. And you
- 17 can see they've got cargo (indiscernible) on them and
- 18 all of that stuff. It doesn't look like much of the
- 19 fishing boat, but these are regulated. And our fishing
- 20 vessel examiners cover these vessels. And we have a lot
- 21 of third-party examiners that do the exams on these
- 22 boats. Next slide, please.
- We have -- the number changes a lot because these
- 24 are aging, you know, like all the other fleet, the
- 25 industry vessels are aging. So we have about five large

- 1 factory processors and they have a subpart of Part 28 as
- 2 well. And these are the vessels that just process.
- 3 They receive the fish; they process the fish. And they,
- 4 you know, come down here for their shipyard work. Their
- 5 companies usually have docks down here so they're
- 6 getting all of their support, or the large part of their
- 7 support, in the Puget Sound area and then they go and
- 8 operate in the Bering Sea, Aleutian Islands area. Next
- 9 slide, please.
- 10 All right. So here's, kind of, like a lot of
- 11 them, about, probably about half of these larger vessels
- 12 are in this category of catcher/processors. And they
- 13 have fishing gear, right. So they're catcher vessels;
- 14 they're catching the fish and then they bring it into
- 15 their factory space. It's a processing deck in there
- 16 where they've got freezer plates and they're, you know,
- 17 cutting fish and freezing it and it ends up down in the
- 18 freezer hold.
- 19 So pretty interesting and pretty complex vessel,
- 20 really. Because you've got a fishing boat, and you've
- 21 got an industrial vessel, because of the processing
- 22 going onboard, and then you've got a cargo vessel,
- 23 because of your large freezer holds onboard, right. So
- these are pretty complex vessels, but they are still
- 25 regulated under Part 28 of 46 CFR. Next slide, please.

- 1 All right. So here's the newest one, which was
- 2 spotted on marine traffic, and this is the Arctic Fjord.
- 3 This is a really beautiful vessel that's coming into the
- 4 pollack fleet. And so it will catch pollack and process
- 5 onboard even to -- there's not a lot of information out
- 6 on it yet, but from what I understand they're going to
- 7 process all the way down to (indiscernible), and keep
- 8 that onboard. It's a really beautiful vessel.
- 9 And the replacement vessels have been, you know,
- 10 really top quality that have been coming out. I know
- 11 some of them are conversions, major conversions, and
- 12 some of them are actually new builds. There's not very
- many of them so we'll, you know, typically a new vessel
- 14 will replace two of the older vessels because they are
- 15 more efficient, right. They can catch more. They can
- 16 stay out longer. They just have more capability. Next
- 17 slide, please.
- Okay. So in addition to the large vessels, we
- 19 have a lot of the traditional, you know, family-operated
- 20 vessels that are based out of Washington and Oregon,
- 21 Bellingham. This is Fisherman's Terminal. A lot of
- 22 them head up to Alaska, you know, for the summer. A lot
- 23 of the salmon boats. And there is also a lot of, you
- 24 know, long liners, fairly large fleet, various fisheries
- 25 involved there. Next slide, please.

- 1 All right. So I'm just going to highlight some
- of the casualties on these larger boats that have been
- 3 happening. Oh, yeah, Kodiak Enterprise happened about
- 4 the time you all were meeting earlier this year. And
- 5 that burned or at least smoldered for about a week. And
- 6 a total loss of vessel. No loss of life, fortunately.
- 7 And prior to that, in 2021, I put this one on
- 8 there as well because it was so similar, was the
- 9 Aleutian Falcon which was a total loss of the vessel due
- 10 to fire. Both of them were, you know, at the dock, one
- 11 was. We know -- the Aleutian Falcon, that NTSB report
- is out on it so, you know, it was inadequate preparation
- 13 for hot work was determined to be the cause of that.
- 14 They're still investigating the Kodiak Enterprise. That
- 15 investigation is still ongoing, but the fire started
- 16 somewhere forward in the vessel and eventually consumed
- 17 the vessel. Next slide.
- 18 This was a really interested one. This is one of
- 19 those large grandfathered processors. And when I say
- 20 grandfathered, I mean grandfathered. A very large
- 21 vessel that really, because it was grandfathered, the
- 22 requirements for class, requirements for load line, it
- 23 really was just meeting the basic Part 28 requirements.
- Built in the '40s, 1940-something. But anyway it
- 25 was tied up and having ammonia leaks. They had had a

- 1 response that a release of ammonia onboard, and then the
- 2 State of Washington, kind of, took it over because they
- 3 saw the pollution potential with the oil onboard, the
- 4 poor condition of the vessel, and a lot of oily water
- 5 and other hazardous materials onboard.
- 6 So we have that kind of stuff happening. And if
- 7 you're local, you see it on the local news, like, all
- 8 the time, this kind of stuff. But these are some of the
- 9 things that, just different things, you know. If you're
- 10 from a different area, you might not be aware at all of
- 11 this stuff that goes on here. And that it's all
- 12 regulated under Part 28 of the CFR.
- Just, you know, they're considered fishing
- 14 vessels, fishing industry vessels. And our examiners
- 15 here have to go into a lot more depth on these types of
- 16 vessels when they do the exams. It might take quite a
- 17 while to do an exam on one. Next slide, please.
- 18 There is just my contact information. Feel free
- 19 to contact me anytime. Our new office helpers, I don't
- 20 know who else is using this, but we have new numbers
- 21 that are assigned to our computer. So it doesn't matter
- 22 if we're teleworking or we're in the office, it's going
- 23 to bring us up. And if we're not there, it compiles a
- 24 voicemail for us, so I think that's going to help us be
- 25 more reachable for folks. That's all I have.

- 1 Do we have any questions?
- 2 MR. WENDLAND: Any questions for Troy, D-13?
- 3 MR. RENTZ: All right. Thank you.
- 4 MR. WENDLAND: Thank you, Troy. And, spot on, so
- 5 I think what we'll do at this point in time --
- 6 MR. MAHONEY: I'm going to be quick.
- 7 MR. WENDLAND: I don't think we're going to be
- 8 that quick.
- 9 MR. MAHONEY: I'll make it quick. I'll make it
- 10 quick. I will be five minutes. I'll get us out of here
- 11 at 11:32. Real quick.
- MR. WENDLAND: Yeah, we just have two so I mean,
- 13 I think if -- unless you really want to go.
- MR. MAHONEY: I'm ready to go.
- MR. WENDLAND: Mr. Chairman, I'm going to leave
- 16 this one up to you. Is it okay?
- 17 CHAIRMAN DZUGAN: The clock is already running.
- 18 You've got five minutes.
- 19 MR. MAHONEY: I'm in.
- 20 MR. WENDLAND: So without further ado, Aloha to
- 21 D-14.
- 22 MR. MAHONEY: Aloha. Good morning, Captain,
- 23 Staff, Committee. Rick Mahoney, District 14. Of
- 24 course, the big news we had out there in Hawaii was the
- 25 wildfires in Maui. I was in Lahaina the week before for

- 1 an exam, so just devastating what happened out there.
- 2 So our thoughts are with those folks.
- 3 Total, had 35 casualties. Those are all involved
- 4 in long line fleet. Those boats are getting old,
- 5 they're in the '70s. Most of the casualties are broken
- 6 shaft, prop fowl. We had two fatalities. Both were no
- 7 foul play. One was an observer, sorry to say. The
- 8 other one was a captain and they were just found in the
- 9 cabin. We had one total loss sinking, all were
- 10 recovered. One drowning, you can see there on the
- 11 bottom left, that guy just had it on auto pilot and
- 12 showed up.
- We've had some illegal immigration issues. You
- 14 can, kind of, see on the right there, that slide.
- 15 Coming from Mexico, they're just throwing life rafts and
- 16 life jackets on these boats and showing up. So working
- 17 with customs on those.
- 18 We've been doing the port orders in accordance
- 19 with a policy letter. It's working out really well.
- 20 We've got 30 of those actually. So that's a good tool,
- 21 and appreciate being able to use that. The new MSIB for
- 22 American Samoans is well received out there. They're
- 23 very happy, those folks were. That's definitely adding
- 24 to the population for chief engineers and captains
- 25 coming from Samoa.

- 1 And, what, I've got 105 decals issued. And I'm a
- one-man show out there, so there so there's no other
- 3 billeted examiners. So I'm, kind of, doing everything,
- 4 mostly examinations, a little bit of coordinator. Next
- 5 slide.
- 6 That's an example of our Captain Port Order, so
- 7 you can see how we're writing them out in accordance
- 8 with our policy letter. They're issued on Sector and
- 9 I'm doing the clearing on those as well, so.
- 10 It's was quick, huh? You guys are hungry. Okay.
- 11 MR. WENDLAND: Thank you, Rick.
- 12 No further questions for D-14? Well, look at
- 13 that, 11:30 on the spot.
- MR. MAHONEY: See.
- MR. WENDLAND: Awesome. So what we'll do is
- 16 we'll take a break, and we'll do an hour break. And
- 17 we'll come back at, that would make it, what, 12:30.
- 18 And we'll continue on with the last presentation out of
- 19 D-17.
- So, again, please be back through security in an
- 21 hour. And for those of you that didn't hear earlier,
- there is a restaurant, a café-type club sandwich place.
- 23 If you go out the doors, take a right, and take another
- 24 immediate right, and just go down the steep steps. It's
- 25 the restaurant right there. Thank you.

- 1 (The meeting recessed at 11:31 a.m. PST.)
  2 (The meeting reconvened at 12:37 p.m. PST.)
- 3 MR. WENDLAND: All right. Welcome back. We
- 4 always learn some great things on lunches and evenings,
- 5 right, about each other and what's going on in the field
- 6 and fish boat safety. So it's always a joy and a
- 7 privilege to spend some time with you folks. I always
- 8 learn a lot and really appreciate that from my side
- 9 anyway.
- 10 So we left off with D-14 doing a mahalo with us
- 11 with a five-minute presentation. Right on the nose,
- 12 11:30, made us all look good, so I appreciate that.
- So we'll kick it off here with D-17, Scott
- 14 Wilwert. Just heard great stories about you. I'm not
- 15 going to bring them up. So Scott Wilwert, D-17.
- MR. WILWERT: Good afternoon, everyone. I get
- 17 the after lunch crowd, so that's good. I'll try to keep
- it as entertaining as possible to keep you awake.
- 19 Again, my name is Scott Wilwert. I know most of
- 20 you and met a lot of you at the Norfolk meeting back in
- 21 May. My presentation isn't drastically different than
- 22 it was last time, but I do have some, you know, there's
- 23 some good news and bad news since May. But anyway, next
- 24 slide, please, Angel.
- 25 So up in D-17, you know, we talked a lot this

- 1 morning with other folks about how their personnel are
- 2 set up. We're scattered, kind of, throughout the state.
- 3 But as far as program -- program designated people, we
- 4 have one coordinator, myself in Juno, and we have five
- 5 civilian examiners which are staggered; three in the
- 6 Southeast in Ketchikan, Sitka, and Juneau, and a
- 7 civilian examiner in Kodiak and one up in Anchorage.
- 8 So unlike probably a lot of my counterparts, we
- 9 rely heavily on the active-duty element to carry out
- 10 this mission for us. We have entire units like Dutch
- 11 Harbor, Homer, Seward, and Valdez that do not have a
- 12 civilian examiner presence and are, you know, some of
- 13 them a plane ride away from the civilian examiner going
- 14 out there.
- So, you know, we work really hard. You know, we
- 16 have a couple third-party that are, kind of, active up
- in Alaska and probably some others that travel from down
- 18 here up to Alaska to do some third-party work. Our
- 19 auxiliary pool is getting shallow. We're down to maybe
- 20 two or three active boat owners, but that's not -- it's
- 21 just a dynamic, I think, of where they're at and our
- 22 access to them, and just frankly the job sometimes.
- 23 So where we have a pretty decent auxiliary in
- 24 Alaska, I think that a lot of times their missions are
- 25 better suited in the recreational and UPV world because

- 1 climbing around on these boats and in these places is,
- 2 you know, hard for us sometimes.
- 3 So at any given moment, if we're lucky, our total
- 4 examiner count between civilians, TPOs, auxiliarists,
- 5 and active-duty, we like to try to stay around 50. And,
- 6 again, with the active-duty folks not being a primary
- 7 mission for them, we need them, because they do a lot of
- 8 work for us. So next slide, please, Angel.
- 9 So this is, kind of, some places we go. It's
- 10 probably not all-inclusive, but it would give you an
- 11 idea of our footprint. It's a big footprint and it
- 12 takes a lot to get around there. It takes a lot of
- 13 money, it takes a lot of traveling on some small planes
- 14 and other interesting conveyances.
- But year to date, we've done 1439 exams. I know
- 16 that that will go up. That was as of about a week ago
- 17 and I know we've done a handful since then, and we've
- 18 got a couple of operations coming up in the end of
- 19 September -- late August into September before, you
- 20 know, when I calculated this for some you know some dye
- 21 fisheries and whatnot. So I'd say that number is going
- 22 to climb up to around 1500 which is pretty normal.
- 23 Bristol Bay was a big year this year. We did 442
- 24 exams in, I think, 8 or 9 days at Bristol Bay. So that
- 25 was a lot. Created a lot of paperwork for someone.

- 1 Fortunately, I didn't bring any of it home. Someone had
- 2 to enter it.
- 3 So fatalities, so this is the bad news side of
- 4 things. So we were on a pretty nice run our last
- 5 operational fatality in the industry was July 1st of
- 6 2021. And we were on a 25-month run with no fatalities.
- 7 And that came to an end August 1st and then again on
- 8 August 17th. So we did have two operational fatalities
- 9 in August of 2023. So we'll have to start that trend
- 10 over.
- But one of those was someone that got jettisoned
- 12 out of a seeing skiff and was retrieved within, I think,
- 13 two or three minutes, but had already expired. So, the
- 14 investigation is still going on and we haven't seen any
- 15 kind of an ME report, but it sure seems like a maybe a
- 16 cardiac event by that, you know, submersion into cold
- 17 water, maybe. Because, you know, it just doesn't seem
- 18 like -- it seems like anybody should be able to make it,
- 19 you know, two or three minutes in theory, but maybe not.
- 20 So could be some extenuating circumstances there.
- 21 And then the second one was something we don't
- 22 see often, I can only think of two. We had an ammonia
- 23 incident where somebody got tangled up with an ammonia
- 24 release and you know those boats do carry SVAs for
- ammonia, but that's only when you know you have an

- 1 ammonia problem. When you're working on a system or
- 2 doing something otherwise that you're not expecting to
- 3 get a face full of ammonia, and you do, it usually
- 4 doesn't end well. And it didn't in the case of the
- 5 August 17th.
- But, again, that trend is awesome. You know we
- 7 got the decade in the '90s, you know, 210, and then the
- 8 decade in the early 2000s down to almost half. And then
- 9 almost half again. And, you know, if you look at where
- 10 we're at now, it seems like we are on pace to, you know,
- 11 at least half that. So if we keep doing that, we will
- 12 be -- maybe they won't need me anymore, so it will be
- 13 good. So next slide, please.
- 14 This is, kind of, a break down, the dots, a
- 15 little color-coding up there in the circle on the left
- 16 kind of tells you what, the types of disasters. It
- 17 doesn't account for everything. I don't think you'll
- 18 see ammonia on there, that gets captured under onboard
- 19 accident. But, you know, those are kind of where and
- 20 how those 71 fatalities from 2011 to 2023, how they
- 21 broke out; where they happened.
- 22 And an interesting little breakdown. This is
- 23 more internal for us, but engaged in federal versus
- 24 state fisheries, so we always have a little
- 25 back-and-forth with the enforcement folks. You heard a

- 1 lot of people before me this morning talking about
- 2 coordinating with enforcement and boardings.
- 3 The federal fishery mission is, it is what it is,
- 4 you know, it's really hard to reach the goals on federal
- 5 fisheries, let alone dedicating assets to state
- 6 fisheries of which, in Alaska, we have a ton. And I'm
- 7 not saying that because of that, because we're not doing
- 8 a lot of boardings on state fisheries, you see almost,
- 9 you know, twice the amount of fatalities. But I don't
- 10 ever miss an opportunity to let people know that there
- 11 is stuff happening in the state fisheries.
- So, you know, they're pretty good about throwing
- 13 cutters our way. We did have some dedicated cutters up
- 14 in Bristol Bay this year. One of our FRCs and in the
- 15 wintertime, you know, we get some station and patrol
- 16 boat buy-in to go out and engage with these state
- 17 fishery folks. But, again, it's really tough just
- 18 meeting the federal fishery boarding rule. So next
- 19 slide, please, Angel.
- 20 So this is some things that we have going on.
- 21 Everybody has their anomalies, I'm sure, in their own
- 22 areas that are unique to them. These are just some of
- 23 the, kind of, Alaska anomalies: The ACSA program, you
- 24 know, the alternate compliance safety agreement is a
- 25 D-13, D-17-ish, kind of, collaborative effort for some

- 1 creative exemptions for some vessels that are doing some
- 2 processing, but not meeting the full requirements of a
- 3 processor. The Aleutian Trade Act; you heard a little
- 4 bit about that already this morning from Troy.
- 5 Fish Tender barges, that's sort of a new thing.
- 6 We've got a couple of really big 400 x 100 foot barges
- 7 that are, as we speak, being converted into fish tender
- 8 monsters, that are, you know, going to be anchored
- 9 probably up in Bristol Bay and take fish. 78 people on
- 10 board, yeah, freezing that fish, 15 million pounds,
- 11 bringing it back down. So those are landing actually
- 12 into the inspected realm at the moment being looked at
- 13 under subchapter I. So the program is always branching
- 14 off and going different places.
- 15 You know we have an issue with -- in Alaska, at
- least, with very young or very small toddlers, infants
- 17 even on commercial fishing vessels. So, you know, we
- 18 have to, kind of, work around that since there's no
- 19 immersion suit, Coast Guard-approved immersion suit, for
- 20 someone under 39 inches. Yet, I don't really think it's
- 21 our place to tell someone who, that boat might be their
- 22 home, you know, these small, family-based fisheries,
- 23 that they can't have their children with them. So we
- 24 have some, kind of, creative exemptions that we do with
- 25 them in the form of a letter of nonenforcement for that

- 1 requirement.
- We've got some survival craft exemptions,
- 3 individual survival craft exemptions in Southeast Alaska
- 4 which may or may not go away next August depending on
- 5 the verbiage about out-of-water survival craft. Fleet
- 6 exemptions for, you know, some of our larger fleets.
- 7 We have a little bit of Dude Fishing going on,
- 8 which, you know, is, kind of, like the old Dude Ranch
- 9 thing, where people are actually paying money to go on a
- 10 commercial boat and watch people fish. Not a lot of it,
- 11 but there are a handful that do it.
- 12 And then the, you know, hopefully coming up here
- in a week or so, for me, will be a trip to Dutch Harbor
- 14 to work with these, with the Bering Sea crabbers, if
- 15 they have a season and we're not shut down, to do some
- 16 pot weighing and stability checks like you see up in the
- 17 upper right hand picture there. So those are things
- 18 that, yeah, are, kind of, unique I think to the area up
- 19 there.
- 20 As far as the industry, we always try to put our
- 21 finger on how many boats we think we have. A lot of
- 22 those boats come to us from down here in D-13, but we
- 23 have about 8500 with A, D, F, and G numbers, which is
- 24 the permit to fish in Alaska. About 30,000 employees,
- 25 26,000 processors. A couple billion dollars of annual

- 1 labor income and five and a half billion in total
- 2 economic activity, I guess, depending on the year. And,
- 3 again, on the right is just a, you know, a 9 or 10-year
- 4 graph of how the fatalities have been going. You know,
- 5 we had a zero year in '15, and a zero year in fiscal
- 6 '22. And we were working on '23 right up until
- 7 August 1st.
- But, again, you know, the last 7 or 8 years have
- 9 been generally pretty good. Those couple 10s you see
- 10 were a couple of high-profile incidents that happened
- 11 during that time that took, you know, 5 or 6 lives at
- 12 the time. So, next slide, Angel.
- So a couple things that we're working on -- we're
- 14 always working on something, but we just found out that
- 15 NIOSH, one of their projects got approved, and that's
- 16 for an immersion suit study. So that will be hitting
- 17 the streets October 1st, assuming NIOSH is employed as
- 18 well. And I'm kind of working with Devon Lucas from the
- 19 Anchorage NIOSH office on that.
- 20 Fish tender load line and the verbiage in the
- 21 2023 and the 2022 NDAA. And, you know, that's been a
- 22 big issue for us for 5 or 6 years now. And just below
- 23 that, we have been in the middle of the government
- 24 accountability office, GAO audit on that topic. So
- 25 we've had several in-person and, you know, virtual

- 1 meetings with the GAO. I understand they're super close
- 2 to finishing that report, probably in October. And I
- 3 think it's, you know, they have to have that turned in
- 4 by December. So, hopefully, sometime in the next few
- 5 months we'll hear what the GAO thinks about that
- 6 particular situation and what kind of recommendations
- 7 they make.
- 8 We just started a new an MOA with the Alaska
- 9 Department of Fish and Game which looks a lot like what
- 10 we do with NOAA. And what that does for us, and Fish
- 11 and Game, is it allows us to, you know, to work together
- 12 to get on board the vessels that they are putting
- 13 scientific people on at the state level, and, you know,
- 14 conduct dockside exams. And we also have some other
- 15 things crafted in there with regard to providing
- 16 training. So it's just a good collaborative, you know,
- 17 effort between the State of Alaska and the Coast Guard
- 18 locally there.
- 19 Hopefully, or, I'm sorry, MSD Dutch Harbor,
- 20 that's a trip we just did to train a new set of folks
- 21 that just, kind of, washed in there a couple of months
- 22 ago. We just finished Saturday, a couple of days ago
- 23 our annual fishing vessel safety training academy in
- 24 Kodiak. Had about 16 people go through that, new
- 25 prospective examiners, so that was a good week.

- 1 Hopefully, the asterisk, will be heading out to Dutch
- 2 Harbor in a week or so or whenever that is to work with
- 3 the Bering Sea crab fleet.
- The Expo is coming up, and, you know, we're going
- 5 to have an IFISH again, I think, this year, this coming
- 6 year or next year that we're working on, a couple of us
- 7 are working on presenting some stuff at. So, and then,
- 8 you know, COMFISH again. So a lot of trade shows, a lot
- 9 of opportunities to work with the public. And we try to
- 10 take advantage of those whenever we can. Next slide.
- Some of our industry engagements and, you know,
- 12 kind of things that we do, again, our association
- 13 meetings, we attend a lot of fishing association
- 14 meetings in our smaller ports. The advisory committee,
- 15 working with AMSEA and the NPFVOA, letters of support
- 16 for projects they're working on. If they, you know, ask
- 17 that, we have a couple of seats on the Board of
- 18 Directors with the AMSEA organization out of my office.
- 19 Industry days, letting people use our flooding
- 20 trailer, trade shows, you know, all of that stuff you
- 21 see up there. Yeah, we try to get out there and bang
- the drum as much as we can to pass the word about
- 23 fishing vessel safety.
- And, you know, what we, kind of, try to kickback,
- 25 we have the National Comms Plan, you know, which was

- 1 something that came in the Authorization Act about 5
- 2 years ago. I think that might be close to coming to a
- 3 head maybe in compiling that data, but that's us kind of
- 4 accounting for all of our interactions with the public
- 5 and providing that back to Congress.
- 6 You know, our internal missile system, you know
- 7 our deliverable is that, you know, we do the work; we
- 8 close the cases; they don't have any mistakes. And I
- 9 review 10 to 20 percent is my, you know, my, kind of,
- 10 mandate, you know, to look at that.
- 11 Different vessel list, we kick out at-risk
- 12 vessels, we're keeping an eye on. You know, the at-risk
- 13 vessels, and that definition, I think, has changed a
- 14 little bit over time. Casualty count and stats, you
- 15 know, whenever somebody needs them, training, as needed.
- 16 Audit, updates to industry, you know, if it comes to it,
- 17 testimony if something goes bad.
- Other than that, that's about it for me unless
- 19 anybody's got any questions. Yeah, Kris.
- 20 MR. BOEHMER: Scott, Kris Boehmer. On that Dude
- 21 Fishing, interesting, I thought about that. Those guys,
- 22 I'm assuming, are operating with a six-pack licence?
- MR. WILWERT: Yeah, so we actually, for the
- 24 people that are in the Dude Fishing, we have a district
- 25 instruction, where we look at them for all of the

- 1 requirements for a commercial fishing operation and all
- of the requirements for a UPV on unexpected passenger
- 3 vessel. So lifejackets, immersion suits; credential;
- 4 drug testing, you know, back and forth. They have to
- 5 pull, kind of, double duty to do that operation, so.
- 6 MR. DAMERON: Scott, Tom Dameron. Can you tell
- 7 us a little bit about what the NIOSH immersion suit
- 8 study is?
- 9 MR. WILWERT: Yeah. So it's not off the ground
- 10 yet, and I was talking with Devon just the other day
- 11 when, you know, kind of when the funding and project was
- 12 awarded. So our plan, conceptually, and when I say
- 13 "our" it's more Devon's plan, but I've been capturing
- 14 and asking my examiners, every exam they go, on to write
- down how many suits; the year that it was manufactured;
- 16 the brand; the size; and how it's being stowed
- 17 inside/outside, that kind of thing. So we have about
- 18 3,000 lines of data so far on suits that we've captured
- 19 during those 1400 exams. And I'm going to hand that
- 20 over to Devon and he's going to do whatever they do
- 21 there with that information.
- 22 And then the big plan is going to be with the
- 23 funding that he's receiving, we're going to -- he's
- 24 going to purchase new immersion suits. And we're going
- 25 to take the data that we found and we are going to go

- 1 out we are going to try to do 1 for 1 swaps for a
- 2 targeted pool of suits.
- 3 So if we come across that person that has that
- 4 13-year-old Imperial and that's something we're
- 5 interested in, we're going to say "hey, I've got a
- 6 brand-new one right here if you give me the old one,"
- 7 and then we're going to send those in for testing and
- 8 find out how they're faring.
- And we're going to try to spread that over sizes,
- 10 manufacturers, and age and see what the testing results.
- 11 MR. ALWARD: Are you going to test those before
- 12 you send them out, trade them out?
- MR. WILWERT: The new ones? Yes. Yeah, there's
- 14 a little liability --
- MR. ALWARD: Because I just got three new ones
- 16 and one of them failed.
- MR. WILWERT: Yeah, so they are --
- 18 MR. ALWARD: Also, I just got them this summer
- 19 and the date was 2019, the manufactured date.
- 20 MR. WILWERT: Yep. Just sitting on a shelf
- 21 somewhere. Yeah, so that's -- yeah, they're lot-tested,
- 22 batch-tested for approval. So, you know, there's lemons
- 23 in everything in life. And you'd hate to think that a
- 24 survival suit would be one of them, but it's definitely
- 25 worth checking even if it is new.

- 1 MR. DAMERON: When you're collecting this data,
- 2 are you collecting data on if and when they've been
- 3 serviced?
- 4 MR. WILWERT: You know, we haven't spoken about
- 5 that yet. Devon and I have only got to cross paths once
- 6 since the word came down that this was going to be a
- 7 thing. So we're still trying to, kind of, collecting
- 8 ideas of what we should capture. That's a good point to
- 9 look at a suit and see what's its history was; has it
- 10 been going in and getting stamped, official pressure
- 11 tests at an authorized facility, or has it been just
- 12 living its life in a bag on a 30-foot trawler, you know.
- And so, I'm sure we'll look into that as part of
- 14 the disposition of the suits, you know, how they're
- 15 being stored and how they're being treated.
- 16 MR. VINCENT: How many safety service facilities
- 17 are in Alaska?
- 18 MR. WILWERT: Probably, that service suits, you
- 19 know, maybe three, maybe less.
- 20 MR. VINCENT: Are they all kind of spread around
- 21 or ...
- 22 MR. WILWERT: Eagles and, like, Homer and up in
- 23 the Anchorage area. We have a seasonal, we used to have
- 24 a seasonal suit and raft place in Sitka with Al Marine,
- 25 but they are, I think, hanging their flag in Juneau now.

- 1 And they moved over to Juneau or some faction of them
- 2 did. But, yeah, there are not a lot.
- 3 So, you know, the ability of someone to drive
- 4 into a marine safety service like you can here with a
- 5 truckload of suits and say, "hey, Shawn, I need these
- 6 tested," that's not that easy across most of Alaska.
- 7 You've got to pack them up; mail them away. And by the
- 8 time you do all that, you might as well just get a new
- 9 one. Even though they are getting very expensive again.
- 10 It's the one thing in our world that, you know,
- 11 that was a thousand dollar piece of equipment in 1979,
- 12 and it got down to about 250. And now it's starting to
- 13 spike again, and they're up around 450, 500 bucks is
- 14 what I've been hearing so. So, yeah, neoprene, glue
- shortages, you know, same old story, short on
- 16 everything.
- 17 MR. VARGAS: Scott, Frank Vargas. If you need
- 18 suits, we just bought (indiscernible), so I've got a ton
- 19 in the warehouse.
- 20 MR. WILWERT: Okay. Well, well that might could
- 21 be -- yeah, that might come in handy for some testing
- 22 just to get some data for suits that we don't have to
- 23 purchase to do that and swap, so I'll mention that to
- 24 Devon.
- MR. VARGAS: And also, do you have any update on

- 1 the Russian practice?
- 2 MR. WILWERT: No, that is definitely outside of
- 3 my world. I know they put out a hydropack and shot off
- 4 some missiles. And other than that, yeah, I'm not sure
- 5 what's going on.
- 6 MR. VARGAS: This time we didn't have any
- 7 interaction with those guys, but one of our boats got
- 8 pictures of a submarine that was extraordinarily close.
- 9 MR. WILWERT: Yeah, it's like some Tom Clancy
- 10 stuff going on out there.
- 11 MR. WENDLAND: Scott, can you talk a little bit
- 12 about the Bristol Bay catch this year? I know there was
- an effort going on in D-17 to, you know, get Coast Guard
- 14 presence there, right?
- 15 MR. WILWERT: Right.
- MR. WENDLAND. How did that go?
- 17 MR. WILWERT: Well, you know, the catch, you
- 18 know, the catch, from a fishing perspective, I think
- 19 was, you know, it was not as good a year as last year
- 20 from a numbers, but it was also not as good a year from
- 21 a price standpoint. So depending on who you ask that
- 22 question to, I think the fishery was not so great from
- 23 that perspective. But as far as our involvement, we've
- 24 struggled for years to get support, you know, and get an
- 25 asset.

- 1 Bristol Bay is a tough place to mob around, you
- 2 know, in a cutter. And so we struggled to get that
- 3 at-sea enforcement up there. And this year we sent out
- 4 1500 letters to all of the permit holders and made sure
- 5 everybody was, you know, ready for us and understood the
- 6 survival craft exemption that we have that is in place
- 7 up there.
- 8 And then the Douglas Denman, one of our 154 spent
- 9 two and a half, three weeks up there. And we were able
- 10 to put -- we stuck our civilian examiner from Juneau on
- 11 the Denman for a week and our Anchorage examiner for a
- 12 week. And that was really helpful to the cutter. With
- 13 the exemption that we have up there, one of the things
- 14 that validates the exemption for these guys is that you
- 15 have a current dockside exam.
- And once they board somebody and send them back
- 17 upriver or send them in -- it's really not sending them
- 18 anywhere. When you terminate someone in Bristol Bay,
- 19 there's no where to go. You know, there's not even a
- 20 marina or a harbor. So you're sending them back upriver
- 21 and they're like, "Okay, well how to I fix this?" And
- 22 we say, "well, you don't, because you're not going to
- 23 get a life raft there and there's no one to do an exam
- 24 now because they all left."
- 25 So we actually did some, like, on the spot

- 1 dockside exams for folks that didn't have any other
- 2 deficiencies other than the fact that they
- 3 misinterpreted the survival craft exemption letter, and
- 4 were missing the decal part of it. So we actually were
- 5 able to save a couple of people some hassle by having
- 6 civilians on the boat for a period of 7 or 8 days.
- 7 So, hey Jerry.
- 8 CHAIRMAN DZUGAN: Jerry. Scott, that 8500
- 9 fishing vessels, that's both federal and state?
- 10 MR. WILWERT: Yes. That's based on Alaska A, D,
- 11 F, and G numbers. So if you've got a permit you're on
- 12 that list.
- MR. WENDLAND: Anybody else? We've got two
- 14 minutes until we're right on the nose.
- MR. ALWARD: And that number is based on permits
- 16 or vessels registered?
- 17 MR. WILWERT: Vessels.
- 18 MR. ALWARD: Do you like weed out all of the same
- 19 vessels and Zodiaks that maybe A, D, F, and G numbers.
- 20 MR. WILWERT: We looked for unique, you know,
- 21 vessels with unique A, D, F, and G numbers. And where
- there were duplicates, like, you know, some families
- 23 have four or five Bristol Bay permits, but they may only
- 24 show up under one vessel, you know, so we sorted that
- 25 annual list by vessel, not by a permit holder.

- 1 MR. ALWARD: Like the same vessel has its own
- 2 unique A, D, F, and G number?
- 3 MR. WILWERT: The skiff?
- 4 MR. ALWARD: Yeah. I don't know if that's
- 5 skewing your numbers or not?
- 6 MR. WILWERT: Yeah, well it might be, because I
- 7 didn't realize -- I've never seen it. They don't
- 8 display it. Do they have to display it on a skiff?
- 9 MR. VINCENT: No. No, it doesn't.
- 10 MR. ALWARD: You have to have the sticker on it.
- 11 MR. VINCENT: The factory -- they also have, you
- 12 know, the skiff on a factory ship has a separate fish
- 13 and game number.
- MR. WENDLAND: Interesting.
- MR. WILWERT: Yeah, I'll have to look into that
- 16 and see exactly, you know, how we captured the 8500
- 17 number that we came up with to make sure there's not any
- 18 duplicates there.
- 19 MR. WENDLAND: Awesome. Scott, fantastic as
- 20 always. We certainly appreciate it.
- 21 MR. WILWERT: Thanks.
- 22 MR. WENDLAND: Just a couple comments. Scott
- 23 brought up once, and D-1 also brought up checking the
- 24 survival craft for suits. And I just wanted to mention,
- 25 it's highly recommended to do that in a controlled

- 1 environment. So a few years back, I think we were
- 2 talking up in Alaska where people were assigned to do
- 3 that in the Bering Sea, bringing people over. And the
- 4 Coast Guard highly recommends against that.
- 5 So if you're doing a man overboard or, you know,
- 6 if you can use an Oscar, but we don't want anyone
- 7 reading the minutes here and saying that hey, the Coast
- 8 Guard is saying to check the suits in a not-so-safe
- 9 environment. So please do that in a safe environment.
- 10 All right. Well, with that, 1 o'clock. Omar,
- 11 you're up.
- 12 So just as a quick introduction here, again, my
- office and the Division of Fishing Vessel Safety
- 14 Division works closely with CG-INV, investigations. And
- 15 so there is a number of things the Coast Guard is trying
- 16 to work through in the cases within investigations. And
- 17 Omar is with us today to present some of that
- 18 information to you.
- 19 So with that, Omar. All yours.
- 20 MR. LA TORRE REYES: So, good afternoon. My
- 21 name, again, is Omar La Torre Reyes. I work for the
- 22 Office of Investigations in casualty analysis, it's the
- 23 INV. So I'm going to take some time real quick to, kind
- of, go over again, kind of, like the process of how
- 25 recommendations are developed and eventually make their

- 1 way to you guys.
- 2 So after marine casualty investigation, the Coast
- 3 Guard investigators go out and investigate. And through
- 4 their investigation, they'll identify some gaps or some
- 5 issues that they see that need to be addressed by either
- 6 program office or other entities.
- With that, they make a recommendation; they send
- 8 it up to the headquarters. And headquarters will divvy
- 9 them out to the appropriate program offices so that they
- 10 can make comments and decide what is it that they're
- 11 going to do. And in some cases, that's either to
- 12 interact with the general public, committees like this,
- and to develop a, kind of, a consolidated response and
- 14 ideas on how to fix some of these issues that the Coast
- 15 Guard investigating officers have identified.
- In some cases, the answer is easy; it gets fixed
- 17 and then that recommendation is successfully fulfilled.
- 18 In some cases, the Coast Guard program offices may have
- 19 different ideas or just something that, you know, just
- 20 can't be accomplished. So those recommendations will
- 21 usually get a "do not concur," from program offices.
- 22 And then they are closed. Some recommendations are
- 23 unrealistic; some recommendations may or may not be
- 24 realistic.
- 25 Going with that, these task statements were, kind

- of, developed as areas that were identified that need to
- 2 be discussed. They're not -- the way they're written,
- 3 they don't take any particular marine casualty into
- 4 account. They are basic, very general areas that need
- 5 to be looked at.
- 6 So the first one isn't really something that
- 7 needs to be commented on. It's just we're going to
- 8 provide you with some statistics and metrics from 2002
- 9 to 2022. And there is some 2023 numbers in there, but
- 10 they're not taken into consideration into the averages.
- 11 And I'll go over that more a little bit later.
- So the first Task Statement (04-23) is: Review
- 13 the multiyear statistics provided by the United States
- 14 Coast Guard regarding commercial fishing vessels of less
- than 200 gross tons, accidents or losses that resulted
- in fatalities, injuries, or property damage. Major
- 17 marine casualties, such as the loss of the Destination,
- 18 No Limits and other fishing vessels with multiple
- 19 fatalities and vessel losses should be reviewed to
- 20 provide the background information necessary to other
- 21 supplementary tasking and best efforts to make informed
- 22 recommendations to the Coast Guard. Scroll down some,
- 23 please.
- 24 The next one is Task Statement 05-23: Examine
- 25 and make recommendations to the United States Coast

- 1 Guard on best practices to reduce and mitigate the
- 2 negative consequences caused by the misalignment of
- 3 state and federal regulations regarding drug laws,
- 4 legalizing recreational and/or medical use for drugs;
- 5 also classed as dangerous drugs by federal law and
- 6 applicable transportation related statutes.
- 7 This is critical for the safety of operations in
- 8 creating an environment for vessels, personnel to work
- 9 in a drug-free workplace with special emphasis on
- 10 critical safety sensitive jobs such as the navigation
- 11 and engineering duties; to bring fishing vessels into
- 12 alignment with other commercial vessels; develop
- 13 recommendations that include testing for preemployment,
- 14 routine, and reasonable costs. Submit recommendations
- 15 to the Secretary of Homeland Security. Next.
- 16 Task 06-23: Examine and effectively disseminate
- 17 recommendations for best practices to ensure full crew
- 18 access to all parts of a vessel to allow for safe vessel
- 19 operation. This task should address and examine things
- 20 like a means to access all areas of the vessel and allow
- 21 the crew to safely move fore and aft to remove ice.
- 22 Inspect the vessel and operate critical equipment like
- 23 vessels anchors, and similar gear that does not require
- 24 the crew to climb over pots stacks; for example, in the
- 25 case of a vessel carrying pots, nets or similar devices

- 1 to create pathways for access. Submit recommendations
- 2 to the Secretary of Homeland Security.
- The next one (07-23) is establish best practices
- 4 for standard procedures and guidance for crew standing
- 5 navigation watches. This should include a detailed crew
- 6 orientation for each unique vessel, including the
- 7 operation of critical equipment and establish clear and
- 8 easily understood watchstanding orders to protect the
- 9 safety of vessels during its applicable operations.
- 10 This could be accomplished as standardized form or
- 11 checklist. Submit recommendations to the Secretary of
- 12 Homeland Security. Next one, please.
- 13 Task Statement 08-23: Evaluate and provide a
- 14 comprehensive list of recommendations to the United
- 15 States Coast Guard in the form of best practices, (which
- 16 NVICs, policy, training), or amended or new regulations
- 17 regarding stability considerations which may pose severe
- 18 risk to the safety of fishing vessels such as icing,
- 19 loading, the need for stability instructions, and vessel
- 20 modifications.
- 21 As part of this task, review the U.S. Coast
- 22 Guard's current level of oversight, provide
- 23 recommendations on its adequacy, and specify needs,
- 24 changes to the areas of the fishing safety program that
- 25 need additional attention. Submit recommendations to

- 1 the Secretary of Homeland Security.
- 2 09-23: Evaluate and provide recommendations to
- 3 the United States Coast Guard for best practices to
- 4 address the high degree of risk associated with fishing
- 5 vessel operations and how the acceptance of risk is
- 6 prevalent and accepted in the fishing industry.
- 7 Specifically, marine boards recommend the committees
- 8 focus on topics including icing, heavy weather,
- 9 avoidance in voyage-planning and formalizing the
- 10 navigational watch duties via onboard familiarization
- 11 and written standards -- standard orders to ensure the
- 12 safety of vessels during its transit and during fishing
- 13 operations. Submit recommendations to the Secretary of
- 14 Homeland Security.
- 15 Evaluate and provide recommendations to the
- 16 United States Coast Guard to ensure the most effective
- 17 means to widely disseminate critical safety information
- 18 for the commercial fishing industry. Submit
- 19 recommendations to the Secretary of Homeland Security.
- 20 11-23: Review and provide recommendations on the
- 21 development of a publicly accessible website that
- 22 contains all information related to fishing industry
- 23 activities; including vessel safety, inspections,
- 24 enforcement, hazards, training, regulations, including
- 25 proposed regulations, outages of RESPA 21 systems in

- 1 Alaska and similar outages, and any other fishing
- 2 related activities. Submit recommendations to the
- 3 Secretary of Homeland Security.
- 4 Task 12-23: Discuss and make recommendations
- 5 requiring watch alarms on specific types of commercial
- 6 fishing vessels. Make recommendations to the Secretary
- 7 of Homeland Security.
- 8 And then the last one, 13-23: Examine and make
- 9 recommendations to the U.S. Coast Guard on a way to
- 10 widely distribute personal location beacons at minimal
- 11 expense. Ensure availability and access for crew
- 12 members of these critical lifesaving devices which could
- 13 be acquired by consortiums, associations, or other
- 14 organizations for distribution to vessels through
- 15 federally funded grant programs or other programs. Make
- 16 recommendations to the Secretary of Homeland Security.
- 17 MR. WENDLAND: And just as a reminder for
- 18 everybody, it's a lot of information here, but all of
- 19 these task statements are put up on our website under
- 20 the meetings, Seattle 2023.
- 21 MR. LA TORRE REYES: So for those task
- 22 statements, as you see, the way that they're written,
- 23 they're not really taking any one marine casualty in
- 24 mind. These are basically, essentially general issues
- 25 that have been observed.

- 1 So the cases that were provided, Case Studies 1
- 2 and 2, one of them is regarding the chemical testing and
- 3 the other one is regarding PLBs. So there isn't one for
- 4 the icing and stuff like that. We do have one major
- 5 case, however it hasn't been closed yet. So once that's
- 6 closed, that will be disseminated electronically to
- 7 everybody. It's a really large case, so printing that
- 8 one off is probably going to kill one tree per package.
- 9 So this years is in association with that first
- 10 task statement is the statistics. Can you make that any
- 11 bigger, Angel, or is that as big as it gets?
- 12 MR. CALDERON: That's the best we can do.
- MR. WENDLAND: This is the handout on everybody's
- 14 desk.
- MR. LA TORRE REYES: So everyone should have a
- 16 copy of this. Sorry everybody in the back, they're kind
- 17 of small. So, real quick, before I get into the
- 18 numbers, the 2023 column on the far right, you have an
- 19 asterisk in there and that's because 2023 is not
- 20 completed yet. So those aren't final numbers for 2023.
- 21 And 2023 is also, you'll notice, not included in the
- 22 averages on the far right.
- 23 The first page here, this basically takes into
- 24 consideration all of the totals of, let's see here, the
- 25 first one is commercial fishing vessels and dry cargo

- 1 vessels, the damages status. So this includes those,
- 2 the fish tender vessels that aren't normally commercial
- 3 fishing vessels, but they are also included in these as
- 4 they were most likely conducting fishing operations. So
- 5 those numbers are included in these.
- 6 So if you look at the averages, I'm not going to
- 7 go through all of the different years -- because we
- 8 would be here a long time -- but for actual total loss,
- 9 and I want to give, kind of, a what the difference
- 10 between those are, actual total loss, total constructive
- 11 loss/salvage and total constructive loss/unsalvaged.
- 12 Actual total loss is the vessel is lost; it's not
- 13 going to be reused, and it's not done. Total
- 14 constructive loss salvaged; that means that an insurance
- 15 company has deemed that it's a total loss and that the
- 16 cost of repairs of such vessel would be worth more than
- 17 the vessel itself, so they have taken a total loss on
- 18 that. And the salvage part means that, you know, it was
- 19 taken out of the water and it was brought ashore. The
- 20 unsalvaged, that means that it sunk and it's still
- 21 there. Damaged, the vessel is damaged but it wasn't a
- 22 total loss, and obviously undamaged is self-explanatory.
- 23 So for actual loss, the average for 2002 to 2022
- 24 is 34. For total constructive loss salvaged it's 25.
- 25 Total constructive loss/unsalvaged, 36. Damaged, 282.

- 1 Undamaged, 527.
- 2 MR. BOEHMER: Why are there undamaged vessels
- 3 that are being investigated; what am I missing here?
- 4 MR. LA TORRE REYES: Because they were part of a
- 5 marine casually, just the vessel itself wasn't. So that
- 6 could be someone died onboard. So there was some sort
- of a marine casualty on there, but the vessel itself,
- 8 there was no property damage.
- 9 MR. BOEHMER: Thank you.
- 10 MR. LA TORRE REYES: So the next section we're
- 11 looking at here is statistics based off of categories.
- 12 So we have crew endurance fatigue, drug and alcohol
- 13 testing, stability issues, medical condition, safety
- 14 management plans, and major marine casualties.
- 15 For crew endurance, we have 11. For drug and
- 16 alcohol testing, 11. Stability issues, 7. Medical
- 17 conditions, 4. Safety management plans, 2. And major
- 18 marine casualties is 8. So these next statistics on the
- 19 next page, Angel. There we go.
- These are the breakouts of those numbers that
- 21 were on the first page. I'm going to skip a lot of that
- 22 but I want to bring your attention to -- all right. So,
- 23 can you scroll down, Angel. Yeah, right there. So the
- 24 one that says inside investigation activities; major
- 25 marine casualties. It breaks it down to all vessel

- 1 investigations and then commercial -- no, the one above
- 2 it. Yep.
- 3 That breaks down to commercial fishing vessels
- 4 and dry cargo vessels. And the one above it is all
- 5 vessel investigations. And that just, kind of, gives
- 6 you a comparison between, you know, what percentage of
- 7 marine casualties involve commercial -- commercial
- 8 fishing vessels.
- 9 And then all of the other fields, they are
- 10 basically just breakouts of what's on that first slide.
- 11 I'm not going to go through all of those.
- MR. WENDLAND: So why is it that -- I'm just
- 13 looking at, why is the commercial fishing vessel
- included with the dry cargo vessel?
- MR. LA TORRE REYES: Dry cargo vessels, it's not
- 16 the dry cargo vessels that you're thinking of. It's the
- 17 vessels that are being used as the fish tenders, that
- 18 they're not classified on the COD as a commercial
- 19 fishing vessel, but they are engaged in commercial
- 20 fishing vessel operations.
- 21 Any questions on these?
- 22 MR. WENDLAND: These are all national statistics,
- 23 right, all Coast Guard?
- MR. LA TORRE REYES: All Coast Guard, yes. I
- 25 know it's a lot to digest. But it will be on the, I

- 1 guess, the website, right, Jonathan, there are on the
- 2 team site, I don't know if you have access to that, but
- 3 they will be available electronically if you happen to
- 4 lose this.
- 5 We can go to the drug and alcohol.
- 6 MR. WENDLAND: Any further questions for Omar,
- 7 INV? All right. So with that, thank you, Omar, very
- 8 nice. And I appreciate all of the work on that. I
- 9 think some of you might have got my email, you know, our
- 10 thoughts and prayers are going out to one of our
- 11 colleagues in INV who lost his spouse who was working on
- 12 a lot of this data. And it looks like that data was
- 13 updated to 2023. So that is very difficult task under
- 14 very difficult circumstances. So I just wanted to
- 15 mention that and thoughts and prayers to Mr. Law and his
- 16 family.
- 17 The next topic here.
- 18 CHAIRMAN DZUGAN: If I may?
- 19 MR. WENDLAND: Yes, sir.
- 20 CHAIRMAN DZUGAN: Jerry Dzugan. Observationally,
- 21 starting in 2005, especially, these lines are fairly
- 22 flat. We tried to draw a curve around it. The only
- 23 change I see is in the last three years, which, kind of,
- 24 coincidentally lined up with COVID, but just to get a
- 25 snapshot of it.

- 1 Crew endurance, I notice has gone up since ten
- 2 years ago as well. And I don't know if that's just
- 3 reporting. If people are looking for fatigue now on a
- 4 report and before they weren't. But yeah, that's just
- 5 kind of the big picture that I got out of it. Thank
- 6 you.
- 7 MR. WENDLAND: Great analytical observations
- 8 right off the bat. So very good putting that together.
- 9 Any other questions, or points, comments? Okay.
- 10 We'll move into the next presentation, but just
- 11 before we go into this presentation, many of you may
- 12 know that the Coast Guard is moving in a direction
- 13 towards risk-based analysis. And, you know, going back
- 14 to the study back in 2010, the fatalities and
- 15 casualties, you know, the highest was down flooding and
- 16 then man overboard.
- 17 And this next topic is a very interesting topic
- 18 with drugs. And I'm not up to speed on the latest. And
- 19 I talked to Mr. Law a couple of years ago. He related
- 20 to me that about 25 percent of the casualties and
- 21 fatalities, you know, had drug influence on that. Now,
- 22 I didn't get into it with him in peeling back the onion,
- 23 maybe some of those vessels weren't being used as
- 24 commercial fishing vessels at the time. You know, they
- 25 might have just been out of doing something else, but

- 1 worked for commercial fishing vessels. So that said,
- 2 I'm not sure if it holds.
- 3 But I'm really looking forward to this
- 4 presentation because drugs and alcohol is a serious, has
- 5 serious impacts with the fleets. And you know the one
- 6 thing I think all of us can really agree on when you're
- 7 out on the water, as most of us have been, is judgment,
- 8 you need judgment out there. The one thing drugs affect
- 9 is judgment.
- 10 So I'm not sure how we got through this issue,
- 11 how we attack it. But I do want to thank Patrick
- 12 Mannion for coming here today and he's going to present
- 13 it. And Patrick is out of, again, the office of CG-INV.
- 14 Thank you, Patrick, go ahead.
- 15 MR. MANNION: Good afternoon. Chairman Dzugan,
- 16 Captain Beach, Captain Neeland, Mr. Myers, Mr.
- 17 Wendland, thank you all very much for allowing me to be
- 18 here today to talk about the issue of drug and alcohol
- 19 use, misuse, and abuse.
- 20 This is a very heavy topic. Perhaps our society
- 21 shows the nature of the problem in which we have
- 22 different aspects of our society advocating for
- 23 deregulation or permissive use laws, as opposed to
- 24 others who are perhaps ringing the bell loudly for overt
- 25 regulation to ensure the drugs and alcohols are not a

- 1 factor in the detrimental effects, the debts, the cost
- 2 to society from drug and alcohol misuse.
- But as we can begin to talk about this I wanted
- 4 to first bring a little bit of levity to the members of
- 5 the committee. I'm blessed to have three very young
- 6 children, Emily, who's 10, Austin, who is 8 and
- 7 Madeline, who is 7.
- And I love to do most of the cooking at home.
- 9 And if I tell them we're having steak, it's like, "oh,
- 10 okay. Good." If I tell them we're having
- 11 cheeseburgers, "oh, good." If I tell them we're having
- 12 fish, their ears perk up, "Yay," is the common refrain.
- 13 And I tell them all the time as I go about
- 14 speaking to different industry segments about what it is
- 15 I do, and who we'll be speaking with and why we're doing
- 16 what we're doing. I tell them about oil, "okay."
- 17 Offshore energy, "okay." But I told them that I was
- 18 coming to speak to commercial fishermen today. And in
- 19 anticipation about that, they were all questions. "Wow,
- 20 what are you going to talk about? Why are they there?"
- 21 And I explained further about the importance of
- 22 what they do. But they, for the first time, they were
- 23 asking me to bring a message. And they said quote "tell
- 24 them thank you for the yummy fish." And I share that
- 25 sentiment.

- I had -- I won't say the joy, but I worked
- 2 summertime as a commercial dragger out of Shinnecock
- 3 Inlet on Long Island many, many years ago. And I'd like
- 4 to thank the owner of the Mindy Bee at that time,
- 5 because I realized that that level of hard work I was
- 6 not cut out for. And for that reason, I became a
- 7 licensed officer and I drove tugboats and tankers and
- 8 that was far less work. And -- but I never forgot those
- 9 summers, everything I learned, and the risks and the
- 10 dangers and the fun.
- 11 So with that said, please allow me to talk a
- 12 little bit about drug and alcohol testing. I'd like to
- 13 bring to you some awareness about exactly what is going
- on in the industry, the other segments of the maritime
- 15 industry. How drug and alcohol is conducted; what we,
- 16 the Coast Guard require for those segments of industry.
- 17 And perhaps offer you some ideas and insights as you
- 18 grapple with these issues to determine whether or not
- 19 there might be an opportunity or a proposition, a value
- 20 proposition, for drug and alcohol testing within your
- 21 own industry.
- 22 So with that said, first, allow me to say that
- 23 what is the Coast Guard's chemical testing mission? And
- 24 when I say "chemical testing," everybody thinks, you
- 25 know, ammonia, methyl-ethyl, burn your face off. We use

- 1 this term as the regulations imply, which is for drug
- 2 and alcohol testing.
- 3 And we've been doing drug and alcohol testing all
- 4 the way back to the '70s. But, really, at a national
- 5 level, as a transportation federal oversight mission, it
- 6 really came to fruition in 1989 through 1991. And it
- 7 still remains largely similar to what we initiated back
- 8 then. But the purpose is to ensure the safety and the
- 9 reliability of the maritime transportation system by
- 10 reducing and preventing incidences of drug and alcohol
- 11 misuse by merchant mariner personnel. Next slide,
- 12 please.
- The construct by which this mission is achieved
- 14 are the regulations applicable. First, I'd like to
- 15 point you to 33 CFR 95. That's our large catchall. It
- 16 applies to both commercial maritime and recreational.
- 17 You're operating a vessel on navigable waterways, this
- 18 regulation here authorizes the Coast Guard to conduct
- 19 drug and alcohol testing.
- Then we have the Part 4 under 46, dealing with
- 21 marine casualties and investigations. The backbone of
- 22 our chemical testing regulatory framework, which is 46
- 23 CFR Part 16, chemical testing. And, lastly, it's the
- 24 drug testing standards that was created by the
- 25 Department of Transportation in 1990, 49 CFR Part 40.

- 1 That regulation there, the drug testing that the
- 2 Coast Guard requires is consistent across all
- 3 transportation modes; whether it's the Federal Aviation
- 4 Administration, the school bus driver under Federal
- 5 Motor Carries, the Railroads, or for the U.S. Coast
- 6 Guard. Those drugs tests, that drug test standard is
- 7 there for us all.
- 8 But there are differences. The U.S. Coast Guard
- 9 defines chemical test as a scientifically recognized
- 10 test analyzing breath, blood, urine, saliva, bodily
- 11 fluid, tissues for evidence of dangerous drug or alcohol
- 12 use. That's a very broad definition and it's consistent
- 13 across all of our regulatory framework. "Chemical
- 14 test, " for the Coast Guard can mean just about anything
- 15 when it comes to identifying the use of drug or alcohol.
- 16 The Department of Transportation, 49 40, it is only
- 17 utilizing, at this time, urine.
- 18 Chemical testing applicability: Our
- 19 regulatory -- or excuse me, the authorizations given to
- 20 us by Congress provide a somewhat limited application of
- 21 those testing regulations. Primarily, they apply to
- 22 vessels that are subject to inspection; credentialed
- 23 mariners serving in safety sensitive positions and
- 24 noncredentialed mariners serving in safety sensitive
- 25 positions. Often the question is who is subject to

- 1 testing? If you have a credential and you're on the
- 2 vessel, you are definitely subject to testing. If you
- 3 do not have a credential, but you serve a safety
- 4 sensitive role, you operate lines or machinery, you
- 5 would also be subject to testing.
- 6 Often the model given is "does Sally at the hot
- 7 dog stand on the passenger vessel, is she subject to
- 8 testing?" Probably not. But if she is subject -- if
- 9 she is required to initiate the fix fire control
- 10 systems, she would be subject to testing. Also, if you
- 11 can go back. I'm sorry.
- 12 Chemical testing is required from vessels not
- 13 subject to inspection, when they are commercial service
- 14 requiring confidential. Often in your industry it's the
- 15 200-ton limit where the masters is required to have a
- 16 credential. Because of that, there is a requirement
- 17 that extends to others on the vessel who typically would
- 18 not be subject to testing.
- 19 Much of it is an ad-hoc -- not an ad-hoc, I beg
- 20 your pardon -- much of it is a unique operating
- 21 environment and it would dependent upon the
- 22 investigating officer or the inspector onboard the
- 23 vessel making that determination in coordination with
- 24 the vessel operator. Next page, please.
- So, I mentioned earlier, the society is grappling

- 1 with the issue of drug and alcohol use, misuse, and
- 2 abuse. And, we, the Federal Government test for the use
- 3 of those substances or abuse. We do that using testing
- 4 devices currently that are approved by the Health and
- 5 Human Services, the Department of Health and Human
- 6 Services, and the Department of Transportation.
- 7 Right now, the vast, mass majority of all drug
- 8 testing for federal purposes is done via urine. It is
- 9 done under a chain of custody with a federal custody and
- 10 control form; it's sent to a laboratory that is
- 11 regulated by the U.S. Government; and a medical review
- 12 officer, a medical doctor, reviews the results of that
- 13 laboratory essay and does an interview, if necessary,
- 14 with the individual mariner to determine why that sample
- 15 would test positive for an elicit substance metabolite;
- 16 not for the actual drug that this person may or may not
- 17 have used; it is the metabolite.
- The substance that, let's say, for the purposes
- 19 of THC, marijuana, marijuana is ingested. The body
- 20 processes it and it's turned into a completely different
- 21 substance, a metabolite. They're screening for that
- 22 substance as proof of use. Next slide, please.
- Four months ago, the Department of Transportation
- 24 49 CFR Part 40 approved oral fluid as a medium for
- 25 testing. This is well and good. We all like more

- 1 options. The problem for us all is that, although
- 2 approved, there are no testing devices available. There
- 3 is nothing yet approved by Health and Human Services to
- 4 conduct oral fluid testing. We do anticipate sometime
- 5 in the 2024-calendar year, that devices will be provided
- 6 by laboratories and that HHS, Health and Human Services,
- 7 will approve it. Next slide, please.
- 8 And hair testing. Hair testing is quickly
- 9 growing prominence in the world of drug and alcohol
- 10 testing for drug testing, more specifically. Although
- it does test for alcohol, it's not the best tool for
- 12 that.
- Hair testing is unique in that, it is approved by
- 14 the Food and Drug Administration. It has been used
- 15 successfully since 1997, has passed numerous court
- 16 review affirming it as a scientifically valid test. And
- 17 it affords the same privacy, protections, and processes
- 18 that urine does. Under chain of custody collection,
- 19 laboratory analysis, and a medical review officer review
- 20 of the results to include an interview with the donor.
- 21 Hair testing offers unique advantages in that it
- 22 can be conducted or collected without the necessary
- 23 burdens of a urinalysis, a urine collection. If anyone
- 24 has ever gone through a urine collection, they
- 25 understand it is not the most dignified means of what

- 1 you do in your work. You often are allowed into a
- 2 private bathroom and you come out with bodily waste in
- 3 which you hand it to another stranger. So the first
- 4 time you do it, you never forget it.
- 5 But hair testing is not like that. It's like
- 6 going to the barber. They take a very small sample in
- 7 your presence, and it is collected, wrapped up in foil,
- 8 put under a chain of custody and sent out to the
- 9 laboratory.
- 10 It offers many advantages for the collector, for
- 11 the employer, and for the individual. But, perhaps, it
- 12 also offers us something very unique in that it shows
- over three months window of detection. You can see the
- 14 average collection is about an inch and half long of
- 15 hair. That would give you approximately 90 days of
- 16 look-back into whether or not the individual has used an
- 17 illicit substance.
- 18 What that provides us is an excellent means to
- 19 detect if this person is a known user; a frequent user.
- 20 Whereas a urine or an oral fluid test collection may
- 21 only show the past three days, two weeks of use or
- 22 nonuse, hair testing offers us a lot more. And because
- 23 of that, many companies are petitioning the U.S. Coast
- 24 Guard to transition from the DOT process, the urine and
- oral fluid, to hair testing. Why, because, one, it's

- 1 more accurate; two, they are able to reduce their
- 2 testing rate from 50 percent down to as low as 20, but
- 3 yet quadruple the window of detection. So it offers
- 4 many advantages that perhaps wouldn't be available for
- 5 urine or oral fluid. Yes, Chairman.
- 6 CHAIRMAN DZUGAN: Jerry, question. What about
- 7 alcohol?
- 8 MR. MANNION: We do test for alcohol, sir.
- 9 CHAIRMAN DZUGAN: With hair?
- 10 MR. MANNION: It can be done, sir. It's actually
- 11 very good. But the problem with alcohol is that it is a
- 12 substance that is permitted to use, just not while on
- 13 duty. So if I go home -- which I often do, I will
- 14 admit, and enjoy a Merlot with that wonderful salmon
- 15 that you provide me -- that's permissive use. That's
- 16 allowed. The Coast Guard permits that.
- 17 It's quite different if I use any other of the
- 18 controlled substances, which is never permitted under
- 19 the U.S. Coast Guard credentialing system.
- 20 CHAIRMAN DZUGAN: Thank you.
- 21 MR. MANNION: Yes, sir. Yes, sir?
- MR. ALWARD: On your big long list, exhaustive
- 23 list of saliva, urine and everything, I noticed that
- 24 hair was not listed on that.
- 25 MR. MANNION: I'm sorry. I didn't understand the

- 1 question; say again?
- MR. ALWARD: So, earlier, you had a slide with a
- 3 long list of things for chemical testing, like urine and
- 4 saliva --
- 5 MR. MANNION: This one, sir? That one?
- 6 MR. ALWARD: So I didn't notice hair on that one?
- 7 MR. MANNION: It's considered tissue. That's a
- 8 very lawyer question. The attorneys ask me that all the
- 9 time, but as we speak to the medical professionals, hair
- 10 is considered tissue.
- 11 MR. WENDLAND: Great observation, Matt.
- 12 MR. MANNION: Yes, sir.
- 13 MR. VARGAS: Frank Vargas. So you would have to
- 14 have to use clean -- for urine testing, you have to have
- 15 sanitized scissors.
- MR. MANNION: Sir, every kit for a hair
- 17 collection comes self-contained with a little scissor,
- 18 gloves, yes, sir. Yep, it's all self-contained. It's
- 19 very much like a urine test where everything you need,
- 20 except for the gloves are not there. So with hair
- 21 testing, there's no -- nothing is reused whatsoever,
- 22 from one collection to another. Yes, sir.
- MR. BOEHMER: I realize this is going to be a
- 24 very unique situation, but what if you have an
- 25 individual that shaves themselves completely clean?

- 1 MR. MANNION: Yeah, the one thing I sailed
- 2 professionally for many years and I absolutely adore my
- 3 fellow mariners, because we have a lot of time on our
- 4 hands sometimes working on a vessel. The innovators,
- 5 think through problems and how to solve them. That
- 6 issue has come up many times on hair.
- 7 So what happens typically is -- not
- 8 typically -- what we've seen in the past, if an
- 9 individual is called in for a hair analysis testing.
- 10 Well, magically, the sailor shows up and he's bald. "No
- 11 problem," the collector will say, "I'll just take it off
- 12 your arms." "Well, it's not there either." "No
- 13 problem, we can take it off your legs." "Sorry, I'm
- 14 bald there too."
- There are other areas the hair can be collected,
- 16 although not recommended by the laboratories, it has
- 17 been done. But sometimes the individuals are bald there
- 18 too. At that point, it's sent to a medical review
- 19 officer to determine whether or not this is a refusal.
- 20 By shaving off all of the hair, did you seek to prevent
- 21 a collection from taking place.
- Now there are some individuals who have a medical
- 23 condition called Propecia that they were unable to
- 24 produce any body hair. That is completely
- 25 understandable and their doctor can provide testimony to

- 1 that. In such cases, we can always just default to
- 2 another collection type.
- 3 One of the other -- I mean, well, I won't get
- 4 into it, but hair is one, just a medium. The courts now
- 5 are using thumb nails, nails. I mean, using substances
- 6 today and getting away with it or subverting the testing
- 7 process to devoid detection is becoming harder and
- 8 harder and harder. Next slide, please.
- 9 So U.S. Coast Guard testing events. When does
- 10 the Coast Guard test? Well, if you're subject to
- 11 testing, we have preemployment, which if you're going to
- 12 enter into a safety sensitive position, you must do. We
- 13 have random. Currently random testing is at our
- 14 50 percent random testing rate. So every year.
- 15 50 percent of those subject to testing should be tested.
- 16 If we have reasonable suspicion, the individual
- 17 looks like they may be under the influence of a
- 18 substance, the employer is required to do a reasonable
- 19 suspicion collection. Post casualty, of course, after
- 20 the event. Sometimes that can take place under a DOT
- 21 mob, but other times it can't because the individual is
- 22 deceased or perhaps is under extreme medical care. So
- 23 they would not be available. And periodic, periodic is
- 24 a credentialing event. Next slide, please.
- 25 Perhaps I spoke too quickly, but here is a more

- 1 defined, preemployment standard. Again, when the Coast
- 2 Guard requires a drug test, it must be a 49 Part 40.
- 3 Next slide.
- 4 Random testing. That is the employer's
- 5 responsibility, making sure that random testing is done
- 6 at unpredictable times and without forewarning to the
- 7 individual. I cannot tell you how often during an audit
- 8 we find out that Patrick, the sailor, was notified on
- 9 Monday by his supervisor that before the end of the week
- 10 they had to go down to Quest and have a drug test done.
- 11 That's forewarning.
- 12 That individual has plenty of time to find a
- 13 sample for substitution, or to try and attempt to
- 14 subvert the test using cleansing agents. Many of you,
- 15 you could just go onto Amazon today and find all sorts
- of products that assert themselves to be cleansing
- 17 agents; meaning, that you ingest it and it will dilute
- 18 out the sample or remove those metabolites we spoke
- 19 about earlier. Next slide.
- 20 Reasonable suspicion. The Coast Guard has a very
- 21 broad definition that warrants a reasonable suspicion.
- 22 Basically, if the individual appears to be under the
- 23 influence, by manner of speech, movement, the individual
- 24 is required to go through a reasonable suspicion drug
- 25 testing. Again, it's a Part 40 test. Also, it's an

- 1 alcohol test, right? Because none of us are experts in
- 2 knowing what potential substance it is that's causing
- 3 the intoxication. So you are required to do a drug test
- 4 and an alcohol test. Post-casualty. Again, drug and
- 5 alcohol. Next slide.
- 6 And periodic testing. This is a mariner
- 7 initiated event and it's related to a credentialing
- 8 event. So when that individual mariner needs to renew,
- 9 upgrade their credential, and they're not subject to
- 10 random testing because they may be inshore for a couple
- of months, they may do a periodic test to meet the
- 12 requirement.
- 13 I've also been asked to speak about the conflicts
- 14 between federal and state regulations and laws regarding
- 15 use, misuse, and abuse of intoxicating substances. I
- 16 think it's important to point out that there is far more
- 17 in common than there is divergent. Both, I don't know
- 18 of any state or locality that permits operating a vessel
- 19 while under the influence of drugs or alcohol.
- Sadly, we do not have any drug tests that test
- 21 for intoxication. There is no test on the market today
- 22 for drugs that tests for intoxication. We may have some
- 23 state, police and local police, have drug recognition
- 24 experts. Those individuals are highly trained in
- 25 identifying, potentially, based on the mannerisms and

- 1 the actions of the individual being interviewed, what
- 2 type or class of drug that they may be under the
- 3 influence of. But those tests only are an indicator,
- 4 and authorized -- depending on the event -- for
- 5 collection of blood for further analysis.
- 6 So whereas we know in a urine, that the person is
- 7 a user; we know under a breath-analysis test, just how
- 8 intoxicated an individual is, there is no drug test
- 9 today scientifically recognized and accepted that tests
- 10 for intoxification, only use. Go back, please.
- I'd like to point out, as well, that both state
- 12 and federal agencies have laws compelling reasonable
- 13 suspicion drug and alcohol testing. This is critical.
- 14 These two elements here show an alignment, a shared goal
- 15 to minimize drug and alcohol as a risk to public safety.
- 16 So in that respect, both the federal and the state and
- 17 local municipalities have a shared goal. Next slide,
- 18 please.
- 19 38 states, as of Friday, have enacted permissive
- 20 drug use laws. And it varies greatly. Some allow for
- 21 the use of marijuana. Some states now are deregulating
- 22 some of the more hallucinogenic drugs, and it's having
- 23 mixed reviews.
- Some of the states, the benefits that they had
- 25 hoped for have not turned out. As a matter of fact, the

- 1 governor of Colorado gave an interview last year where
- 2 they have grave concerns about how the decriminalization
- 3 of marijuana -- the benefits that were promised never
- 4 paned out. It's actually cost them more money now. The
- 5 savings that they thought they would be achieve to be
- 6 funneled into education, actually turned into a negative
- 7 revenue and they're suffering because of it.
- 8 But even though those 38 states are enacting laws
- 9 that allow for drug and alcohol use -- excuse me, drug
- 10 use, the federal prohibitions remain. But the
- 11 applicability of those regulations really is what comes
- 12 down to the issue.
- The local state police, for their, here in
- 14 Seattle, somebody may have their 28-foot Bayliner
- 15 running around, although the Coast Guard has
- 16 jurisdiction, it's primarily a local issue. It's the
- 17 local police that would be dealing with those issues.
- 18 Really, as we start to look at the Coast Guard
- 19 mission, we start to see more an issue towards the
- 20 commercial side, not the recreational. And also working
- 21 more towards the offshore. The Coast Guard operates in
- 22 that, past that three-mile limit where the local police
- 23 would have jurisdiction.
- So at that point, who's in control or who has
- 25 jurisdiction? The Coast Guard, because of resources

- 1 will defer, quite often, to the local municipalities,
- 2 the local police for actions on these events, especially
- 3 with regard to recreational vessels. But, whether the
- 4 U.S. Coast Guard applies its own regulations and laws
- 5 really depends on a number of factors to include type of
- 6 vessel operations, location, and the event itself. "Was
- 7 this a regular boarding or was this an SMI, where
- 8 people -- there is an accident and people have been
- 9 injured.
- I can tell you I see every drug test that comes
- 11 through the U.S. Coast Guard, positive test. And for
- 12 many years, the defense was that "well, it's legal in my
- 13 state. And I used that marijuana when I was off-duty at
- 14 a holiday party," the proverbial ten-year high school
- 15 reunion.
- It has never once held up in court. Every time
- 17 that individual mariner uses that defense, when it goes
- 18 to a revocation of a credential, the administrative law
- 19 judges have found in favor of revocation; that the
- 20 permissive use laws defense of the local state, of a
- 21 local state do not override the Coast Guard's interest
- 22 in public safety for a suspension and revocation of that
- 23 credential. Next slide.
- 24 And I just talked about this a little bit, but
- one of the main issues too I would like to point out

- 1 with regard to the potential or perceived conflict
- 2 between state, local, and federal standards is that the
- 3 U.S. Coast Guard has a unique mission mandate from
- 4 Congress. And that is, we issue credentials for
- 5 commercial mariners. And we do it to ensure safety.
- 6 It's a standard to ensure their professionalism and
- 7 fitness for duty.
- 8 And because of that, Congress mandated that we
- 9 continue to do drug and alcohol testing. For that, we
- 10 are often asked to show accountability; what's the
- 11 benefit? Well, there are numerous studies out there
- 12 that have been validated both independent, third-party
- 13 organizations, and federal researchers, that have
- 14 indicated that there is approximately a three times
- 15 benefit to having a randomly drug tested workforce as
- 16 opposed to a non drug testing workforce.
- 17 The most prominent of those studies are often
- 18 published -- or not often -- are published every year by
- 19 Quest Laboratories. Quest Diagnostic Industries. It is
- 20 often viewed as the most notable, publicly available
- 21 research that is timely, every year it comes out. And
- 22 Quest has a very large market share. I believe they are
- 23 the second largest in the country for number of drug
- 24 tests done in the workplace.
- 25 The federally mandated drug testing workforce has

- 1 a positivity rate of approximately 1.3. It's kind of
- 2 average. Sometimes it spikes up a little bit, but for
- 3 the most part, we're just above that 1 percent. The
- 4 nonregulated workforce, depending on which industry, it
- 5 goes from a low of 5 percent all the way up to 11. So
- 6 we can see that the delta of a workforce that is
- 7 regularly tested for intoxicant use in the workplace has
- 8 a much higher beneficial rate than does the non
- 9 chemically tested workforce.
- 10 And as a friend of mine who still operates a
- 11 towing vessel, he said, because we have these testing
- 12 standards in place our insurance rates go down
- 13 dramatically. Because my other buddy who has a
- 14 scaffolding business, who does not -- is not required to
- 15 test, his insurance premiums are much, much higher for
- 16 his workforce based upon drugs being a contributing
- 17 factor to workplace accidents. Next slide, please.
- 18 So in summary, chemical testing for illicit drugs
- 19 by the U.S. Coast Guard has successfully been
- 20 implemented for the commercial maritime industry since
- 21 1991. We've been using the urine drug test and it has
- 22 shown, I believe, in 1990 our rate was 14 percent
- 23 positivity when drug and alcohol testing first came out.
- 24 And, today, we have a positivity rate of approximately
- 25 1.2, that's a dramatic decline.

- 1 The U.S. Coast Guard's intent is to deter illicit
- 2 drug use. To promote mariner public, environmental, and
- 3 vessel, and responder safety. For every time I read a
- 4 report of a small commercial fishermen who died, or his
- 5 crew members died, and I think about all of the folks
- 6 who had to go out there and try and save them. We sadly
- 7 see in the public newspapers what the families of those
- 8 deceased commercial fishermen say. It's heart
- 9 wrenching. It really is.
- 10 And that is one of the things that I personally
- 11 take a great interest in, in providing the opportunity
- 12 to offer everyone a value proposition: Is drug testing
- 13 going to cause some folks to be excluded from the
- 14 industry, from the workforce? Absolutely. Is the net
- 15 benefit of doing so there? Can we validate that? Can
- 16 we show statistically, dollars to donuts, that there is
- 17 an advantage in it? Absolutely.
- So it's a matter of whether the public, as voiced
- 19 through Congress, pushes us further towards that end. I
- 20 brought you the different types of testing that is being
- 21 done. We recognize, we in the Coast Guard, because I
- 22 mentioned earlier, we receive multiple requests for
- 23 regulation or rulemaking to change from a DOT
- 24 urine-based drug testing to a hair-testing module.
- 25 The cost for doing so are much lower. For

- 1 fishing in particular, we did a proposed rulemaking in
- 2 2012 where the response from the public was that the
- 3 urine testing for the report immediately as currently
- 4 required caused a great deal of interruption into their
- 5 business.
- 6 Because they get a call from their consortium or
- 7 their employer, and they say, "hey, Patrick, you have to
- 8 go for your drug test today." But it's two hours up the
- 9 road and then two hours back. But, you know, "I've got
- 10 a to leave on the tide. I've got to get out today
- 11 because the fish are running and I've got a small window
- 12 to run." And that's true. That's a disruption of their
- 13 business.
- 14 But a urine-based or oral fluid-based program
- 15 will require that. A hair testing program, you've got
- 16 60 days to go test. It doesn't have to be today. It
- 17 doesn't even have to be tomorrow. You've got 60 days to
- 18 figure out when you should go test. And that latitude
- 19 to determine for yourself when is the best time to test
- 20 is one of those unique aspects of hair testing that the
- 21 Coast Guard is having to strongly consider. And your
- 22 input, or your voice, as a federal advisory committee on
- 23 this issue, is as important as Exxon's or anyone else's.
- So I do hope that you stay abreast of this issue.
- 25 And that, as you consider this issue, you take into

- 1 consideration what methodology of testing would be most
- 2 beneficial for the commercial fishing industry. Yes,
- 3 ma'am?
- 4 MS. HEWLITT: So I have a question. So for
- 5 random testing, they get the letter in the mail from the
- 6 consortium; you have to go down. "What letter in the
- 7 mail?"
- 8 MR. MANNION: Yes, ma'am. Exactly.
- 9 MS. HEWLITT: They used to make you sign for it
- 10 and then you had three days to go do the sample, for the
- 11 random testing. They stopped doing -- certain industry,
- 12 they stopped signing for it. But you have to go
- 13 somewhere to go do the urine test.
- 14 If this were to be implemented in the commercial
- 15 fishing industry and they're a part of a consortium and
- 16 you get the letter that, you know, through the
- 17 consortium that you have to go for a random test, would
- 18 they have to go somewhere or could the captain just say
- 19 "hey, we've got random test. Give me a piece of your
- 20 hair, I'm going to stick it in the mail and sent it
- 21 off, "where I don't have -- my employee doesn't have to
- 22 go anywhere, and I can just do it when he comes into
- 23 work in the morning and say, "hey, I need a piece of
- 24 your hair." And then that way nothing is disrupted or
- 25 where they have to physically go to a collection center

- 1 and have somebody snip their hair?
- 2 MR. MANNION: Well, the two laboratories that
- 3 have been approved by the Food and Drug
- 4 Administration -- there are three, but there are two
- 5 that are active promoters and make available the testing
- 6 kits, the hair collecting kits, they require that the
- 7 individuals who do the collection has gone through the
- 8 training, the vendor training for that. In particular,
- 9 Quest and Lab -- Psychemedics, they have hair testing
- 10 online, free. It takes about two to three hours, where
- 11 you can do the training. And you receive a certificate,
- 12 and you're now a certified Quest or Psychemedics hair
- 13 collector.
- In the situation you described, is the option for
- 15 the master of the vessel or other designated collector
- 16 available? That's open for discussion. Right now, the
- 17 DOT tells us with a urine or oral fluid that they have
- 18 to go into an authorized collector not associated with
- 19 the individual.
- 20 With hair testing, the dynamic changes. And I
- 21 would offer for your consideration that it would be
- 22 difficult to make a case that the type of collection you
- 23 described would undermine the credibility of the test.
- So in short, I know I sound like a lawyer here, I
- 25 just work with them all day, I'm not an attorney, I

- 1 would say that it would be open for discussion in a
- 2 future rulemaking. But depending on the comments
- 3 received from the public, from the employers, and from
- 4 the laboratories, that could be an option.
- 5 CAPTAIN DZUGAN: Jerry. It's a question.
- 6 So there is a chain, a verification of chain of
- 7 possession in this, I'm sure, just like there is for
- 8 urine?
- 9 MR. MANNION: Yes, sir.
- 10 CAPTAIN DZUGAN: So there is a built in conflict
- of interest, we might say, for the owner operator taking
- 12 the collection of hair. Unless in this training, they
- 13 just say that, "well, I've taken this online or whatever
- 14 kind of training, and I'm good for it." So that's ...
- MR. MANNION: It's an issue, sir. I can tell you
- 16 the way that some companies have chosen to address that
- 17 challenge is to a random pull of those hair collections
- 18 for DNA validation. The situation, as you describe it,
- 19 would be that "well, my son" -- and I'm just making a
- 20 hypothetical there -- the individual to be tested, "I
- 21 have an economic and personal interest in the outcome of
- 22 their drug testing, and I can do a collection and submit
- 23 it." But was that really my son's hair?
- 24 And in situations, I can tell you lawsuits have
- 25 been filed in this, and that DNA collection, the hair

- 1 testing is later used for DNA analysis to determine
- 2 whether or not that individual's hair was actually their
- 3 hair and was submitted to the laboratory. It's a very,
- 4 it's a prickly question, quite honestly.
- 5 I can tell you that the private sector is
- 6 stepping up to the plate on this issue. There are
- 7 numerous companies now that are providing sample kits,
- 8 and they provide realtime online observation of the
- 9 collection. So they will send out a hair collection kit
- 10 to your vessel. And the collection of the hair sample
- 11 is done under videocamera by a third-party observer in
- 12 realtime that validates that the hair collection has
- 13 been done in accordance with the regulations. And that
- 14 a chain of custody has been properly filled out. And
- 15 the sample was in a sealed bag sent out via third-party
- 16 courier service to the laboratory.
- 17 So the industry, the private industry is trying
- 18 to fill that niche between sending out that individual,
- 19 making them travel far distances to a collection site,
- 20 and the potential abuse that could occur if the
- 21 collection is done by another member on board the
- 22 vessel. Having that third-party realtime observation
- 23 via Internet link is an option that a lot of the
- 24 laboratories are behind it, and they're offering that
- 25 service.

- 1 MR. VINCENT: So you would have to get an
- 2 impartial third party on the boat; do I understand that
- 3 right?
- 4 MR. MANNION: Not have to, sir, it's an option
- 5 that some companies have chosen to exercise to increase
- 6 the credibility of their processes. In no way has it
- 7 been required by either the laboratory, the Food and
- 8 Drug Administration or the Coast Guard. So this is an
- 9 option that some of the more distant fleets are starting
- 10 to utilize in order to provide greater credibility to
- 11 that drug testing sample.
- Right now, this is all exploratory. This is new
- 13 territory for so many folks. And they're trying to find
- 14 out best practices. Recognizing that the maritime
- 15 industry lacks a lot of the shoreside infrastructure,
- 16 the immediacy of that support, is one of the unique
- 17 aspects of our industry; trying to fill that niche;
- 18 recognizing that they operate in far distant areas; and
- 19 are not available to access those shoreside support
- 20 services.
- 21 So this is part of the rulemaking process. As we
- 22 look in the future to respond to the request for a
- 23 rulemaking; as we seek the input and guidance from
- 24 federal advisory committees; having their input to
- 25 determine what is the best fit; what allows for credible

- 1 deterrents, but also minimizes the burden on the
- 2 industry and operations, this is a dialogue. And we
- 3 look forward to your input.
- 4 MR. WENDLAND: Yes, sir.
- 5 MR. THEILER: So let me get this straight. It
- 6 sounds like the Coast Guard, at this point, is a
- 7 proponent of this for commercial fishing or --
- 8 MR. MANNION: The Coast Guard takes no position,
- 9 sir. I'm offering options.
- 10 MR. THEILER: So what is the Coast Guard's
- 11 responsibility, and maybe, it's, you know, there's other
- 12 people, I don't mean to offend anyone, but it seems like
- 13 there is an onus on the operators here to -- or there
- 14 would be, potentially an onus on the operators to be
- 15 responsible for this; yet, when it comes down to
- 16 boardings or the responsibility of the Coast Guard,
- 17 we've never been checked for drugs. I've never seen a
- 18 Coast Guard drug dog on a commercial boat. Maybe you
- 19 guys have been, but just not in my experience.
- 20 And once, again, this IS something, you know,
- 21 that certainly there is some cross to the average
- 22 commercial quy. A responsibility with when you have a
- 23 transient crew to try to "herd the cats," so to speak.
- 24 And, again, I think that we're looking at it from the
- 25 wrong end. I think that this is something that the

- 1 Coast Guard should be looking from their end rather than
- 2 our end.
- 3 You know, we already have federal laws saying
- 4 that you can't have, be in possession of drugs. You've
- 5 got federal and state laws that say you can't be
- 6 operating under the influence of drugs. We all have a
- 7 poster that says "no drugs are allowed on board." You
- 8 know, when it comes time to ensure that those things
- 9 don't happen, what's the Coast Guard doing to ensure
- 10 those.
- 11 MR. MANNION: I can't speak for the boarding
- 12 forces, the folks who come out on the Coast Guard
- 13 vessels. I don't even know if the Coast Guard has drug
- 14 detection dogs. That's an operational aspect of the
- 15 Coast Guard mission set that I don't have full
- 16 visibility on.
- 17 MR. THEILER: Sure.
- 18 MR. MANNION: But with regard to the regulatory
- 19 environment, the preventive mission, it's a shared
- 20 burden. We, in the Coast Guard, can put out regulations
- 21 you know, until the sun comes up. But really it's that
- 22 buy-in by the industry, not just by the employers, but
- 23 the mariners themselves.
- So you ask me as a program manager, what's the
- 25 Coast Guard's role in this, what do I envision?

- 1 MR. THEILER: Yeah.
- 2 MR. MANNION: I envision that collaborative
- 3 discussion that we, the Coast Guard, had back in the
- 4 '90s with the industry through the rulemaking process to
- 5 get input from the industry; to hear what Congress tells
- 6 us we should or should not do; what's funded. And I've
- 7 often been told "you really know you're important when
- 8 you're well funded."
- 9 So there is no solution, final solution that's
- 10 going to make everybody happy that comes from the Coast
- 11 Guard. And, quite frankly, I'm here today to ask you to
- 12 be that dialogue. You have a task statement now to ask
- what is the proper application of a drug and alcohol
- 14 testing program. I may have my views, but, quite
- 15 frankly, yours is far more important than mine as a
- 16 committee member. So I'll defer to you, sir.
- 17 MR. THEILER: Well, thanks.
- 18 MR. MANNION: Yes, sir.
- 19 MR. BOEHMER: Mr. Mannion, Kris Boehmer. Thank
- 20 you. I mean I think most of us acknowledge that there's
- 21 use of drugs and alcohol are a problem in any industry,
- 22 especially ours. And in my industry, the insurance
- 23 industry, we realize that it's a problem because it's
- 24 usually a factor in the claim if it is found to be
- 25 there.

- 1 When I'm talking with the people that I work
- with, the fishermen, I don't think anybody advocates
- 3 drug use. But some of them are very aware that like in
- 4 Maine, you can legally smoke marijuana. And if somebody
- 5 wants -- I'm not saying it's a good idea, but if
- 6 somebody wants to do it on a weekend party, nobody
- 7 really cares that much. They want to know what their
- 8 state is on the vessel. Like, you know, a day or, you
- 9 know, a day later, kind of, like alcohol.
- 10 I'm under the impression now, that any drug test
- 11 that's given now must test for THC and that's really
- 12 concerning a lot of boat owners that don't want to fail
- 13 somebody that is a really a great employee that may on
- 14 the weekend have done something that they wouldn't do on
- 15 the boat.
- Do you think it's ever a possibility that there
- 17 will be a drug screen that the Coast Guard will accept
- 18 that doesn't test for THC?
- 19 MR. MANNION: Our mission, our mandate from
- 20 Congress is to test for use of intoxicants, the use of.
- 21 Last year and the year before that, there was pending
- 22 legislation called the MORES Act, M-o-r-e-s, which would
- 23 allow, which would have de-scheduled marijuana. Which
- 24 means that, for the most part, it couldn't be tested for
- 25 in federal tests.

- In fact, two weeks ago, maybe three weeks ago,
- 2 Health and Human Services sent a letter to the Drug
- 3 Enforcement Agency recommending that marijuana, THC, be
- 4 declassified from a Schedule I to a Schedule III.
- 5 Which would be dramatic, because a Schedule III
- 6 means that it has useful medicinal purposes; whereas, a
- 7 Schedule I is it has, like, no medical use, you know,
- 8 the worst thing in the world, to a "hey, there are uses
- 9 for THC that have beneficial aspects, medically
- 10 speaking."
- 11 The DEA, I believe, has 60 days to respond to
- 12 that. And the MORES Act, although it didn't pass last
- 13 year, it's always in committee and it could come out
- 14 again at any time and quickly pass. A lot of pundits,
- 15 if you read the news, state that it will be a big issue
- 16 again next year, in the election year.
- 17 So with regard to us, ever -- us, the Coast
- 18 Guard -- agreeing to a test that would not test for THC,
- 19 that's not our decision to make quite honestly, that's
- 20 going to be Congresses.
- 21 MR. BOEHMER: I understand that. The reason I
- 22 bring it up is I think it would be a lot more accepted
- 23 in the industry if that wasn't something they thought
- 24 they were going to possibly exclude a lot of good crews.
- 25 I think there would be more universal support in the

- 1 fishing industry.
- 2 MR. MANNION: Well, if we take a step back just a
- 3 little bit, and I am trying to be cognizant of time, I
- 4 apologize. But when you think about it, we are testing
- 5 for the use of a known intoxicant. Much like alcohol,
- 6 widely accepted, broadly utilized by the larger society.
- 7 THC may even, one may argue, quite persuasively, that
- 8 THC is very similar to alcohol. Whereas I can go home
- 9 on a weekend and enjoy a bottle of wine, I can't enjoy
- 10 it on the boat.
- 11 The holy grail that we're all waiting for is for
- 12 a drug test to come out that tests for intoxication,
- 13 right? And if we could do that, I'm out of business
- 14 tomorrow. And I will gladly walk away, because we can
- 15 say, "hey, do what it is that you think is best for
- 16 you." But, we, the Coast Guard, as a regulatory body,
- 17 we're going to make sure they you're fit and ready for
- 18 service when you're in a safety sensitive position. It
- 19 doesn't matter what you did last week, or this weekend,
- 20 we only care about what you are about to do now on this
- 21 vessel. And that's the holy grail. If you know someone
- 22 who can come up in the science for that, they'll make
- 23 Elon Musk look poor.
- 24 That is my presentation, though. Are there any
- other questions I can answer from the members? Yes,

- 1 ma'am.
- 2 MS. HEWLETT: I keep referring back to the
- 3 charter boats, because my husband and I also have our
- 4 captains licenses. And the random drug testing program,
- 5 we look at it like it prevents me from, you know, if
- 6 somebody says, over the weekend, like, "hey, do you want
- 7 to imbibe a little bit?" I'm like, "no, I don't want to
- 8 risk my captain's license for getting high over the
- 9 weekend. I don't want to lose that."
- 10 An employee that tests and say he did the random
- 11 and it comes back positive that they might have done
- 12 something over the weekend, the employer, what does he
- 13 lose? The employer might say, "Well, I know it came
- 14 back positive, but there is no law that says I can't let
- 15 him come back and work for me." As an employee, they
- 16 may lose that job because the employer has a zero
- 17 tolerance, but there's no law that says you can't get
- 18 another job somewhere else.
- 19 As a commercial fisherman, as to say the captain
- 20 that's on this, and they're subject to, and it comes
- 21 back positive on a random, what do they lose? What's
- 22 the what are they going to give us, a fine or a slap on
- 23 the wrist? Or is the Coast Guard going to enforce like
- the captain can't run his own boat anymore?
- Or, like, so I understand with the crew, it's up

- 1 to the captain to say, "I don't want you on my boat
- 2 anymore because you came up positive, because you
- 3 partied this weekend." Or I could decide to keep them
- 4 on my boat. But as far as the captain, who is also
- 5 subject to the same random testing, what would be the
- 6 consequence to him?
- 7 MR. MANNION: Yes, a very common situation,
- 8 especially in the small passenger vessel industry, the
- 9 recreational -- not the recreational -- the, like, the
- 10 dive boats, the charter fishing.
- 11 MS. HEWLETT: You could lose your credentials.
- 12 MR. MANNION: You lose your credential. There is
- 13 a difference, the U.S. Coast Guard recognizes that the
- 14 consequence for a credential mariner testing positive or
- 15 refusing are far, far, far higher than a non credential.
- 16 And a non credentialed mariner testing positive, there's
- 17 a great deal of -- there's a lack of transparency,
- 18 right. A lot of things that go on that the Coast Guard
- 19 never really found out about it. Because the system, as
- 20 its structured currently, does not promote transparency,
- 21 and penalizes reporting. If you really think about it.
- 22 So in the situation where a noncredentialed
- 23 mariner tests positive, the receiving employer -- so,
- 24 I'm the captain. I do the drug test, I'm negative.
- 25 Bob, my unlicensed deckhand tests positive, I have to

- 1 let him go. Not I've got to train somebody else. Bob
- 2 just goes across the dock and goes to work somewhere
- 3 else, and everybody knows.
- But, me, the owner of that vessel who had to fire
- 5 Bob, the receiving employer is required to contact the
- 6 last employer, the last few employers, and find out
- 7 whether or not I had failed or refused a test. The
- 8 response rate on those during audits, that we find, are
- 9 very, very low. Very low.
- 10 There is a financial incentive for some operators
- 11 to maintain that low response rate. It's just a fact of
- 12 life. It's an industry issue. We, the Coast Guard,
- designed this process, the industry didn't. And the
- 14 industry does its best to adhere to our regulations,
- 15 while still trying to maintain commercial operations.
- 16 It's a hard thing.
- 17 I ran a small tug boat, a World War II YTB that I
- 18 bought before towing vessel regulations came into
- 19 effect. And, you know, I wouldn't admit to it under
- 20 oath, but it's difficult to meet all of the regulations.
- 21 It's difficult. And it was a financial incentive for me
- 22 many years ago to perhaps be unaware of those regulatory
- 23 requirements.
- So, in short, as this situation that you
- 25 described, there is not an easy answer. And we

- 1 recognize that the reality is these summertime
- 2 operations where the tourist industry is running, and
- 3 the fishing is running, that boat has to get off the
- 4 dock, has to get off the dock or you're out of business.
- 5 And the Coast Guard is looking to improve the process,
- 6 while not unnecessarily impeding your commercial
- 7 operation.
- 8 So, again, I look very forward to hearing the
- 9 response from the committee as to what they think might
- 10 be a good fit going forward. Yes, sir.
- 11 MR. HEWLETT: I have one question. You said that
- 12 going from 11 percent to one and a half percent when you
- 13 started testing?
- MR. MANNION: 14 percent back in 1991.
- 15 MR. HEWLETT: To one and a half, or one and a
- 16 quarter?
- MR. MANNION: Yeah, 1.2, 1.3 currently.
- MR. HEWLETT: Did that happen when you stopped
- 19 doing the certified, where they had to sign for the
- 20 letter? Did that percentage drop greatly when that
- 21 process started?
- 22 MR. MANNION: It didn't. It was a gradual
- 23 decline over time. I believe we hit -- I believe we got
- 24 as slow in 2016, I think we, federal-wise -- not just
- 25 the Coast Guard -- but the federal regulated workforce,

- 1 the federal transportation workforce, hit a low of .7,
- 2 0.7. And everybody was clapping hands and we were all
- 3 so proud of ourselves.
- 4 And the industry was to be credited really. I
- 5 mean, again, the Coast Guard -- I mentioned earlier, the
- 6 Coast Guard can come up with all sorts of rules and
- 7 regulations, but it's industry's desire to make sure
- 8 that drug and alcohol use is minimized while on board
- 9 the vessel.
- 10 And we hit that sub 1 percent and it was
- 11 wonderful, but we've crept back up. And we've been
- 12 creeping back up ever since. Some attribute it to a
- 13 well, "hey, we won the war, we planted our flag, and we
- 14 went home. And we lost the focus." Maybe that had a
- 15 part. Some of it, certainly, is the more permissive
- 16 drug use laws that are sweeping the nation.
- 17 But, personally, I think that drug use today, I
- 18 mean -- I laugh, I get to talk to those who grew up in
- 19 the '60s, the Woodstock generation. And we talk about
- 20 the marijuana use back then where the THC level was 3
- 21 percent. Well, today, I can go right around the corner
- 22 her and get a gummy that has 20 percent THC.
- The availability, the ubiquity of intoxicating
- 24 substances available to the workforce today has never
- 25 been seen before in the United States. It's almost

- 1 unfathomable how much drugs has become common in our
- 2 society. We can, you know, seek out why it happened and
- 3 work on those issues, and I applaud those folks who can
- 4 do that. But we recognize, the medical community, the
- 5 Federal Government, the U.S. Coast Guard recognizes that
- 6 drug and alcohol misuse, it's not a character issue,
- 7 this isn't that "he's a bad guy," everybody recognizes
- 8 that this is a medical issue. This is a safety issue.
- 9 If I choose to use marijuana on the weekend, that
- 10 doesn't make me a bad guy. And although we may have to
- 11 take your credential for it, we're not saying you're a
- 12 bad person. I know that they say character is one of
- 13 the factors in a credential issuance, but that's old
- 14 language. That's a regulation that was written many
- 15 years ago and it's going to change, I can assure you of
- 16 that.
- 17 We're looking at this as a public safety issue,
- 18 as an individual health issue, and as an opportunity to
- 19 improve lives, not to punish. I mean, it's very, very
- 20 sad. I've been in that situation, from this side of the
- 21 table, when you have to look at a fellow whose entire
- 22 family depends on his income. And for the next year he
- 23 can't sail because he lost his credential because he
- 24 tested positive for a drug. And it's a heart-wrenching
- 25 thing to see.

- 1 And I think we all can do better. I think we,
- 2 together, can come up with ideas to identify those folks
- 3 who are at risk and to offer them an expedited means for
- 4 treatment and return to service.
- 5 MR. WENDLAND: Very good.
- 6 MR. MANNION: Any other questions? No.
- 7 Committee, thank you for your time.
- 8 MR. WENDLAND: Awesome. Very thought-provoking
- 9 indeed. A lot of stuff there.
- 10 You know, one of the things I was thinking about,
- 11 Barb, what you mentioned there is really 98 percent of
- 12 the fishing industry that exists does not have a
- 13 credential, right? That credential is marked 200-gross
- 14 tons and over as far as a credential for a license. So
- 15 the majority of this industry does not have a
- 16 credential. And the Coast Guard doesn't have that stick
- 17 to pull that credential because there isn't one for most
- 18 of this industry.
- 19 But, man, what a great presentation. There's a
- 20 lot of thought, a lot of stuff there. I don't know if
- 21 you folks have seen the President proposed budget. But
- 22 HHS was up 20 percent in his proposed budget. So maybe
- 23 that test is right around the corner. All right. I
- 24 know that drug use is up, and anxiety is up, and 2021
- 25 107,000 drug overdoses in the United States. 107,000.

- 1 So think about that. So, anyway, big issues in front of
- 2 us. And hopefully you folks can think about out and,
- 3 you know, come up with some solutions for the industry.
- 4 So with that, I have not been -- is there anybody
- 5 in the public that would like to provide any comments to
- 6 the members here? Is there anybody in the public? I
- 7 didn't get tapped on my shoulder, so I'm not aware of
- 8 anybody, but this is the point in the agenda where you
- 9 have that opportunity. And I do not see any.
- 10 So with that, Mr. Chairman, if you have no
- 11 questions, we're about at a break point.
- 12 CHAIRMAN DZUGAN: Yeah, this is Jerry. Yeah,
- 13 there is an opportunity for more mental health and
- 14 substance abuse training also out there in the Senate
- 15 right now, specifically, towards fishermen, it's in the
- 16 budget being considered. So just in reference to the
- 17 previous discussion.
- 18 It's a good time for a break. 15 minutes. Then
- 19 we will recess for 15. Back at 35 after.
- 20 (The meeting recessed at 2:18 p.m. PST.)
- 21 (The meeting reconvened at 2:38 p.m. PST.)
- 22 MR. WENDLAND: All right. My mind is still
- 23 spinning on that presentation. Excellent presentation
- 24 from Patrick, some very good stuff.
- 25 So we're at the point of the agenda here, coming

- 1 up towards the end of the first day. And as we spoke in
- 2 the beginning of the day, you have some packets. The
- 3 members have some packets on the table. So what I'm
- 4 referring to are the cases. And the cases were put
- 5 together in two studies, so these binded studies.
- 6 So I kind of think of this as a little bit like
- 7 library time for you folks to review these cases. And
- 8 we're going to be doing that between now and 1610, 4:10
- 9 until the committee reconvenes. So you're going to be
- 10 on your own leisure to go through those cases.
- And, again, those cases are reflective of some of
- 12 the tasks that you are being asked by the Coast Guard to
- 13 support, you know, or provide recommendations back to
- 14 us. So it's essentially background information that
- 15 will help you think about the tasks a little bit more
- 16 clearer or maybe differently.
- 17 So there's a total of 7 cases, 5 in one study,
- 18 and 2 in the other. So it's a good time right now just
- 19 to do that reading. Come up to speed on it, and, again,
- 20 you until 1610 until we reconvene to do that. And that
- 21 should provide ample thought for your folks. And if you
- 22 don't finish it now, maybe for homework.
- 23 Mr. Theiler?
- MR. THEILER: We are way ahead of schedule today.
- 25 Are you sure you want to wait until 1610 or is that just

- 1 the way?
- 2 MR. WENDLAND: Yeah, so that's on the agenda,
- 3 but, of course, if the committee members say we're good
- 4 to go, we've read them, we're fully understanding, and
- 5 we feel we can go to the task tomorrow. I'm very happy
- 6 that we have a little bit of this time just because it
- 7 provides you folks with that time rather than taking it
- 8 home tonight. So if we finish early, tap me on the
- 9 shoulder.
- 10 MR. MYERS: Mr. Wendland, sir.
- MR. WENDLAND: Yes.
- MR. MYERS: I didn't mean to interrupt, but there
- is a -- go ahead, Mr. Chair.
- 14 CHAIRMAN DZUGAN: Jerry here. A little side
- 15 conversation. And I think Matt, I'll let him go first,
- 16 and myself have a couple suggestions for making use of
- 17 some of this time. And then, afterwards, we can decide
- 18 how much study time we want. If we may?
- 19 MR. WENDLAND: Absolutely, sir.
- 20 MR. ALWARD: Matt Alward. I just got to Mike's
- 21 point. First of all, you already set this up as
- 22 homework, so I've already reviewed this several times
- 23 myself, so, we can shorten the review time. For those
- 24 of you who did do your homework, so you have some time.
- 25 But I don't know, since it's a federally noticed

- 1 agenda, if we can move up what we were going to start up
- 2 tomorrow morning, we can start on today, or if Jerry has
- 3 another idea of what we could work on what the
- 4 subcommittees are going to look like and the tasks break
- 5 up into subcommittees. Try to take advantage of us
- 6 being a little ahead of schedule and not just give it up
- 7 for the sake of giving it up, within your bounds and
- 8 what we can do with the agenda.
- 9 MR. WENDLAND: Yeah, and it sounds great.
- 10 Can I just get a show of hands how many people
- 11 need time to review these cases or has everybody had
- 12 that opportunity?
- 13 MR. BOEHMER: That's like asking us who wants a
- 14 drug test.
- MR. WENDLAND: I mean, I know some people have
- 16 taken the opportunity, and some had longer flights than
- 17 others and were able to read on the flight over. But I
- 18 just want to ensure the time...
- 19 CAPTAIN NEELAND: Sorry, if I may, just a quick
- 20 comment on that. The important thing is not -- is
- 21 everyone has reviewed the cases and reviewed the
- 22 materials by tomorrow morning. So I think it's okay if
- 23 we provide flexibility. If people need to read it
- 24 tonight to be able to do it after we adjourn if we
- 25 adjust the agenda. I think the key thing is just that

- 1 the time is provided for folks to be able to review.
- 2 MR. WENDLAND: Yeah, and, again, Chairman, that's
- 3 completely up to you.
- 4 CHAIRMAN DZUGAN: Yeah, I think it would be
- 5 helpful -- I grouped these. I took it upon myself to
- 6 break the nine tasks, actually, there are, that we are
- 7 going to be working on. The first task is kind of our
- 8 homework assignment. But that leaves nine tasks left,
- 9 which we can break down to three different
- 10 subcommittees.
- And you have, and I tried to group them as good
- 12 as I can. I used our Cray computer at work, or at home,
- 13 a used one, and we went through it thoroughly. And
- 14 basically three subcommittees could have three tasks.
- 15 And then we could focus our study time more on what
- 16 subcommittee we might be on. And when we review our
- 17 review of our review that we've done in these case
- 18 studies, we can be more focused on what really needs to
- 19 be discussed in the subcommittee as well as in the full
- 20 committee.
- 21 So may I, if I can, can I go ahead with those?
- 22 MR. WENDLAND: Mr. Chairman, it's your committee.
- 23 Absolutely.
- 24 CHAIRMAN DZUGAN: Thank you. So they are up on
- 25 the board already. So these kind of they fit down

- 1 imperfectly, but as close as I can align it up to a
- 2 Communication Subcommittee, and what fits under
- 3 communication is: Task Statement G, the best way to
- 4 disseminate information; Task Statement H, public
- 5 website, kind of, a communication thing. And the odd
- 6 one, that's a little bit out but not necessarily is:
- 7 Task Statement J: Distribute PLBs.
- 8 That's communication thing.
- 9 The second one is a Watch Keeping Subcommittee.
- 10 And the topics might be: Task Statement D, standard
- 11 procedures for Watch Keeping. Task Statement, I think
- 12 that's an I, watch alarms, which is natural for Watch
- 13 Keeping. And F, Task Statement is icing and heavy
- 14 weather avoidance, which really kind of overlaps with
- 15 Stability, which is the third subcommittee.
- 16 Which is Stability throughout. Misalignment,
- 17 except for misalignment of drugs and federal safe regs
- 18 after that excellent presentation. And then full access
- 19 to all parts of the vessel, passages through pot, et
- 20 cetera. And then, finally, the Task Statement on
- 21 stability and best practices. And that's there is to
- 22 be, so naturally, Mr. Turner, will be probably drawn to
- 23 some of the stability task statements and the stability
- one. Others might be more interested in communications
- 25 due to their background. And we can kind of self-select

- 1 for that.
- 2 Hopefully we would also, with a perfect world, we
- 3 would have three people -- at least three people in each
- 4 subcommittee. And we've got 11 of us here so we should
- 5 have a little bit more than that, 3, 3 and 4.
- 6 MR. WENDLAND: And you will have one more
- 7 tomorrow. Greg will show up tomorrow.
- 8 CHAIRMAN DZUGAN: Yeah. We're going to have one
- 9 more. So I just throw that out as an organizational
- 10 kind of template to look at if people agree with those
- 11 subcommittees, or the odd topic out, like distribute
- 12 PLBs or misalignment of drugs and things that don't,
- 13 kind of, fit in anything unless you put them by
- 14 themselves. That would be the odd-fellow subcommittee,
- 15 I guess, we can also do that.
- 16 So if you want to take a look at that for a few
- 17 minutes and see if that's a rational way to do it. And
- 18 give feedback on that and we can adjust and have that.
- 19 Yeah.
- 20 MR. DAMERON: Mr. Chair, Tom Dameron. So I like
- 21 this a lot. Did you consider two subcommittees instead
- 22 of three and how that might work?
- 23 CHAIRMAN DZUGAN: Well, we can do that too. It's
- 24 at the pleasure of the Board. I was thinking three
- 25 because some of these topics could take some time.

- 1 MR. DAMERON: Okay.
- 2 CHAIRMAN DZUGAN: Some of these topics, also, I
- 3 have some templates for from previous sub -- from
- 4 previous committee work on Watch Keeping and stability
- 5 for example. They were part of the curriculum that we
- 6 came up with and finalized in 2017, in Savannah,
- 7 Georgia.
- 8 And we've already done -- this came up earlier
- 9 today in the discussion, we've already done some work in
- 10 some of these areas. So rather than just start from a
- 11 blank sheet of paper, again, and having wasted our time
- in 2017 and 2016 and 2015, you know, you can use that as
- 13 a template to build on or subtract from, or whatever.
- 14 But that's the way the committee felt about that on
- 15 those two issues before us. And we're building on
- 16 instead of rebuilding wrong in those.
- 17 If, you know, if others think that we should just
- 18 break down into two committees then I'd like to hear
- 19 from you, again, three would allow us to not have too
- 20 much. Yeah, we'll have four on each committee. That's
- 21 a pretty good size to get something done, I think.
- 22 I'm hearing no other, so to speak. So let's go
- 23 with this layout of three subcommittees at least, and if
- 24 anybody feels like we need to do any adjustment, we can
- 25 talk about that now.

- 1 MR. VARGAS: Are we ready to move on this?
- 2 CHAIRMAN DZUGAN: No, I'm just doing it
- 3 informally, just try to ease the process.
- 4 MS. HEWLETT: So there's these tasks here that we
- 5 all have to talk about, but then you have the case
- 6 studies that have to do with different things. So and
- 7 they're asking for recommendations in these that don't
- 8 have anything to do with those. So that's a separate
- 9 task?
- 10 CHAIRMAN DZUGAN: I'm thinking that -- and you
- 11 can correct me, please, Coast Guard -- I'm thinking that
- 12 the first one really looks like background, like, as
- 13 examples for these other nine topics.
- 14 For example, we were writing up, what do we call
- it, a pretext for a recommendation. We can pick from
- 16 some of those recommendations that are made by the Coast
- 17 Guard from incident reports, from accident reports.
- 18 Rather than take all of these things and have to make
- 19 recommendations on them, and they're all different
- 20 cases.
- 21 You know, you kind of -- it seems to me by the
- 22 other nine task statements, they're included in here.
- 23 You can find examples of all of these things.
- MR. WENDLAND: So ...
- 25 CHAIRMAN DZUGAN: Go ahead, Jonathan, and then.

- 1 Omar.
- 2 MR. LA TORRE REYES: Omar, here. So those cases
- 3 that are in those case studies, those are just to
- 4 provide some examples of the chemical testing and PLBs.
- 5 The goal is not to answer the recommendations in any of
- 6 those cases. It's just that all of those cases have one
- 7 recommendation in common with the case study I think 2
- 8 is the PLB, and the Case Study No. 1 was the chemical
- 9 testing one.
- 10 So the goal is those, if you want references of
- 11 actual cases where that recommendation was recommended,
- 12 those are examples. But they're not meant for you to
- 13 use those to come up with like the best practices and
- 14 stuff like that. They're just support material if you
- 15 choose to use them.
- 16 CHAIRMAN DZUGAN: That's kind of what I'm saying,
- 17 yes. Okay. Matt, did you say something then?
- MR. ALWARD: He said exactly what I was going to
- 19 say.
- 20 CHAIRMAN DZUGAN: Yeah, which is what I was
- 21 saying. Tim?
- MR. VINCENT: I wonder about possibly looking at
- 23 switching, so you've got watch alarms, watch alarms, and
- then you've got icing and heavy weather avoidance.
- 25 Watch Keeping, I see that like Watch Keeping, Watch

- 1 Keeping, Watch Keeping.
- 2 But I wonder possibly of switching the
- 3 icing/heavy weather, and pair it form would be full
- 4 access to parts of the FV. Because I think that's where
- 5 that -- myself, that's my thought is maybe what that
- 6 intent is to be. And that would, kind of, possibly put
- 7 Watch Keeping, you know, being a judgment type thing,
- 8 you know, kind of, pair it with misalignment and drugs.
- 9 CHAIRMAN DZUGAN: So which letter? So D as in
- 10 dog. Misalignment of drugs and federal regs, that's B.
- 11 MR. VINCENT: Yeah, swap that around.
- 12 CHAIRMAN DZUGAN: So those two, right above each
- 13 other, just swap them around.
- MR. VINCENT: Yeah.
- 15 CHAIRMAN DZUGAN: Okay. Any objection to that
- 16 swap?
- 17 MR. ALWARD: I mean, there's no an easy way.
- 18 Like you said, they're just, kind of, outliers. So you
- 19 can kind of look at it any way, but that's a rather
- 20 logical way to look at it.
- 21 CHAIRMAN DZUGAN: So can we switch, do we have
- 22 that up there? Can we switch Task Statement B here with
- 23 D? Tim is that what you said?
- MR. VINCENT: Yes.
- 25 CHAIRMAN DZUGAN: That's fine. That looks good.

- 1 MR. VINCENT: It looks different. You're a
- 2 master PowerPoint.
- MR. BOEHMER: Maybe we could call the first task
- 4 the Richard Hiscock Committee?
- 5 CHAIRMAN DZUGAN: Do we -- go ahead, Butch.
- 6 MR. HEWLETT: Jerry, didn't we do -- isn't that
- 7 first task statement in the other committees, that's the
- 8 best way to get out news?
- 9 CHAIRMAN DZUGAN: Oh, we've done that in almost
- 10 every meeting we've had.
- MR. HEWLETT: I thought so.
- 12 CHAIRMAN DZUGAN: Yeah, we've talked about this
- issue in communication and how the Coast Guard gets
- 14 things out. I don't have any templates on those, I have
- 15 a couple of the letters, but we can start with a blank
- 16 page on this one.
- 17 MR. HEWLETT: It's all the same stuff.
- 18 MS. HEWLETT: The only thing that's really
- 19 different about this one versus the other things we
- 20 talked about over the years is the personal beacon and a
- 21 drug consortium kind of task thing. The rest of it is
- 22 kind of best practices and getting information out. It
- 23 seems like the two important things that the Coast Guard
- 24 is trying to get out of this meeting is those big
- 25 issues.

- 1 CHAIRMAN DZUGAN: So to save time tomorrow,
- 2 again, would it be worthwhile for us to, kind of, do a
- 3 poll to see who wants to work on what committee? That
- 4 seems to be the next step.
- 5 MR. ALWARD: So do we want to actually go through
- 6 all of the tasks. That was supposed to be the first
- 7 thing on the agenda tomorrow morning. Could we start
- 8 that? Since it was on the agenda for tomorrow, do we
- 9 have to wait for tomorrow?
- MR. WENDLAND: No, if we have time and you folks
- 11 think that's the way you want to move forward, we
- 12 certainly can do that.
- I would suggest, if you do come up with the three
- 14 committees, rather than just calling these Committees A,
- 15 B, and C, you know, maybe there is a way you can name
- 16 these committees appropriately.
- 17 CHAIRMAN DZUGAN: I did. There's Communications;
- 18 there's Watch Keeping; and then there's Stability.
- 19 MR. WENDLAND: I missed that. I apologize.
- 20 Sorry, Jerry.
- 21 CHAIRMAN DZUGAN: That's all right. It was late
- 22 last Friday, when I sent you those.
- MR. ALWARD: You might want to call it Watch
- 24 Keeping and Judgment.
- 25 MR. VINCENT: Yeah, fatigue.

- 1 MR. ALWARD: Don't use the word fatigue.
- 2 MR. VINCENT: Why not?
- 3 CHAIRMAN DZUGAN: Yeah, Tim, that was interesting
- 4 because drugs and Watch Keeping can be, yeah, there's
- 5 some connectivity there.
- 6 MR. VINCENT: Yeah.
- 7 MR. WENDLAND: Captain Neeland?
- 8 CAPTAIN NEELAND: Yeah, Mr. Chairman, if I just
- 9 may make a suggestion.
- 10 So tomorrow morning is when we'll formally assign
- and accept the tasks per the agenda. My recommendation
- is to keep that tomorrow morning, because that's what we
- 13 published on the Federal Register. However, any work
- 14 you want to do now to set yourself up for after you
- 15 accept it, to accelerate or set yourselves up for
- 16 success to be able to accomplish what you'd like to do
- 17 within this meeting, I encourage you.
- 18 So if you want to decide, do some -- under the
- 19 assumption, that you will accept all of the tasks and
- 20 how you want to subdivide, by all means take advantage
- 21 of the time you have now.
- 22 CHAIRMAN DZUGAN: Matt Alward.
- MR. ALWARD: But under that, could we take up the
- 24 first part of task and review our tasks, and leave
- 25 acceptance in that identification for tomorrow?

- 1 CAPTAIN NEELAND: Let me get back to you on that
- 2 here shortly, so give me one second.
- 3 CHAIRMAN DZUGAN: Can we hypothetically talk
- 4 about, hypothetically --
- 5 CAPTAIN NEELAND: Yeah, procedurally, I just
- 6 wanted to make sure we don't get ourselves out of order.
- 7 MR. ALWARD: (Indiscernible.)
- 8 CAPTAIN NEELAND: So just for my clarification,
- 9 you just want to review and discuss what each of the
- 10 tasks are now?
- 11 CHAIRMAN DZUGAN: Yeah, if they were to be
- 12 accepted.
- MR. ALWARD: Matt Alward. According to the
- 14 schedule, we were going to review them first and you
- 15 would have different people laid out to go through each
- 16 task. Before we accept the tasks.
- 17 CAPTAIN NEELAND: Absolutely.
- 18 MR. ALWARD: So we could just move that portion
- 19 of that agenda item.
- 20 CAPTAIN NEELAND: Yes
- 21 MR. ALWARD: Still leave the acceptance of the
- 22 tasks for tomorrow.
- 23 CAPTAIN NEELAND: Okay.
- 24 MR. ALWARD: And then define the subcommittees in
- 25 the morning.

- 1 CAPTAIN NEELAND: I'm good with that. Just,
- 2 please, let me grab, Mr. Myers, who's stepped out for a
- 3 minute. Or so let's take a -- Mr. Chairman, I recommend
- 4 a short five-minute break while I grab Mr. Myers and
- 5 then we can continue.
- 6 MR. ALWARD: Can I ask another question?
- 7 CAPTAIN NEELAND: Sure.
- 8 MR. ALWARD: Back to the case studies. I assume
- 9 there is a reason that people actually tested for a
- 10 chemical tests and it's redacted. But as someone going
- 11 through these to try to help guide this conversation, it
- 12 would help to be able to see what --
- 13 MR. LA TORRE REYES: I can answer that question.
- 14 The reason it's redacted is because of FOIA, and it's
- 15 considered HIPAA for all of the medical stuff. So we
- 16 can't actually publish the results or the conditions.
- 17 There are some stipulations, like if a person died, you
- 18 can publish select information that would give the cause
- 19 of it, but normally it's just all redacted.
- 20 CHAIRMAN DZUGAN: Understood. So if we can,
- 21 hypothetically, when we have these explanations of the
- 22 task statements before we accept them tomorrow, then
- 23 procedurally and logically it makes more sense to hear
- 24 more about the task statements first before we decide
- what committee we're going to be on, what subcommittee.

1 MR. ALWARD: And identify subcommittees by name. 2 CHAIRMAN DZUGAN: Yeah. 3 CAPTAIN NEELAND: All right. So, Mr. Chair, our recommendation is a quick five-minute break. 4 I'll have 5 Mr. Myers come in to be able to answer some questions specifically about the tasks, and then we'll go from 6 7 there. MR. WENDLAND: 8 5 minutes. 9 CHAIRMAN DZUGAN: 5 minutes after. 10 (The meeting recessed at 2:59 p.m. PST.) 11 (The meeting reconvened at 3:07 p.m. PST.) 12 CHAIRMAN DZUGAN: So, Jonathan? 13 MR. WENDLAND: Yes, sir. CHAIRMAN DZUGAN: Can we do anything out of 14 15 order; are we okay? Can we start then with the -- do we have an okay to go ahead with the further explanations 16 17 of each task as per tomorrow's schedule? 18 CAPTAIN NEELAND: Yeah, Mr. Chair, yes. 19 discuss and answer any questions you may have about the 20 tasks. We can reread the task statements and elaborate with any additional questions. So you have this evening 21 22 to think through it. If you have any additional 23 questions before tomorrow morning when we do the formal acceptance, and then the subcommittee assignments. 24

CHAIRMAN DZUGAN: Angel, do we have a list of the

25

- 1 task statements that we can project up there? There
- 2 they are.
- 3 MR. WENDLAND: So just for everybody's awareness,
- 4 we did go through these when Omar read them already. So
- 5 I think what's being asked here is for a reread and,
- 6 kind of, the intent of each task. And we have the
- 7 person for each task outlined in the agenda that may be
- 8 able to provide amplifying information to you.
- 9 CHAIRMAN DZUGAN: And are we ready for that?
- 10 CAPTAIN NEELAND: With the exception of
- 11 Mr. Mannion, who I saw heading out. Is he coming back?
- MR. LA TORRE REYES: He should be coming back.
- 13 CAPTAIN NEELAND. Okay. So he should be here in
- 14 a minute.
- 15 CHAIRMAN DZUGAN: Matt.
- 16 MR. ALWARD: I mean, it's on the agenda so,
- 17 obviously, you guys already thought about it. I saw
- 18 this agenda item as, we already read the tasks. We know
- 19 what they are. This is your guys' opportunity to really
- 20 present why these tests are on our task list. And if
- 21 there are any questions on them.
- MR. WENDLAND: The intent of the task, right?
- MR. ALWARD: Right. I mean there's obviously a
- 24 reason why these tasks are on the agenda. I assume that
- 25 an explanation of that would be part of it.

- 1 MR. WENDLAND: You're absolutely right.
- 2 MR. MYERS: Excuse me, Joe Myers, speaking here.
- 3 I just spoke with Omar and I think if we're able to
- 4 start from the top and work our way down. I think Omar
- 5 is prepared to talk on the INV, office of INV position
- 6 on some of these tasks. And myself and Mr. Calderon can
- 7 talk about the website construct and that topic of
- 8 tasks.
- 9 So, Mr. Chair, would you like to just start from
- 10 the top and ask any questions that you may have for us?
- 11 CHAIRMAN DZUGAN: Please. And if somebody is not
- 12 here, we can go to the next in line and we'll just come
- 13 back to it.
- MR. MYERS: Sure.
- 15 CAPTAIN NEELAND: So with that, let's start with
- 16 the first task. Omar?
- MR. LA TORRE REYES: Good afternoon, my name is
- 18 Omar La Torre Reyes, again.
- 19 The first, Task 04-23. "Review the multiyear
- 20 statistics (provided by the Coast Guard) regarding
- 21 commercial fishing vessels of less than 200-gross tons,
- 22 accidents or losses that resulted in fatalities and
- 23 injuries or property damage, major marine casualties
- 24 such as loss of the Destination, No Limits and other
- 25 fishing vessels with multiple fatalities and vessel

- 1 losses should be reviewed to provide the background
- 2 information necessary to other supplementary taskings
- 3 and best efforts to make informed recommendation to the
- 4 Coast Guard."
- 5 So this task statement is basically us giving you
- 6 guys the statistics for you guys to mull over. There is
- 7 no real deliverable for that one, right. So you can
- 8 count that one as completed. We have given you the
- 9 statistics.
- 10 So the next one --
- 11 CAPTAIN NEELAND: And, if I may, again, the case
- 12 studies are to give you some background behind some of
- 13 these taskings, so that you can see the casualty trends
- 14 and getting the background of why we're asking you to
- 15 look at it. These are areas where we are seeing
- 16 potential impacts on casualties. So this would, kind
- of, help guide why we're asking these guestions.
- 18 MR. LA TORRE REYES: So the next one is Bravo,
- 19 Angel, can you scroll down a little bit, please. Task
- 20 Statement No. 05-23: "Examine and make recommendations
- 21 to the Coast Guard on best part practices to reduce and
- 22 mitigate the negative consequences caused by the
- 23 misalignment of state and federal regulations regarding
- 24 drug laws legalizing the recreational and/or medical use
- 25 for drugs also classified as dangerous drugs by federal

- 1 law and applicable transportation related statutes.
- 2 This is critical for the safety of operations and
- 3 creating an environment for vessel personnel to work in
- 4 a drug-free workplace, with special emphasis on critical
- 5 safety sensitive jobs, such as navigation and
- 6 engineering duties to bring fishing vessels into
- 7 alignment with other commercial vessels. Develop
- 8 recommendations that include testing for preemployment,
- 9 routine, and reasonable cause. Submit recommendations
- 10 to the Secretary of Homeland Security."
- 11 So the intent behind this one is obviously
- 12 there's a lot of issues on getting a regulatory medium
- 13 for this. So this is asking the committee what are your
- 14 guys' recommendations, or do you guys have best
- 15 practices that you want to put forward to try to solve
- 16 or mitigate this issue.
- 17 CAPTAIN NEELAND: And if I may expand, there's
- 18 quite a few casualties where mariners have tested
- 19 positive for different substances which may have been a
- 20 contributing factor or may not. So it would be good to
- 21 hear from the committee to get the perspectives, is
- there something that we could do or recommendations that
- 23 you have where we could potentially improve the safety
- 24 or provide guidance ultimately to the fishing industry
- 25 to potentially address some of the questions and

- 1 concerns, the differences between the federal laws and
- 2 the state laws, and ultimately improve safety for all
- 3 fishers.
- 4 MR. LA TORRE REYES: And then, just referring
- 5 back to the statistics that were given to you as well,
- 6 for drug and alcohol testing as a contributing factor.
- 7 There were 224 instances of this when there was a
- 8 casualty, and the average was 11.
- 9 MR. THEILER: What about the past two years?
- 10 MR. LA TORRE REYES: The past two years? So in
- 11 2022, there was 5, and in 2021 there was 8.
- MR. THEILER: So that's trending down?
- MR. LA TORRE REYES: 2020 was 12, 2019 was 9,
- 14 2018 there was 15.
- MR. THEILER: So the trend is down though?
- 16 MR. LA TORRE REYES: Currently it's down. And we
- don't have any numbers yet for 2023.
- 18 CHAIRMAN DZUGAN: Matt, go ahead.
- MR. ALWARD: Well, I was just going to -- on the
- 20 sheet that you handed out for 2022, you were off by a
- 21 year. So, and then, that was going to be my question on
- 22 this sheet. I thought 2023 was showing 224, but I
- 23 assume that's the total. All of a sudden we went from a
- 24 high of 20 in 2010 to 224 instances in one year, that's
- 25 a problem. But I'm assuming there is a shift, if I'm

- 1 not mistaken in the sheet.
- 2 MR. LA TORRE REYES: Yeah, I was looking at the
- 3 very first page. Sorry. Yeah, I see that error.
- 4 CHAIRMAN DZUGAN: I just wanted to add to this
- 5 topic or to this task that this is very easy to have
- 6 this breakdown and this discussion on recommendations on
- 7 drug testing or not period, and then we move on to the
- 8 next task statement, but it should be taken broader than
- 9 that. It says make recommendations on ways to mitigate.
- 10 This is not a question on drug testing or not. I mean,
- 11 that can be part of the discussion, but keep these and
- 12 for both them, in the broader concepts of, you know,
- 13 what can we recommend to the Coast Guard to help
- 14 mitigate some of these issues.
- 15 MR. BOEHMER: Kris Boehmer. So I'm a little
- 16 confused here. It looks like that we're being told to
- 17 have -- that part of our task is to bring this in line
- 18 with other industries?
- 19 Is that something we're concerned with?
- 20 CAPTAIN NEELAND: So, if I may, Mr. Chair?
- 21 CHAIRMAN DZUGAN: Please.
- 22 CAPTAIN NEELAND: Just for clarification, we
- 23 would like to get your perspective. We're not saying we
- 24 have to bring it in line; we've just noticed that there
- 25 has been a trend that we do have a number of casualties

- 1 every year where, you know, drugs and alcohol are
- 2 potentially contributing factors.
- The point I would like to bring out though, too,
- 4 is understand drug and alcohol testing is not able to be
- 5 accomplished after every casualty for a myriad of
- 6 reasons. So there may be additional casualties where it
- 7 was a contributing factor, but testing just wasn't able
- 8 to be conducted within the window to validate that.
- 9 So understand all of this data is the data we
- 10 have and were able to collect, but we can't -- there may
- 11 be more.
- 12 MR. BOEHMER: So my concern is that if we can't
- 13 really test right now with the, the scientific, the way
- 14 we're able to test, we're not even able to tell when we
- 15 do a drug test whether someone is under the influence or
- 16 not, only that they have used it in the past.
- 17 I'm wondering, I mean, to me, testing, I know,
- 18 testing for THC is going to cause a real problem in the
- 19 states where it's legal, and we're going to run into.
- 20 Do we want to address that?
- 21 CHAIRMAN DZUGAN: No, this is not a discussion to
- 22 take right now.
- MR. BOEHMER: Okay.
- 24 CHAIRMAN DZUGAN: We just want to hear the
- 25 background of what these tasks intent are. And we're

- 1 going to -- if anybody wants to get into a discussion of
- 2 it, then, I'm going to cut them off.
- 3 MR. BOEHMER: Sorry.
- 4 CAPTAIN NEELAND: The question is in the
- 5 background, but, ultimately, because we've seen a trend,
- 6 and it's been consistent through the years, ups and
- 7 downs, but we continue to have alcohol and drug usage
- 8 potentially as contributing factors, is there something
- 9 we can do to improve the safety?
- 10 CHAIRMAN DZUGAN: On to the next task statement.
- 11 While we're looking for it, I want to thank the Coast
- 12 Guard for bringing the printer on our advice from our
- 13 last meeting. That's been very helpful. Thank you.
- 14 Thank's, Angel.
- The next statement of 05-34. Mr. Mannion, what
- 16 we're doing here is we're giving -- the Coast Guard is
- 17 giving -- we moved to tomorrow morning topics, in terms
- of we're using our time, since most of us has already
- 19 read Task A, which is to read the casualty reports. And
- 20 we're looking at the Coast Guard's intent on the task
- 21 statements to give us a little bit more clarity on what
- 22 our job is tomorrow to do based on the task statement.
- So yours was, your name was by "examine and make
- 24 recommendations on best practice to reduce and mitigate
- 25 negative consequences of misalignment on state and

- 1 federal regulations, et cetera" that are on the board
- 2 behind me.
- 3 Is there anything you want to add to that? We
- 4 started to get into a discussion of the topic already,
- 5 we just want to look for more background from the Coast
- 6 Guard on what you want us to do with that. And maybe
- 7 you have nothing more you want to add than what you just
- 8 heard.
- 9 MR. MANNION: Mr. Chairman, this is Patrick
- 10 Mannion. Mr. Chairman, as I read that statement, it
- 11 seems to imply there's broad latitude for the committee
- 12 to determine what is the best solution. At the very end
- there, it says similar to other, actually, I don't see
- 14 it, but similar to other aspects of the industry.
- 15 Sir, I'll defer to your judgment and the judgment
- of the committee, I don't see it restricting you to
- 17 existing DOT rules and regulations. I will add,
- 18 however, that I will be here tomorrow to assist and
- 19 serve as a reference point if you have any questions,
- 20 you or the committee members.
- 21 So in summary, unless Captain Neeland can
- 22 redirect my thinking on this, it seems pretty broad and
- 23 allows you great room to make -- to consider other
- aspects.
- 25 CHAIRMAN DZUGAN: Great. And, yeah, I would

- 1 encourage you to sit in on that subcommittee.
- 2 MR. MANNION: I'll be available, sir.
- 3 CHAIRMAN DZUGAN: Just as a reminder, the few
- 4 that are left in the audience, that they're always
- 5 welcome to participate in these subcommittee meetings
- 6 for their expertise. Thank you.
- 7 Moving on to the next one. That's Task Statement
- 8 06-23.
- 9 MR. LA TORRE REYES: Yes, so the next one, 06-23:
- 10 Omar again. "Examine and effectively disseminate
- 11 recommendations for best practices to ensure full crew
- 12 access to all parts of a vessel to allow for safe vessel
- 13 operation. This task should address and examine things
- 14 like means to access all areas of the vessel and allow
- 15 the crew to safely move fore and aft to remove ice,
- 16 inspect the vessel, and operate critical equipment, like
- 17 the vessels anchors and similar gear that does not
- 18 require the crew to climb over a pot stack. For
- 19 example, in the case of vessels carrying pots, nets, or
- 20 similar devices to create pathways for access. Submit
- 21 recommendations to the Secretary of the Homeland
- 22 Security.
- 23 Any questions on that one?
- MR. ALWARD: I mean, we didn't have anything in
- 25 our incident reports that said a crew member fell

- 1 overboard. The cause was they were climbing over a
- 2 stack to get to the anchor.
- 3 Was there any incidents that precipitated this
- 4 task getting put on there?
- 5 MR. BOEHMER: We had two at the last meeting, I
- 6 think, of tying up the boat, if that would be included.
- 7 And when people went up around and fell overboard. So
- 8 I'm wondering if we're going to consider that as a part
- 9 of this task, tie and untie the boat safely.
- 10 MR. VINCENT: Yeah, I also -- I could be wrong,
- 11 but I think it maybe speaks to like the incidents of the
- 12 Destination and/or Scandies Rose, in that they were not
- able to reach their icing equipment. Like, when you're
- 14 traveling with a full stack of gear and like how is that
- 15 boat. I know on my craft, a lot of times the holy grail
- 16 is to make sure that the stack is as secure as
- 17 absolutely possible on the first tier. And so
- 18 everything, you know, would then deny using -- you
- 19 didn't have a centerline alleyway underneath the boat
- 20 that would deny you that access. I think that's what
- 21 they're saying.
- MR. ALWARD: That's my question.
- MR. VINCENT: Yeah.
- MR. ALWARD: You obviously put this on here for a
- 25 reason.

- 1 CAPTAIN NEELAND: Yeah, the reason is we've had
- 2 several casualties over the last couple of years.
- 3 Unfortunately, we couldn't -- until they're closed, we
- 4 can't include them as a case study. But we have had, as
- 5 Mr. Vincent mentioned, a couple of crab boats that have
- 6 capsized and icing was a factor.
- 7 And so we're looking for recommendations from the
- 8 committee if there are some best practices or other
- 9 recommendations that we could do to potentially
- 10 eliminate or reduce the likelihood of repeat of icing
- 11 contributing to stability or other casualty.
- 12 CHAIRMAN DZUGAN: Mr. Myers?
- 13 MR. MYERS: Thank you, Mr. Chair. Just a comment
- on this, the office of INV has also provided all a copy
- of the R&D icing study, which is relevant to this topic.
- 16 And along with that, that study, as we know, that study
- 17 from the Scandies Rose marine casualty. So that's, kind
- 18 of, how we're connecting it to this.
- 19 And, again, to the Captain's point, that's one
- 20 example. But, again, I think, you know, that's a good
- 21 takeaway or read ahead for this evening potentially to
- 22 look at the R&D study.
- 23 MR. ALWARD: Okay. Matt Alward. This task is
- 24 access to, whole access to the vessel, not icing
- 25 instability.

- 1 JOSEPH MYERS: Well --
- 2 MR. ALWARD: They're not together, this is
- 3 different task. This is best practices to ensure full
- 4 crew access to all areas of the vessel to allow for safe
- 5 operations.
- 6 MR. MYERS: Is that a question, sir, or?
- 7 CAPTAIN NEELAND: So going back to the --
- 8 MR. ALWARD: It's talking about icing and
- 9 stability --
- 10 CAPTAIN NEELAND: The focus is icing and
- 11 stability, however access to the vessel is important.
- 12 If you potentially have down flooding or some other
- incident, so you need to be able to, ideally, any
- 14 mariner should be able to access a space to deal with a
- 15 hazard that's associated with it. So, again, this
- 16 primary task was brought on primarily due to icing.
- 17 MR. THEILER: And it does say icing in that third
- 18 or fourth, fifth one.
- 19 MR. VINCENT: Yeah, I think it's a pretty
- 20 broad-reaching topic. Anybody with fishing, I mean,
- 21 right now your Bristol Bay boat, if you're deck loaded,
- 22 you can't get to places that you really, you know,
- 23 sometimes you can, not always. But there are places you
- 24 can't get to on your boat in certain instances, because
- 25 we all know fishing is incredibly dynamic, things

- 1 change. You know, "hey, I've got this big mother load,
- 2 I'm going for it," those kind of things. I think
- 3 that's, sort of, where it's going as well.
- 4 CAPTAIN NEELAND: Yes, I mean. It mentions in
- 5 the task, like anchor, right? Anchor is not typically
- 6 icing, but if you lose propulsion and need to be able to
- 7 access the anchor to prevent the vessel from running
- 8 aground, that it is important. So it's a very broad,
- 9 broad task, yes.
- 10 CHAIRMAN DZUGAN: This is Jerry, again. I think
- 11 we don't have to be, and correct me if I'm wrong for the
- 12 statement, but we don't really have to stick to examples
- in this packet either. Operational practices that we
- 14 know about or I was thinking about this particular task
- 15 statement, the Aleutian Enterprise, where the starboard
- 16 doorway exit to the deck was welded shut from the
- 17 outside. You know, that was an access issue.
- 18 So past casualty reports are other things. So we
- 19 don't have to be only stuck to this particular set,
- 20 correct?
- 21 CAPTAIN NEELAND: Correct.
- 22 MR. LA TORRE REYES: So the next one is the D.
- 23 Angel, if you can move to No. 7. Thank you.
- 24 Task Statement 07-23: Establish best practices
- 25 for standard procedures and guidance for crew standing

- 1 navigation watches. This should include a detailed crew
- 2 orientation for each unique vessel including the
- 3 operation of critical equipment, and establish clear and
- 4 easily understood watch standing orders to protect the
- 5 safety of the vessel during its applicable operation.
- 6 This could be accomplished as a standardized form or
- 7 checklist. Submit recommendations to the Secretary of
- 8 Homeland Security.
- 9 CHAIRMAN DZUGAN: Any questions about the intent
- 10 of that or do we need further elaboration?
- 11 Let's go on to the next one.
- 12 MR. LA TORRE REYES: The next Task Statement
- 13 Echo, Task Statement 08-23: Evaluate and provide a
- 14 comprehensive list of recommendations to the Coast Guard
- in the form of best practices, (NVICS, policies,
- training) or amended or new regulations regarding
- 17 stability considerations which may pose severe risk to
- 18 the safety of a fishing vessel such as icing, loading,
- 19 the need for stability instructions and vessel
- 20 modifications. As a part of this task, review the U.S.
- 21 Coast Guard's current level of oversight and provide
- 22 recommendations on its adequacy and specify needed
- 23 changes to areas of fishing safety program that need
- 24 additional attention. Submit recommendations to the
- 25 Secretary of Homeland Security.

- 1 CHAIRMAN DZUGAN: Any questions about that Task
- 2 Statement or elaborations needed? Mike.
- 3 MR. THEILER: Yeah, do we have -- can you scroll
- 4 back there, Angel? Do we have readily available the
- 5 Coast Guard's current level of oversight on things like
- 6 this?
- 7 CHAIRMAN DZUGAN: That's an interesting question.
- 8 Depends on the region and some other things.
- 9 CAPTAIN NEELAND: So just two things to relate to
- 10 that. 46 CFR Part 28 has stability requirements for the
- 11 different vessels. And, also, we do have our dockside
- 12 exam form and best practices that we publish guidance on
- 13 that. And we can provide copies of those 28 CFR, you
- 14 can easily look on the Internet tonight, if you want.
- 15 It's published under ecfr.gov, and we can provide any of
- 16 the best practices if you don't already have access to
- 17 those.
- 18 MR. THEILER: Thanks. I just wanted to know what
- 19 the standard was for us to review for this. Thank you.
- 20 CHAIRMAN DZUGAN: Any other elaborations needed?
- 21 Shall we go on to the next.
- MR. LA TORRE REYES: The next Task Statement,
- 23 09-23: Evaluate and provide recommendations to the
- 24 Coast Guard for best practices to address the high
- 25 degree of risk associated with fishing vessel operations

- 1 and how the acceptance of risk is prevalent and accepted
- 2 in the fishing industry. Specifically, the Marine Board
- 3 recommends the committee focus on topics including
- 4 icing, heavy weather avoidance and voyage planning and
- 5 formalizing the navigation watch duties via onboard
- 6 familiarization and written standard orders to ensure
- 7 the safety of vessel during its transit and during
- 8 fishing operations. Submit recommendations to the
- 9 Secretary of Homeland Security.
- 10 CHAIRMAN DZUGAN: Any questions about that, the
- 11 intent?
- MR. ALWARD: I assume this is, kind of, tied into
- 13 stability and the Scandies Rose. Obviously, it's worded
- 14 very, very broad. I mean, "risk evaluation" and --
- 15 CAPTAIN NEELAND: Correct --
- 16 MR. ALWARD: -- broad, huge topic.
- 17 CAPTAIN NEELAND: It is very broad. And you can
- 18 also look on the commercial side, you can look at the El
- 19 Faro investigation, right. Risk assessment is
- 20 constantly a challenge, but we would like to know if
- 21 there is any recommendations from the committee for
- 22 application for fishing vessels. So, you know, there's
- 23 a large number of investigations you could refer to on
- 24 this one. But it is intentionally broad to allow you
- 25 the maximum flexibility to make any recommendations that

- 1 you may have.
- 2 CHAIRMAN DZUGAN: Since the audience has
- 3 returned, more of them, just a reminder again to you
- 4 that if you are here tomorrow or on the third day,
- 5 you're welcome to participate in any subcommittee
- 6 meeting that you want, depending on your expertise and
- 7 interest as we have in the past.
- 8 Also for this, I will talk to you about this. I
- 9 will bring a copy of the objectives in the stability
- 10 training outline that the advisory committee has brought
- 11 to the Coast Guard in the past. I have a copy of it
- 12 with me. It's just an outline of the objectives. It's
- 13 the one that we've gotten Coast Guard approval for and
- 14 some of use out there in your training.
- 15 And so we've with the NPFVOA on this so, also
- 16 that was a part of that as well back then. Se we could
- 17 use that as a template, if that's okay? Examples of
- 18 things, because it mentions it in training.
- 19 CAPTAIN NEELAND: Yep. You're welcome to bring
- 20 any materials or use anything as a template. Really, I
- 21 want this to be open. If there's anything we can
- 22 further provide to give you more guidance, we can also
- 23 potentially pull back if there's another investigation
- 24 or something. We just need to make sure, it has to be
- 25 redacted, but if you have a question on something that's

- 1 already closed, we'll share that. You can always use
- 2 NTSB recommendations or investigations. You know,
- 3 pretty much anything you would like, please feel free to
- 4 use that.
- 5 And just to expand on your earlier comment, Mr.
- 6 Chairman, the District Coordinators and representatives
- 7 from each district will be around tomorrow and Thursday
- 8 so they are a resource to be able to leverage if you
- 9 have some questions or specific information that we can
- 10 provide you as you work through some of these tasks, and
- 11 if you have additional questions or information that we
- 12 can provide to assist you.
- 13 CHAIRMAN DZUGAN: Who do we give this to? Who do
- 14 we have for copying? Can we get a copy off that
- 15 printer? Okay. Maybe after, thank you. Tom.
- MR. DAMERON: Mr. Chairman, on this one, I'm
- 17 curious if there is a distinction between the acceptance
- 18 of risk and knowledge of the risk. This seems to be
- 19 dealing only with the acceptance of risk in the fishing
- 20 industry.
- 21 CAPTAIN NEELAND: The intent is really, is there
- 22 a best practices for risk management to ensure safe
- 23 operations.
- 24 CHAIRMAN DZUGAN: That's the way I took it. The
- 25 language could be better but the intent seem to be.

- 1 MR. LA TORRE REYES: Okay. The next one, Task
- 2 Statement 10-23: Evaluate and provide recommendations
- 3 to the Coast Guard to ensure the most effective means to
- 4 widely disseminate critical safety information for the
- 5 commercial fishing industry. Submit recommendations to
- 6 the Secretary of Homeland Security.
- 7 CHAIRMAN DZUGAN: Any questions or elaborations
- 8 needed? Going once, going twice.
- 9 MR. MYERS: Mr. Chair, so tomorrow with the
- 10 subcommittee that addresses this topic, what our office
- 11 has done is we've created a template. What we've been
- 12 doing is modernizing our outwardly facing website. And
- this specific topic is also linked to a statutory
- 14 requirement from the NDA of '23 that most recent
- 15 authorization act, when charges the Fishing Safety
- 16 Advisory Committee, or the National Fishing Safety
- 17 Advisory Committee to partner with the Coast Guard to
- 18 help build a more transparent website that addresses all
- 19 of these listed items, you know, communication, outages,
- 20 surveys, training, inspections, et cetera.
- 21 And so, then -- I think Angel is just kind of
- 22 throwing a brief example up there. So, and the intent
- 23 right now is not to go through all of this. But what we
- 24 are going to do, what we are prepared to do tomorrow is
- 25 to walk through what we have done to date on this site,

- 1 and then get your feedback on "hey, what are we missing,
- 2 what are your recommendations, " et cetera.
- 3 CAPTAIN NEELAND: And for clarification, the
- 4 statute that was passed by Congress in the Auth Act up
- 5 there, so that provides some additional background. But
- 6 anything we can do to better communicate with industry,
- 7 to make sure that the fishing industry is receiving the
- 8 information that they need to make the best risk
- 9 management decisions, or if they have questions on
- 10 regulatory, or any other information that would be
- 11 useful to them, we would like to have that feedback
- 12 so -- and recommendations, so that we can be the best
- 13 conduit of sharing information.
- 14 CHAIRMAN DZUGAN: Going once, going twice. Thank
- 15 you. Next please.
- MR. LA TORRE REYES: All right. The next Task
- 17 Statement 11-23: Review and provide recommendations on
- 18 the development of a publicly accessible website that
- 19 contains all of the information related to fishing
- 20 industry activities, including vessel safety
- 21 inspections, enforcement, hazards, trainings,
- 22 regulations, including proposed regulations, outages of
- 23 the Rescue 21 system in Alaska and similar outages, and
- 24 any other fishing related activities. Submit
- 25 recommendations to the Secretary of Homeland Security.

- 1 CHAIRMAN DZUGAN: So anybody over here, comment
- 2 or elaboration?
- 3 Just thinking ahead, it might be helpful for
- 4 somebody from the Coast Guard, from District 13 or 17 to
- 5 be at that one to talk about what worked and what didn't
- 6 work for the FishSafeWest website. I think that's a
- 7 good template to maybe start from again instead of a
- 8 blank sheet of paper. Just something to keep in mind
- 9 for tomorrow, somebody in the back, you might be
- 10 interested in attending that from the audience who is
- 11 familiar with that.
- MR. ALWARD: Well, they're not starting with a
- 13 blank because they have a website.
- 14 CHAIRMAN DZUGAN: Well, another website. Then
- 15 we'll go on. Thank you.
- 16 MR. LA TORRE REYES: Task Statement 12-23:
- 17 Discuss and make recommendations requiring watch alarms
- 18 on specific types of commercial fishing vessels. Submit
- 19 recommendations to the Secretary of Homeland Security.
- 20 CHAIRMAN DZUGAN: Questions about the intent of
- 21 that? It seems pretty specific. So we can pick up
- 22 where that committee left off last time in the spring.
- 23 Let's move on.
- MR. LA TORRE REYES: Okay. Task 13-23: Examine
- and make recommendations to the Coast Guard on a way to

- 1 widely distribute personal location beacons at minimal
- 2 expense. Ensure availability and access for crew
- 3 members of these critical lifesaving devices which could
- 4 be acquired by consortiums, associations, or other
- 5 organizations for distribution to vessel crews through
- 6 federally funded grant programs or other programs.
- 7 Submit recommendations to the Secretary of Homeland
- 8 Security.
- 9 CAPTAIN DZUGAN: Any questions about that?
- 10 Captain?
- 11 CAPTAIN NEELAND: And so a comment on that one.
- 12 There's been a number of casualties where that's been a
- 13 recommendation, where they've had trouble locating
- 14 individuals, both on the fishing side and also the
- 15 commercial side.
- 16 NTSB has made this recommendation for a number of
- 17 years. They also of a plethora of investigations which
- 18 you can also reference and provide some background on
- 19 some of their logic behind this recommendation as well.
- 20 So I just wanted to point those resources out if there
- 21 is any questions.
- 22 MR. ALWARD: Just a little food for thought. So
- 23 I needed a new EPIRB, so I ordered one a year ago in
- 24 September, the beginning of September. And in June,
- when I needed it to go fishing, the Eagle Safety in

- 1 Homer could not find, no manufacturer had a new EPIRB
- 2 and I had to purchase an old one. It's a manufacturing
- 3 issue. If they're having manufacturing problems with
- 4 actual EPIRBS -- we can recommend all we want, but it's
- 5 really manufacturing industry PLBs.
- 6 CHAIRMAN DZUGAN: Kind of, in relationship to
- 7 this, just a one sentence thing. There is now, it's an
- 8 update, hopefully I can talk about this. But there is a
- 9 new PLB, it's a combination PLB/AIS transmitter that's
- 10 out now. It's been out for six weeks, two months now,
- 11 which contacts both.
- 12 UNKNOWN MEMBER: Did you bring a sample with you?
- 13 CHAIRMAN DZUGAN: It's in the mail. About the
- 14 size a cigar. And so that's available now, when it's
- 15 available. Anything else on that last one, ACR, Ocean
- 16 Signal, they're both combined now.
- MR. ALWARD: But you can't get an EPIRB.
- 18 CHAIRMAN DZUGAN: I've got them sitting up in
- 19 Sitka. When you're in Sitka in two weeks, there's one
- 20 sitting there.
- We're done with the task statements. Tom.
- 22 MR. DAMERON: Yeah, Mr. Chairman, Tom Dameron.
- 23 On a related subject, I wonder if the Coast Guard would
- 24 remind us what documentation we're to bring out of our
- 25 subcommittee meetings?

- 1 CHAIRMAN DZUGAN: And just, in terms of a prelude
- 2 or an introduction to a recommendation?
- 3 MR. WENDLAND: I can address that, Tom.
- 4 So we'll ask each subcommittee, again, to have a
- 5 scribe. And the scribe should document what occurs in
- 6 that subcommittee. So those, once the subcommittees
- 7 come back to the committee and make those
- 8 recommendations to the full committee, you can turn
- 9 those, each subcommittee can turn those notes or
- 10 outlines back to me, and they will become part of the
- 11 official record, as well. So we're required now to
- 12 document the subcommittees, in essence.
- 13 MR. DAMERON: So it's almost like minutes of the
- 14 meeting?
- 15 MR. WENDLAND: It's almost like minutes of the
- 16 subcommittee. But, you know, there's no, you don't have
- 17 to word-for-word, it can be outline form. Just
- 18 document, in general, what happened during that
- 19 subcommittee. So each subcommittee should have a scribe
- 20 as before.
- 21 CAPTAIN NEELAND: And, Tom, just, if you recall,
- 22 also the objective is the subcommittee will make a
- 23 presentation for the full Fish SAC committee to then be
- 24 able to use that to make recommendations to the Coast
- 25 Guard.

- 1 MR. ALWARD: Matt Alward. Just for
- 2 clarification, at the last meeting we had wanted to meet
- 3 as a full committee to do review everything and you
- 4 advised us that "if you do that, then you're on the
- 5 record. If you break into subcommittees, you're off the
- 6 record."
- 7 So what I'm hearing is we're not really off the
- 8 record, because we have to keep notes that we have to
- 9 submit. As opposed to we report out to the full
- 10 committee, that is on the record, "here is our
- 11 recommendation, " here is not the background of how we
- 12 got to said recommendation?
- MR. WENDLAND: Yeah, I mean, Matt, that's a good
- 14 question. I mean, what we're really talking about is
- more of an outline form of what's happening in the
- 16 subcommittee rather than a transcriber documenting
- 17 word-for-word the discussion.
- 18 So, right. Everything is, it's collected now.
- 19 So that's -- however you want to think about that, it's
- 20 really the documentation of the subcommittee, how the
- 21 scribe wants to do that and put it forth to the Coast
- 22 Guard, you know, and we'll accept that.
- 23 CHAIRMAN DZUGAN: And while we're having this
- 24 general discussion about subcommittees vis-a-vis the
- 25 full committee, it seemed to me that one of the things

- 1 that was -- and correct me if I'm wrong -- that was a
- 2 problem in the spring, was -- actually, Barb, you helped
- 3 to not make it a problem -- is having some communication
- 4 towards the end about what your subcommittees come up
- 5 with on a similar topic. And communicate that to the
- 6 other subcommittee that's been working on a similar
- 7 topic. So we're kind of, we don't have the full flood,
- 8 we can do a little bit of combining things at a
- 9 subcommittee level before we have to do it in front of
- 10 the full committee.
- 11 So just a little bit of intercourse in that way
- 12 in terms of communication. I think, and if there's
- 13 time, you know, I think it's helpful.
- 14 MR. VINCENT: Would it be an idea to set some
- 15 time aside at the end of every, you know, the day or
- 16 whatever to sort of dedicated to cross-pollination, I
- 17 guess.
- 18 CHAIRMAN DZUGAN: Cross pollination is what I was
- 19 looking for, right.
- 20 MR. ALWARD: We did run into something last time,
- 21 but last time we tasked both committees with all of the
- 22 tasks basically. So it made a lot more sense in that
- 23 case to see if there was alignment (trails off and
- 24 reporter can't hear.)
- 25 But I think, since we're breaking this into three

- 1 separate committees with three separate set of groups,
- 2 tasking, I don't know how much we will need to have
- 3 that.
- 4 CHAIRMAN DZUGAN: We'll just leave that open for
- 5 the subcommittees. If they know, there's only two where
- 6 I'm thinking there's overlapping with the different
- 7 subcommittee, particularly those two, you know, if there
- 8 seems to like, it would be worthwhile to talk to the
- 9 subcommittee on "what are you doing about it?" You
- 10 know, you could bring that back and see what you both
- 11 had is all. I don't think it's a problem.
- 12 CAPTAIN NEELAND: No, I think that -- one
- important comment, just to keep in mind, since the
- 14 subcommittees, the way you're structuring it, they will
- 15 not all not have the opportunity to review it, is that
- 16 when the subcommittee presents at the formal, full
- 17 committee, that gives the committee members who did not
- 18 participate in that subcommittee the opportunity to ask
- 19 questions or get clarification prior to them, you know,
- 20 making their recommendation or their opportunity to
- 21 express their viewpoints if they have questions or
- 22 concerns from the subcommittee.
- 23 CHAIRMAN DZUGAN: All right. Always.
- 24 CAPTAIN NEELAND: Yes.
- MR. ALWARD: And as a process reminder, when the

- 1 subcommittees actually present their recommendation and
- 2 it's an actual recommendation, we did in the form of a
- 3 motion. And we had a discussion on the motion as part
- 4 of the record.
- 5 CAPTAIN NEELAND: Correct. And we have to follow
- 6 the Robert's Rules and that is the Robert's Rules.
- 7 CHAIRMAN DZUGAN: Yeah, so make sure you come out
- 8 of those subcommittees with a motion.
- 9 MR. ALWARD: A recommendation.
- 10 CHAIRMAN DZUGAN: Or a motion to make a
- 11 recommendation to the full committee and the Coast
- 12 Guard. Tom.
- 13 MR. DAMERON: Something that I realize -- Mr.
- 14 Chairman, Tom Dameron -- something that I realized after
- 15 the last meeting, when a motion comes out of the
- 16 subcommittee, we were seconding those. And, actually,
- 17 motions out of the subcommittee, if the full
- 18 subcommittee has already agreed to bring it to the full
- 19 committee, it does not need a second. So that might
- 20 save us a little time.
- 21 CHAIRMAN DZUGAN: Thank you. Sounds good. We
- 22 should refer to the Robert's Rules.
- MR. ALWARD: I've never heard of that one.
- 24 Because it's a subcommittee making a recommendation, so
- 25 maybe it's no big deal for somebody in the committee to

- 1 maybe second it. We'll figure it out.
- 2 MR. DAMERON: Just pointing it out.
- 3 MR. ALWARD: That's getting way (undetectable
- 4 comment.)
- 5 CAPTAIN NEELAND: If there's questions, we do
- 6 have a copy of the Robert's Rules; we can always refer
- 7 to them. And any committee member is welcome to take a
- 8 look at it. Mr. Wendland has a copy.
- 9 MR. WENDLAND: I think, bear in mind that we are
- 10 using Robert's Rules Simplified, as well. So I think
- 11 there is some leeway there, right. So this is Robert's
- 12 Rules Simplified, which we passed out to you. So
- 13 however you want to address that, I think, you know ...
- 14 CHAIRMAN DZUGAN: The Simplified doesn't address
- 15 this particular issue, coming out of a subcommittee.
- 16 MR. WENDLAND: I do not believe it did. I mean,
- 17 from what FACA presented to us and we passed on to you
- 18 folks, I don't think that was itemized full list that
- 19 they stated.
- 20 CHAIRMAN DZUGAN: Where are we at? We've gone
- 21 through all of these now. Oh, we're on tomorrow. We
- 22 could -- go ahead.
- 23 CAPTAIN NEELAND: So, Mr. Chairman, I just want,
- 24 I'd like to just invite, you know, we've discussed the
- 25 tasks. But this evening, if you have additional

- 1 questions when we reconvene tomorrow, we'll welcome, if
- 2 you have additional clarification or there's additional
- 3 resources you would like, please let us know so that we
- 4 can work to provide that and give you the best guidance
- 5 as you move forward on these items.
- 6 CHAIRMAN DZUGAN: Any other comments from the
- 7 Coast Guard?
- 8 MR. WENDLAND: Just an admin comment. Again,
- 9 just want to make sure everybody in the room has signed
- 10 the sign-in sheets here for today. So before you leave,
- 11 just make sure you put your point of contact information
- on there, so we will be collecting those at the end of
- 13 the day. And that goes for everybody in the audience as
- 14 well, so we appreciate that. Thank you.
- 15 CHAIRMAN DZUGAN: Any other comments from the
- 16 committee before we adjourn? Or before we take a motion
- 17 to adjourn.
- MR. ROSVOLD: So tomorrow, we'll figure out which
- 19 committee we're on?
- 20 CHAIRMAN DZUGAN: We'll sleep on it.
- 21 MR. ALWARD: First, we have to formerly accept
- 22 the tasks.
- 23 CHAIRMAN DZUGAN: Any other comments,
- 24 reservations? Matt.
- MR. ALWARD: Is it all right to leave

- 1 documentation in this room?
- 2 MR. WENDLAND: It is highly recommended not to
- 3 leave your laptops. It's a secure building and
- 4 everything, but we had that discussion, you know,
- 5 anything of value, I would take it with you. But we do
- 6 have permission to leave, you know, the paperwork and
- 7 that -- yeah.
- 8 CHAIRMAN DZUGAN: Kris?
- 9 MR. BOEHMER: Just a thought. Do we think we
- 10 want to just get a little feel for who thinks they want
- 11 to be on tomorrow, to see if we've got any big imbalance
- 12 of where they think they want to be in the committees or
- 13 just have a -- kind of a ...
- 14 CHAIRMAN DZUGAN: We can do a quick show of
- 15 hands. Those three committees up again. Subcommittees,
- 16 there was Stability; there was Watch Keeping; there was
- 17 Communication. Those who -- well, I'll let you read
- 18 that for a minute.
- 19 MR. ALWARD: This is not the version that's
- 20 switched.
- 21 CHAIRMAN DZUGAN: How about Communication; how
- 22 many people think they'd be interested in being on the
- 23 Communication Subcommittee, let's see by a show of
- 24 hands. (Counts.) One, two, three, four, perfect.
- 25 What about Watch Keeping, a show of hands.

1 (Counts.) One, two, three, four. 2 Stability? You guys are too good. Yeah, that's 3 pretty balanced. MR. BOEHMER: Greg's going to be on that last 4 5 one. CHAIRMAN DZUGAN: Yeah, and I'll be a floater for 6 7 whoever needs another person. For marine safety, it's a real positive. 8 9 MR. WENDLAND: Just one last reminder, tomorrow, just one last reminder, especially for the public that 10 11 arrived at 9 o'clock this morning, the meeting will 12 commence fully with the public and the members tomorrow 13 at 0800. So just a change to 0800, just as a reminder 14 of that. 15 CHAIRMAN DZUGAN: I think we're ready for a motion to adjourn until 8:00 a.m. tomorrow morning. Do 16 17 we have anything else before we take anything? 18 Any objections to recessing? Hearing none, we're 19 on recess. 20 (The meeting recessed for the day at 3:56 p.m. 21 PST.) 22 23 24 25

1 \*\*\* DAY TWO PROCEEDINGS \*\*\* September 27, 2023 2 3 (Meeting begins at 8:01 a.m. PST.) 4 5 MR. WENDLAND: Good morning, everyone. Welcome Day 2, National Commercial Fishing Safety 6 7 Advisory Committee Meeting, Seattle, Washington. Hope everybody had a great night. 8 Just to review a few things for anybody joining 9 10 us today and just as reminders. Again, there are sign-in sheets on the back table, so we're requesting 11 12 everybody to sign in every day. So please do that when 13 you have an opportunity. Also as we move forward here, if everybody could just check their cell phones to make 14 15 sure they're on mute, that would be great, so we have no 16 disturbances. 17 And as a reminder for all, the heads, the bathrooms on this floor are secured. There's no water 18 in them. So the officials here have asked us to use 19 20 Deck 18 and 17, so just down one or two decks. And then 21 also as a reminder, you don't want to go into the 22 stairway, because if you do, the doors are locked all 23 the way down to Floor 1. So you have to take a jog and come back. 24 25 So a very interesting and productive meeting

- 1 yesterday. I just wanted to advise everybody, Greg
- 2 Londrie is here today. Welcome Greg.
- 3 MR. LONDRIE: Thank you.
- 4 MR. WENDLAND: Appreciate it. I mentioned
- 5 yesterday, Greg couldn't be here, not as a result of any
- 6 weather, or any issue on his part, but there was some
- 7 data issues with the airports in Texas. So, thank you.
- 8 So I think what we'll do here is just discuss
- 9 where we left off yesterday. The Board decided on three
- 10 subcommittees that will be hopefully accepting some or
- 11 all of the tasks today. And those three subcommittees
- 12 are the Communications Committee, the Watch Keeping
- 13 Committee, the Stability and Access and Drugs Committee.
- 14 Hopefully I got that right. If not now, then we can ...
- 15 MR. ALWARD: The drug one went to Watch Keeping.
- MR. WENDLAND: All right. So drug moved to
- 17 number two, so it's Watch Keeping and Drugs, and
- 18 Stability and Access. Okay. Very good. Thanks for
- 19 that, Matt.
- 20 So with that, I will ask Captain Neeland if you
- 21 have any opening comments?
- 22 CAPTAIN NEELAND: Thank you, Jon. Thank you
- 23 everyone for yesterday. I thought all of the
- 24 presentations were really informative and I was
- 25 appreciative of all of the good dialogue that we had

- 1 yesterday. I'd like to open up if anyone has any
- 2 additional questions on the tasks before we move
- 3 forward? All right.
- 4 We'll review and formally assign the tasks
- 5 shortly. But I look forward to all of the work as you
- 6 work through the tasks and make recommendations.
- 7 If there's any resources or additional
- 8 information that we can provide, please don't hesitate
- 9 to ask. As mentioned yesterday, we have our District
- 10 Coordinators who will also be available if you have
- 11 additional questions or information, they are happy to
- 12 provide that.
- So with that, I look forward all of the work
- 14 today. So, thank you.
- MR. WENDLAND: Greater thank you, Captain.
- 16 MR Chairman?
- 17 CHAIRMAN DZUGAN: Yeah, thank you. I'm going to
- 18 pass out some handouts. This is it might be helpful for
- 19 some of the subcommittees, but there's a copy up here
- 20 for everybody. One is the work from past subcommittees
- 21 and one is on stability. It's basically the lesson
- 22 objectives from the stability training. So I thought
- 23 that might be helpful for, at least, the Subcommittee on
- 24 Stability. But there is one here for everybody on that,
- 25 you take one.

- 1 So there's a subcommittee on to do with Watch
- 2 Keeping. I've got 15 of these for the committee
- 3 members. This came out of some work that the previous
- 4 Fish SAC Committees have done, as well as the fishermen
- 5 from Prince William Sound. And just, like, as we said
- 6 yesterday, none of these are, you know, you can scratch
- 7 things off and add things on, but it gives you something
- 8 to start with.
- 9 MR. ALWARD: And, Matt Alward, for the record.
- 10 So I move that we accept Task 05-23 through 13-23.
- 11 CHAIRMAN DZUGAN: Second?
- MR. DAMERON: Second.
- 13 CHAIRMAN DZUGAN: Second was by Tom.
- 14 MR. BOEHMER: Is that all the tasks?
- MR. ALWARD: Other than Task 04. They already
- 16 said we completed that.
- 17 MR. BOEHMER: Thank you, Matt.
- MR. ALWARD: Because that was education.
- 19 MR. WENDLAND: I think formally, you just may
- 20 have to accept that task because we have that in
- 21 writings. So, yeah.
- 22 MR. ALWARD: Okay. I amend my motion, even
- 23 though you can't do that under Robert's Rules to accept
- 24 Task 04 through 13.
- 25 CHAIRMAN DZUGAN: Is that okay with the second?

- 1 MR. DAMERON: It's okay with the second.
- 2 CHAIRMAN DZUGAN: Great. Any discussion?
- 3 Anybody opposed? Passes. We've accepted the tasks.
- I think it's time to any other instructions that
- 5 are requested before we break into our committees?
- 6 MR. WENDLAND: So however you want to break out,
- 7 we do have three rooms here, right. So we can utilize
- 8 this space; we can utilize this back space -- and that
- 9 door actually, the folding wall shuts -- and we have
- 10 Deck 6 as well for breakout groups.
- Mr. Myers.
- MR. MYERS: Good morning, everyone.
- I just wanted to share two things. One for the
- 14 Stability group. We do have our Coast Guard guidance on
- 15 stability. I think that was requested yesterday if we
- 16 had any guidance to share. So this is the -- some
- 17 training that's been circulated throughout the Coast
- 18 Guard, and stemming from D-13 on stability.
- 19 And, also, recommend that whoever reviews the
- 20 website subcommittee be here so we could put certain
- 21 information on the screen. That's all I have. Thanks.
- 22 CHAIRMAN DZUGAN: And that would be the
- 23 Communication Subcommittee.
- MR. MYERS: Yes, sir.
- 25 CHAIRMAN DZUGAN: I just wanted to also throw

- 1 out, I understand we've got a room on the Floor 6.
- 2 MR. WENDLAND: Yes, sir.
- 3 CHAIRMAN DZUGAN: I'm just wondering, I'm just
- 4 going to throw this out there so it can be rejected. If
- 5 there is a possibility, can we put that other group in
- 6 this corner here and have the same room, or do we ...
- 7 MR. WENDLAND: Yeah, you can all join hands, I
- 8 mean, however you want to do it. Just giving you
- 9 options, so absolutely.
- 10 CHAIRMAN DZUGAN: So regarding holding hands, not
- 11 now. We'll wait until after tomorrow and it's all over
- 12 with. But, yeah, if that works out for that
- 13 subcommittee that's over there, we can at least be in
- 14 the same space and it's easier to communicate to get
- 15 that cross-pollination thing going. Okay. Great.
- 16 We can start dividing up the assignments. We
- 17 need to get started. Let's have the Communication
- 18 Subcommittee here at this end of the room, so we can see
- 19 the screen. Kind of, random, I don't care who goes in
- 20 that other room, but let's just go down the list here.
- 21 Watch Keeping, can go in small alcove off to the side of
- 22 the door. And Stability, access, drugs and regs, that
- 23 will -- we'll form a circle over here in this back part
- 24 of the room. And if the subcommittee on Stability
- 25 doesn't like that, of course, there is a room on the 6th

- 1 floor that you can choose to use.
- 2 I would ask people to remember to have a scribe
- 3 and to have a subcommittee chair to, kind of, move
- 4 things along. And that's one of the primary
- 5 responsibilities of the subcommittee chair is to make
- 6 sure that we don't go down a side path and stay there
- 7 very long, and bring people back to what the topic is at
- 8 hand.
- 9 And, obviously, a scribe, someone that can keep
- 10 track of things obviously better to have a computer or a
- 11 laptop with them.
- 12 And I'll let you choose your own subcommittee
- 13 chairs and your scribes once you get into those
- 14 subcommittees. Any questions about that?
- MR. DAMERON: Mr. Chair, are we going to formally
- 16 decide who is on which committees, subcommittees?
- 17 CHAIRMAN DZUGAN: Oh, yeah, we need to do that
- 18 first. We, yesterday had a show of hands. So I'll go
- 19 through the subcommittees by names now and if we can see
- 20 that show of hands again, and if you can state your name
- 21 for that subcommittee, we'll get it on the record.
- So, again, starting from the top, we had a
- 23 Communications subcommittee. Can I see hands for that?
- 24 MR. DAMERON: Tom Dameron, Communications
- 25 Subcommittee.

- 1 MR. BOEHMER: Kris Boehmer, Communication
- 2 Subcommittee.
- 3 CHAIRMAN DZUGAN: I'll put myself on that one too
- 4 just to load it up, unless I missed somebody over here.
- 5 So, Jerry Dzugan for the subcommittee on Communications.
- 6 Watch Keeping, show of hands. We'll start over
- 7 here. State your name.
- 8 MR. THEILER: Mike Theiler, Watch Keeping.
- 9 MR. ALWARD: Matt Alward, Watch Keeping.
- 10 MR. ROSVOLD: Eric Rosvold, Watch Keeping.
- 11 MR. HEWLETT: Butch Hewlett, Watch Keeping.
- MR. LONDRIE: Greg Londrie, Watch Keeping.
- 13 CHAIRMAN DZUGAN: So that leaves the last one,
- 14 the last one then is -- oh, I'm sorry.
- MR. LONDRIE: I'm sorry. I missed out yesterday.
- 16 CHAIRMAN DZUGAN: That's okay. We'll catch you
- 17 up.
- 18 Subcommittee on Stability?
- 19 FRANK VARGAS: Frank Vargas.
- 20 CHAIRMAN DZUGAN: Frank Vargas. Anyone else?
- 21 DAVID TURNER: David Turner, Stability.
- 22 TIM VINCENT: Tim Vincent, Stability.
- 23 CHAIRMAN DZUGAN: Tim Vincent, Stability. Okay,
- 24 that's three for that too. And that's we've got at
- least three. We've got five in Watch Keeping and three

- 1 in Stability and Communications. I don't know if it
- 2 matters.
- 3 MR. BOEHMER: That's to keep an eye on Watch
- 4 Keeping.
- 5 CHAIRMAN DZUGAN: And it's an advantage to have
- 6 an odd number in the subcommittees so that you can show
- 7 a majority, just in case. So that's fine. Good.
- 8 Remember, when you are deciding on the particular
- 9 tasks to, I don't know if we'll have time at the end of
- 10 today or tomorrow certainly, we'll need to have some
- 11 motions, so it should be within in a motion form, so
- 12 they can be brought to the whole committee and voted on.
- Any questions, omissions, errors?
- 14 MR. WENDLAND: Mr. Chairman, just one thing as a
- 15 reminder for the Coast Guard. This is an opportunity
- 16 for the members and the public, and so, we are here to
- 17 advise on anything the subcommittees may need help with,
- 18 any of the information the Coast Guard may have, but not
- 19 to sway. So we're here to just provide you information,
- 20 but not to provide any kind of judgment in any type of
- 21 way. I just wanted to add that.
- 22 And then also, we will be taking as the
- 23 subcommittees go through their deliberations, the break
- 24 time after that will be at 10:15.
- 25 CHAIRMAN DZUGAN: As listed on the agenda.

- 1 MR. WENDLAND: Yes, sir.
- 2 CHAIRMAN DZUGAN: And as an adjunct to that,
- 3 those who are member in the audience who have particular
- 4 expertise and interest, you are welcome to join one of
- 5 them or more of those subcommittees going around with
- 6 your expertise, as well. So make yourself welcome to
- 7 them.
- 8 MR. DAMERON: Mr. Chairman, Angel, could you put
- 9 back up the different tasks for the different
- 10 subcommittees? Thank you.
- 11 CHAIRMAN DZUGAN: Let's take a minute to see if
- 12 there's any questions still remaining from anybody about
- 13 any of those tasks. And if you need further
- 14 verification, or further clarification once you get into
- 15 your subcommittee, we can refer to the Coast Guard about
- 16 that with any questions.
- We'll give this a minute.
- 18 MR. WENDLAND: And maybe during this minute, is
- 19 there anybody in the audience or the public that wasn't
- 20 here yesterday? We do have at least one. If we
- 21 could -- I'll pass you the mic and you can introduce
- 22 yourself.
- 23 KAREN CONRAD: Karen Conrad, executive director
- 24 for NPFVOA vessel safety program in Seattle.
- MR. WENDLAND. Good morning. Karen, thank you.

- 1 CHAIRMAN DZUGAN: There seems to be no other
- 2 questions about the task statements, so I just suggest
- 3 that it's time to break into our subcommittees. Again,
- 4 Matt, excuse me.
- 5 MR. ALWARD: Before we do that, can you just
- 6 clearly state what you expect the scribe to scribe down?
- 7 CAPTAIN NEELAND: Thank you. The scribe, the
- 8 expectation in that on the subcommittee, clearly we have
- 9 to know who the committee members and who the committee
- 10 chair is. And then we just need a general documentation
- 11 of some of the discussion.
- 12 So it could be an outline form; you could do
- 13 minutes, but just some sort of documentation of at least
- 14 the key components discussed with the recommendations
- 15 that you have out of there.
- So we're not looking for a full transcript, but
- 17 I'll leave it up to you, but just some format to just
- 18 document or just capture the essence of the discussion.
- 19 MR. ALWARD: And obviously any recommendations.
- 20 CAPTAIN NEELAND: Correct. Any recommendations
- 21 or motions that they would like to bring to the full
- 22 committee.
- 23 CHAIRMAN DZUGAN: And you have a list of the
- 24 motions that were made in the last meeting, so you can
- 25 use that as a format for how you want to lay it out.

- 1 You can put in a preamble and then sometimes that's
- 2 helpful. Like a reference to some of the casualty
- 3 reports or some of the statistics, might be helpful just
- 4 as a preamble to the motion, I think. So you can refer
- 5 to those past motions, whether they are available or not
- 6 in terms of the format.
- 7 CAPTAIN NEELAND: And I see a question, Tom?
- 8 MR. DAMERON: Mr. Chairman, yeah, I just want to
- 9 make a point that the notes coming out of the
- 10 subcommittee will end up being part of the public
- 11 document. So we can make those as specific or as
- 12 general as we wish?
- 13 CAPTAIN NEELAND: Yes. Thank you.
- 14 CHAIRMAN DZUGAN: Then, let's break up into our
- 15 groups. We can do a little bit of furniture rearranging
- 16 perhaps especially in that corner of the room over
- 17 there. And let's get to work.
- 18 Again, Communications is here, stability in that
- 19 corner, and Watch Keeping in the back of the room.
- 20 (The meeting recessed at 8:19 a.m. PST.)
- 21 (Breaks and Lunch were observed during this
- 22 subcommittee task work.)
- 23 (The meeting reconvened at 3:07 p.m. PST.)
- 24 CHAIRMAN DZUGAN: All right. We're to reconvene
- 25 as a full committee again, the time is 3:07, Jerry

- 1 speaking.
- I thought we'd start from the bottom of the
- 3 order. We'll start with the Stability Committee. Just
- 4 kind of give us your general comments about how it went
- 5 and then we'll start bringing out the recommendations
- 6 from there. And we'll see how far we can get with that.
- 7 MR. VINCENT: Okay. Do you want to start with
- 8 the other guys first. He's still sending our email,
- 9 what we have to Jonathan.
- 10 CHAIRMAN DZUGAN: We're trying to make use of
- 11 David Turner's time here.
- 12 MR. VINCENT: Oh, sorry. Go ahead.
- 13 CHAIRMAN DZUGAN: Yeah.
- MR. WENDLAND: Stand by, I'll just check. I
- 15 mean, you can move forward even if I didn't see it. It
- 16 should arrive.
- 17 CHAIRMAN DZUGAN: Did you guys have a spokesman?
- 18 MR. TURNER: We do.
- 19 MR. WENDLAND: Sometimes it takes a bit to get
- 20 through the firewalls in the systems.
- 21 UNKNOWN MEMBER: Would it be easiest just to go
- 22 by task, or maybe, just talk about one task at a time,
- 23 so that we understand? That would be my recommendation.
- 24 CHAIRMAN DZUGAN: That's my intent. David, are
- 25 you ready. Again, we'll just be one task at a time.

- 1 MR. TURNER: All right. David Turner here. Do
- 2 you want to read the task statement?
- 3 Task statement 06-23 had to do with access across
- 4 the vessel with heavy equipment. So as opposed to
- 5 opposing regulations, we have some general
- 6 recommendations.
- 7 MR. WENDLAND: Can you just pull that up, sir,
- 8 yeah, just for the transcriber.
- 9 MR. TURNER: We wanted to just read through what
- 10 we've came up with as a statement so far. It says:
- 11 Insomuch as is practical, all spaces subject to flooding
- 12 and/or necessary for safe vessel operation should be
- 13 accessible by crew during normal operations.
- In the event this is impractical, and access is
- 15 over stacked deck equipment (i.e., pot stacks or deck
- 16 cargo) the committee recommend establishing vessel
- 17 procedures, which may include the use of tag lines,
- 18 buddy systems, PFD's worn, personal locator beacons or
- 19 Man Overboard beacon's, et cetera.
- 20 For spaces where access may be blocked,
- 21 consideration may be given to supplemental high water
- 22 alarms or infrared cameras, increased maintenance
- 23 frequency on watertight seals, dogs, knife edges, et
- 24 cetera, and also on bilge level alarms. Consideration
- 25 may also be given to secondary means of dewatering,

- 1 (i.e., deck connection for a dewatering trash pump).
- Now, the second one ...
- 3 CHAIRMAN DZUGAN: Do we want to focus on one
- 4 first and kind of get into that and make it into a
- 5 motion before going on to the next one. Is that okay
- 6 with you? We've got three tasks. So let's just take
- 7 them one at a time?
- 8 MR. TURNER: I was unclear on whether we were
- 9 going to have formal motions tonight or whether we were
- 10 going to have more discussion tomorrow and motions
- 11 tomorrow?
- 12 CHAIRMAN DZUGAN: We will do both. If you
- 13 have -- if you're ready for any of these to be motions,
- 14 for example, when you go through the first when you just
- 15 did, if you want to make that into a motion, or and then
- 16 we can have a discussion about it. And then vote on it.
- 17 MR. TURNER: Okay. So it's a lot of words. At
- 18 the last meeting, we put them up on the screen so people
- 19 would be able to read. So perhaps we should do the same
- 20 thing.
- 21 MR. VINCENT: This is the wrong one.
- 22 MR. WENDLAND: It should've come from Frank
- 23 Vargas. It just showed up in my email, Angel, so you
- 24 probably just received it as well.
- MR. VINCENT: So it would be the bottom left.

- 1 MR. WENDLAND: Task 1, the bottom left, if you
- 2 can just raise that up for everybody's -- I'm getting a
- 3 little older now, but if you can increase the font,
- 4 maybe 14 or 16 might be helpful for those in the back as
- 5 well.
- 6 MR. LA TORRE REYES: So just for the record, this
- 7 is actually Task 06-23, just to confirm.
- 8 CHAIRMAN DZUGAN: Yes, 06-23.
- 9 MR. WENDLAND: There you go.
- 10 MR. DAMERON: Mr. Chairman, Tom Dameron.
- 11 Stability Subcommittee, thank you for your work on this.
- 12 You've obviously put in a ton of work, a ton of thought
- 13 into this. And this seems very inclusive to me. I
- 14 would suggest turning this into a motion to be added to
- 15 the Voluntary Safety Initiatives and Good Marine
- 16 Practices For Commercial Fishing Industry Vessels.
- 17 CHAIRMAN DZUGAN: You want to make that into a
- 18 motion yourself? Anybody can make a motion.
- 19 MR. DAMERON: Yeah, I make the motion that as
- 20 written this is to be added to the Voluntary Safety
- 21 Initiatives and Good Marine Practices For Commercial
- 22 Fishing Vessels, last edited January 2017.
- 23 CHAIRMAN DZUGAN: Is there a second? Discussion?
- 24 Butch, oh, I'm sorry. David?
- 25 MR. TURNER: Second.

- 1 CHAIRMAN DZUGAN: Second. Discussion? Hearing
- 2 no discussion, can we take a vote on accepting this in
- 3 the guidance. All in favor, in agreement, signify by
- 4 raising your hand. (Counts.) It's unanimous. Thank
- 5 you, gentlemen, for your work on this.
- 6 Do you want to go on to your second task?
- 7 MR. TURNER: Okay. The second one is 08-23.
- 8 Operators of commercial fishing vessels of any size are
- 9 encouraged as a best practice to attend to commercial
- 10 fishing vessel stability training program. Operators
- 11 are encouraged to share their experience, stories of
- 12 stability-related issues in training. Where applicable,
- operators are encouraged to bring their vessel-specific
- 14 stability instructions to this training.
- 15 Operators of commercial fishing vessels are
- 16 encouraged as a best practice to implement procedures
- 17 prior to departing port, such as observation of the
- 18 vessels trim, check condition of freeing ports and
- 19 scuppers, and watertight/weathertight doors and closures
- 20 if applicable.
- 21 CHAIRMAN DZUGAN: Do you want to add any
- 22 background when you were discussing this? Any
- 23 deliberations, or do you have anything to add before we
- 24 ask for someone to make a motion?
- MR. TURNER: There was quite a bit of discussion,

- 1 much of it was Tim sharing his experiences as a
- 2 commercial fisherman in different industries from
- 3 crabbing to Bristol Bay, et cetera. Part of this is a
- 4 recognition that a lot of operators of commercial
- 5 fishing vessels are not necessarily familiar with
- 6 stability procedures or with the principles behind
- 7 stability analysis of vessels. And understanding that
- 8 can be a significant factor in their ability to make
- 9 decisions about their operations.
- 10 CHAIRMAN DZUGAN: Anybody so moved to make a
- 11 motion or do we want to have more discussion before the
- 12 motion?
- 13 MR. ALWARD: For clarification, Matt Alward. You
- 14 have two things underneath Task 08-23, so below. You
- 15 have recommendations to the Coast Guard. Is that
- 16 included within this task?
- 17 MR. TURNER: Yes.
- 18 MR. ALWARD: And so I guess my question would be
- 19 would the recommendations be what you were recommending
- 20 to the committee to consider?
- 21 MR. TURNER: We broke it into two parts,
- 22 recommendations of training and recommendations of the
- 23 Coast Guard. So you could consider them as one motion
- 24 or separate; whatever you want.
- 25 MR. THEILER: Mike. Can you just scroll down a

- 1 little bit, Angel. Is that the end of it or is there
- 2 more underneath the last line there. All right. Thank
- 3 you.
- 4 MR. TURNER: So item 08-23, we took as two
- 5 separate points basically. One of them is related to
- 6 vessel operators and the other is related to the Coast
- 7 Guard. So we started with vessel operators here. So a
- 8 two-sided motion. That was my thought.
- 9 MR. VINCENT: Agreed.
- 10 MR. TURNER: Any discussion?
- 11 CHAIRMAN DZUGAN: Well, let's have a motion first
- 12 so we can have a freer discussion and follow the rules.
- 13 Tom.
- MR. DAMERON: Thank you, Mr. Chairman, Tom
- 15 Dameron. I'd like to make a motion that we add 08-23
- 16 stability training to Section 11, stability standards
- 17 of the Voluntary Safety Initiatives and Good Marine
- 18 Practices for Commercial Fishing Industry Vessels,
- 19 January, 2017.
- 20 CHAIRMAN DZUGAN: Is there a second to that?
- 21 MR. VINCENT: Second.
- 22 CHAIRMAN DZUGAN: All right. Tim Vincent?
- MR. VINCENT: Yes, Tim Vincent, second.
- 24 CHAIRMAN DZUGAN: Discussion? Hearing no
- 25 discussion, all in favor signify by a show of hands on

- 1 combining these two. (Counting) It's unanimous.
- 2 MR. DAMERON: Mr. Chairman, you said combining
- 3 these two?
- 4 MR. TURNER: Just the two, the two bullet points.
- 5 CHAIRMAN DZUGAN: So just to clarify. Thank you.
- 6 MR. TURNER: The second part of 08-23 is
- 7 recommendations to the Coast Guard. With regard to
- 8 smaller vessels, the committee advises the Coast Guard
- 9 look at other agencies, port controls, on how they are
- 10 implementing best practices for vessel stability safety,
- 11 (i.e., MCA and their recommendations regarding the
- 12 Wolfson method.)
- The committee recommends the U.S. Coast Guard
- 14 provides a formalized training to its fishing vessel
- 15 examiners on the topic of compliance and vessel
- 16 stability regulations specific to the USCG District and
- 17 fleets within the District, (i.e., vessel service.)
- 18 CHAIRMAN DZUGAN: Just for a clarification, do
- 19 you want to describe the Wolfson method?
- MR. TURNER: The Wolfson method, I have not had a
- 21 chance to address it myself. The MCA is a British
- 22 agency. And it is one that they've applied to fishing
- 23 vessels of 15 meters in length and below. And it gives
- 24 the operator the ability to get, what they described, as
- 25 sort of a red light, yellow light, green light on

- 1 whether to proceed forward.
- 2 Not recommending that we implement the Wolfson
- 3 method, just bringing that up as an example that was
- 4 brought to the subcommittee as something that other
- 5 agencies have looked at for guidance.
- 6 CHAIRMAN DZUGAN: Thank you.
- 7 MR. BOEHMER: Mr. Chairman, Kris Boehman. Two
- 8 items for clarification to me. On the bullet
- 9 recommendations to the U.S. Coast Guard, should it first
- 10 say stability and then recommendation of the Coast Guard
- 11 to break it up from the stability training?
- 12 MR. VINCENT: Tim Vincent here. I was thinking
- 13 that same thing myself. I think that would be a more
- 14 clear add. Stability recommendations to the Coast
- 15 Guard, that would be a better read for this document,
- 16 yes.
- 17 MR. BOEHMER: And maybe I'm missing something
- 18 here, but I'm not -- in the beginning, the first
- 19 sentence with regard to smaller vessels. It seems like
- 20 we're losing vessels that are 79 feet and over are
- 21 addressed for stability. But 79 feet and under aren't.
- 22 Are we interested in vessels under 79 feet or has that
- 23 been omitted intentionally?
- MR. TURNER: So 79 feet is a good one for
- 25 existing vessels. Vessels under 50 feet, the current

- 1 guidance that's in consideration, I think, says to apply
- 2 standards similar to what is applied to private vessels.
- 3 So it's very loose, there's very little guidance.
- 4 And part of the problem here is there is a
- 5 monetary consideration to compliance and stability
- 6 standards for operators of small boats. There is
- 7 insufficient documentation to do anything, any direct
- 8 calculations. And so it's looking at different ways
- 9 where something can be done to provide some assistance
- 10 to the operators.
- 11 MR. BOEHMER: I'm just concerned about how vague
- 12 "small vessels" might be. Is there a way to tighten
- 13 that up or is that not necessary?
- 14 MR. TURNER: We could say 50 feet and under.
- MR. ALWARD: Matt. I assume you're including
- 16 skiffs (indiscernible)?
- 17 MR. TURNER: I would say, yes. And this is not
- 18 proposing rulemaking, right, this is just looking at
- 19 what could be done.
- 20 MR. VINCENT: Yeah, Tim Vincent. It's more of a
- 21 voluntary nature. And if you look at the, obviously,
- 22 you've looked at it, of course, but a lot of this
- 23 capsizing is down at this distinct level. So, yes, that
- 24 could cover a lot of sizes of vessels. The point being,
- 25 you know, we're just getting as much possible

- 1 noncompliant, you know, just good training; good
- 2 information, you know, out to as many folks as possible.
- Because, in my opinion, you know, stability,
- 4 capsize if you look statistically, it's easily probably
- 5 one of the biggest killers of everything. It's my loose
- 6 jargon of it is that it's the all time champion of
- 7 killing people at sea. Very few people will live to
- 8 tell the tail of a rollover. So, you know, we want to
- 9 get down as far down to smaller vessels as reasonable.
- 10 CHAIRMAN DZUGAN: Kris.
- 11 MR. BOEHMER: Yeah, Kris Boehmer. My concern is
- 12 that it seems like, at least, where I'm operating from
- in New England, there's a lot of boats that make a major
- 14 alteration and fall under the Coast Guard's purview.
- 15 And I'm just afraid that we're not capturing that. Are
- 16 we not supposed to be, is that the intent? What are we
- doing for the boats between 79 and 50?
- 18 MR. VINCENT: I kind of believe that it covers
- 19 it. I mean, certainly, yeah, you can look at more
- 20 things to do. That, you know, probably be more of a
- 21 question for the regs guys. I'm more of a fishing guy
- 22 on that side, so ...
- 23 CHAIRMAN DZUGAN: Any other discussions?
- 24 Jonathan.
- MR. WENDLAND: Yeah, Jonathan Wendland, U.S.

- 1 Coast Guard. Can you talk about the agencies and port
- 2 controls that you are referencing here; what type of
- 3 agencies and port controls are you, kind of, searching
- 4 for there?
- 5 MR. VINCENT: My best thought on that would be,
- 6 you know, just other like in Great Britain for example
- 7 you know, you just, as the Coast Guard, you have the
- 8 assets, I believe, you know, the firepower to look
- 9 around at what's going on in other parts of the world;
- 10 how are they addressing, you know, their stability
- 11 issues. You know, perhaps statistical analysis; what
- 12 works; what doesn't work. You know, what are they doing
- in South Africa; what are they doing in Great Britain;
- 14 what are they doing in Norway?
- You know, just kind of, I believe that you have
- 16 the assets, you know, and the wherewithal to take a look
- 17 around at other and see, you know, do we meet the
- 18 standard or are people doing better than us, other
- 19 countries and that sort of thing.
- 20 MR. WENDLAND: Right. So it sounds like to me
- 21 it's more like looking at what's out there for
- 22 stability, but not necessarily port control. That's
- 23 kind of what I'm getting at. Or is it port control that
- 24 you're looking for?
- 25 MR. VINCENT: No, I think -- maybe port control

- 1 is the wrong, you know, use of word of it. Maybe that's
- 2 my surveyor coming out, maybe, like port state rules or
- 3 whatever. So that was thrown out there during this
- 4 discussion, and I kind of went with that. So, that, you
- 5 know, maybe that could stand some tweaking on the words
- 6 or whatever. Anyway, my bad I guess, so.
- 7 CHAIRMAN DZUGAN: Mr. Myers.
- 8 MR. MYERS: Thank you, Chair. For clarity, I
- 9 would recommend spelling out the acronym, MCA, so we
- 10 don't assume -- especially, since it's tied to something
- 11 in the UK possibly.
- 12 MR. TURNER: Why don't we send this back to the
- 13 subcommittee. We're getting good feedback.
- 14 MR. VINCENT: Yeah.
- 15 CHAIRMAN DZUGAN: Anybody disagree with tabling
- 16 this until tomorrow? And we'll have the subcommittee
- 17 reword this and look at it again? Any opposition to
- 18 that?
- 19 MR. ALWARD: I would ask to make a motion to just
- 20 withdraw the motion instead of tabling it. It sounds
- 21 like it could come back with modified language. It
- 22 would need either an amendment or a third motion, but
- 23 it's up to the committee.
- MR. DAMERON: I don't think we have a motion.
- 25 CHAIRMAN DZUGAN: Tom and Tim. You made a

- 1 motion, Tom.
- 2 MR. DAMERON: My initial motion was for the top
- 3 two bullet points. No motion made for the second part.
- 4 CHAIRMAN DZUGAN: Well, can we vote on the first
- 5 part? We did. We've already done that.
- 6 So any objection to withdrawing?
- 7 MR. ALWARD: It's been made.
- 8 CHAIRMAN DZUGAN: Right.
- 9 MR. VINCENT: So we're good.
- 10 MR. TURNER: Moving on to Task 09-23. This is a
- 11 very broad one. So the committee recommends that the
- 12 USCG and relays with industry to understand and identify
- 13 training --
- 14 MR. VINCENT: Hang on. Angel is getting it.
- 15 MR. TURNER: The committee recommends the USCG
- 16 relays with industry to understand and identify training
- 17 needs addressing needs specific to individual fisheries.
- 18 This can be accomplished in conjunction with dockside
- 19 safety examinations, during industry events, (i.e.,
- 20 specific marine expo or other forums and social media.)
- 21 The committee understands some of these training needs
- 22 may be broadly identified, whereas others may be very
- 23 specific based on the fishery. The committee recommends
- 24 the USCG then work with the industry to develop fishery
- 25 specific training programs for implementation.

- 1 MR. DAMERON: I second.
- 2 CHAIRMAN DZUGAN: Did you motion this, Mr.
- 3 Turner? I just heard a second, but I didn't hear a
- 4 first.
- 5 MR. DAMERON: If the committee recommends, that's
- 6 not a motion?
- 7 MR. TURNER: I was just reading it. I make a
- 8 motion to the committee of forwarding this
- 9 recommendation to the Coast Guard for action.
- 10 CHAIRMAN DZUGAN: Okay. Do I hear a second?
- 11 MR. VINCENT: Second.
- 12 CHAIRMAN DZUGAN: Okay. Tim. Any discussion?
- 13 Matt.
- 14 MR. ALWARD: I wouldn't mind hearing the
- 15 committee give us their thoughts on their discussion to
- 16 get to this.
- 17 MR. VINCENT: This was really a tough one. We
- 18 had a -- this is why we were down in the dungeon
- 19 wrestling and trying to get our heads around this one a
- 20 little bit. You know, first off, and I also heard it,
- 21 Jerry, I heard you say yesterday, I didn't, I think the
- 22 language of it could have been better. It, kind of, I
- 23 don't want to be harsh here or whatever, being a
- 24 fisherman, but it seemed like it painted with a pretty
- 25 broad brush that fishermen are just risk takers and it's

- 1 just a problem in the industry. And while some of that
- 2 is true, I just didn't kind of agree, you know, entirely
- 3 on that, you know, wording of it.
- 4 And it was just a difficult, just I don't know.
- 5 We just had a hard time with it, I guess, you know,
- 6 coming up with how to tackle this task.
- 7 David, do you have any comment?
- 8 MR. TURNER: I think it's also recognition of the
- 9 adversity of the fisheries that we have around the
- 10 country. And the difficulty in trying to unilaterally
- 11 employ standards to all of them. And I think the Coast
- 12 Guard is in a position, at a district level, perhaps, to
- 13 engage with the individual fisheries and determine how
- 14 they could be of assistance there.
- 15 CHAIRMAN DZUGAN: I just want to say that there
- 16 four words in here that make this very strong. And that
- 17 is specific to individual fisheries. I think this
- 18 committee for the last 30 years has been very strong,
- 19 and the Coast Guard regulatory authorities taking on a
- 20 fisheries based approach to risk, because they're so
- 21 different. And I commend you for including that in
- 22 here. I think that's a very powerful thing.
- 23 Any other discussion on this? Mike.
- MR. THEILER: Jerry -- or maybe this might be for
- 25 the Captain.

- 1 Does the Coast Guard, at this time, have the
- 2 ability to put something together with the industry or
- 3 does it have to come from the industry and be submitted
- 4 to the Coast Guard for accreditation or recommendations?
- 5 How is that, you know, is that something that is even
- 6 allowed. Like I said, recommend the Coast Guard to work
- 7 with the industry; how would that transpire from your
- 8 end?
- 9 CAPTAIN NEELAND: So thanks for the question.
- 10 The challenge, obviously, for us is resources to be able
- 11 to engage with all of the different fisheries. There's
- 12 multiple different ways we could potentially move
- 13 forward with this. We could use internal Coast Guard
- 14 resources that exist at the district level and utilizing
- our fishing vessel examiners and try to go and execute,
- 16 you know perform the task. That is one potential
- 17 option. Another potential option is potentially to look
- 18 at our outside contracts and see if we can find the
- 19 resources to do that to potentially contract.
- I think the big question for the Coast Guard
- 21 specific -- and as I read this recommendation, is to
- 22 understand what specific training that we want to
- 23 develop to address, what. The task is very, was very
- 24 broad as far as risk. And my quick read of this is if
- 25 we want to go march forward with a program about

- 1 training for industry-specific, that's very broad. And
- 2 anything we can do to focus it -- to narrow it, to make
- 3 sure that we are achieving what is being recommended by
- 4 the Committee is helpful and useful for us to be able to
- 5 move forward.
- 6 MR. THEILER: And just for the record it's
- 7 already in the practices that the operation receive
- 8 training on stability and so on and so forth. So it's
- 9 not like this is something that's brand-new. I guess
- 10 the brand-new part is recommending that the Coast Guard
- 11 works with the industry just for clarification.
- 12 And I don't want to spend a lot of time on it. I
- 13 just I wanted to make sure it was something that is
- 14 actually possible, more than anything.
- 15 CHAIRMAN DZUGAN: And, if I can add something
- 16 maybe. The already existing stability question, the
- 17 stability awareness courses that the North Pacific
- 18 Fishing Vessel Owner's Association does, and AMSEA does,
- 19 it sounds very similar to this. When we hold them in a
- 20 different region of the country, we look at the stats.
- 21 We used the Coast Guard examiners from the area. We
- 22 definitely use fisherman in those workshops, which are
- 23 only five hours long. And those fisherman certainly let
- 24 us know what their local concerns are if they're
- 25 different.

- 1 And so in those workshops, we're doing a lot of
- 2 that, I think. We, more specific to those issues, you
- 3 know, regionally where they are, so very similar.
- 4 CAPTAIN NEELAND: So, Mr. Chairman, I guess my
- 5 confusion is you were talking about stability, and
- 6 stability training. The task is risk. And as written,
- 7 it's not entirely clear what risk we're evaluating to
- 8 provide training on. So it's just a very vague and
- 9 open-ended. And that's where clarification, the
- 10 recommendation of the Coast Guard would be to better
- 11 understand specifically what's being asked, so that we
- 12 are not missing the intent of the recommendation.
- 13 CHAIRMAN DZUGAN: Matt.
- 14 MR. ALWARD: Matt Alward. I mean, the way I read
- 15 this is this would be us recommending that first you
- 16 work with specific individual fisheries to assess what
- 17 risks are in those fisheries. And, secondly, then work
- 18 with those fisheries, identify training needs to address
- 19 those risks. It could be reworded better than it is
- 20 worded right here, but that's how I read the intent of
- 21 this.
- 22 CAPTAIN NEELAND: That's fine.
- MR. ALWARD: Not being in the committee or
- 24 putting words in your ...
- 25 CAPTAIN NEELAND: Yes. Thanks for that

- 1 clarification. So what I heard was that training would
- 2 be, training to assist each individual specific fishery
- 3 to buy-down their risks or to reduce their operational
- 4 risks; is that correct?
- 5 MR. TURNER: The first part that we had discussed
- 6 was working with the industry to determine what training
- 7 they would see as applicable in mitigating their own
- 8 risks. And that's going to vary from one fishery to
- 9 another. Instead of a broad umbrella. Work with the
- 10 industry to figure out what they think is going to be of
- 11 use.
- 12 MR. VINCENT: Tim Vincent. And it's going to
- 13 vary drastically. And that's where we, kind of, got
- 14 into a sticking point was, you know, the essence of it I
- 15 guess was like, icing avoidance; heavy weather
- 16 avoidance, you know, route planning and that sort of
- 17 thing. And we just sort of realized, well this doesn't
- 18 fit, you know, if we want to accomplish the task, it
- 19 doesn't really fit, you know the whole nation. The task
- 20 didn't fit on a national scale, maybe as well, or
- 21 whatever. So that's why we went in this way is, I think
- 22 it's way better if it's, you know 1-on-1 with people by
- 23 area in a thing like this. Because as I was explaining
- 24 in the meeting, and any fisherman in here will tell you,
- 25 that there is so much dynamic in fishing, everything is

- 1 changing constantly. You know, it's not going into town
- 2 and changing your boat, and putting in a new reefer
- 3 system. When you're out there the weather is changing;
- 4 there's hazards coming in your way.
- I was talking about a presentation I gave several
- 6 years back. When you catch fish, you don't know what's
- 7 coming up in pot or the trawl or whatever. And then all
- 8 of a sudden, you know, "hey, I'm overloaded. I've got
- 9 too big of a catch," and that's where stability comes in
- 10 and things like that.
- To me, those are the things that you need to get
- 12 the 1-on-1 with, like, the Coast Guard. Like, you come
- to me and like, "what are the challenges in your area?"
- 14 Like, "what's the risk; what's the reward?" And fishing
- is a huge risk/reward thing.
- 16 I was telling the committee members in the
- 17 presentation I gave, all of you have probably seen the
- 18 pictures in, you know, in Katmai, Alaska were the bears
- 19 are catching the fish in their mouth. And at the end of
- 20 my presentation, I had a picture of a bear and he was on
- 21 the cliff. And all of the fish, you know, were jumping
- 22 up into his mouth. And he was nailing it, you know, he
- 23 was killing it, you know, compared to the other bears.
- 24 And I said "this sums up fishing perfectly."
- 25 This guy is willing to risk it all on the edge of the

- 1 cliff, getting all of fish, you know, where the others
- 2 aren't. And that's, you know, kind of part of it.
- 3 And there's just a lot of drivers in risk that,
- 4 you know, there's a lot of pressure. You know, we
- 5 talked about a new captain, you know, takes a boat and
- 6 maybe this boat is doing really good productive-wise and
- 7 he's feeling a lot of pressure to produce, and that is
- 8 affected his, you know, his judgment.
- 9 And then, of course, there is fatigue. And I'm a
- 10 big, you know, proponent of the fatigue thing. How do
- 11 we better mitigate fatigue. And so it's a real tough
- 12 thing in our industry. That's something moving forward
- in this, you know, over the next couple of years I would
- 14 really like to try to tackle further is how do we do
- 15 better, you know, how do we do the best that we can.
- 16 And that's what -- this task, to me, is all about, it's
- 17 all about decision-making. And, you know, what affects
- 18 your brain and what makes you make good decisions or bad
- 19 decisions, so to speak.
- 20 CHAIRMAN DZUGAN: Anyone else want to speak?
- 21 MR. ALWARD: Jonathan looks like he wants to
- 22 speak.
- MR. WENDLAND: Yeah, I would concur with the
- 24 thoughts that are going around the table here and maybe
- 25 this could be or should be more specifically rewritten.

- 1 And for my take on some of the language here, it sounds
- 2 like, to me, you're asking the Coast Guard, when say in
- 3 conjunction with dockside examination, during events,
- 4 you know, other events, but during dockside exams.
- 5 And correct me if I'm wrong, but maybe you're
- 6 asking the Coast Guard, during these examinations to
- 7 have dialog with the fisherman in specific fisheries,
- 8 asking them what their risk is. And then thereafter
- 9 potentially thinking about training aspects to mitigate
- 10 those risks.
- 11 MR. TURNER: That was the general intent, yes. I
- 12 think as a subcommittee we would be happy to take this
- 13 back in the morning and do some wordsmithing.
- 14 MR. WENDLAND: That sounds good. All right.
- MR. TURNER: Absolutely.
- 16 CHAIRMAN DZUGAN: So we have a motion and a
- 17 second. So any objections to us withdrawing that and
- 18 bringing it back tomorrow?
- 19 MR. TURNER: I don't believe there was a formal
- 20 motion made.
- 21 MR. ALWARD: Yeah, you made it and Tim seconded
- 22 it.
- 23 MR. TURNER: Okay. I'll withdraw the motion.
- 24 CHAIRMAN DZUGAN: Any objection? Sounds good.
- 25 That's one, two, three. Okay. Thank you.

- 1 MR. TURNER: Thanks.
- 2 CHAIRMAN DZUGAN: Next, let's just go back up the
- 3 scale and talk about, hear from the Watch Keeping in the
- 4 alcove, back of the room. And can somebody from that
- 5 group, if you want to, maybe give a general discussion
- 6 about how things were discussed and then start to make
- 7 motions.
- 8 MR. WENDLAND: Excuse me. Just one request,
- 9 again, for the transcriber. If everybody could just
- 10 pull the mics in when you're speaking and say the names
- 11 just so it's on the record. Thank you.
- 12 MR. ALWARD: Matt Alward. So I'm the chair of
- 13 the Watch Keeping Subcommittee.
- So the first task we looked at, Angel is getting
- 15 those tasks. 07-23. I don't think people need us to
- 16 read them again, but I think we've read through the task
- 17 several times already in the full committee for the
- 18 record, and so I don't think we need to. But it was
- 19 basically establish best practices and standards,
- 20 standard procedures and guidance for crew standing
- 21 navigation watches.
- 22 So we had some discussion, we reviewed the wheel
- 23 watch safety tips document that was provided. We
- 24 discussed that there was commonalities and differences
- 25 of standing watch amongst fisheries, different

- 1 fisheries, different vessels. We discussed that
- 2 technology is also changing rapidly and should be left
- 3 up to the individual in charge of the vessel to develop
- 4 the policy.
- 5 And we had a pretty robust discussion with a
- 6 dockside examiner about the opportunity they have to
- 7 have conversations with individuals in charge about
- 8 their watch standing policy during the execution of
- 9 dockside exams.
- 10 So the recommendation that we came up with for
- 11 this one, and I'm going to read this as a recommendation
- 12 and then we can turn it into a motion.
- The subcommittee is recommending to the full
- 14 committee that the Voluntary Safety Initiatives and Good
- 15 Marine Practices document, which hopefully gets renamed,
- 16 is updated to include a section on best practices for
- 17 standing navigational watch. And that the following
- 18 statement should be included in that section, which is
- 19 the individual in charge of the vessel should have a
- 20 watch standing policy for their vessel and any crew
- 21 member standing navigational watch should be informed of
- 22 the policy.
- 23 CHAIRMAN DZUGAN: Did I hear, that was a motion
- 24 you made?
- 25 MR. ALWARD: No, I read it as a recommendation.

- 1 So for conversation, I will make a motion that the full
- 2 committee recommends the Voluntary Safety Initiatives as
- 3 stated.
- 4 CHAIRMAN DZUGAN: That's Task 07-23 A, No. 1.
- 5 MR. VINCENT: So, Matt, you made a motion?
- 6 MR. ALWARD: I made a motion.
- 7 MR. VINCENT: Tim Vincent, I second.
- 8 MR. ALWARD: Sweet. And I kind of already went
- 9 over the discussion the committee had.
- 10 CHAIRMAN DZUGAN: Any discussion? Kris?
- 11 MR. BOEHMER: Kris Boehmer. How does the
- 12 subcommittee feel about on that No. 1, where it says the
- 13 watch should be, the crew member standing the navigation
- 14 watch should be informed of the policy -- "should be
- informed and understand the policy."
- 16 Does that need to be said?
- 17 MR. ALWARD: Sounds like you're making an
- 18 amendment?
- 19 MR. BOEHMER: Perhaps I am. Is it necessary?
- 20 CHAIRMAN DZUGAN: If I could respond to that one.
- 21 When I see the word inform, it stands to reason that
- 22 that's understood.
- MR. BOEHMER: Okay.
- MR. ALWARD: That's kind of how we, you know,
- 25 we're getting into lawyer terms here, lawyer realm. But

- 1 I think informed implies that it is understood.
- 2 MR. BOEHMER: Okay.
- 3 MR. ALWARD: Unless the committee feels like we
- 4 need to wordsmith that. I certainly could do an
- 5 amendment.
- 6 MR. VARGAS: Frank Vargas. Should it read
- 7 "informed and trained"?
- 8 CHAIRMAN DZUGAN: Anything back from the mover?
- 9 MR. ALWARD: I mean, informed is knowing what the
- 10 policy is and how to implement it. So what is the
- 11 training, besides going over everything in the policy;
- 12 this is how you operate the autopilot; this is how you
- 13 operate the radar; these are your tasks. This is how
- 14 you perform your tasks.
- I guess you could call that training, it's also
- 16 informing. So I'm not against including that word, but
- 17 we didn't really -- we felt like this was inclusive, and
- 18 that it is expected that the person standing watch
- 19 understands everything. Knows how to carry out the
- 20 policy.
- 21 But if you want to insert the words it would have
- 22 to be wordsmithed a little bit more, because it would
- 23 just be informed and trained. I guess it could be
- 24 informed and trained of the policy, but the floor is
- 25 open for comment.

- 1 CHAIRMAN DZUGAN: We'll take Tom and then Mike
- 2 next.
- 3 MR. DAMERON: So, Tom Dameron. So the first part
- 4 of this says that there should be a section included on
- 5 best practices for standing navigational watch. So that
- 6 section that's going to be included on standing
- 7 navigational watch can have a lot of things in it. And
- 8 we're just pointing out in that, it should also have a
- 9 policy for the standard policy for the vessel.
- 10 MR. ALWARD: Yeah. So we had a long discussion
- on should it have 10,000 things listed out that could
- 12 possibly be in a watch standing policy. But we
- 13 recognize that different fisheries and different
- 14 vessels, technology is changing extremely rapidly, that
- 15 it was just best left up to the individual in charge of
- 16 the vessel to come up with their policy.
- 17 I mean there could be a lot more included in
- 18 there, but after a lot of discussion, we felt like just
- 19 making sure there was a section in the document for
- 20 watch standing which there is not right now. And then
- 21 looking at other sections in there, there are some
- 22 pretty big topics with a very short paragraph underneath
- 23 them, so we felt like it fit within the document, the
- 24 way the document was already constructed.
- 25 CHAIRMAN DZUGAN: Do you want to make a comment

- 1 on that, since Mike had his hand up first and then
- 2 Frank.
- 3 MR. THEILER: No, I was just going to make that
- 4 same, basically, the same comment that Tom did. That
- 5 this is just, you know, that we felt strongly that that
- 6 statement should be included, but we weren't trying to
- 7 omit anything else. We did, in fact, as Matt referenced
- 8 that we could have had three pages of things to include
- 9 under that section; however, being as to fisheries and
- 10 different vessels that for all of the reasons we stated,
- 11 we just felt it was best to make that read that there
- 12 has to be, that everybody has to be informed and that we
- 13 had to have a policy and then leave it up to the
- 14 individual fishers or the individual in charge.
- 15 CHAIRMAN DZUGAN: Frank.
- 16 MR. VARGAS: Yeah, Frank Vargas. We talked about
- 17 an incident on a crab boat when I was up north. We were
- 18 all trawling and a crab boat comes through, and he said
- 19 "I have been informed by my captain not to change
- 20 course." And he goes through the grounds and everybody
- 21 has to scatter, just plowing through our fishing
- 22 grounds.
- 23 CHAIRMAN DZUGAN: So my comment was, and I think
- 24 I voiced to it, and then I left the room, so this is a
- 25 best practices document that the Coast Guard is going to

- 1 come out with -- this is Jerry speaking. And in lieu of
- 2 any points as potential things to use for Watch Keeping,
- 3 the Coast Guard is not going to have a section in their
- 4 best practices that's just blank. They're going to add
- 5 some things in, I would think, from other documents.
- 6 The reason why I gave the list of about 18 or 20
- 7 things -- not 10,000 things -- that came from fishermen
- 8 in Alaska and from the last committee meeting about ten
- 9 years ago, members like us, is just a possible list.
- 10 They're not all must-do things. Some of them are pretty
- 11 standard procedures, whether you have computers on your
- 12 boat or not.
- And I didn't mean for that list to be everything
- on that list was going to be appropriate. That's
- appropriate for the person who's running that fishery to
- 16 know what's an appropriate thing for them in their
- 17 situation. Otherwise, you're going to have the Coast
- 18 Guard riding you.
- Do you want to have input from fisherman to
- 20 enumerate some of the points in Watch Keeping, or do you
- 21 want to let the Coast Guard write it? Because they're
- 22 not going to put a blank page in that book.
- MR. ALWARD: This is not a blank page. This is a
- 24 section that says best practice with the individual in
- 25 charge of the vessel should have a watch standing policy

- 1 for their vessel, and any crew member standing watch,
- 2 navigational watch, should be informed and trained of
- 3 said policy. It's not blank.
- 4 CHAIRMAN DZUGAN: Yeah, I would say, would it be
- 5 helpful. That's a question that's coming up. That's
- 6 the part that I thought would make it a bit stronger.
- 7 Not that somebody has to do all of those things. And,
- 8 again, I'm passing on fishermen's input from other past
- 9 committee meetings and from that group up in Prince
- 10 William Sound. So I'm just throwing it out there. You
- 11 can throw it back out again.
- 12 MR. ALWARD: I would say if someone wanted to
- 13 make an amendment to reference the i.e. is whatever, the
- 14 wheel watch safety tips document, put it up but ...
- 15 CHAIRMAN DZUGAN: By Alaska Sea Grant.
- MR. ALWARD: By Alaska Sea Grant has an "i.e."
- 17 in there. Someone made that motion to amend. Robert's
- 18 Rules. You need a motion to amend to change a motion.
- 19 CHAIRMAN DZUGAN: And the chair can make a
- 20 motion, and I'll make it. It's just not going to say to
- 21 take it out or not, that's fine. I just wanted to bring
- 22 that one up.
- I would say as part of that, that should
- 24 be -- there should be a note in there that these are
- 25 choices one may choose to use for your operation. So it

- 1 doesn't seem like it's -- especially for a lawyer, to
- 2 think that this is the national standard and that you
- 3 have to do all of these things. But these are some of
- 4 these would be points to a particular fishery and
- 5 region, something you can think about.
- 6 MR. ALWARD: So that was a lot of words and not
- 7 actually formed in a motion at all. So do we need to go
- 8 back and wordsmith?
- 9 CHAIRMAN DZUGAN: I would use that list as a list
- 10 of possible points.
- MR. ALWARD: So we're talking about actual
- 12 language we're recommended within the Coast Guard
- 13 document?
- 14 CHAIRMAN DZUGAN: Right. And I'm simplifying it
- 15 by saying these are some suggested points in Watch
- 16 Keeping.
- MR. ALWARD: Language. You're going to get Angel
- 18 to start writing it.
- 19 CHAIRMAN DZUGAN: We already have a reference, a
- 20 document, we just add that to the document. That
- 21 wording that I just said, the one sentence.
- 22 MR. ALWARD: Could you repeat the sentence
- 23 please?
- 24 CHAIRMAN DZUGAN: That the following points are
- 25 some Watch Keeping points that should be considered when

- 1 establishing your own procedures.
- 2 MR. ALWARD: Best practices.
- 3 CHAIRMAN DZUGAN: Best practices. Thank you.
- 4 MR. CALDERON: Want me to change that?
- 5 MR. ALWARD: So right after -- could you repeat
- 6 that.
- 7 CHAIRMAN DZUGAN: Referencing the Sea Grant list
- 8 of Watch Keeping, the list of the Sea Grant Watch
- 9 Keeping -- the following list of Sea Grant Watch Keeping
- 10 practices are ...
- MR. ALWARD: Do you want to send it back so we
- 12 can get the wording right? So I would suggest, Jerry,
- 13 that we, "for example, you could reference the Sea Grant
- 14 wheel watch safety tips document."
- 15 CHAIRMAN DZUGAN: That's good.
- MR. ALWARD: Reference the wheel watch safety
- 17 tips document produced by Sea Grant Alaska.
- 18 CHAIRMAN DZUGAN: Thank you.
- 19 MR. ALWARD: Is that the wording you were looking
- 20 for?
- 21 CHAIRMAN DZUGAN: Perfect.
- 22 MR. TURNER: Mr. Chairman, I suggest we put this
- 23 back in the subcommittee for consideration, since we're
- 24 running out of time, to address this in the morning.
- MR. WENDLAND: And just as a point, I don't think

- 1 it was Watch Keeping, it was wheel watch, so there you
- 2 go.
- 3 CHAIRMAN DZUGAN: Yeah, Eric.
- 4 MR. ROSVOLD: We did spend quite a bit of time
- 5 talking about why not to have that in this. So we
- 6 should take it back tomorrow and talk about it. But it
- 7 may come back without this in it again.
- 8 CHAIRMAN DZUGAN: Well, you talked about it more
- 9 and that's all I'm saying. Thank you.
- 10 MR. ALWARD: So I will withdraw my motion.
- 11 MR. VINCENT: Tim Vincent. Perhaps, I'm kind of
- 12 leaning on the training thing with Frank, but I don't
- 13 know if training, maybe in your conversations tomorrow,
- 14 like, take that on consideration, perhaps. I'm a little
- 15 bit on the fence on that. It kind of, pardon me, the
- 16 visceral part of me is just sort of like "informed,"
- 17 well, that's just sort of -- that's just informed or
- 18 whatever. But I don't want to, you know, make it a big
- 19 deal like, "oh, you've got to go through all of this
- 20 training, and I would overcomplicate the issue.
- 21 MR. ALWARD: Matt Alward. I wold recommend my
- 22 committee, when we meet tomorrow, we work over this some
- 23 more, that it would be informed of, and show competency
- 24 in the policy.
- 25 MR. VINCENT: There you go.

- 1 MR. ALWARD: All right. I withdrew my motion so
- 2 that's not a problem.
- 3 So I'll move on to Task (i), 12-23, which was
- 4 discuss and make recommendations requiring watch alarms
- 5 on specific type of commercial fishing vessels. Our
- 6 discussion was that we just well, first we watched a
- 7 pretty cool video on a new watch alarm that's available
- 8 out there. And then we had a discussion with a dockside
- 9 examiner about continuity among regulations in different
- 10 parts of the CFR 28, regarding the size of vessel that
- 11 we might want to consider watch alarms be on. So I'll
- 12 just make this in the form of a motion. That the full
- 13 committee recommends to -- that the Coast Guard initiate
- 14 a rulemaking that would require watch alarms on vessels
- 15 36 feet and over that operate outside the boundary line
- 16 as defined in 46 CFR Part 7.
- 17 And we also discussed, because there was some
- 18 talk that there are some fleets that have vessels over
- 19 36 feet that operate outside the boundary line that are
- 20 fairly open and don't really actually have a wheelhouse
- 21 that might not apply or be practical for. And we
- 22 discussed the fact that there are fleet-specific and
- 23 fishery-specific exemptions that are allowed to be
- 24 worked through, through the districts. So that could be
- 25 a vehicle for those fisheries that really didn't think

- 1 they should have to have watch alarms required in the
- 2 regulations to be able to go through that process; i.e.,
- 3 like they do in Alaska for Bristol Bay rafts, life
- 4 rafts.
- 5 CHAIRMAN DZUGAN: Do we have a second for that
- 6 motion? Okay. Mike?
- 7 MR. THEILER: Mike Theiler, second.
- 8 CHAIRMAN DZUGAN: Second. Discussion? Barb?
- 9 MS. HEWLETT: Barb Hewlett. I'm not trying to
- 10 be, I don't understand what exactly is the definition of
- 11 a watch alarm. Like, I didn't really do any research on
- 12 that. So what are you considering as a watch alarm real
- 13 basic?
- MR. ALWARD: The Coast Guard, I assume if they
- 15 were going to go through rulemaking would -- part of
- 16 that rulemaking would be actually defining what the
- 17 watch alarm is, in technical, like, those rules. A
- 18 timer that makes noise when it goes off.
- MS. HEWLETT: For the purpose of ...
- 20 MR. ALWARD: Keeping you awake.
- 21 MR. VINCENT: Yeah, Tim Vincent. It's -- yeah,
- 22 basically, the principle of it is you're underway,
- 23 fatigued, tired. The watch alarms purpose is, it is a
- 24 timer. And if you happen to fall asleep the way many of
- 25 the watch alarms are rigged -- some of them are real

- 1 fancy, they're rigged right into the master alarm
- 2 systems -- so, and it's happened to me, you know, with
- 3 crew before, you know, more than once.
- 4 The crew falls asleep at the wheel. The boats on
- 5 auto pilot, anything can happen. And then the watch
- 6 alarm goes off. And it's on a timer. And it's a timer
- 7 you can adjust up and down. And that's, you know, some
- 8 consideration there, of course. So, you know, like how
- 9 close they are and obstacles and things.
- 10 Okay. So, you hit the timer, and, you know, to
- 11 reset it, it basically, if you're dosing off, it if you
- 12 hit it --
- 13 MS. HEWLETT: Like a snooze alarm.
- 14 MR. VINCENT: Yeah. Exactly. Now, one thing, I
- 15 want to -- I'm not going to make a motion right now, but
- one thing I'd like to add is my opinion on the use of
- 17 this, and we were talking about the use of this down in
- 18 our thing. It just kind of came over real quick.
- But in my experience, in wintertime fisheries
- 20 people are dog tired, they don't have much sleep, their
- 21 cold. They close the door. The boat ventilation, you
- 22 know, fishing boat ventilation isn't, maybe, the best in
- 23 the world, and then you turn the heater on full blast.
- 24 And then you're sitting there and you're getting cozy
- 25 and you still have the watch alarm, right, but now, the

- 1 next thing, you know, your feet are kicked up. And when
- 2 the watch alarm goes off and you're tired, you just hit
- 3 the bottom.
- The motion I wish to make is at a minimum, I
- 5 would like to see that reset button on that alarm
- 6 positioned where you at least have to get up and move
- 7 around to reset it as opposed to just sitting in your
- 8 chair. That allows you, at least, to get going a little
- 9 bit, you know, maybe get a breath of fresh air. And so
- 10 that was my thought on it.
- MS. HEWLETT: Thank you.
- 12 MR. ALWARD: You could have a vessel that's 36
- 13 feet and 7 feet wide that you could sit in your chair
- 14 and reach, anywhere you put that thing in your
- 15 wheelhouse -- I don't disagree with that as a practice.
- MR. VINCENT: Yeah. I'm just saying as a best
- 17 practice.
- 18 MR. ALWARD: So this is actually a recommendation
- 19 to initiate a rule making. This is a big pretty big
- 20 step for this committee to take. And we've had some
- 21 discussion about the rulemaking process and it is a very
- 22 thorough process where the Coast Guard puts a lot of
- 23 thought into what goes into it, it goes through legal
- 24 stuff; it goes out to the public for public comments.
- 25 Just like that that would have to come back and be taken

- 1 into account before you go to, before rules are even
- 2 propagated.
- 3 So we felt like there was a lot of things we
- 4 could talk about here, that would fall under here, just
- 5 like that. Try to define what it is; try to define if
- 6 it has to be tied into a general alarm system or not.
- 7 Is there a decibel, like, an actual decibel amount that
- 8 it has to make?
- 9 We felt like all of those details would be
- 10 fleshed out under the rulemaking process. So that's why
- 11 our recommendation was just to initiate this rulemaking
- 12 process.
- 13 CHAIRMAN DZUGAN: Any other discussions?
- 14 CAPTAIN NEELAND: Just one comment just for
- 15 consideration. Oftentimes when we're talking watch
- 16 alarms, the expectation is that the vessel has multiple
- 17 crew members. And the intent of the watch alarm if the
- 18 person on watch falls asleep, it provides notification
- 19 so that those others on board the vessel are alerted and
- 20 can make sure that the vessel is maintained safely.
- 21 There are a number of fisheries where there is a
- 22 single person on board. So if it's like an alarm just
- 23 to keep that person awake, you know, it's a little
- 24 different twist on the watch alarm. So I don't know if
- 25 that was a discussion point, but I just ...

- 1 MR. ALWARD: We did discuss that single-operator
- 2 operations, it's probably even more critical to have a
- 3 watch alarm that is loud enough to wake you up if you
- 4 fall asleep. And even hook up a shocker in your chair,
- 5 if you want.
- 6 MR. VINCENT: I know a guy who did that. True
- 7 story.
- 8 MR. ALWARD: But, again, these are details that
- 9 we felt like would be fleshed out in the rulemaking
- 10 process.
- 11 CAPTAIN NEELAND: Understood. Thank you.
- 12 CHAIRMAN DZUGAN: Yes. Erik?
- 13 MR. ROSVOLD: Eric Rosvold. Many of our
- 14 insurance pools already require us to have watch alarms.
- 15 And in those pools, you are also required to have that
- 16 watch alarm ring the general alarm after the first alarm
- 17 is ignored. And it's often, if a guy goes down on deck,
- 18 and taking a leak or something over the rail and falls
- 19 overboard, then that other alarm is going to wake the
- 20 rest of the crew up. Generally these things are hooked
- 21 up to your general alarm.
- 22 CHAIRMAN DZUGAN: One comment I'd like to make on
- 23 that, and this is Jerry. And I understand that we have
- 24 to exist, we have to work within the existing framework
- 25 of the regulations. So it's just terminology, but I've

- 1 always disliked the boundary line on terms of
- 2 survivability, it makes absolutely no sense whatsoever.
- In Alaska is the example I pick. It goes from
- 4 headland to headland. An example is all of Cook Inlet
- 5 is inside the boundary line. All of that hundreds of
- 6 square miles of water. It goes out to the Bering
- 7 Islands and then back in again. Due north above Kodiak,
- 8 the boundary line is mean low or low-water. Basically
- 9 you step into the water minus tide and you're beyond the
- 10 boundary line.
- 11 It makes no sense. Especially when you go back
- 12 to the history of why it was included in the first place
- 13 which was to exclude Menhaden boats on the East Coast
- 14 from having to have certain regulations they didn't
- 15 want. It was an arbitrary line to favor one fishery.
- And so, and I know that in the 2010 Act, they
- 17 made a lot of changes in the boundary line. They called
- 18 it the three-mile lines and that was for survivability.
- 19 And I know we're not operating under those regulations
- 20 right now. But I would just like for consideration,
- 21 just like to bring that up. Not making any changes to
- 22 the language.
- MR. ALWARD: So we just put that in there because
- 24 it's over 36 foot and operating outside of the boundary
- 25 line is language in other parts of the CFR 28. So we

- 1 were just kind of for continuity.
- We did discuss that the rulemaking is happening
- 3 that would change this. So, obviously, that would be
- 4 part of the rulemaking process. If somebody wanted to
- 5 make a motion to just strike that part and just say all
- 6 vessels 36 feet and over, that could be an amendment if
- 7 somebody offers.
- 8 CHAIRMAN DZUGAN: I have that on the record, so
- 9 thank you. Is there a motion to change that to the
- 10 three-mile line? I guess I'm making it since I'm
- 11 talking about it.
- MR. ALWARD: Do you want to?
- 13 CHAIRMAN DZUGAN: I'll make a motion to
- 14 substitute 3-mile line, 3 miles from the baseline in
- 15 place of boundary line for watch alarms. Any seconds?
- 16 MR. VINCENT: I'll second it.
- 17 CHAIRMAN DZUGAN: Thank you. Any discussion on
- 18 that change?
- 19 MR. VINCENT: That's just specific to this task?
- 20 CHAIRMAN DZUGAN: Specific to this task. Tom?
- 21 MR. DAMERON: Can we see the change in wording on
- 22 the -- on the motion to make sure that -- is this what
- 23 you had in mind?
- 24 CHAIRMAN DZUGAN: Just for the discussion. Three
- 25 nautical miles beyond the baseline. Three nautical

- 1 miles seaward of the baseline.
- 2 MR. WENDLAND: Territorial sea baseline.
- 3 Territorial sea baseline.
- 4 CHAIRMAN DZUGAN: Territorial sea baseline.
- 5 Thank you.
- 6 CAPTAIN NEELAND: Mr. Chair, just for
- 7 clarification. The territorial line is 12 miles
- 8 offshore. So I believe your intent is the baseline
- 9 which is the shoreline itself?
- 10 CHAIRMAN DZUGAN: The baseline, exactly.
- 11 CAPTAIN NEELAND: Thank you.
- MR. MYERS: Joe Myers here. Angel, possibly drop
- 13 the word "the."
- 14 CHAIRMAN DZUGAN: Any discussion about the
- 15 change; any discussion about the motion?
- 16 MR. ALWARD: We need to vote on the amendment.
- 17 CHAIRMAN DZUGAN: Yeah. That's what I'm getting
- 18 ready to do. Anymore discussion on the amendment
- 19 itself? Then we'll close the discussion and all in
- 20 favor of the amendment as it stands. As it stands,
- 21 indicate by raising your hand. (Counting.) It's
- 22 unanimous.
- MR. ALWARD: Any opposition?
- 24 CHAIRMAN DZUGAN: Thanks. I had forgotten about
- 25 oppositions. So trying to do all of the math.

- 1 MR. ALWARD: But now we have the motion as
- 2 amended on the table.
- 3 CHAIRMAN DZUGAN: Any other discussion with the
- 4 motion as amended? Does anyone want to offer the
- 5 question?
- 6 MR. DAMERON: Tom Dameron, call for the question.
- 7 CHAIRMAN DZUGAN: All in favor, signify by
- 8 raising your hand. Passed unanimously. Any objections?
- 9 It's unanimous.
- 10 MR. ALWARD: Got one done. And the last task was
- 11 Task 05-23 which was (b). Which was the examiner can
- 12 make recommendations of what are best practices to
- 13 reduce and mitigate negative consequences caused by the
- 14 misalignment of state and -- state and federal
- 15 regulations regarding drug loss.
- 16 We had a rather long robust discussion on this
- 17 one. And we have no recommendations to make. Parts of
- 18 our discussion were the fact that the drug placard is
- 19 already currently required to be posted on the boat
- 20 under the drug-free workplace act, it's already illegal
- 21 to have drugs in the workplace.
- MS. HEWLETT: The drug placard.
- 23 CHAIRMAN DZUGAN: Fishing vessels. That was a
- 24 voluntary initiative.
- MR. ALWARD: They always check it off when I get

- 1 a dockside.
- 2 (Some side discussion, not caught for the
- 3 record.)
- 4 MR. VINCENT: I would agree with Barb. As an
- 5 examiner, I've never personally had it on my checklist.
- 6 MR. ALWARD: We could strike that, but we did
- 7 discuss that it is just flat out illegal to have drugs
- 8 on your boat. I would not (indiscernible) or any other
- 9 examiner in this room.
- 10 So basically the discussion is drugs are illegal
- 11 "period" on any vessel, at any time. And under law, we
- 12 must have a drug-free work environment.
- MR. LA TORRE REYES: Just a point of
- 14 clarification, is this Task 06-23?
- MR. ALWARD: It's 5. As a point of
- 16 clarification, I think I'm right.
- 17 On the issue of misalignment, we really felt like
- 18 actually state and federal law was aligned because under
- 19 all states and federal law it is illegal to operate
- 20 under the influence of drugs or alcohol already. And
- 21 the federal law prevails on the vessel, period. There
- 22 is no ifs, ands, or buts, or discussions about a state
- 23 law coming into play anywhere. So we didn't think that
- 24 that was actually, there was misalignment.
- 25 We noted that in the statistics from 2002 to '22

- 1 there was an average of 11 incidents a year where drugs
- 2 and alcohol influence could not be ruled out as a
- 3 contributing factor. But that was out of 110 U.S.
- 4 commercial fishing vessels, and we thought
- 5 statistically, that was a pretty low statistic.
- 6 BUTCH HEWLETT: 110,000.
- 7 MR. ALWARD: 110,000 vessels, yeah. We also had
- 8 discussion about that fact that there is no current
- 9 testing available for being under the influence of
- 10 drugs, just for the use of drugs. And the laws are
- 11 about not being allowed to operate under the influence.
- 12 We had a discussion about the fact that there is no
- 13 database anywhere on a commercial fishing crew, let
- 14 alone active commercial fishing crew, and it would be
- 15 pretty much -- we couldn't see how it would be possible
- 16 to have a random type drug testing program for a
- 17 database that does not exist.
- 18 (Side discussion, not captured.)
- 19 Well, I've got one on my boat.
- 20 And then we had a thorough discussion with the
- 21 Coast Guard chemical testing program manager, very
- 22 helpful, as well as the specific fishing vessel owners
- 23 association, and that's what I'm reading into the
- 24 record.
- 25 CHAIRMAN DZUGAN: Any discussion on the "no

- 1 recommendation" from the subcommittee? Frank.
- 2 MR. VARGAS: Frank Vargas. We've got these
- 3 posted, it's under our drug policy that we have there,
- 4 so we have these on the vessel.
- 5 MR. ALWARD: And I would note that a lot of
- 6 contract, crew contracts have it thoroughly spelled out,
- 7 "no use or possession of drugs or alcohol."
- 8 (Side discussion, not captured.)
- 9 CHAIRMAN DZUGAN: Any other discussion on this?
- 10 MR. BOEHMER: Do we recommend we have no
- 11 recommendation?
- 12 CHAIRMAN DZUGAN: Hearing no discussion then,
- 13 we'll accept your no recommendation.
- 14 Thank you, David. Best of luck to you.
- 15 MR. TURNER: Thanks.
- 16 (David Turner has to depart the meeting.)
- 17 CHAIRMAN DZUGAN: Are we ready to move into the
- 18 public comment section, so we're going to drop these
- 19 tasks for today.
- 20 So there is opportunity in the agenda today, as
- 21 there is every day, for public comment. Does anybody in
- 22 the audience wish to make any public comments? We have
- 23 three minutes to make any comments that you want related
- 24 to fishing vessel safety. Twice, three times. I don't
- 25 see anybody coming forward. So should we can move on.

- 1 I'm going to turn it back over to, you, Mr.
- 2 Myers, Captain, Jonathan, any of you wish to make any
- 3 final thoughts on this?
- 4 MR. WENDLAND: I'll follow you.
- 5 MR. MYERS: Joe Myers here. I have no comments.
- 6 MR. WENDLAND: I just have a, Mr. Chairman, just
- 7 a couple of final thoughts, comments here. Just to let
- 8 everybody know, that ice study was put up on our web
- 9 page, so that's there. Again, a reminder of the sign-in
- 10 sheets. I noticed there was fewer today than yesterday,
- and I know there's more people today than yesterday by
- 12 my numbers. So a couple of people probably didn't sign
- 13 up, so just a reminder of that.
- 14 Also, just quickly, wanted to say thanks, again,
- 15 for the treats. Both to Kris Boehmer and Frank Vargas.
- 16 We really appreciate it on that. And that's all I have
- 17 except for just a reminder as well the meeting again
- 18 will start at 0800 tomorrow for everyone. Thank you.
- 19 CHAIRMAN DZUGAN: Leave the last comments for the
- 20 Captains.
- 21 CAPTAIN NEELAND: All right. Well, thank you
- 22 everyone for today. Thank you for the excellent
- 23 discussions. We look forward to continuing the
- 24 discussions tomorrow. And with that, I hope everyone
- 25 has a great evening.

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CHAIRMAN DZUGAN: And unless there's any
 1
     objection, we're at the end of our agenda. So we will
 2
     adjourn for today and recess, too. Any objections.
 3
    Hearing none. See you at 8:00 in the morning.
 4
            (The meeting recessed for the day at 4:25 p.m.
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     PST.)
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1 \*\*\* DAY THREE PROCEEDINGS \*\*\* September 28, 2023 2 3 (Meeting begins at 8:02 a.m. PST.) 4 5 MR. WENDLAND: All right. Welcome back everybody, Day 3. I hope everybody had an enjoyable 6 7 evening. Some of us had more of an enjoyable evening than others, depending on which fan of the baseball side 8 you're on. But it turned out to be a really enjoyable 9 10 evening, just talking to some of you folks. I'm always learning more and more as we go through this. So thank 11 12 you for that once again. 13 And I know we've said it the last couple of days, but I honestly, certainly appreciate and grateful 14 15 towards Kris and Frank, again, for doing the treats and donuts, keeping us going through the mornings. 16 17 MR. BOEHMER: We're just setting the bar for the next meeting. Whoever takes over has to know where the 18 19 starting point is. 20 MR. WENDLAND: Yes, and I did want to say a couple of things about that. So you know, we'll touch 21 22 on this probably at the closing, but thoughts on that, 23 if somebody else wants to volunteer those services. think everybody would be appreciative of that. You 24 25 certainly you don't have to, but I think it's worked at

- 1 well. And if that could be done, we would be
- 2 appreciative of that as well. But we'll figure it out
- 3 one way or another.
- Just a couple of things to think about as well, I
- 5 think some of you folks have, you know, chatted a little
- 6 bit, but we talked the first day about the next meeting
- 7 thoughts. So, you know, if you haven't really done too
- 8 much more thinking on that, you know, during the breaks
- 9 or whatever. You know, we're thinking timeframe on that
- 10 just between the end of February and early April for the
- 11 next meeting. So kind of in that time slot. So we
- 12 would like to get those thoughts from you prior to
- 13 leaving here. And so you know I can also reach out to
- 14 the members that aren't here if we have those dates. So
- 15 the earlier we have those dates, and understanding that,
- 16 the best it is for everybody moving forward. I think we
- 17 can all agree on that.
- So, as we said yesterday, the heads are secured
- 19 on this Deck, use 18 and 17. Also, as a reminder, just
- 20 to, you know, secure your phones, alarms, ringers, that
- 21 kind of thing. And so we'll talk about some other
- 22 things at the closing of the meeting, but just want to
- 23 welcome everybody again. And as we concluded yesterday,
- 24 you know, with the three subcommittees, you know,
- 25 working through the ten tasks that we had, I think there

- 1 was some good discussion there and we'll continue with
- 2 that today as long as it takes to get these tasks and
- 3 recommendations to the Coast Guard.
- 4 So just wanted to open up to the Captains and Mr.
- 5 Myers. Any general thoughts this morning.
- 6 MR. MYERS: Good morning, everyone. Joe Myers
- 7 here. No, I concur with everything Jonathan said. And
- 8 it was good to see everyone working together and making
- 9 progress on that large volume of tasks. And I think
- 10 we've seen a lot of good ideas and we're hoping today is
- 11 just as productive. So, again, look forward to today's
- 12 events. That's all I have. Thanks.
- 13 CAPTAIN NEELAND: No, thanks, Jon. Just to echo
- 14 what Mr. Myers has said, just thanks for everyone's good
- 15 work yesterday. And looking forward to the discussions
- 16 today and good dialogue, so thank you.
- 17 MR. WENDLAND: Awesome. Mr Chairman, the floor
- 18 is yours.
- 19 CHAIRMAN DZUGAN: Okay. Thank you. Okay.
- 20 That's live. Thanks again for everybody coming back and
- 21 people in the audience. And this is also a time for
- 22 general comments from the audience. So if there's
- 23 anybody who wishes to make any comments up to three
- 24 minutes, this time is yours. Okay. Seeing none. Yeah,
- 25 go ahead, Mike.

- 1 MR. RUDOLPH: Thanks, Mr. Chairman. Mike Rudolph
- 2 here. I just wanted to, I guess, bring before the
- 3 committee that there is a congressman in Washington
- 4 State, who just a couple of days ago issued a bill onto
- 5 the House of Representatives floor about providing a tax
- 6 incentive for fishermen who buy personal locator
- 7 beacons.
- 8 So I just wanted to bring that to the attention
- 9 of the committee, that our representative that's in
- 10 Southwest, Washington is very big into commercial
- 11 fishing safety. And her -- she's, you know, submitted
- 12 this bill for to provide a financial benefit for people
- 13 getting PLBs. So I just wanted to bring that to the
- 14 awareness of the committee.
- MR. THEILER: Is that -- Mike Theiler. Is that
- 16 strictly for Washington State or is that a national
- 17 program?
- 18 MR. RUDOLPH: No, it's -- I haven't seen the text
- 19 of the bill, but the context in the news release was
- 20 national. And, of course, it's just the introduction of
- 21 the bill, so you never know where it's going to go, but,
- 22 yeah.
- MR. THEILER: Thank you.
- 24 CHAIRMAN DZUGAN: Thank you. Any other comments,
- 25 updates? Okay. Thank you again for coming.

- 1 And as we have done in the past, members in
- 2 attendance in the back can join the subcommittees as
- 3 they wish, in terms of giving feedback. They don't join
- 4 the subcommittee, per se, but you're welcome -- you're
- 5 always welcome for your input which is often valuable.
- 6 So at this point I think we should reconvene
- 7 those subcommittees that still have more work to do. I
- 8 think there was a I think Matt, your just had a couple.
- 9 And Stability had some. I'll start with Kris and then
- 10 you Barb.
- 11 MR. BOEHMER: Kris Boehmer. Mr. Chairman, I'm
- 12 just wondering, when -- last, if I recall yesterday we
- 13 went through a few of the tasks and didn't finish them.
- 14 We kind of found out where we were on those. Why don't
- 15 we -- is there any reason we don't continue that to see
- 16 where we are on all of these before we go back into
- 17 subcommittee?
- 18 CHAIRMAN DZUGAN: As in the whole, with the whole
- 19 committee, are you saying?
- MR. BOEHMER: Just to see if we've got some that
- 21 are wrapped up and we don't need to work on them, maybe
- 22 we can get out of our subcommittee and move on to
- 23 another one and help them, you know, join the discussion
- 24 perhaps?
- 25 CHAIRMAN DZUGAN: What's the Committees' thoughts

- 1 on that? Any objection to that?
- 2 MR. THEILER: Yeah, Jerry. Mike Theiler. I
- 3 think that's a good idea, because we never got through
- 4 the Communication presentation. So there's no sense in
- 5 us going back and reviewing ours, when maybe there is
- 6 something that they could be reviewing on theirs as
- 7 well.
- 8 MS. HEWLETT: I'll second.
- 9 CHAIRMAN DZUGAN: Barb.
- 10 MS. HEWLETT: Same thing.
- 11 CHAIRMAN DZUGAN: Sounds like we're in agreement
- 12 then? All right. Well, we can start there then. We'll
- 13 knock a few more out and then we'll break into our
- 14 subcommittees. All right. Tom?
- MR. DAMERON: Mr. Chairman, thank you. Tom
- 16 Dameron. I was the scribe of the Communications
- 17 Subcommittee. We had three motions prepared to bring to
- 18 the full committee. The first one has to do with Task
- 19 Statement 11-23.
- 20 Angel, might you have those for the Board?
- 21 Mr. Chairman, I'm not sure that this is the final
- 22 one that you had sent to Angel. If you read that
- 23 last --
- MR. BOEHMER: The last one would've come from
- 25 Chairman Dzugan, I think.

- 1 MR. CALDERON: Is this the one?
- 2 MR. DAMERON: Yes. Very good. Thank you. Task
- 3 Statement No. 11-23. The Subcommittee recommended that
- 4 the U.S. Coast Guard continue the development of a
- 5 publicly accessible website as required by CG Auth Act
- 6 2022, Section 11332, that contains all information
- 7 related to fishing industry activities. The publicly
- 8 accessible website should have a button at the bottom of
- 9 each page to provide suggestions or feedback to. That
- 10 button should say "improve this page." The website
- 11 should be available to the full committee for
- 12 suggestions on improvements for six weeks prior to the
- 13 site going live. Additionally, we encourage the Coast
- 14 Guard to measure the analytics and usage rates for
- ongoing development of the website so that it is more
- 16 useful -- it is a more useful resource for fishermen.
- 17 CHAIRMAN DZUGAN: That's --
- 18 MR. ALWARD: I'll second.
- 19 CHAIRMAN DZUGAN: Thank you. Discussion? Tom.
- 20 MR. DAMERON: Mr. Chairman, I'll add a little
- 21 context. So the Coast Guard has already started on this
- 22 task that came through the Auth Act Section 11322.
- 23 They've made quite good progress on that. Everything
- 24 looks pretty good to date. It would be a pretty
- 25 good -- it would be a pretty monumental task for us in

- 1 this setting to go through that and offer suggestions.
- 2 So what the Committee that would be appropriate
- 3 was to let them finish getting on a website that they
- 4 were happy with, and then give it to the full committee
- 5 for six weeks, and then we can make tweaks as necessary
- 6 with that specific button at the bottom of the page that
- 7 says "make suggestions" for this page.
- 8 So using that button, the Coast Guard will know
- 9 exactly what area we are saying make, you know, make
- 10 improvements to this. They can refine that, and through
- 11 that six-week process, then we can we can hopefully have
- 12 a website that is ready to go to the general public.
- 13 CHAIRMAN DZUGAN: Any other discussion, comments,
- 14 questions?
- MR. WENDLAND: Mr. Chairman, if I may. Jonathan
- 16 Wendland. So with that, Tom, with you asking the Coast
- 17 Guard, if it's prior to going live, then my
- 18 recommendation would be to meet as either a subcommittee
- or have that dialog in the committee, because that's,
- 20 you know, that's a function of the task, right? So just
- 21 passing it back and saying, you know, we would have to
- 22 pass it back through the chair or, you know, as a way to
- 23 get it back to the full committee for the work prior to
- 24 going live.
- 25 So you're saying six weeks, right, so maybe

- 1 that's -- the subcommittee meets or the committee meets
- 2 and you have six weeks to go through it, however long
- 3 that term is, but, you know, that's something that as a
- 4 body of the committee would need to be done through a
- 5 task, you know, as a task, as was presented. So it's
- 6 the full work of the committee, right?
- 7 MR. DAMERON: Mr. Chair?
- 8 CHAIRMAN DZUGAN: Yes.
- 9 MR. DAMERON: If the Committee so desires, I make
- 10 the motion to add language that states before the word
- 11 additionally, at the end of said six weeks the full
- 12 committee is given the opportunity to review all of the
- 13 suggestions to improve the website.
- MR. BOEHMER: I just have a question, Jonathan.
- 15 Kris Boehmer. Are we able to do this as an unpublished
- 16 meeting in the Federal Register to kind of meet as a
- 17 subcommittee to talk about it?
- 18 MR. WENDLAND: The Subcommittee, as long as there
- is work still being done with a Subcommittee, the
- 20 Subcommittee can meet any time. So that's what I'm
- 21 suggesting. So as the Subcommittee can meet during that
- time and then perhaps bring it up at the next meeting
- 23 for a full approval of the Committee to go live.
- 24 MR. BOEHMER: And can the Subcommittee invite
- other people from the group that's not on the

- 1 Subcommittee as a part of the discussions?
- 2 MR. WENDLAND: The Subcommittee is open, yes,
- 3 absolutely.
- 4 MR. ALWARD: I'll second his amendment.
- 5 CHAIRMAN DZUGAN: That was Matt. Any other
- 6 discussion on the changes to the wording or on the
- 7 motion?
- 8 MR. DAMERON: I have a question. So with what
- 9 Mr. Wendland just said, does this need to be
- 10 "Subcommittee will meet prior"?
- 11 MR. WENDLAND: It's how you want to do it. So, I
- 12 mean, essentially it's still work of the Subcommittee or
- 13 Committee, right. Because you're asking -- in this,
- 14 you're asking the Committee will, right. So, however
- 15 you want to do that, that works best.
- 16 One way to do that is for the Subcommittee to
- 17 look at it and say yes or no, and bring that back up to
- 18 the full Committee; or, you know, to have actually a
- 19 carryover which it could, just depending on the timing
- 20 of when that would go live, the timing might work out
- 21 where the full Committee could look at it during that
- 22 full meeting. So it's just a matter of how you want to
- 23 go about it procedurally. Captain?
- 24 CAPTAIN NEELAND: So, Mr. Chairman, another
- 25 option could be on this task is to leave it open. But

- 1 moving forward, allow the Subcommittee to continue to
- 2 work with the Coast Guard and essentially do the same
- 3 actions that you're proposing the recommendation, but
- 4 not make a decision now; continue to provide feedback to
- 5 the Coast Guard, and then at the next meeting do a final
- 6 recommendation with whatever recommendation the
- 7 committee has.
- 8 So I think -- in other words, leave the -- not
- 9 make a recommendation at today's meeting, but
- 10 continuously provide feedback, working with the Coast
- 11 Guard through the Subcommittee. And then make a final
- 12 determination on the website at the next meeting. So
- 13 keep it ongoing recurring work between now and our next
- 14 meeting.
- 15 CHAIRMAN DZUGAN: Tom?
- MR. DAMERON: Mr. Chair, if I could offer an
- 17 amendment that we state improvements for a minimum of
- 18 six weeks prior to the site going live. I think that
- 19 would cover the suggestion of Captain Neeland.
- 20 CHAIRMAN DZUGAN: Second on that?
- 21 MATT ALWARD: (Indicated.)
- 22 CHAIRMAN DZUGAN: Okay. Matt seconded.
- MR. WENDLAND: And for everyone's awareness,
- 24 Jonathan Wendland, for everyone's awareness that may not
- 25 have been on the Committee in the past, the way it

- 1 operates is the subcommittees, once they are
- 2 established, which they are established now, stay open
- 3 until its been determined that the full business of the
- 4 subcommittee has been completed.
- 5 So it's possible that, you know, two of the three
- 6 subcommittees have finished and their tasks are
- 7 complete. And so those subcommittees could be concluded
- 8 with the DFO's approval. Then, you know, that last
- 9 subcommittee would still continue work as the Captain
- 10 stated.
- 11 CHAIRMAN DZUGAN: Is the mover okay with that
- 12 language?
- MR. DAMERON: Yes, I'm not sure that we have the
- 14 first edit correct. It says committee will meet prior.
- MR. CALDERON: Prior, before that, prior?
- 16 CHAIRMAN DZUGAN: Ongoing?
- 17 MR. DAMERON: Are we able to ask what that
- 18 language was?
- 19 CHAIRMAN DZUGAN: They're waiting to make sure
- 20 this language is what you meant it to be.
- 21 MR. DAMERON: I'd like to say exactly what -- the
- 22 language that I originally stated was, if we have that?
- 23 CHAIRMAN DZUGAN: Jonathan?
- MR. WENDLAND: I was going to suggest, while my
- 25 computer is spinning with time here, Jerry. If you have

- 1 that email, again, if you could resend the original
- 2 email to Angel.
- 3 MR. CALDERON: (Indiscernible on playback.)
- 4 MR. WENDLAND: Yeah, but Tom's asking for the
- 5 original statement.
- 6 MR. DAMERON: No, I'm asking for the original
- 7 change that I made and I was wondering if that was
- 8 recorded.
- 9 MR. WENDLAND: Okay. My fault.
- 10 CHAIRMAN DZUGAN: And did you capture the
- 11 original change?
- MR. CALDERON: Prior ...
- 13 CHAIRMAN DZUGAN: Mike.
- 14 MR. THEILER: Chairman, in the essence of time,
- if we wanted to move along, and kick this back to the
- 16 committee, the other two committees already have
- 17 something to change the language to as well, so that
- 18 might not be a bad idea, if Tom, you know.
- 19 CHAIRMAN DZUGAN: Captain?
- 20 CAPTAIN NEELAND: So, if I may, an option on the
- 21 table could be to leave this task statement open. And
- 22 you don't have to make a recommendation on it today, but
- 23 essentially do this work as described her as part of the
- 24 subcommittee work, and the Coast Guard will work with
- 25 the subcommittee through it until the next meeting.

- 1 MR. ALWARD: So, to be clear, this recommendation
- 2 is tasking the Coast Guard to do something. So you're
- 3 saying without a recommendation, you will work with the
- 4 Subcommittee and do the work they're asking you to do?
- 5 CAPTAIN NEELAND: Yes.
- 6 MR. ALWARD: Basically task (indiscernible). Of
- 7 course, they have to understand the task they've been
- 8 given and agreeing that they will do that work.
- 9 CHAIRMAN DZUGAN: Tom and then Mr. Myers.
- 10 MR. DAMERON: We have two minor amendments to
- 11 this, that have both been seconded. I think we just
- 12 give our reporter just a second to determine what that
- 13 original language was for that first amendment if she's
- 14 able.
- 15 CHAIRMAN DZUGAN: Mr Myers?
- 16 THE COURT REPORTER: That will take me off of
- 17 getting live dictation is one thing. So I wonder if you
- 18 and I should confer to find out which -- I did see the
- 19 minimum of six weeks, but it seems like that's captured.
- 20 So I'm not sure exactly which time you were talking
- 21 about.
- 22 CHAIRMAN DZUGAN: Matt.
- MR. ALWARD: What I'm hearing from our DFO is we
- 24 don't actually need any motion and I think you might be
- 25 able just to handle it from there (court reporter missed

- 1 live dictation and it's unclear on the recording due to
- 2 conversation at the court reporter's desk) tasked with
- 3 their duties, they understand what they need to do on
- 4 the subcommittee. So if we make this motion and pass
- 5 it, then we dispose of this task?
- 6 CAPTAIN NEELAND: Correct.
- 7 MR. ALWARD: It just goes to Mr. Myers. I
- 8 suggest the maker of the motion with the motions.
- 9 THE COURT REPORTER: I think we found it.
- MR. ALWARD: We don't need it.
- 11 THE COURT REPORTER: Okay. And I can recapture
- 12 what I've missed in the little discussion here. And
- 13 I'll make sure and do that.
- 14 CHAIRMAN DZUGAN: And it will be in the
- 15 transcripts.
- 16 THE COURT REPORTER: Yes, it will. Thank you.
- 17 CHAIRMAN DZUGAN: So the second has requested
- 18 that the mover withdraw the motion.
- 19 MR. WENDLAND: Matt, I'm not sure. In all
- 20 fairness to Tom, I'm not sure he heard your explanation.
- 21 So if you could just repeat it to him so he has a full
- 22 understanding. Yeah.
- MR. ALWARD: So we've been instructed by our DFO
- 24 that if we make this motion -- we pass this motion then
- 25 we've closed out this task. The DFO said that a much

- 1 better approach is to leave the task open, and basically
- 2 the staff task is doing this exact same thing -- doing
- 3 this, putting the button on the web page and giving the
- 4 Subcommittee time to work through it.
- 5 And so proper action, I think, is to withdraw the
- 6 motion and the amendments. And staff knows what their
- 7 job is and will work with the Subcommittee.
- 8 MR. BOEHMER: With the understanding it will show
- 9 up at our next meeting as a task. Is that correct?
- 10 MATT ALWARD: Yes.
- 11 CAPTAIN NEELAND: Yes.
- 12 CHAIRMAN DZUGAN: I really do think that that
- 13 accomplishes what we're trying to do. And doesn't
- 14 differ from the spirit of what we're doing at all. It
- 15 just gives us more flexibility, if nothing else.
- MR. DAMERON: Mr. Chair, which motion would I be
- 17 withdrawing?
- MR. ALWARD: Both of your amendments and the full
- 19 motion.
- MR. BOEHMER: Everything on 11-23.
- 21 CHAIRMAN DZUGAN: 11-23, in total, with
- 22 amendments.
- MS HEWLETT: Make it go away.
- MR. DAMERON: Mr. Chair, I withdraw the motion.
- 25 MR. ALWARD: And the second concurs.

- 1 CHAIRMAN DZUGAN: The motion is withdrawn but
- 2 will be worked on.
- 3 CAPTAIN NEELAND: Correct. Yeah. The Coast
- 4 Guard will work in the spirit of the language that was
- 5 proposed there, and but the task will remain open for
- 6 reevaluation.
- 7 MR. BOEHMER: As I understand things --
- 8 CHAIRMAN DZUGAN: That's Kris.
- 9 MR. BOEHMER: If, we either pass this task and
- 10 we're done with it, or we withdraw the motion, basically
- 11 table it -- table the task to be able to -- I think
- there's some concern that we're not doing anything with
- 13 this, and it's going to die.
- Is that what you're concerned about?
- 15 CHAIRMAN DZUGAN: It doesn't seem to be a concern
- 16 by the body language of Mr. Dameron. Mr. Myers.
- 17 MR. MYERS: Good morning, everyone. Joe Myers
- 18 here. I just wanted to, my original thought was and
- 19 still stands is that this is no different than the
- 20 subcommittee meeting on this topic this week. We're
- 21 just keeping it open. And, for example, what our
- 22 intentions are is to incorporate that radio button for
- 23 example, and as a mechanism to get your feedback until
- 24 our next meeting. And just continue the process and
- 25 then we're available for that open communication between

- 1 the Subcommittee and the Coast Guard.
- 2 So I think to satisfy everyone, we're not closing
- 3 anything. Should that be your wish, it would remain
- 4 open and we can make progressive progress to shape that
- 5 website. And then at that next meeting then, should you
- 6 choose so to make a recommendation to close it or make
- 7 further recommendations, we can make those moves at that
- 8 point.
- 9 CHAIRMAN DZUGAN: Mr. Dameron.
- 10 MR. DAMERON: Thank you, Mr. Chair. The
- 11 subcommittee has motioned for Task Statement No. 10-23
- 12 that reads, Recommend the U.S. Coast Guard CVC-3 use its
- 13 fishing vessel safety (FVS) examiner network, fishing
- 14 journals, and other Internet and printed materials to
- 15 promote the U.S. Coast Guard website as a resource for
- 16 commercial fishermen.
- 17 MR. ALWARD: Second.
- 18 CHAIRMAN DZUGAN: Any objections? Hearing none.
- 19 It stands as stated. I heard no objections.
- 20 Any discussion? Mike.
- 21 MR. THEILER: Yeah, the one thing that actually
- 22 Kris pointed out to me that I didn't actually realize is
- 23 that, as the task is stated, it's a very short task, but
- 24 as stated, theses are recommendations to the Coast Guard
- 25 to ensure the most effective means to widely disseminate

- 1 critical safety information.
- Now, there's a number of ways that could be
- 3 interpreted. But if it is critical safety material,
- 4 safety information, I think you would want to get it to
- 5 the fleet a little quicker than the fishing journals.
- 6 Although, I think that's a great idea and to great way
- 7 to get it to the fleet.
- 8 And I don't know if that means radio
- 9 communications, you know, when we have that alert that
- 10 comes over on the radio and, you know, whether it's some
- 11 sort of an Amber Alert on your phone, or, you know, I
- 12 mean, I guess I'm looking for a little more of a
- definition of "critical safety information" from the
- 14 Coast Guard?
- 15 CHAIRMAN DZUGAN: Ms. Hewlett.
- MS. HEWLETT: Barb Hewlett. Yeah, I think I can
- 17 answer that. We got a chance to look at the website and
- 18 we talked about all of that. We talked about how they
- 19 have an app for that or like an alert or something for
- 20 your area, for your district. There are a lot of things
- 21 that do go out when there's changes in your area right
- 22 away, but we're not all listening to the VHF every day.
- The neat thing about the website is you can go in
- 24 and you put your email address in there and you pick
- 25 your District, your Sector, your area, and whenever

- 1 anything changes in your area, wherever you want to
- 2 know, you get an email right away.
- 3 So, you know, people check their emails a lot
- 4 more especially with phones and how quick it is. So
- 5 when you get an email notification of a change in your
- 6 area, we felt right now that's probably the fastest way
- 7 to get information out.
- 8 So you sign-up and you put your -- what you want
- 9 in there. And then you'll get those email alerts for
- 10 any changes in that area. So we thought that was a
- 11 great idea. And that's probably the quickest way right
- 12 now, without developing an app or going to the next
- 13 level, which doesn't mean we might not do that in the
- 14 future. But for now with this website that seems to be
- 15 the quickest way.
- MR. THEILER: Yeah, thank you for that
- 17 explanation, Barb. That's great.
- 18 CHAIRMAN DZUGAN: Yeah. Eric.
- MR. ROSVOLD: Eric Rosvold. And who are we going
- 20 to use, the examiner network fishing journals internet
- 21 printed materials. One thing that's left out is fishing
- 22 associations and insurance associations that deal with
- 23 fishermen. I mean, they have monthly newsletters or
- 24 weekly newsletters.
- 25 CHAIRMAN DZUGAN: Does the mover wish to add

- 1 that?
- 2 MR. DAMERON: I'd like to see how it's stated
- 3 now.
- 4 So, Eric, it does state other internet and
- 5 printed material. If you don't think that can be
- 6 included in other internet and printed material, we can
- 7 add it.
- 8 MR. ROSVOLD: Yeah, I'm not sure that the Coast
- 9 Guard looking at that would think of fishermen's
- 10 associations in Seattle and Petersburg and Kodiak. That
- 11 might not occur to them that that's part of the
- 12 internet.
- 13 CHAIRMAN DZUGAN: I think it's a good addition.
- 14 I have noticed a lot of communications sometimes between
- 15 the Coast Guard and the fishing organization, I think
- 16 the wording (indiscernible).
- 17 UNKNOWN MEMBER: And that would include AMSEA
- 18 also.
- 19 CHAIRMAN DZUGAN: And NPFVOA, fisherman's
- 20 partnership.
- 21 MR. VINCENT: Tim Vincent. Also the Bristol Bay
- 22 Reserve, that would be another addition and that's
- 23 roughly 1500 vessels.
- 24 CHAIRMAN DZUGAN: Barbara.
- MS. HEWLETT: Barb Hewlett. Yeah, across the

- 1 United States, there's probably hundreds of
- 2 organizations. And to start listing every single one
- 3 seems a little excessive. I think the idea of our
- 4 statement was with the help of the Coast Guard and the
- 5 examiners, the task was the best way to get this
- 6 information to the fishermen.
- 7 When it goes live and we all know that it's live,
- 8 we can also go to all of our local organizations and get
- 9 the word out. So it's not the Coast Guard,
- 10 specifically, putting the word out, it's everybody
- 11 getting the word out. So that's why we, kind of, left
- 12 it open with the Coast Guard and their print, any other
- internet printed local organizations, we just get the
- 14 word out as best we can.
- 15 CHAIRMAN DZUGAN: Matt.
- 16 MR. ALWARD: I move we amend the motion and add
- 17 the words after network comma, fishing associations and
- 18 partnerships.
- 19 CHAIRMAN DZUGAN: Second to that? Eric.
- 20 MR. ROSVOLD: I don't think there was any
- 21 intention to individually list everybody. I thought the
- 22 wording --
- 23 MATT ALWARD: Fishing associations and
- 24 partnerships.
- 25 CHAIRMAN DZUGAN: Yeah, absolutely.

- 1 Any discussion, further discussion? Are we good
- 2 with that.
- 3 MR. VINCENT: I have one thing, and I will
- 4 withdraw this instantly, because I want to keep it
- 5 moving along or whatever, so you feel free to shut me
- 6 up. I'm a little bit of a greenhorn at this -- but one
- 7 small ask, I was talking with Barb about this yesterday
- 8 and I talked with you about it.
- 9 My other thing is that I'm a fishing -- I'm a
- 10 third party, we call it a TPO, third party examiner.
- 11 And one of the things, when I am a fisherman, I'm kind
- 12 of always jealous of the Coast Guard examiners who
- 13 examine my boat. They come onboard and they have, kind
- of, like, what we'll call "swag," you know. They have
- 15 placards; they have the survival suits, zipper wax; they
- 16 have good handouts and things like that.
- 17 From my perspective, I've not seen that trickle
- 18 down to third-party organizations. And I just thought
- 19 it would be a good idea to, like, when the Coast Guard,
- 20 when you guys issue decals to the TPOs, give us, you
- 21 know, like foil placards, sanitation placards, injury
- 22 placards, the same stuff that your examiners are
- 23 getting.
- I think that -- it makes the examination go
- 25 better, you know, faster. You know, you can make an

- on-the-spot correction, and just everybody would win.
- 2 So that's all I've got to say.
- 3 MR. MYERS: Joe Myers here. Yes, thanks for
- 4 that. That's some good positive feedback. So I think
- 5 we could work with Mr. Wendland and our examiners and
- 6 coordinators to make that happen.
- 7 MR. VINCENT: Okay.
- 8 CHAIRMAN DZUGAN: And that was for discussion.
- 9 You don't need to change anything up here in the words.
- 10 Thank you.
- MR. DAMERON: Mr. Chair, this is intended to be
- in the form of a motion. Task Statement No. 13-23,
- 13 recommend --
- 14 MR. ALWARD: We haven't voted on the amendment
- 15 that I just made for the full motion yet.
- MR. DAMERON: Oh, we didn't. I'm sorry.
- 17 MR. ALWARD: Yeah.
- MR. DAMERON: My bad.
- 19 CHAIRMAN DZUGAN: So any other comments on the
- 20 amendment? Any objection to the amendment? Hearing no
- 21 objections, we'll move onto the full motion. The
- 22 original motion again, the language as amended. Any
- 23 other discussion? Hearing none, all in favor, signify
- 24 by raising your hand. (Counting.) That's 12. Any
- 25 negative? That's 12. That's unanimous. No need to

- 1 worry about objections. Moving on. Thank you.
- 2 MR. DAMERON: Mr. Chairman, Tom Dameron. This is
- 3 intended to be in the form of a motion. Task Statement
- 4 No. 13-23, recommend the U.S. Coast Guard encourage the
- 5 availability of FCC approved personal location beacons
- 6 at reduced cost through grants or funding through such
- 7 as -- funding through organizations such as the U.S.
- 8 Coast Guard, NIOSH -- strike the word organizations.
- 9 I'm sorry. And I'm going to start over.
- 10 Recommend the U.S. Coast Guard encourage the
- 11 availability of FCC approved personal location beacons
- 12 at reduced cost through grants or funding through such
- 13 as the U.S. Coast Guard/NIOSH research and training
- 14 grants; Alaska CDQ programs; Sea Grant Regions, local
- 15 fishing organizations and/or other nonprofits or
- 16 entities.
- 17 CHAIRMAN DZUGAN: Do we have a second?
- 18 MR. VINCENT: (Indicating.)
- 19 CHAIRMAN DZUGAN: Tim second. Discussion?
- MR. MYERS: Joseph Myers. My only recommendation
- 21 would be to consider spelling out acronyms so there's no
- 22 confusion. In particular --
- MR. ALWARD: I don't think we have to write it
- 24 out right now. I think we understand what we're voting
- on without writing it all down. Don't worry about it.

- 1 MR. MYERS: Thank you.
- 2 CHAIRMAN DZUGAN: Erik?
- 3 MR. ROSVOLD: Eric Rosvold. Was there some
- 4 discussion within the Subcommittee concerning the need
- 5 for these, I mean, is there some overriding need to have
- 6 this done? And the other question I had, is if these
- 7 are FCC approved? It's the same paperwork trail that
- 8 we're familiar with EPIRBS as going through NOAA and
- 9 having the annual sticker assigned. I think that's my
- 10 question.
- 11 So it turns into a lot of work. I wonder if that
- 12 was discussed. If I've got five personal locator
- 13 beacons on board, who do they belong to; who is
- 14 responsible for the paperwork. Those for instances.
- 15 CHAIRMAN DZUGAN: I'll open it up to the
- 16 Subcommittee that was there, since that's who he's
- 17 directing it as. I was there for most of that. I think
- 18 the basis of that was -- well, I'll speak to what I saw,
- 19 this is Jerry.
- The basis of that was the recommendations made by
- 21 the Coast Guard or the NTSB on different investigations.
- 22 Especially, in reference to -- and I didn't see that in
- 23 this particular packet, but I'm thinking of the Ranger
- 24 book, the number of people that they had onboard that
- 25 larger vessel, with I forget the exact number, 38 or 48

- 1 people spread out on the ocean and they had to do
- 2 multiple helicopter rescues on them.
- 3 And trying to find them in the middle of the
- 4 night. I think that's what the Coast Guard saw and SAR
- 5 saw as a need for how to find a large number of people
- 6 in the water. They were lucky to have gotten everybody
- 7 except, well, only one person died on that one, that was
- 8 pretty miraculous. That's kind of the background of
- 9 that.
- 10 I -- the second part was the paperwork. I have
- 11 three EPIRBS and the PLBs. It's filling out a card and
- 12 sending it in. And they notify me that you have to put
- 13 a sticker on it every other year. It's not -- it
- 14 doesn't seem very onerous, and that was not brought up.
- 15 Nobody brought up the fact that this was some onerous
- 16 paperwork.
- 17 So that's what I saw. Unless anybody else on the
- 18 Subcommittee would like to address Mr. Rosvold?
- 19 MR. DAMERON: Yeah, thanks for that question,
- 20 Eric. The task seemed to want to get these PLBs to
- 21 individual crew members. So I think it would be the
- 22 individual crew member that would be actually owning the
- 23 device and responsible for that being registered to them
- 24 personally, and taking care of the registration and
- 25 paperwork for that.

- 1 MR. ROSVOLD: If I may, it doesn't make sense to
- 2 me, because as a vessel owner, I'm responsible for the
- 3 survival suit and the life on the survival suit. And,
- 4 yet, the crew member is going to be bringing this
- 5 onboard and somehow this doesn't line up well to me.
- 6 And I wondered if anybody, I'm sure the computers at
- 7 NOAA can handle all of this, but if you're talking about
- 8 500,000 personal locator beacons, that turns into a lot
- 9 of stickers going back and forth.
- 10 CHAIRMAN DZUGAN: First of all. Yeah, Kris.
- 11 MR. BOEHMER: Well, I think some of this, at
- 12 least in my mind, was that it's not a required item.
- 13 It's not like something that needs to be on the boat.
- 14 This is something extra that, I don't think the owner
- 15 has to be responsible for, anymore than a guy bringing a
- 16 pocketknife on board.
- 17 CHAIRMAN DZUGAN: I want to say when I crewed on
- 18 vessels, I brought my own emergency beacon. I didn't
- 19 want the vessel's emergency. I knew what fit me and I
- 20 knew the quality of the vessel. It's like packing your
- 21 own parachute. Secondly, I brought my own PLB, that was
- 22 back in the '90s. That was my own personal one.
- I knew it; I maintained it. It had my number on
- 24 it, if I needed a search. And in case nobody got to the
- 25 vessels EPIRB, or coming up, I knew I had my own in my

- 1 suit. And that was an individual choice that I chose as
- 2 a crew member.
- 3 MR. ROSVOLD: We don't have that choice when the
- 4 examiner comes onboard.
- 5 CHAIRMAN DZUGAN: Let me remind you also, this is
- 6 a voluntary thing.
- 7 MR. ROSVOLD: This would be?
- 8 CHAIRMAN DZUGAN: Yes.
- 9 MR. ROSVOLD: I didn't see where it said
- 10 voluntary.
- 11 CHAIRMAN DZUGAN: Voluntary, in the fact or just
- 12 making them available to people, making them accessible,
- 13 that's it. It's not a requirement. That's a different
- 14 discussion and that's a different motion.
- MR. ALWARD: And we had that discussion in the
- 16 last meeting ...
- 17 CHAIRMAN DZUGAN: Exactly. Mr. Vargas.
- 18 MR. VARGAS: Thanks, Jerry. Frank Vargas. The
- 19 way we work ours is if somebody may bring their own,
- 20 they're responsible. If we provide them, we register
- 21 them. We have the PLBs. And then I have, like, on our
- 22 capture boat I have "MA" for master, "MT" for mate,
- 23 Chief, and then they're all lined up. And I keep, you
- 24 know, make sure they're always registered.
- 25 CHAIRMAN DZUGAN: And that's voluntarily, as per

- 1 company policy.
- 2 MR. VARGAS: Yes, exactly. And if they bring
- 3 their own, they're responsible for their own.
- 4 MR. WENDLAND: Frank, if I may. So when a, you
- 5 know, mariners come and go, right? So when they leave
- 6 your vessel, that item actually belongs to you and they
- 7 turn it back into you as the management?
- 8 MR. VARGAS: Yes. We keep them, they're ours.
- 9 MR. WENDLAND: Thank you.
- 10 CHAIRMAN DZUGAN: Mr. Dameron.
- 11 MR. DAMERON: Thank you, Mr. Chair. I would like
- 12 to make an amendment to strike the word "through" after
- 13 "funding" and before "such."
- 14 MR. ALWARD: I'll second that.
- MR. DAMERON: Thank you.
- MR. WENDLAND: So, Jonathan, one question from
- 17 the Coast Guard on this. So if beacons are provided
- 18 through grants somehow to some people, to some
- 19 organizations, you're asking the Coast Guard to
- 20 encourage the availability of those.
- 21 So my interpretation of that, and so I'm asking
- the question is, you're asking the Coast Guard to maybe
- 23 put something on our web page saying "PLBs are available
- 24 at, " or what do you mean by "encouraging availability"?
- 25 MR. ALWARD: It's pretty broad, but I read this

- 1 to say we're encouraging you, the Coast Guard, to reach
- 2 out, because you have your own internal grants program.
- 3 So you know how to communicate with that. You can reach
- 4 out to NIOSH and say "we have a need." The Committee's
- 5 recommended we, the Coast Guard, seek these
- 6 opportunities to grant funding at reduced cost for PLBs.
- 7 I read this as we're asking you to figure out how to do
- 8 it.
- 9 MR. BOEHMER: So were enhancing the original task
- 10 statement.
- 11 CHAIRMAN DZUGAN: Yeah, Eric.
- 12 MR. ROSVOLD: Eric Rosvold. In this discussion,
- 13 personal locator beacons, are we talking about the ones
- 14 that are simply satellite, or are we also talking about
- 15 the ones that transmit an AIS signal.
- 16 CHAIRMAN DZUGAN: This, specifically, refers to
- 17 the PLBs, however, I mentioned yesterday the AIS
- 18 combination PLB.
- 19 MR. ROSVOLD: Correct.
- 20 CHAIRMAN DZUGAN: So if someone is an the action
- 21 of wanting to get a PLB through this program or through
- 22 any other means for themselves, or for the boat, or
- 23 whatever, they have the option of buying that one that
- 24 includes an AIS. That's about twice the price almost of
- 25 a regular PLB. So I would think that that's going to

- 1 also be a factor in that decision.
- 2 Any other discussion about the change that we
- 3 just made a small change in the wording or to the
- 4 motion? Mike, was that a comment?
- 5 MR. THEILER: No, just a followup on Mr. Myer's
- 6 suggestion that we get rid of the acronyms there.
- 7 MR. ALWARD: Yeah, we -- Matt Alward. I think we
- 8 already directed staff when they write this out to make
- 9 sure that the acronyms are written out.
- 10 MR. THEILER: Perfect.
- 11 CHAIRMAN DZUGAN: Once more. Any other
- 12 discussion? Okay. We should call for the question?
- MR. DAMERON: Call for the question.
- MR. ALWARD: It was your motion, so I'll call for
- 15 the question.
- MR. DAMERON: Okay.
- 17 CHAIRMAN DZUGAN: All in favor of this motion as
- 18 stated and explained, signify by raising your hand.
- 19 (Counting.) 11. All opposed, (counts) 1. The motion
- 20 passes 11 to 1. Thank you.
- 21 Okay. Any other -- I think at this point we
- 22 could break back out into our Subcommittee meetings
- 23 again. Wrap up what started on. I think it would be
- 24 good to have a break at 10:15. I think that's a good
- 25 time to try to have as a of benchmark, see if you can

- 1 wrap up that task.
- Is that okay with you, gentlemen? We have a
- 3 break at 10:15. We'll kind of use that as a soft
- 4 deadline for wrapping up that. If you need more time,
- 5 we'll take it, of course. This is just as a target.
- 6 MR. BOEHMER: Mr. Chairman, I have a question.
- 7 I'm a bit confused. Our subcommittee that dealt with
- 8 Communication type things, we're done with ours, right?
- 9 The motion we passed on or are we to continue to work
- 10 on? Or our we going to do that next month?
- 11 CHAIRMAN DZUGAN: For the pass for 10-23, a pass
- 12 for 13-23.
- 13 CAPTAIN NEELAND: If I may, I think for your
- 14 Subcommittee, there's two motions that you passed, and
- one we agreed, at this point, to leave open. So during
- 16 this period of time, I think you have a little bit of
- 17 free time. If you want to contribute with the other
- 18 Subcommittees' work, but at this point, unless the
- 19 Subcommittee has additional work they would like to do,
- 20 I think you have a little bit of freedom.
- 21 MR. BOEHMER: Just wanted to clarify. Thank you.
- 22 CHAIRMAN DZUGAN: And we can use the same rooms
- 23 that were used yesterday. Thank you.
- 24 (The meeting recessed at 8:53 a.m. PST.)
- 25 (The meeting reconvened at 10:45 a.m. PST.)

- 1 MR. WENDLAND: All right. Welcome back,
- 2 everybody. Just a quick reminder. Some folks were in
- 3 the room, but we do have the sign-up sheets, again, if
- 4 you haven't signed up, do so. And I understand all
- 5 three subcommittees have worked through some thoughts
- 6 and we are ready to move forward with those. So at this
- 7 time, I'll turn it over to the chairman, Jerry.
- 8 CHAIRMAN DZUGAN: Yeah, just for the record,
- 9 we're in the full committee again. Any other, anybody
- 10 have a tasking statement that they would like to make,
- 11 to bring forward, a recommendation? It can come from
- 12 either one, whoever is first.
- MR. ALWARD: All right. I'm just going to do
- 14 this in a motion. So the full committee recommends that
- 15 the Voluntary Safety Initiatives and Good Marine Best
- 16 Practices document is updated to include a section on
- 17 "Best practices for standing navigational watch." This
- 18 section should include the following statement:
- The individual in charge of the vessel should
- 20 have a watchstanding policy for their vessel, and any
- 21 crew member standing a navigational watch should be
- 22 informed of and understand the responsibility stated in
- 23 the policy. The policy may contain items such as: The
- word "may."
- 25 Be familiar with the use and operations of the

- 1 vessel's engine and gear controls.
- 2 Be familiar with the use and operation of the
- 3 vessel's electronic navigation system (ENS).
- 4 Be familiar with the use and operation of the
- 5 vessel's radar, depth sounder, autopilot, and automatic
- 6 identification system, (AIS). Further, understand the
- 7 use and operation of automatic radar plotting aid,
- 8 (ARPA), and the use and operation of AIS both with radar
- 9 and electronic navigation system (ENS), and know how to
- 10 determine closest point of approach.
- Be familiar with the vessel's Rules of the Road
- 12 handbook and understand how they apply to watch standing
- 13 on the vessel.
- 14 Be familiar with the use and operation of the
- 15 vessel's VHF radios, and will understand the need to
- 16 monitor Channels 16, a common traffic and distress
- 17 frequency, and Channel 13, a common vessel to vessel
- 18 frequency.
- Be familiar with the use and operation of the
- 20 Vessel's Watch Alarm, and ensure it is set for an
- 21 appropriate period, generally ten minutes after dusk and
- 22 15 minutes after daylight hours.
- Be familiar with the use of the vessel's
- 24 navigation lighting and will ensure the proper outlook
- 25 is had.

- 1 Be familiar with the use and operation of
- vessel's fishing lights and know their appropriate
- 3 usage.
- 4 If the crew member is unsure of their
- 5 observations, they should immediately notify the
- 6 individual in charge.
- 7 Is there a second?
- 8 MR. BOEHMER: I second.
- 9 MR. ALWARD: After a quick discussion, we took
- 10 the advice we received from the full committee and this
- 11 is what we came back with. Knowing that Jerry was going
- 12 to make us make bulleted points as examples.
- 13 CHAIRMAN DZUGAN: Your welcome. Discussion?
- MR. THEILER: I would just like to point out the
- 15 fact that this list of bullet points came, actually came
- 16 right off of Eric's standing orders on his boat. I was
- 17 really impressed with how thorough it was. And, again,
- it's only a "may" include, but that's a pretty detailed
- 19 description of the responsibilities that would be
- 20 involved. And so I just wanted to point out that that
- 21 you know, like I said, that it's something that Eric
- 22 obviously uses and practices. And I think it's a great
- 23 example. Very impressive.
- 24 CHAIRMAN DZUGAN: Thank you for your
- 25 contribution. Any other discussion? Seeing no other

- 1 comments or discussion; does anybody want to call the
- 2 question?
- 3 MR. TURNER: Call for the question.
- 4 CHAIRMAN DZUGAN: And on the motion, that's been
- 5 first and seconded. Okay, David. All in favor of the
- 6 motion as written raise your hand. (Count) That's 12.
- 7 That's everybody here. It's unanimous. Thank you very
- 8 much for your work on that.
- 9 MR. ALWARD: And so I have another motion.
- 10 The full committee recommends that the U.S. Coast
- 11 Guard change the name of the Voluntary Safety
- 12 Initiatives and Good Marine Practices document to
- 13 "commercial fishing vessel best safety practices." I
- 14 don't think I need to speak to this anymore.
- 15 CHAIRMAN DZUGAN: And the second was Barb
- 16 Hewlett. Any discussion, comments? Seeing none. Call
- 17 for the question. All in favor, raise your hand.
- 18 That's 12. That's unanimous, again. So, again, there
- 19 are no dissenters.
- 20 MR. ALWARD: That's all we have from our
- 21 Subcommittee.
- 22 CHAIRMAN DZUGAN: Thank you for your work.
- David, I think your subcommittee is next?
- 24 MR. TURNER: So we took the advisement of the
- 25 committee and went back and rewrote recommendations to

- 1 the Coast Guard. The second part is unchanged. The
- 2 first one now reads:
- With regards to vessels under 79 feet which
- 4 currently have no stability guidance, the committee
- 5 recommends the USCG investigate how other agencies,
- 6 (i.e., maritime and Coast Guard agency, Transport
- 7 Canada, International Maritime Organization, et cetera),
- 8 are assisting operators in assessing their vessels.
- 9 Voluntary standards supported by education are believed
- 10 to be the optimal approach to improving the safety of
- 11 this category of vessels.
- 12 For instance, the MCA has published Marine
- 13 Guidance Note MGN 526(F) Stability Guidance for Fishing
- 14 Vessels and promotes training to the public organization
- 15 Seafish. The committee is not promoting the guidance
- 16 published by the MCA, only providing it as an example.
- 17 So that's the motion.
- 18 MR. ALWARD: So that was the motion?
- 19 MR. TURNER: That was the motion.
- 20 MR. ALWARD: I'll second.
- 21 CHAIRMAN DZUGAN: Any discussion? Seeing no
- 22 discussion. Do you want to call for the question? I'm
- 23 sorry David, go ahead.
- MR. TURNER: Because the two were grouped
- 25 together, we should read the second bullet point. It

- 1 hasn't changed.
- 2 CHAIRMAN DZUGAN: Sure. Let's read it.
- 3 MR. TURNER: The committee recommends that the
- 4 U.S. Coast Guard provides formalized training to its FV
- 5 examiners on the topic of compliance with vessel
- 6 stability regulations specific to the USCG district and
- 7 fleets with the district, (i.e. vessel service.)
- 8 MR. BOEHMER: Is that part of the same motion?
- 9 MR. TURNER: That is part of the same motion.
- 10 CHAIRMAN DZUGAN: And we discussed that
- 11 yesterday. So that second bullet point has been
- 12 discussed but not voted on.
- 13 MR. TURNER: Correct.
- 14 CHAIRMAN DZUGAN: Barb?
- MS. HEWLETT: Barb Hewlett. It just caught my
- 16 eye this time. Training on fishing vessel examiners on
- 17 the topic of "compliance." There is no compliance as a
- 18 rule, compliance to anything in terms of stability, it's
- 19 more about just the training and how to make the
- 20 recommendations. But the word "compliance" means
- 21 towards their (indiscernible). If I'm wrong, I'm wrong.
- 22 MR. TURNER: That was not the intent. So if we
- 23 need to wordsmith that ...
- 24 CHAIRMAN DZUGAN: Tom?
- MR. DAMERON: Mr. Chairman, Tom Dameron. It

- 1 seems to me like bullet point 1 and bullet point 2 are
- 2 separate and distinct?
- 3 MR. TURNER: Correct.
- 4 MR. DAMERON: And deals with compliance of vessel
- 5 stability regulations, so that doesn't necessarily have
- 6 anything to do with under 79 feet?
- 7 MR. TURNER: Correct.
- 8 MR. DAMERON: Thank you.
- 9 MR. TURNER: We could strike the words
- 10 "compliance with," from the second bullet point, if that
- 11 would eliminate concern.
- 12 MS. HEWLETT: Well, that would be up to you. I
- 13 just didn't know if it had to do with the first bullet
- 14 point. Training and learning, not complying, on the
- 15 topic of vessel stability.
- MR. VINCENT: As one of the Subcommittee members,
- 17 I'm okay with that, with striking those two words there.
- MR. ALWARD: Is that a motion to amend then?
- 19 MR. VINCENT: Yeah. Motion to amend.
- 20 MR. BOEHMER: It could just be familiar with,
- 21 right?
- 22 MR. HEWLETT: Yeah. On the topics of vessel
- 23 stability. And regulation, just examiners on the topic
- 24 of vessel stability "period."
- 25 MR. ALWARD: Is that your motion or just striking

- 1 those two words?
- 2 MR. TURNER: Yes, that's my motion.
- 3 MR. VINCENT: Angel, can be we do that; can we
- 4 just see what that looks like real quick?
- 5 MS. HEWLETT: Maybe removing the word
- 6 "regulation."
- 7 MR. ALWARD: That was not his motion so that
- 8 would be a separate amended motion.
- 9 MS. HEWLETT: Oh, I'm sorry.
- 10 CHAIRMAN DZUGAN: Tom.
- 11 MR. DAMERON: Mr. Chair, Tom Dameron. The few
- 12 minutes that I sat in your subcommittee, it seemed like
- 13 that you wanted the examiners to be able to understand
- 14 the regulations and know that the vessel master was able
- 15 to comply with their stability guidance.
- 16 Was that not the original intent of this part of
- 17 the motion?
- 18 MR. VINCENT: I would say so. You know, I can't
- 19 speak for the Coast Guard, you know, on their, other
- 20 than my sense of the situation was that they would
- 21 definitely like to see some more training to their
- 22 personnel on the topic of stability. And I strongly
- 23 agree with that.
- So I'm just looking at this and, you know, you
- 25 have to cover the smaller vessels as well. So therefore

- 1 probably anything that slants towards more of a
- 2 regulatory aspect, you know, could be omitted. As I'm
- 3 looking at this, I see the word regulations, and maybe
- 4 that should possibly be omitted, too. I'm not sure what
- 5 that would look like.
- 6 CHAIRMAN DZUGAN: Mr. Myers?
- 7 MR. MYERS: Thank you, Mr. Chair. I just want to
- 8 make a recommendation for consideration. Perhaps after
- 9 vessel stability regulation, maybe insert vessel
- 10 stability regulations or relevant guidance. That
- 11 broadens options that way.
- 12 CHAIRMAN DZUGAN: That okay with the first and
- 13 second? Okay.
- 14 Is there any objection from anybody with the
- 15 wording as it has been just changed? If there's no
- 16 objection to that wording, is there any more discussion?
- 17 Any other discussion? I'm going to call for the
- 18 question again.
- 19 All in favor of the motion currently listed,
- 20 raise your hand. 12, and that's 12 for and that's
- 21 unanimous. Yeah, okay. We're going to move on.
- Thank you for your work on that.
- MR. TURNER: In response to Task 09-23, I move
- 24 that the committee recommends that in addition to crew
- 25 safety orientation requirements as prescribed by 46 CFR

- 1 28.270 for vessels operating beyond the boundary lines,
- 2 as best practices additional safety orientation topics
- 3 should be discussed between captains, owners, and crews.
- 4 This is to include topics such as procedures for icing,
- 5 fatigue management, heavy weather avoidance/safe
- 6 harbors, if applicable, and watchstanding orders as they
- 7 relate to the management or risk.
- 8 The Committee recommends the USCG promote this as
- 9 a part of their best practice through their website and
- 10 other publications.
- 11 CHAIRMAN DZUGAN: Is there a motion?
- 12 MR. ALWARD: I'll second it.
- 13 CHAIRMAN DZUGAN: David made the motion.
- 14 Discussion? Tom?
- MR. DAMERON: Thank you, Mr. Chairman. So just
- 16 to be clear, this is not the change in 46 CR 28.270, but
- 17 an additional to the best practice document?
- 18 MR. TURNER: Correct.
- 19 MR. DAMERON: Thank you.
- 20 CHAIRMAN DZUGAN: Any other questions or
- 21 discussion about this motion? Captain.
- 22 CAPTAIN NEELAND: Just one question for
- 23 clarification. The way I read it, it really talks about
- 24 safety orientation and learning about potential hazards,
- 25 not necessarily conducting a risk assessment or

- 1 identifying risk factors, conduct a risk assessment.
- Is that the intent, just so I understand.
- 3 MR. VINCENT: Tim Vincent. I think, Kris gave us
- 4 help. And thank you very much, on this. We had a tough
- 5 time, you know, getting our head around this. And we
- 6 kind of came to the consensus opinion that you have
- 7 safety orientation vests, that's, you know, like a
- 8 requirement for beyond the boundary lines. And so that
- 9 kind of got us brainstorming on this a bit.
- 10 And it's kind of like, you have safety
- 11 orientation. Basically you bring your crewman on board
- 12 and you are telling him about, if everything else fails,
- 13 this is your survival suit. This is where we muster.
- 14 These are the life rafts, the EPIRBs, you know,
- 15 basically, your big 8 things.
- And then we decided it would be a good idea to
- 17 have another discussion, you know, between either
- 18 owners, or normally captains and crews would be the
- 19 normal thing. The stuff in the safety orientation, is
- 20 this is your last ditch stuff. This is if all else
- 21 fails. Now, we're going to have discussion about
- 22 risk-management, because we don't want to get to that
- 23 part in the first place.
- So that was the spirit of this, I guess, you
- 25 could say. It was like, okay, how would -- what are we

- 1 going to do to make sure we don't get into these
- 2 situations, which I think speaks to the task.
- 3 MR. BOEHMER: If I could just add to that. My
- 4 thought was that a lot of times, let's say you have a
- 5 seven-man crew, you bring in another guy on the boat.
- 6 He's fished for over 30 years, but he hasn't fished on
- 7 that boat. So you just have to bring him up to speed.
- 8 There are things that are going to happen on this boat
- 9 that are specific to this boat, to this voyage. So
- 10 that's what I thought that's what we talked about that
- 11 that task was sort of addressing.
- 12 CHAIRMAN DZUGAN: That was Kris speaking.
- 13 MR. BOEHMER: Oh, I'm sorry. Kris Boehman.
- 14 CHAIRMAN DZUGAN: Any other comments?
- 15 Discussion? Captain.
- 16 CAPTAIN NEELAND: Yes. Thank you. I understand
- 17 and I like the concept of talking about risk factors
- 18 when to take a look when you're going to -- underway a
- 19 voyage. Did you consider making a recommendation to
- 20 actually practice or implement risk management prior to
- 21 actually -- so flipping the talk about the factors, and
- 22 understanding the risks. It's another thing to
- 23 recommend formally taking a look at the risks prior to
- 24 getting underway. And I just wanted to understand if
- 25 the Committee, or the Subcommittee thought about that.

- 1 MR. VINCENT: I believe we did. You know,
- 2 perhaps, not on a very, very, deep level. But, yes,
- 3 certainly.
- 4 CAPTAIN NEELAND: Okay. Again, my question is
- 5 just intent, do you take the next step of not only
- 6 identifying risks, but did you want to go a step further
- 7 and actually recommend evaluating the risk prior to the
- 8 voyage or something along those lines?
- 9 CHAIRMAN DZUGAN: If I could say, Kris, if you
- 10 don't mind, to me, as a bystander on the law, that's
- 11 what it seemed like they were both interconnected; it's
- 12 hard to separate them.
- 13 CAPTAIN NEELAND: Okay.
- MR. BOEHMER: Yeah, I mean, some of these risks,
- 15 icing, stability, you just have to be aware of them.
- 16 They are there regardless. So I think the idea was
- 17 making sure that the crew understood what the risk was
- 18 so that they wouldn't be caught off guard. And that was
- 19 what I thought the object of this task was.
- 20 CAPTAIN NEELAND: I'm thinking, just from the
- 21 Coast Guard, typically when we conduct a risk
- 22 assessment, it's a "go/no go," and you add in all of the
- 23 risk factors, and make a decision after you evaluate it.
- 24 I'm not saying that's something you have to do, but I
- 25 was just trying to understand your recommendation in the

- 1 how the context of the Coast Guard typically applies
- 2 risk assessment. Thank you.
- 3 CHAIRMAN DZUGAN: Is there any other discussion?
- 4 Mike?
- 5 MR. THEILER: Just briefly, Cap. So you're
- 6 talking about the formal, written risk assessment or
- 7 just, a -- obviously, you know, we're trying to keep it
- 8 as broad as possible. Is that what you're looking for
- 9 or are you referring to what the Coast Guard would do?
- 10 CAPTAIN NEELAND: Typically, the Coast Guard,
- 11 before we undergo an operation, we will conduct a risk
- 12 assessment and take a look at the factors, right;
- 13 weather condition, fatigue, those type of things. And
- 14 then just evaluate and discuss it as a group before they
- 15 go out and conduct the mission.
- 16 The thought processes is, you've at least talked
- 17 and identified what your potential risk factors are and
- 18 made sure you have a plan. I'm not saying you need to
- 19 do that, I just wanted to understand the Committee's
- 20 recommendation and intent. I'm not saying you have to
- 21 formally do that, but, I think identifying those
- 22 factors, and talking about those factors are a huge
- 23 step. I just didn't know if you wanted to go a step
- 24 further. That was the point of my question.
- 25 CHAIRMAN DZUGAN: I think the operative word

- 1 there is discussed.
- 2 CAPTAIN NEELAND: Yeah, okay. I just wanted to
- 3 get your clarification, that's all.
- 4 CHAIRMAN DZUGAN: Any other discussion you wish
- 5 to share with the Committee? Call for the question
- 6 then. All in favor of this motion as worded, signify by
- 7 raising your hand. 12, that's unanimous. Passes.
- 8 Anything else, any other recommendations? Matt?
- 9 MR. ALWARD: Just to be clear. So if we had a
- 10 topic, that we -- the recommendation was no
- 11 recommendation, does that close that topic, or do we
- 12 need to do something formal to close that topic
- 13 process-wise?
- 14 CAPTAIN NEELAND: So until we have something
- 15 formally back from the committee, that topic will remain
- 16 open. So I think you referring to the, I forget the
- 17 substance topic. The --
- 18 MR. ALWARD: 05-23.
- 19 CAPTAIN NEELAND: Thank you. On that one, if you
- 20 have no recommendation, then that's the -- the Committee
- 21 would like to, say at this point, if the Committee has a
- 22 recommendation, then we should provide that as to close
- 23 that topic.
- 24 MR. ALWARD: So I move that the Committee has no
- 25 recommendation on Task Statement 05-23, and we close

- 1 that task.
- 2 MR. TURNER: Second.
- 3 CHAIRMAN DZUGAN: Who was the second? Dave.
- 4 Thank you. Any discussion? Tom?
- 5 MR. DAMERON: No discussion. I had to remember
- 6 what 05-23 was.
- 7 CHAIRMAN DZUGAN: After thought. Any discussion
- 8 by anybody else or questions about the motion?
- 9 MR. WENDLAND: Just one comment, Jerry. Jonathan
- 10 Wendland. I saw the list of people, real briefly, as it
- 11 went up that were involved in the subcommittees and
- 12 whatnot. And I just want to reiterate, I think I saw my
- 13 name on there, just as -- it should just be on there
- 14 just as a roving guidance person.
- 15 And all of the U.S. Coast Guard folks in the room
- 16 were just, you know, advised you, give, you know, not to
- 17 influence, but just to give advice, you know -- not
- 18 advice, I shouldn't say advice -- but to give
- 19 documentation and support to the groups.
- 20 CHAIRMAN DZUGAN: The record shall show that.
- 21 MR. WENDLAND: Thank you.
- MR. ALWARD: I saw your thumb.
- 23 CHAIRMAN DZUGAN: Any other discussions or
- 24 questions or clarifications? A show of hands again for
- 25 those that are for this motion, raise your hand. I'm

- 1 counting 12 hands here. How did we get 13? So that's
- 2 been closed. Task Statement. Thank you. Any other
- 3 hanging chats regarding the task statements?
- 4 Okay. Well, thank you to all the subcommittees
- 5 for all of that hard work and for those people who
- 6 helped out unofficially in the past meetings with their
- 7 advice. Good job, good work this week.
- 8 MR. ALWARD: For their information, not advice.
- 9 Matt Alward.
- 10 CHAIRMAN DZUGAN: Anything the Coast Guard would
- 11 like to state before we move on in the schedule?
- 12 Thoughts? We have a reconvene. We've got lunch coming
- 13 up, actually in about 15 minutes.
- MR. ALWARD: Maybe we can power through lunch.
- 15 CHAIRMAN DZUGAN: Any opposition to that? We can
- 16 power through lunch, we can dispense with the
- 17 formalities again and move on to the next thing if the
- 18 Committee so desires. Barb?
- MS. HEWLETT: Barb Hewlett. Yeah, was there
- 20 going to be some discussion about what we wanted
- 21 possibly on the agenda for the next meeting?
- 22 CHAIRMAN DZUGAN: What we would also like to do
- is a debrief on what worked and what didn't work.
- 24 Suggestions for next time as we did last time. Again,
- 25 we really appreciate that you took us up on some of

- 1 those suggestions. The printer, so thanks for that.
- 2 And try to bring this guy along over here too. He's
- 3 been really helpful. And all of you have been very
- 4 helpful. Omar, thank you very much for your help during
- 5 this. And the members who came from afar in the
- 6 examiner section, thank you.
- 7 So shall we begin with topics for the next
- 8 meeting? Who would like to speak? Is it time to get
- 9 them on the record and give the Coast Guard time to see
- 10 what they can and can't to be prepared? Yeah, Barb.
- 11 MS. HEWLETT: It may not necessarily be a topic,
- 12 but just like a recommendation for the Coast Guard for
- 13 the next one.
- 14 THE COURT REPORTER: I don't think it's on right
- 15 now.
- MS. HEWLETT: Can you hear me?
- 17 THE COURT REPORTER: No.
- 18 MR. HEWLETT: Now it's on.
- 19 MS. HEWLETT: Recommendation for the next meeting
- 20 wherever we decide to have it, that someone in an
- 21 official capacity explain to the Committee and some of
- the members that come and the public about Rescue 21,
- 23 about how the single side bans are working or possibly
- 24 not working. There was some discussion that people
- 25 don't use it because they don't think anybody is

- 1 listening.
- 2 And also the future of communications that are
- 3 coming out such as Sky V, things like that where the
- 4 legality of having that on the vessel at this time for
- 5 your communication versus the satellite phone or other
- 6 things. Just to, kind of, put clarification from an
- 7 official person to explain it to everybody.
- 8 CHAIRMAN DZUGAN: Captain?
- 9 CAPTAIN NEELAND: Thank you. That's a great
- 10 topic. We can reach out and as we do our presentations
- of the district that's something we can definitely
- 12 incorporate in and try to update you.
- 13 CHAIRMAN DZUGAN: Jerry, since Rescue 21 and
- 14 single side band, et cetera were on this agenda as a
- 15 topic, can we get a clarification from the Coast Guard
- on something, on single side band.
- 17 There was a notice put out about a year ago by
- 18 the Coast Guard saying that single side band coverage is
- 19 no longer guarded by the Coast Guard. They were no
- 20 longer, they are no longer guarded, in other words,
- 21 they're not listening to it, except in around the area
- 22 of Kodiak, and I think, Guam, and maybe Hawaii.
- 23 And I think the rationale for that was that they
- 24 hadn't had a call on Single Side Band in years in these
- other areas, or in the more remote areas, they

- 1 occasionally, but they would rarely get a call.
- 2 So can you speak to, so can you verify that for
- 3 us? Are you familiar with this announcement that they
- 4 made about a year ago?
- 5 UNKNOWN MEMBER: 2022.
- 6 CHAIRMAN DZUGAN: What's that? No -- that had
- 7 been made before when they switched over to 2025, but
- 8 this said that they are not guarding single side bend
- 9 period.
- 10 CAPTAIN NEELAND: So I am aware of the
- 11 announcement. And that was the office of the commercial
- 12 vessel compliance and we don't have any experts here
- 13 that were part of that. So what I would propose is at
- 14 the next meeting, when we do a presentation, we have an
- 15 expert in the room that could provide some additional
- 16 background that I have dont have at my fingertips today.
- 17 CHAIRMAN DZUGAN: Just for the record, I wanted
- 18 to note that this is an announcement on that from the
- 19 Coast Guard. So beware. Because if you're using that
- 20 for an emergency, it may not be guarded by somebody at
- 21 the Coast Guard. Thank you. February 7, 2022?
- 22 UNKNOWN MEMBER: '23.
- 23 CHAIRMAN DZUGAN: Oh, '23. So it was this year.
- 24 Anything -- since we've opened up the, we're
- 25 talking about additions for the agenda potentially in

- 1 the future; any other ideas on that? Tom.
- 2 MR. DAMERON: Thank you, Mr. Chairman. Just as a
- 3 reminder to the Committee, as part of are bylaws in
- 4 Article V, Section 2, agenda, prior to each meeting a
- 5 call for agenda items will be sent to the committee
- 6 chairman. The chairman will communicate the call for
- 7 agenda items to the committee members and request their
- 8 input.
- 9 The committee input will be communicated through
- 10 the chairman to the DFO. The DFO will consider
- 11 committee input and will approve the decided on
- 12 committee meeting agenda. So there is time before the
- 13 meeting where we can add items to the agenda.
- 14 CHAIRMAN DZUGAN: How much time would the Coast
- 15 Guard like for that to be? How much time would you like
- 16 before the meeting to be able for you to be able to
- 17 facilitate that and decide if it would be two months
- 18 before the meeting or three months? I think we did this
- 19 last time.
- 20 MR. MYERS: Joe Myers speaking. I think if we
- 21 had the luxury of having it two and a half months ahead,
- 22 that would be ideal. Three months, even better. But
- 23 what that does is it allows us to circulate and consider
- 24 the task, and which sometimes may involve different
- 25 offices. And then it allows us to prepare for a notice,

- 1 public announcement on the Federal Register. And all of
- 2 these things take time. So I would say two and a half
- 3 would be great. Thanks.
- 4 CHAIRMAN DZUGAN: It might be wise for us to put
- 5 this on our calendars just to remind us.
- 6 MR. MYERS: Yes, sir.
- 7 CHAIRMAN DZUGAN: Matt?
- 8 MR. ALWARD: I would recommend or request that we
- 9 have a task that is to look at the frequency of life
- 10 raft repacking and make recommendations to the Secretary
- 11 of Homeland Security.
- 12 CHAIRMAN DZUGAN: That's an annual favorite.
- 13 MR. ALWARD: I'm going to keep putting it on the
- 14 agenda until they put it on the agenda.
- 15 CAPTAIN NEELAND: Noted.
- 16 MR. VINCENT: Tim Vincent here. Just as an aside
- 17 to that. Kyra, I believe, I found out that there is a
- 18 five-month grace period with the packing of the raft.
- 19 And it kind of got -- because I know where you're going.
- 20 It would be great have two years on the raft because
- 21 it's a brutal expense for these guys. And it kind of
- 22 got me to --
- 23 MATT ALWARD: Because flares and everything else
- 24 is a 2-year.
- 25 MR. VINCENT: Yeah. It just got me to thinking

- 1 that, you know, maybe if you went to a year and a half,
- 2 then with the grace period, you're almost at that two
- 3 years and that would be a way, you know, to consider to
- 4 get it over the goal line, so to speak. So just a
- 5 thought.
- 6 MR. ALWARD: I'm just trying to get it on the
- 7 agenda so we can have this conversation.
- 8 CHAIRMAN DZUGAN: Yeah, Scott and I know Mike had
- 9 a comment too. Scott, you were first.
- 10 MR. WILWERT: Yeah. Thanks, Scott Wilwert. I
- 11 just want to clarify what I think I heard Tim say and
- 12 the five-month grace period. That's not a compliance
- 13 grace period, that's a "you just won't get terminated
- 14 period."
- 15 TIM VINCENT: Okay. All right.
- MR. WILWERT: So if we're doing a dockside, we're
- 17 not going to say to someone "oh, it just went out last
- 18 month." You're still okay for four more months. That's
- 19 an "on the water" if it's within five months, it won't
- 20 end your day.
- 21 MR. VINCENT: Okay.
- 22 MR. WILWERT: So I didn't know if that was --
- 23 okay. Thanks.
- 24 MR. VINCENT: Yeah, Tim Vincent. Understood.
- 25 And for the record I'm not, you know, advocating to use

- 1 your grace period, so to speak. I'm looking for, you
- 2 know, ways to -- because as a fisherman, it is, you
- 3 know, it's a hard time fishing right now. And we need
- 4 to look at ways, you know, to mitigate that. So that's
- 5 all I'm trying to achieve here.
- 6 CHAIRMAN DZUGAN: Well, his AK numbers on his
- 7 boat are publicly accessible.
- 8 Mike, does that satisfy what you were going to
- 9 say? Okay.
- 10 CAPTAIN NEELAND: I was just going to add one
- 11 comment. If we do add that to the agenda, what I would
- 12 plan on doing is bringing the office of engineering and
- 13 design standards 4 which does all of the life raft
- 14 approvals and have them doing presentation in
- 15 conjunction with this assignment or task to provide
- 16 additional information.
- 17 CHAIRMAN DZUGAN: That would be great.
- 18 MR. ALWARD: And make them available to the
- 19 subcommittee working on the agenda item.
- 20 CHAIRMAN DZUGAN: Tom and then Mike next.
- 21 MR. DAMERON: Yeah, thank you, Mr. Chairman. One
- 22 problem with that is under 28.140, which emergency
- 23 equipment on a commercial fishing vessel has to be
- 24 maintained per manufacturer's guidance. So the Coast
- 25 Guard could say whatever they want, and the

- 1 manufacturer's guidance, if it's one year, it's one
- 2 year.
- 3 CHAIRMAN DZUGAN: And there's a liability issue
- 4 there for the company and the owner. Mike?
- 5 MR. THEILER: Yeah, Mike Theiler. On the topic
- of agenda items for next meeting. I'm in the Northeast,
- 7 as you guys are well aware. We actually have wind farms
- 8 that are under construction at this time. And there's
- 9 been an awful lot of confusion of everything from search
- 10 and rescue opportunities within the wind farms, to the
- 11 spacing of the actual pylons, locations, and citing.
- 12 Regulations on fishing vessels that are working for wind
- 13 farm developers or support vessels.
- 14 And anything that the Coast Guard would deem, you
- 15 know, a topic that would be applicable to this group, I
- 16 think that, you know, if you don't have wind farms in
- 17 your area under our current administration, you will
- 18 have them at some point. I think they just announced
- 19 the Gulf of Mexico, and I think there are some off of
- 20 the West Coast here that are already being used out.
- 21 So, you know, I think it's definitely something,
- there's opportunities for this group to address the
- 23 practical, and that might be something that would be on
- 24 agenda for next meeting.
- 25 CHAIRMAN DZUGAN: Matt?

- 1 MR. ALWARD: Matt Alward. So I would expect
- 2 maybe as part of that topic, if you put it on the
- 3 agenda, to have a report from the Coast Guard on what
- 4 work you're doing to mitigate hazards and just assess
- 5 your readiness to actually perform rescues on the
- 6 turbines. And also, like, lightening on turbines.
- 7 Records of complaints from fishermen out there, they're
- 8 hard to see in the middle of the night. People have
- 9 been running into them, I guess, as well.
- MR. VINCENT: As well as (indiscernible) systems.
- 11 CHAIRMAN DZUGAN: Any other topics? Okay. Yeah,
- 12 Frank.
- MR. VARGAS: Frank Vargas. I would still like to
- 14 see some documentation for ways help to fatigue.
- 15 CAPTAIN NEELAND: A point of clarification. By
- 16 fatigue, you're talking mariner fatigue?
- 17 MR. VARGAS: Yes.
- 18 MR. VINCENT: Tim Vincent. I completely agree
- 19 with Frank. I just about said the same thing.
- 20 CHAIRMAN DZUGAN: And I think, in particular,
- 21 what we're talking about is sleep deprivation. Knowing
- 22 that the nature of fishing is fatigue by a certain
- 23 nature, but sleep deprivation. And it would be really
- 24 interesting to have some expertise on that. Some people
- 25 that study that kind of thing.

- 1 Anything else is terms of additional topics
- 2 before we move on to what worked or didn't work at this
- 3 meeting?
- 4 Yeah, and then we'll talk about, open it up for
- 5 ideas on dates and locations for February and March,
- 6 calling it a late winter/early spring meeting. Does
- 7 anybody have ideas for that? Operative word, a swimming
- 8 pool in the background.
- 9 MR. ALWARD: Key West in March.
- 10 MR. VARGAS: Second.
- MS. HEWLETT: And then even though he's not here,
- 12 (indiscernible).
- 13 MR. VINCENT: How far is Miami? Would that be a
- 14 viable location.
- MS. HEWLETT: Yeah, I mean, if Key West doesn't
- 16 work because of, you know, our venue. You know Miami.
- 17 For us, it's an hour and a half drive. Its easier
- 18 access, and a lot of pools and beaches, restaurants.
- MR. HEWLETT: Yeah, we don't have any problem
- 20 getting meetings.
- 21 MR. THEILER: Is there any fleet down there in
- 22 Miami or is it mostly Coast Guard?
- 23 MR. HEWLETT: There's a small fleet in Miami.
- 24 That's a lot of bigger fleet in Key West and in the Keys
- 25 than in Miami. There are a few commercial fishing boats

- 1 in Miami.
- 2 CHAIRMAN DZUGAN: And I assume, Barb, that that's
- 3 a good time for the fishermen to be around to attend the
- 4 meeting?
- 5 MS. HEWLETT: Yes, March is a very good time for
- 6 the commercial fishermen down in that area. They're
- 7 finishing up their lobster season; they may still be
- 8 crabbing, but that time of year is very easy to take a
- 9 day or two off to come to meetings.
- 10 CHAIRMAN DZUGAN: Kris?
- MR. BOEHMER: Yeah, just to remind, the
- 12 International Seafood Show in Boston is the 10th to the
- 13 12th of March. So it looks to me like the second -- or
- 14 the third and fourth week March -- or the first week of
- 15 April, 3rd or fourth weeks of March and the first week
- of April look like good dates from my area as well.
- 17 There's shows before that in New England that
- 18 people may be going to. The Mass Lobster Association
- 19 show and the Maine Fisherman's Show before that period.
- 20 CHAIRMAN DZUGAN: Barb?
- 21 MS. HEWLETT: So also in March, in Marathon is
- 22 the Organized Fishermen of Florida Official Seafood
- 23 Festival, and thousands of people come to that. All of
- the fishermen all have booths. And we all cook for two
- 25 days and drink a little bit. But March is like usually

- 1 the second weekend. So it would be Saturday, Sunday. I
- 2 think this year might be 11 or 12, 12, 13 without
- 3 looking at my calendar.
- 4 So, you know, if anybody wanted to be in that
- 5 area and extend your trip, it's a good opportunity to
- 6 come to our Seafood Festival.
- 7 CHAIRMAN DZUGAN: How is housing available with
- 8 the festival going on, is it going to be hard to get a
- 9 location and housing?
- 10 MS. HEWLETT: I think if the dates are set early
- 11 enough, we shouldn't have a problem finding a venue
- 12 early. I know, yeah, with some local hotels, it might
- 13 be a little tough to get a room here and there. But I
- 14 think you know, if we have a venue with that it
- 15 shouldn't be a problem.
- 16 CHAIRMAN DZUGAN: Did you have something you
- 17 wanted to say?
- 18 MR. ALWARD: I'm just going with Kris to the
- 19 seafood show. I'll probably do that myself. So I would
- 20 recommend March 19th to the 21st. And then if you want
- 21 to come early, you could come down for the Festival.
- 22 CHAIRMAN DZUGAN: Any other suggestions or places
- 23 or venues or local knowledge.
- MR. THEILER: Yeah, I got it throw at least one
- 25 other out there just so there's three options, but

- 1 someone had mentioned Puerto Rico before and I'm not
- 2 sure if that's appropriate to, you know, it's kind of in
- 3 the country or kind of not depending on, but that was a
- 4 pretty good venue.
- 5 MS. HEWLETT: Yeah, Angel could be our crew
- 6 guide. That was a really good restaurant you hooked us
- 7 up with last time. Thank you.
- 8 MR. CALDERON: My pleasure.
- 9 CHAIRMAN DZUGAN: One more chance for ideas on
- 10 locations, times?
- 11 Let's move on to feedback for the meeting, what
- 12 went well, what didn't, what changes we would like make
- 13 a request to the Coast Guard or request that they don't
- 14 do?
- MR. WENDLAND: Just, if I could, Jerry, just one
- 16 comment, Jonathan Wendland. In regard to fatigue with
- 17 the mariners, whatnot. There is some information out on
- 18 and out on D-13's web page already on mariner fatigue.
- 19 So I just called it up on my computer. So it might be
- 20 worth looking at. But we certainly can look into that
- 21 further obviously, but there is some information out on
- 22 that, so we've got that up on D-13's web page.
- 23 And I'm scheduled to be in Miami the second week
- 24 in November, so that might be a good opportunity to do a
- 25 recon, at same time down into the Keys, to see if that

- 1 venue could work. And if not for me, we also have a
- 2 coordinator and people down there. So we can try to
- 3 coordinate that just to see if that facility or
- 4 whatever, we could set that up with people. That might
- 5 be an opportune time and probably just enough time to
- 6 get that started.
- 7 CHAIRMAN DZUGAN: Great. And I missed that Barb,
- 8 how long of a drive is it from Miami to Marathon for
- 9 example?
- MS. HEWLETT: It's about two hours, an hour and a
- 11 half to two depending on traffic to get down to the
- 12 Marathon areas. So Key West would be about another
- 13 southwest.
- 14 CHAIRMAN DZUGAN: Two or three hours then. Mike?
- MR. THEILER: Jerry, I just wanted to commend the
- 16 staff here for things that worked out well because I
- 17 thought that having the resources available through the
- 18 safety examiners, and, you know, we did have Mr.
- 19 Mannion, I guess, for an expert speaker. I thought that
- 20 thing, that worked really well, being able to have an
- 21 examiner here, that I could speak to, get some
- 22 information, not only from yourself but also your staff.
- 23 That was very helpful.
- 24 CHAIRMAN DZUGAN: I think from the whole
- 25 Committee, we appreciate your work. It was really

- 1 interesting having the gentleman talk about the drug
- 2 situation and the status of that now. So it's just
- 3 information that was really interesting information as
- 4 far as background. It's always in the background of
- 5 what's going on in every industry. In everyplace you
- 6 walk around in every city, and that was interesting.
- 7 So thank you all. Kris?
- 8 MR. BOEHMER: I think it was you, but somebody
- 9 brought up that we should be thinking about something to
- 10 do for Richard Hiscock.
- 11 CHAIRMAN DZUGAN: Yes.
- 12 MR. BOEHMER: And I haven't forgotten that about
- 13 that yet. And my thought was maybe is it possible that
- 14 we could, as a Committee think of an award for somebody
- 15 who promotes safe practice or does something in the
- 16 industry that relates to our Committee in his name and
- 17 something that the Coast Guard supports or something
- 18 like that, or is that something you can't do?
- 19 CAPTAIN NEELAND: Can you restate exactly what
- 20 you want to do in his name? I'm sorry --
- 21 MR. BOEHMER: Well, I'm not sure exactly, but the
- 22 thought was like, maybe an award for somebody that
- 23 developed -- came up with an idea to make our industry
- 24 safer. Like this years award goes to Jerry Dzugan, for
- 25 training, you know, these guys in vessel stability, or

- 1 something along that line, that would be the "Richard
- 2 Hiscock Award" for safety within the fishermen's crew,
- 3 just a very rough thought.
- 4 CAPTAIN NEELAND: Yeah, that's definitely
- 5 something we can look into. I think there's a couple of
- 6 different ways we could go about it. So it might be
- 7 worth having some dialogue later and looking at some
- 8 different options.
- 9 It could be, like, potentially like an industry
- 10 award where we recommend folks from the industry.
- 11 There's a couple of other different ways we could go
- 12 about it. But I think it's definitely within the realm
- 13 of possibility. And we could take a look at how
- 14 to -- what that -- how to best promulgate it and how it
- 15 would be most effective.
- 16 CHAIRMAN DZUGAN: Thanks for keeping that going
- 17 Kris, our minds. Yeah, Matt?
- 18 MR. ALWARD: Kind of along those same lines, I
- 19 don't know if it would be possible for the Committee to
- 20 kind of have their safety heroes or a Hall of Fame type
- 21 thing that we can induct people into.
- 22 CHAIRMAN DZUGAN: I was just going to say the
- 23 same thing. And there's nothing that prevents the
- 24 Committee itself from doing that. It has been done
- 25 before. But it gives us, also, what we get out of that

- 1 is we get more of a -- it identifies us as a group for
- one thing, outside of periodic meetings. And it's
- 3 something that we can do and we don't have to ask
- 4 anybody for. And we don't have to jump through any
- 5 regulatory hurdles or anything else.
- 6 And I'm not suggesting that we're relieving you
- 7 of looking into that. You know, because, obviously, the
- 8 larger the organization, the more prestige it has, and
- 9 better obviously that looks. But I think we can look at
- 10 doing that. I often think about those people who have
- 11 been those knowns or unknowns behind the scenes that
- 12 have pushed the marble up the hill a little bit.
- 13 A couple other people I can think of them, too,
- 14 Norm (indiscernible) being one of them who was on the
- 15 initial committee and who got the 1988 Act made into a
- 16 regulation three years later. So that was a big push.
- 17 There's others, but we don't have to go through that
- 18 list right now currently.
- 19 CAPTAIN NEELAND: That's true. You know, another
- 20 option you can also do is potentially add that as a task
- 21 to the next meeting, is take a look at how best to
- 22 recognize some sort of -- I mean, the Coast Guard can
- 23 look internally, but also the committee, if you want to,
- that could be something you could add, the committee
- 25 propose some different, some brainstorming some of that

- 1 as well.
- 2 CHAIRMAN DZUGAN: We could talk about that with
- 3 communications.
- 4 CAPTAIN NEELAND: Absolutely.
- 5 CHAIRMAN DZUGAN: And we can act faster.
- 6 CAPTAIN NEELAND: Sure.
- 7 CHAIRMAN DZUGAN: Thanks for that, so that it is.
- 8 Yeah, so if you get an idea for that and you want
- 9 to be a champion of that or move it along just, you
- 10 know, let's communicate by email or by phone.
- 11 Anything else about how we could thank or
- 12 recommend that the Coast Guard do things differently?
- 13 Well, let me start with something easier. What worked
- 14 this time?
- 15 MR. VINCENT: Tim Vincent. I, actually, you know
- 16 we were broke up in groups and we were down below. I
- 17 actually found that quite nice to tell you the truth.
- 18 You know, there wasn't a great level of distraction. We
- 19 were able to concentrate pretty good and you know, there
- 20 wasn't any kind of noise, no noise in the background or
- 21 anything like that. Now, I don't know if we can do
- 22 that, you know. Ideally it would be a little bit
- 23 closer, you know, so you can move around, but if we're
- 24 going to go into subcommittee, I found that a positive
- 25 experience.

- 1 CHAIRMAN DZUGAN: I think even between this room
- 2 and the alcove back there also worked out, right?
- 3 MR. ALWARD: As long as people turned their mics
- 4 off.
- 5 CHAIRMAN DZUGAN: Yeah. Kris.
- 6 MR. BOEHMER: Kris Boehmer. I would suggest on
- 7 these tasks that we get, I think when you write them
- 8 down, the person writing them has a really good idea of
- 9 what the intent is. But maybe like a little summary at
- 10 the end of the intent of the task so that we don't get
- 11 too bogged down in the language and can follow it and
- 12 get to a clearer objective that way.
- 13 CHAIRMAN DZUGAN: Matt?
- MR. ALWARD: I really like that suggestion, but I
- don't think that would need to be a part of the Federal
- 16 Register. I would think you would just want to have the
- 17 task listed in the Federal Register. But as a packet, I
- 18 think, like, with the statistics -- I know there was an
- 19 unfortunate incident -- but it would be nice if we could
- 20 have had, like, that data sent out to committee
- 21 beforehand for homework, to be more efficient in our
- 22 meeting.
- 23 Anything like that, but I think that's a great
- 24 suggestion as to the rationale behind why the Coast
- 25 Guard has made that task statement.

- 1 CHAIRMAN DZUGAN: Tom?
- MR. DAMERON: Mr. Chairman, Tom Dameron. Yeah,
- 3 following up on that, I think if we did have a packet
- 4 that would go out to the full committee so that we
- 5 didn't have to go through the Federal Register and find
- 6 everything there, that would be -- that would be
- 7 helpful. I know that there was committee members that
- 8 totally missed items because they just weren't found in
- 9 the Federal Register.
- 10 MR. WENDLAND: Just one comment on that.
- 11 Jonathan Wendland. Yeah, if it's feasible, I don't
- 12 think there's any issues with that, right. As we get
- into some technical things, the size of these packets
- 14 maybe the next time could be even bigger, if I
- 15 understood. Yeah, so these PDF files can get fairly
- 16 large.
- 17 So if we can do it, understood. And you know we
- 18 do you put that information out in the docket as
- 19 required, you know, for the public as well.
- 20 CHAIRMAN DZUGAN: Matt?
- 21 MR. ALWARD: And on that, I'll note that at the
- 22 last meeting, we kind of had this same conversation, and
- 23 we had asked you guys to look into it if it's possible
- 24 to have anything like a Google Doc, a place where you
- 25 could just put all of the information, you know, Spring

- 1 meeting '23. And then we can just get emailed the link
- 2 to that spot. I know you have issues with internal fire
- 3 walls and whatnot, but we did actually task you guys at
- 4 the last meeting of being able to do something. But a
- 5 lot of big information that we could just have access
- 6 to.
- 7 MR. WENDLAND: Understood. And we did that. So
- 8 that's why in the first day -- and not for everything,
- 9 of course, like the data that you're talking about, but
- 10 the Task Statements, the Agenda, you know, all of that
- 11 was up on the web page. So all of that information
- 12 we're trying to upload onto our web page so you have
- 13 access to that.
- 14 And, of course, I think I've sent out the links
- 15 to that web page and went through it again this time
- 16 around. So everybody should have that information.
- 17 Right.
- 18 CHAIRMAN DZUGAN: I would just like to -- let me
- 19 get this word right, commend the Coast Guard -- not
- 20 condemn -- commend for actually doing a much better job
- 21 on that than in the past advisory committees. Where the
- 22 night before we got, as we walked into the hotel, we got
- 23 a stack of papers like this. I think you've been making
- 24 real great steps in that direction.
- 25 So we all really appreciate you giving us the

- 1 information like that. So I think that's much better.
- 2 Thank you. Mike?
- 3 MR. THEILER: Just one other thing, understanding
- 4 it's more of just a thing of understanding the
- 5 challenges, physical challenges, and stuff. I thought
- 6 this was a great meeting room and such. But, again.
- 7 I'm only -- I'm kind of a greenhorn at this, and I
- 8 thought that the last meeting, having the conference
- 9 center, you know, people stayed at the same place as the
- 10 conference center, allowed for a little more interaction
- 11 after-hours, discussions outside of maybe off the
- 12 record, and allowed for a little more opportunity to
- 13 really fully vet some of these things out, you know,
- 14 outside of the subcommittee.
- So if we, you know, if there's an opportunity at
- 16 the next meeting to hold the meetings at the same place
- 17 as the location of the hotel, I would suggest that that
- 18 might be a good move.
- 19 MR. WENDLAND: Jonathan Wendland. Understood.
- 20 And it all goes into the matrix, right. So as you can
- 21 imagine, and as you remember, I think the per-diem hotel
- 22 was like \$99 or \$100 in Norfolk. Here, it's \$240,
- 23 right. So we looked, because of the higher cost and the
- 24 cost we have to stay under, you know, we looked for a
- 25 facility, which this is a GSA facility that has no cost,

- 1 right. So we were able to secure this room as a
- 2 no-cost, that, you know, to fit into that matrix. It's
- 3 not always easy to do.
- 4 And so high-rent district areas sometimes, and
- 5 oftentimes, don't have those types of government or GSA
- 6 facilities. So it all does go into the matrix, and we
- 7 look at that every time. So that's why I was suggesting
- 8 like even Key West or Miami or something like that, we
- 9 have to kind of check that out and see how that works in
- 10 the budget.
- 11 UNKNOWN MEMBER: How does the Astros fit into
- 12 your matrix?
- JONATHAN WENDLAND: Two World Series rings
- 14 consecutively.
- 15 CHAIRMAN DZUGAN: Kris?
- MR. BOEHMER: You guys will probably get to it,
- 17 but usually, as I recall, either Angel or you, Jonathan,
- 18 comes and tells us how to prepare our expenses for you
- 19 guys. Are we going to go through that because I always
- 20 need help?
- 21 MR. WENDLAND: Yes. I think we'll -- I don't
- 22 know how the Chairman wants to do this. I kind heard
- 23 we're just kind of hanging out ideas here, what worked
- 24 well, what didn't work well. And I didn't know if we
- 25 were going to go around the room and have everybody have

- 1 a chance. But when it came to me, I was, you know,
- 2 going to do the download on the debrief.
- 3 CHAIRMAN DZUGAN: Can we just start go around the
- 4 room and just get some individual comments then,
- 5 starting with you Mike?
- 6 MR. THEILER: I've already commented enough on
- 7 what I thought worked and didn't work.
- 8 CHAIRMAN DZUGAN: Kris?
- 9 MR. BOEHMER: I know I've spoken up a lot, but
- 10 thank you guys, Angel, Jonathan, Scott, you guys have
- 11 really made this work and I really appreciate it. I
- 12 know we end up complaining a lot, but it's only because
- 13 we respect what you guys do. So thank you very much.
- 14 MR. VARGAS: Frank Vargas. Yeah, no, I thank
- 15 everybody and I'm still learning. It's only been my
- 16 second meeting. It was great.
- 17 MS. HEWLETT: Yeah, Barb Hewlett. Yeah, thank
- 18 you, everybody for putting this together, the Coast
- 19 Guard, and Angel and Jon for all of the work that you do
- 20 for the travel and everything. And, you know, I think
- 21 it was a great meeting. We got a lot out of it. Found
- 22 some work to do and a little bit of homework, but it was
- 23 a great meeting altogether.
- 24 CHAIRMAN DZUGAN: Yeah, same. Coast Guard.
- 25 MR. MYERS: Yeah, Joe Myers here. Yeah, I

- 1 thought this was a really productive meeting. I think
- 2 we, kind of, advanced even beyond the last meeting in
- 3 that we were, we saw a lot of good interaction, gelling
- 4 with subgroups. You had some challenging tasks. And I
- 5 don't think we all -- all of those tasks in one bucket
- 6 looked pretty daunting. But I think you smartly were
- 7 able to team up into subgroups and tackle them in a
- 8 short amount of time. Which, again, was kind of amazing
- 9 when you think of -- I think on the surface some of the
- 10 tasks looked basic and straightforward, and then we
- 11 found out as you peel back that onion, like we say, it
- 12 gets more complex.
- 13 And so I think the hand you were dealt, very
- 14 successful. And we do value your input and I think, for
- 15 example, we had a couple existing initiatives and
- 16 programs being the website and that good practice guide,
- 17 and I think sometimes they tend to flat line over the
- 18 years. And I think you resurrected some real good
- 19 ideas.
- 20 Especially, with the good practice guide -- well,
- 21 and the website, and so I think we're able to run with a
- 22 lot of things and push that marble up the hill as the
- 23 Chair put it. And we can keep chipping away and making
- 24 this a more safer environment for the fishermen. So I
- 25 look forward to the next session in the spring.

- I do want to thank the Office of INV for their
- 2 presentations and contributions. I don't think anyone
- 3 has any idea the amount of background work that went
- 4 into preparing these marine casualty cases. And I thank
- 5 Omar for that. And we also think Patrick Mannion for
- 6 his presentation.
- 7 So, again, and, again, I don't want to lose sight
- 8 of Jonathan and Angel. They do a tremendous amount of
- 9 work for you. And so we appreciate your support as a
- 10 team member, that's what it is. And, this is what
- 11 happened when you let me talk.
- 12 One more thing. Thanks to the District
- 13 Coordinators and Examiners for being here. I think
- 14 there was a lot of value. They had amazing
- 15 presentations that allowed us to understand their world.
- 16 And then they were really beneficial in the breakouts.
- 17 I saw folks tapping into their knowledge. And, again,
- 18 that's a lot of value that hopefully adds to the toolbox
- 19 so you can make a decision or a recommendation.
- 20 So again, thanks again and I look forward to the
- 21 next page. Appreciate it.
- 22 CAPTAIN BEACH: Yeah, I pretty much echo
- 23 everything that was just said. Thank you for your
- 24 input, your collaboration, and your commitment to this
- 25 Committee. And that does, not only to you all, but to

- 1 the Coast Guard that help keep this committee
- 2 functioning and moving smoothly during the week.
- I do look forward to reconvening this meeting
- 4 whether that's in Key West or somewhere else and working
- 5 towards continuing to have a safer and more prosperous
- 6 industry.
- 7 CAPTAIN NEELAND: Thank you, everyone. I just
- 8 wanted to think you all for the good dialogue today, the
- 9 last couple of days going through the tasks and the
- 10 recommendations. Also thank you all for the
- 11 constructive feedback as we work to try to make these
- 12 better.
- One of the things on the CVC, the Coast Guard,
- 14 we're always trying to make things better. So that
- 15 feedback is valued as we try to incorporate it and try
- 16 to always make improvements.
- 17 I can't thank enough, again, just echoing the
- 18 staff that put a lot of time and effort that you don't
- 19 see in the background -- that work in the background
- 20 that's not always valuable -- or, visible. I'm sorry.
- 21 It's invaluable, not always visible. But, yeah, a
- 22 tremendous amount of work, and I appreciate the support
- 23 from INV, again, and the other officers, and the
- 24 examiners.
- 25 So we'll reach out again on the agenda for the

- 1 next meeting so that we can review and get everything
- 2 published in the Federal Register in time for our next
- 3 meeting. So with that, thank you, and I will pass it to
- 4 Jerry.
- 5 CHAIRMAN DZUGAN: I'm going to pass it along to
- 6 you, Matt, go ahead. You were anxiously wanting to say
- 7 something.
- 8 MR. ALWARD: I think everything's been said now
- 9 for the record. I just want to thank the staff, like
- 10 you said, we did have -- it looked kind of like some
- 11 daunting task and with all of the help and guidance from
- 12 you guys. And thank you to our expert audience who gave
- 13 a lot of help in the subcommittee work. And we were
- 14 able to get it done with all of that team effort.
- 15 CHAIRMAN DZUGAN: Angel.
- 16 ANGEL CALDERON: Yes, sir. Angel Calderon. Well
- 17 guys, thank you for being here, number one. Excellent
- 18 location. So one things that you guys need to do for
- 19 consideration for the future is like picking the place,
- 20 with all of this facility, because the government paid
- 21 for it. We are never going to get a nice printer, an
- 22 excellent presentation, breakout rooms and the
- 23 facilities. It cost a lot of money. Excellent.
- Other than that, travel claims. Please, I don't
- 25 know if you guys are going to be working on Monday or

- 1 not, but anyway send me an email at least by Wednesday
- 2 with your hotel receipt, okay. I need the hotel
- 3 receipt, Uber, Lyft, taxi, whatever, and any account
- 4 expense that you think you have the right, just put it
- 5 there. I will let you know. Bar vouchers, no, Kris.
- 6 So I'll see you guys again at the next meeting.
- 7 Please keep open communication. Once you pass it to me
- 8 no matter if I am not working Monday or the week, who
- 9 knows, I will process everything in the system. Now
- 10 something to take into consideration. If we are not
- 11 working, we government, on the shutdown, the information
- is in the computer, but there is no human on the other
- 13 side hitting the go button, okay. We're going to keep
- 14 you in the loop on how to process them out. Okay.
- 15 Thank you.
- 16 MR. TURNER: Yeah, I second most of what's been
- 17 said here. Appreciate the opportunity and especially
- 18 appreciate the public's contribution in the breakout
- 19 sessions. I think that added a lot to the discussion.
- 20 MR. ROSVOLD: Eric Rosvold. Thank you and thanks
- 21 to Frank and Kris for the treats. It was appreciated
- 22 this time.
- 23 MR. HEWLETT: Butch Hewlett. I think everything
- 24 went really well. And hopefully everything goes good
- 25 again. I do like the idea of having the motel and the

- 1 meeting room and everything in one place. I think that
- 2 goes very well and thanks for all of the help out there.
- And, Scott, by the way, a skiff would be a nice
- 4 asset here.
- 5 MR. WILWERT: Well, if you hold this meeting when
- 6 I'm in Costa Rica this spring ...
- 7 MR. LONDRIE: Greg Londrie. Yes, I would like to
- 8 thank the staff as well for getting on. And I do repeat
- 9 the -- it's not always possible to get the meeting with
- 10 the hotel, it was a different vibe last meeting. But
- 11 even more so, I thought was, thank you, Jonathan, for
- 12 keeping an eye on dates and actually getting the second
- 13 meeting in.
- 14 And this is the first time since I've been on the
- 15 panel that we actually had two in the same year, and I
- 16 thought that was great continuity between meetings in
- 17 such a short time. But not the constant rotation of new
- 18 people on and off, when I first started. It was, you
- 19 know, a third of the room was always someone different.
- 20 So I thought between those two factors of
- 21 actually getting the second meeting, we appreciate you
- 22 getting that done for us. So I thought the continuity
- 23 was really good.
- 24 MR. VINCENT: Tim Vincent. This is the first
- 25 meeting, you know, that I've met all of you in this

- 1 room, and this has been a delight. It really has. I've
- 2 really enjoyed, you know, this process. And, you know,
- 3 I'm 66. Some people do crossword puzzles. I'll take
- 4 this any day of the week. Down there tearing your hair
- 5 out, you know, and trying to figure things out, but
- 6 we're doing stuff that really matters. And you know
- 7 saving lines and that's the really important work.
- 8 And I'd so much like to thank all of you
- 9 examiners and all of the people in the public. That was
- 10 really, really helpful in our room when we were battling
- 11 it out down there. And I very, very, much look forward
- 12 to the next meeting.
- MR. WENDLAND: Thank you, Tim. And thanks
- 14 everybody. Just a couple of things. I was having some
- 15 conversation, so I apologize if I didn't pick up on the
- 16 dates first. I understand there was three meeting
- 17 venues thrown out; one was Key West, one was Miami, and
- one was Puerto Rico; is that correct or did I miss one?
- MR. BOEHMER: Boston.
- 20 MR. WENDLAND: Boston. Okay. Sorry about that.
- 21 And also, were there any dates officially you
- 22 guys, that you worked in there, I heard some type of
- 23 weeks but I didn't hear, like, any consensus on any
- 24 dates just so I can work with that as I move forward.
- MR. ALWARD: I had suggested.

- 1 CHAIRMAN DZUGAN: March 19th to the 21st was
- 2 suggested. We didn't hear any objections to that.
- 3 MR. BOEHMER: Yeah, I think the three weeks from
- 4 the 19th to the 21st, and the two weeks that follow that
- 5 all seem to be possible.
- 6 MR. WENDLAND: Right. I heard possibilities. I
- 7 just wanted to make sure that was all good still, right?
- 8 No objections?
- 9 MR. THEILER: Once we get into April, just on a
- 10 personal basis, March is much better than April. And
- 11 May is completely out. April is still possible, but
- 12 March would be ...
- 13 UNKNOWN MEMBER: March would work for me as well.
- MR. LONDRIE: If you're talking about Boston and
- 15 the seafood show it would be the week prior to, I think.
- MR. THEILER: I said it's tough to have time and
- 17 so expensive to get in.
- 18 MR. WENDLAND: Okay. Understood. Yeah, I just
- 19 wanted to make sure I got it right on that. So I can't
- 20 appreciate that.
- 21 Also just take a look at that MSIB that went out,
- 22 I just read that real quickly and it describes HF. So
- 23 there's also MF associated with it. So I've got to see
- 24 if that's a technical detail on that and we'll get back
- 25 to you on that. But the MSIB specifically talks about

- 1 HF and VHF, so we should also watch that. So we'll have
- 2 to look at that a little closer.
- In regard to the facilities here, I meant to say
- 4 this on the first day, and I just want to be remiss on
- 5 this. I want to, on the public record, just want to
- 6 thank the GSA. They went way out of the way for us this
- 7 time around. We knocked down a couple of doors, so to
- 8 speak.
- 9 And I want to thank the Judge's staff that
- 10 enabled this to happen. Because some of you may or may
- 11 not know this room has been closed for meetings since
- 12 COVID. So we really were the first group that was able
- 13 to open up this facility. And it really helped us out
- 14 to get this meeting. And I just wanted to recognize a
- 15 couple of people involved with that in the GSA. Bill
- 16 Keene and Taylor Stevens.
- And also the tech person we had running the first
- 18 day was Tony Duck, and his representatives as well.
- 19 They did an amazing job. They informed us. They got us
- 20 here the first day to set up, all of that kind of stuff.
- 21 So thank you to all of those folks. The Coast Guard
- 22 really, really appreciates those efforts.
- In regard to travel, you heard from Angel. He's
- 24 done an excellent job. And I want to thank him.
- 25 Because with all of the other stuff going on and taking

- 1 that off some of our plates, he's done an amazing job of
- 2 that. And to reiterate what he says, get your receipts
- 3 into him as soon as possible. The requirement is three
- 4 days, you know, within the travel.
- 5 And once you get a response, and who knows how
- 6 long this is going to be, once those, your travel claims
- 7 are approved, please send your vouchers back into me as
- 8 soon as possible, as soon as you got those.
- 9 MR. CALDERON: I got them.
- 10 MR. WENDLAND: Okay. So within that, then we
- 11 have to do the budget, so I need to get those vouchers.
- 12 And was goes with the folks out in the audience, too,
- 13 the Coast Guard staff, once -- or the Coast Guard reps,
- once you're approved, send your vouchers into me as soon
- 15 as possible. Thank you.
- 16 Did we have any thoughts on treats and coffee at
- 17 the next facility; do we have any volunteers for that?
- 18 Because I know that that was awesome and it worked out
- 19 really well. I didn't know of anybody wanted to think
- 20 about that or make suggestions. Barb?
- 21 MS. HEWLETT: I just volunteered Butch. I mean,
- 22 if it's in Florida. I mean, if it's in Florida. It
- 23 doesn't matter, but I mean we can take on the coffee in
- 24 the next meeting. My fish house will pay for it.
- 25 MR. WENDLAND: You said coffee and treats or

- 1 coffee and lobsters, what was that?
- MS. HEWLETT: Yes.
- 3 MR. WENDLAND: All right. That's very generous.
- 4 Thank you on behalf of the Committee, if you're taking
- 5 on both of those or if you want to split it up for
- 6 treats or something, I don't know. Awesome. Thank you.
- 7 MR. HEWLETT: Her fish house is paying, so I'm
- 8 fine.
- 9 MS. HEWLETT: I'm just going to have to pay you
- 10 less for your lobsters.
- 11 MR. HEWLETT: That's not going to work.
- 12 CHAIRMAN DZUGAN: You guys have a few months to
- 13 work this out.
- 14 MR. WENDLAND: Yeah, and so just in closing, when
- 15 we put this together, you know, we thought these
- 16 taskings, there's a lot here. So every member here
- 17 needs to be commended for working through these. And,
- 18 Jerry, for setting it up the way you did. Three
- 19 different parts; having the peoples best associated to
- 20 get through the tasks; make the recommendations to the
- 21 Coast Guard. You folks did a fantastic job. We weren't
- 22 sure if that was going to be feasible within the
- 23 timeframe that we put out there. We got some great
- 24 recommendations. And so, to all of you folks, thank you
- 25 very much on the Coast Guard's behalf. Thanks.

- 1 And that's all I have, except to say safe travels
- 2 on the way back. Jerry.
- 3 CHAIRMAN DZUGAN: Yeah, thank you. I have the
- 4 last word, I guess, before we adjourn. This is a big
- 5 thing having regular meetings. I just want to
- 6 reemphasize that. It was so hard and difficult to again
- 7 move that proverbial marble anywhere when we had long
- 8 passages of time between. So thank you so much for
- 9 putting your shoulders to the wheel on that one.
- 10 And I know it's a lot of work on your part to set
- 11 each of these up. That must consume a huge amount of
- 12 time in your small office. So appreciation, I think,
- 13 from all of us I'm sure on that. Makes us feel badly I
- 14 guess you could put it that way.
- 15 And appreciate also just as importantly is
- 16 getting, I'm not going to put it on the scale, but
- 17 getting us the paperwork ahead of time, we mentioned,
- 18 the read-aheads are really important as well.
- 19 I just really wanted to end it by saying thank
- 20 you all for helping with the Committee and your work on
- 21 the committee. Members of the public who have a stake
- 22 in this as well. This is your jobs. And living, you
- 23 know, I moved from Chicago, for crying out loud, to a
- 24 little community of 8,000 people. And one of the things
- 25 that I learned right away was the most important thing

- 1 that I had missed living in a big city was the value of
- 2 relationships. And the relationships that we build here
- 3 between ourselves, between the Coast Guard, members of
- 4 the public, are, to me, the most important thing.
- 5 I learned living in Sitka, for example, that your
- 6 enemy today is who you need tomorrow. And I appreciate
- 7 the level of work because we're passionate people at the
- 8 same time. We're passionate about our beliefs and our
- 9 industry and what we do. But we can also remember that
- 10 we're going to need each other tomorrow.
- 11 And I think the fact that we can sit together
- 12 afterwards and during lunch and we can have a normal
- 13 conversation about something, or maybe just get
- 14 something off our chest because we're pretty p.o.'d
- 15 about it. You know, and we can do that, and it feels
- 16 like we're free to do that. And that's really
- 17 important.
- 18 So I hope we can maintain that comradery in that
- 19 way, knowing that we're going to have our fights, but
- 20 also knowing that we're in this together and we're all
- 21 trying to achieve the same thing in our own different
- 22 ways. So thank you so much for the ability to do that.
- 23 And I want you to stick around once we adjourn
- the meeting, just for a few moments, to help us cleanup
- 25 and things like that. But unless I hear any objections

```
to adjourn at 12:03.
 1
            MR. ALWARD: Motion to adjourn.
 2
            CHAIRMAN DZUGAN: Any objections? Hearing no
 3
     objections, we're going to call this a wrap.
 4
 5
            MATT ALWARD:
                          Thank you, Jerry.
            (Applause.)
 6
 7
            (Meeting adjourned at 12:05 p.m. PST.)
8
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1	CERTIFICATE		
2	STATE OF WASHINGTON )		
3	COUNTY OF SPOKANE )		
4			
5	This is to certify that I, Tamara Nassar, Certified		
6	Court Reporter in and for the State of Washington,		
7	residing in Spokane Valley, reported the within and		
8	foregoing Board meeting; said meeting being taken before		
9	me on the date herein set forth; that pursuant to RCW		
10	5.28.010; that said meeting was taken by me in shorthand		
11	and thereafter under my supervision transcribed, and		
12	that same is a full, true, and correct record of the		
13	meeting of said members and all participants.		
14	I further certify that I am not a relative or		
15	employee or attorney or counsel of any of the members or		
16	attendees, nor am I financially interested in the		
17	outcome of the cause.		
18	IN WITNESS WHEREOF I have set my hand this 13th day		
19	of October, 2023.		
20	<b>Tamara Namar</b> s/Tamara Nassar		
21	TAMARA NASSAR CCR NO. 22006692, CVR NO. 8036		
22	CCR NO. 22000092, CVR NO. 0030		
23			
24			
25			

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